

July 1, 2025

—Via Electronic Filing—

Will Seuffert
Executive Secretary
Minnesota Public Utilities Commission
121 7th Place East, Suite 350
St. Paul, MN 55101

RE: REPLY COMMENTS

IN THE MATTER OF A COMMISSION INQUIRY INTO XCEL ENERGY'S ADVANCED

RATE DESIGN FOR LOAD MANAGEMENT

DOCKET NO. E002/CI-24-115

Dear Mr. Seuffert:

Northern States Power Company, doing business as Xcel Energy, submits our Reply Comments in Docket No. E002/CI-24-115 to the Minnesota Public Utilities Commission in response to comments from the Citizens Utility Board of Minnesota and the Chan Lab at the University of Minnesota Center for Science, Technology, and Environmental Policy (CUB/Chan Lab), the Minnesota Department of Commerce (Department), Minnesota Office of the Attorney General – Residential Utilities Division (OAG-RUD), and Fresh Energy pursuant to the Minnesota Public Utilities Commission's (Commission) March 17, 2025, Notice of Comment Period.

We have electronically filed this document with the Minnesota Public Utilities Commission, and copies have been served on the parties on the attached service list. Please contact Jemar Lee at <a href="maintenantomerright">jemar.w.lee@xcelenergy.com</a> or me at <a href="maintenantomerright">nicholas.f.martin@xcelenergy.com</a> or (612) 330-6255 if you have any questions regarding this filing.

# Sincerely,

/s/

NICK MARTIN
DIRECTOR, STRATEGY OUTREACH & ADVOCACY

Enclosure cc: Service List

# STATE OF MINNESOTA BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

Katie J. Sieben	Chair
Hwikwon Ham	Commissioner
Audrey C. Partridge	Commissioner
Joseph K. Sullivan	Commissioner
John A. Tuma	Commissioner

IN THE MATTER OF A COMMISSION
INQUIRY INTO XCEL ENERGY'S
ADVANCED RATE DESIGN FOR LOAD
MANAGEMENT

DOCKET NO. E002/CI-24-115

**REPLY COMMENTS** 

#### INTRODUCTION

Northern States Power Company, doing business as Xcel Energy, submits these Reply Comments to the Minnesota Public Utilities Commission in response to comments from the Citizens Utility Board of Minnesota and the Chan Lab at the University of Minnesota Center for Science, Technology, and Environmental Policy (CUB/Chan Lab), the Minnesota Department of Commerce (Department), Minnesota Office of the Attorney General – Residential Utilities Division (OAG-RUD), and Fresh Energy.

#### **COMMENTS**

Since there is significant overlap in the parties' initial comments, we organize our reply by topic rather than by party.

# A. Context for the Study and Data Request

In comments filed over the past several months, some important context has arguably been lost that may aid in the Commission's decisions in this docket. We provide brief context here to frame the Company's positions.

The idea of a Minnesota customer segmentation study replicating the CUB Illinois study was raised in the Commission's Order approving the Automatic Bill Credit Pilot. There, the Commission "authorize(d) the Executive Secretary to issue a Notice of Comment Period in Docket No. E002/CI-24-115 on whether Xcel should perform a study evaluating the contribution to Minnesota

system costs caused by residential customers with different usage profiles. The comment period may consider segmenting Xcel's residential customers into groups based on usage profile, consulting the Citizen's Utility Board Illinois study as an example."

Worth noting is that the Commission could have ordered such a study outright, but instead chose to request comment on *whether* a study was warranted. In addition, the Commission inquired whether *the Company* should perform a study – not whether the Company should provide anonymized CEUD for another party to perform it. The Commission issued this Notice on March 17, 2025.<sup>2</sup>

CUB reached out to the Company in early 2025 – prior to the March 17 Notice – to discuss plans for this study. We indicated we were awaiting the Notice and were not yet sure what position we would take. We said we found the Illinois study interesting, and are not opposed to replicating it, but were not sure this was warranted. Specifically, if a Minnesota study reached similar findings to the Illinois study, we believed one of the primary policy implications would be that low-income customers with flatter and more flexible usage might benefit from residential Time of Use (TOU) rates – and we already had a proposal for residential TOU rates before the Commission. As such, our position was that it made sense to wait, both for the Notice and for the Commission's decision on our residential TOU proposal. (The Commission has since approved our residential TOU proposal.<sup>3</sup>) We also told CUB that if the Commission should order the Company to conduct a study, we would be open to collaborating with CUB and the University of Minnesota on it.

CUB and the Chan Lab dismissed our offer of collaboration, instead forging ahead with their February 13, 2025 Data Request and their plans to conduct a study on their own. This was disappointing, in particular after the Company had expressly stated that, should the Commission order us to replicate the CUB Illinois study, we "would then consider whether we want to do it in-house or

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<sup>&</sup>lt;sup>1</sup> Order Point 15 of the Commission's December 5, 2024 ORDER APPROVING AUTOMATIC BILL CREDIT PILOT PROGRAM AS MODIFIED. *In the Matter of Xcel Energy's Petition for an Automatic Bill Credit Pilot Program.* Docket No. E002/M-24-173.

<sup>&</sup>lt;sup>2</sup> March 17, 2025 Notice of Comment Period In the Matter of Commission Inquiry into Xcel Energy's Advanced Rate Design for Load Management. Docket No. E002/CI-24-115.

<sup>&</sup>lt;sup>3</sup> The Commission approved the Company's proposal for an opt-in residential TOU rate at its March 6, 2025 agenda meeting and subsequently issued its May 5, 2017 ORDER APPROVING REVISED OPT-IN PROPOSAL AND SETTING REPORTING REQUIREMENTS In the Matter of the Petition of Xcel Energy for Approval of a Residential Time of Use Rate Design. Docket No. E002/M-23-524.

collaborate with you [i.e., CUB and the Chan Lab] and/or other parties on it."<sup>4</sup> We further noted that the Notice "may result in guidance from the Commission on study goals, approach and methodology. As such, we prefer to await the outcome of that comment period prior to any agreement on this request... We would of course be willing to revisit your request at a later date, as the information and standards around securing anonymized data evolve, and as we know the results of the forthcoming comment period."<sup>5</sup>

Taken as a whole, the Company has been collaborative and transparent throughout our communications in this docket. CUB's increasingly adversarial and non-transparent stance has been disappointing to us, particularly because in other dockets we have been working closely with CUB to advocate for measures to make energy more affordable to our customers, reduce energy burden, reduce disconnections, and improve service quality. CUB's March 5, 2025 Complaint and June 20, 2025 Comments took a still more adversarial tone, seeming more interested in triangulating the Company's statements, misrepresenting our intent, and ascribing to us positions we have not taken, than in good-faith collaboration. We hope for and would welcome a return to the spirit of collaborating to design equitable energy solutions.

# B. Is a Study Similar to the CUB Illinois One Needed?

The Company reviewed the findings of the CUB Illinois study<sup>6</sup> in our April 16, 2025 Comments. That study found that in ComEd's Chicago service territory, lower and generally flatter electricity usage profiles tend to be associated with younger, more urban, and lower-income customers, and peakier load profiles more associated with older, exurban, higher-income customers. Low-income customers of ComEd were significantly more likely to exhibit lower overall usage and flatter load shapes. See in particular Figure 1 of our Comments,

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<sup>&</sup>lt;sup>4</sup> Company's February 21, 2025 e-mail response on the February 13, 2025 Data Request, provided as Attachment B to the March 5, 2025 Complaint of CUB Minnesota and the University of Minnesota In the Matter of a Commission Inquiry into Xcel Energy's Advanced Rate Design for Load Management (Docket No. E-002/CI-24-115) and In the Matter of a Petition by the Citizens Utility Board of Minnesota to Adopt Open Data Access Standards (Docket No. E,G-999/M-19-505). Note that the words "and/or other parties" in our response were simply meant to acknowledge that the Commission might expect us to conduct a Request for Proposals for study partners.

<sup>&</sup>lt;sup>5</sup> *Ibid*.

<sup>&</sup>lt;sup>6</sup> Zethmayr and Singh Makhija, Six unique load shapes: A segmentation analysis of Illinois residential electricity consumers, The Electricity Journal, Volume 32, Issue 9, November 2019, available at: <a href="https://www.citizensutilityboard.org/wp-content/uploads/2019/06/ClusterAnalysisFinal.pdf">https://www.citizensutilityboard.org/wp-content/uploads/2019/06/ClusterAnalysisFinal.pdf</a>.

reproduced from the CUB Illinois study.<sup>7</sup>

The Company argued in those Comments that if a study for the Company's Minnesota electric service territory were to reach similar conclusions as the Illinois study, the most obvious policy implication would be the need for residential TOU rates, enabling customers who use less electricity, have flatter usage, and/or are able to shift usage to off-peak periods to save money on their electric bills. Such rates might in particular benefit some of (not necessarily all of) the Company's low-income customers. However, opt-in TOU rates have now been approved by the Commission and will soon be available to any Minnesota residential customer. Since the new rate is opt-in, we asserted that customer outreach and education to ensure low-income (and non-low-income) customers understand the new option, and can easily enroll if it is likely to benefit them, would be a better use of resources than a lengthy and expensive study to justify a rate option the Commission has already approved. 9

CUB/Chan Lab, the Department and Fresh Energy all appear to have understood our Comments to suggest we think the Company's 2020-2022 Residential TOU Pilot makes a new study redundant. This was not our intent. CUB/Chan Lab say the Company "claims the results of its time-of-use (TOU) pilot are equivalent to what would be discovered through customer segmentation: that low-income customers . . . have generally lower and flatter usage profiles than customers overall," and note that the Residential TOU Pilot was limited to 17,500 customers in only two parts of the Company's service territory. The Department and Fresh Energy similarly interpreted our Comments to suggest the Residential TOU Pilot makes replicating the CUB Illinois study duplicative. Since all three parties read our comments this way, we accept that we were unclear and apologize for creating confusion. While our

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<sup>&</sup>lt;sup>7</sup> Northern States Power Company, doing business as Xcel Energy. April 16, 2025 Comments *In the Matter of Commission Inquiry into Xcel Energy's Advanced Rate Design for Load Management*. Docket No. E002/CI-24-115. Pages 3-4.

<sup>&</sup>lt;sup>8</sup> May 5, 2017 ORDER APPROVING REVISED OPT-IN PROPOSAL AND SETTING REPORTING REQUIREMENTS In the Matter of the Petition of Xcel Energy for Approval of a Residential Time of Use Rate Design. Docket No. E002/M-23-524.

<sup>&</sup>lt;sup>9</sup> Company's April 16 Comments at 6-7.

<sup>&</sup>lt;sup>10</sup> June 20, 2025 Comments of the Citizens Utility Board of Minnesota and the Chan Lab *In the Matter of Commission Inquiry into Xcel Energy's Advanced Rate Design for Load Management.* Docket No. E002/CI-24-115. Pages 6-7.

<sup>&</sup>lt;sup>11</sup> June 20, 2025 Comments of the Minnesota Department of Commerce In the Matter of Commission Inquiry into Xcel Energy's Advanced Rate Design for Load Management. Docket No. E002/CI-24-115. Pages 5-6

<sup>&</sup>lt;sup>12</sup> June 20, 2025 Comments of Fresh Energy *In the Matter of Commission Inquiry into Xcel Energy's Advanced Rate Design for Load Management*. Docket No. E002/CI-24-115. Pages 2-3.

Residential TOU Rate Pilot was large for a pilot, and instructive about the potential benefit of TOU rates to low-income customers, it was certainly not a service territory-wide customer segmentation study.

To clarify, the Company did not mean to suggest that the Residential TOU Rate Pilot itself makes replicating the CUB Illinois study redundant. Rather, the existence of an approved TOU rate arguably makes the study redundant. Why expend the resources, and undertake the customer data risk, for a study whose results would only put us right where we are? None of the other parties have answered that question. CUB/Chan Lab have not suggested any other specific potential policy outcome (i.e., rate design) of their proposed study. 13 Indeed, CUB/Chan Lab even seem to acknowledge the same likely outcome identified by the Company when they say "if the study confirms that low-income customers generally have lower on-peak usage, that evidence could be used to encourage households to enroll in TOU rates as a more affordable way of meeting their energy needs."14

CUB/Chan Lab also assert the Company claimed our existing Low-Income Low-Usage (LILU) rate and Automatic Bill Credit (ABC) pilot are sufficient to address the issue of cross-subsidization. 15 The Company made no such claim; this is the first of several instances we will note of CUB attributing to the Company positions we have not taken. The LILU rate is designed to provide a rate discount and improve affordability for certain low-income customers who also exhibit low usage, while also facilitating enrollment by allowing selfattestation of eligibility. The ABC Pilot is designed to experiment with and carefully evaluate a new means of reducing energy burden for customers in Census Block Groups with high electric energy burden, without requiring income documentation or other enrollment actions by the customer. The Company did not suggest there is cross-subsidization in our residential class or propose either the LILU rate or ABC Pilot as a response to cross-subsidization.

In sum, none of the parties have provided support for expending the costs and resources, and incurring risks to customer privacy, that would be required to enable three universities to conduct a study whose primary finding is likely to be the need for a rate option that already exists. As a result, the Company does not think a study similar to the CUB Illinois study is needed at this time. Rather,

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<sup>&</sup>lt;sup>13</sup> At most, the commenting parties allude vaguely to the potential for other rate design options to emerge from a customer segmentation study, but none suggest any specific rate options. See Department Comments at 7, OAG-RUD Comments at 8-9, Fresh Energy Comments at 3.

<sup>&</sup>lt;sup>14</sup> CUB/Chan Lab Comments at 7.

<sup>&</sup>lt;sup>15</sup> CUB/Chan Lab Comments at 7.

customer education and awareness programs are more straightforward means to encouraging households to enroll in TOU rates.

# C. Rationale for Denial of the Data Request

CUB/Chan Lab assert the Company has proposed a "blanket rejection" of all requests for aggregated or anonymized ODAS. <sup>16</sup> This is the second instance of CUB attributing to the Company positions we have not taken. The Department seems to share this concern, asserting that "the outcome of this case may determine whether the ODAS provides a meaningful framework for external analysis or whether utilities will continue to have wide discretion to withhold anonymized data even when the standards are met." CUB/Chan Lab also assert that the Company claimed the existence of any related docketed proceeding would be grounds for rejecting any request for anonymized CEUD — a third instance of attributing to us positions our Comments did not suggest. The Company's April 16 Comments took no position on CEUD requests in general, nor suggested that we would deny any request in which there is a related docketed proceeding. We declined the University's Data Request for reasons specific to that request, as discussed above.

We did, however, highlight a concern the Company has consistently stated in the ODAS docket, and which remains unaddressed. We believe there is a risk to customer privacy and potential for re-identification if the Company shares anonymized CEUD externally. We stated that:

The Open Data Access Standards allow but do not require utilities to provide anonymized CEUD. Section III.C. states, "Notwithstanding section III.B, a utility may refuse to provide aggregated or anonymized CEUD when it reasonably believes the data release would create a security risk for the utility, its customer(s), or the public, or that the release would allow the third party to re-identify customers, violate the terms of the contract in 2(v) above, or otherwise use the data in violation of these standards." We take our responsibility to secure and protect our customers' data very seriously and, to date, we have been very clear that we would decline to provide anonymized CEUD until an objective basis has been established to address the risk of customer re-identification from anonymized CEUD. Commission Orders in

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<sup>&</sup>lt;sup>16</sup> CUB/Chan Lab Comments at 4. See also June 20, 2025 Comments of the Office of Attorney General – Residential Utilities Division *In the Matter of Commission Inquiry into Xcel Energy's Advanced Rate Design for Load Management*. Docket No. E002/CI-24-115. Page 8.

<sup>&</sup>lt;sup>17</sup> Department Comments at 4.

<sup>&</sup>lt;sup>18</sup> CUB/Chan Lab Comments at 3.

E,G-999/M-19-505 have supported that position. On that basis, we have thus far not fulfilled any requests for anonymized CEUD in Minnesota due to the risk that release would allow a third party to re-identify customers or create a security risk for the utility, its customers, or the public, resulting in disclosure of sensitive information that the Commission has tasked utilities with protecting. We decline this request on that basis as well.<sup>19</sup>

The Department appears to agree in principle, stating that "although the data sought in this proceeding is anonymized, Xcel's concerns about the potential for re-identification, particularly when interval-level usage data is combined with external datasets, are legitimate." But the Department ultimately finds the customer privacy protections in the ODAS – the 15/15 rule, geographic aggregation, and non-disclosure agreements with requesting parties – to be adequate to mitigate these risks. As we have stated, there is no record in any proceeding that would allow us to agree that that is known to be true.

We made clear, however, that our concern is not specific to the three universities; neither CUB nor these universities have given the Company any reason to suspect they intend not to protect customer privacy.<sup>22</sup> In addition, we granted that the three professors making the Data Request – as "researchers affiliated with a college or university accredited by a national or regional accrediting agency recognized by the U.S. Secretary of Education" – are authorized CEUD requesters under the ODAS Section III.B(2)(iv)(d).<sup>23</sup> We agree with OAG-RUD on these points and have not suggested otherwise.<sup>24</sup>

That said, risks to customer privacy cannot be eliminated when CEUD leaves the Company. The ODAS allow utilities to make an assessment of risk, including weighing potential benefits of the data release against risks. OAG-RUD acknowledges this: "the Standards were created for the purpose of balancing customer privacy interests and the public interest in using anonymized data for research and study."<sup>25</sup> Here, since the Commission has already approved a residential TOU rate, we believe the potential public interest benefits are minimal, and do not outweigh the risks. That is an assessment specific to this Data Request, not a blanket position.

<sup>&</sup>lt;sup>19</sup> March 5 Complaint, Attachment B.

<sup>&</sup>lt;sup>20</sup> Department Comments at 6.

<sup>&</sup>lt;sup>21</sup> Department Comments at 6.

<sup>&</sup>lt;sup>22</sup> Company's April 16, 2025 Comments at 12.

<sup>&</sup>lt;sup>23</sup> July 5, 2024 Order at 13.

<sup>&</sup>lt;sup>24</sup> OAG-RUD Comments at 4-5.

<sup>&</sup>lt;sup>25</sup> OAG-RUD Comments at 7-8.

We also pointed out in our Comments that the Commission, in its 2024 revisions to the ODAS, made extensive redlines to many sections but chose to make no revisions to Section III.C except to correct a typo:

h. Modify existing Section III.C:

Notwithstanding section III.B, a utility may refuse to provide aggregated or anonymized CEUD when it reasonably believes the data release would create a security risk for the utility, its customer(s), or that the public, or that the release would allow the third party to re-identify customers, violate the terms of the contract in 2(v) above, or otherwise use the data in violation of these standards.<sup>26</sup>

Had the Commission wanted to remove or limit utilities' ability to deny CEUD requests, we believe they would have revised Section III.C. They did not; in fact, they instead emphasized that "if a utility determines that all these protections [the 15/15 anonymization screen, geographic boundaries on anonymized CEUD requests, and non-disclosure agreements] are inadequate, the utility may refuse individual data requests pursuant to Section III.C in the Standards."<sup>27</sup>

The Commission may determine there are instances where the value of providing anonymized CEUD to an outside party is sufficient to outweigh customer privacy risks. We believe this is not such a case. The imbalance of risk to reward is particularly apparent here, since the need for replicating the CUB Illinois study is at best an open question, and – if the Commission decides such a study is warranted despite having already approved a residential TOU rate – the March 17 Notice suggests the Company might itself be ordered to undertake the study, which would make sharing CEUD externally unnecessary.

Finally, we note that even where there is no intent to do so – and we are fully confident there is no intent to do so in this Data Request – the risk of accidental disclosures remains. A recent example is the case of Scott Hempling, CUB's expert witness in Docket No. E-015/PA-24-198. Mr. Hempling by his own admission inadvertently shared Highly Confidential Trade Secret (HCTS) information in that docket on his public website and on LinkedIn; with two colleagues who "share an interest in the subject" but did not have HCTS access; with three assistants, one of whom e-mailed a HCTS document to FedEx for printing; and with an Executive Director who had not signed an NDA. These

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<sup>&</sup>lt;sup>26</sup> July 5, 2024 Order at 13.

<sup>&</sup>lt;sup>27</sup> July 5, 2024 Order at 5.

details are documented in Mr. Hempling's March 3, 2025 Letter.<sup>28</sup> The sharing of HCTS information was unintentional – attributable to a file labeling error – and Mr. Hempling took several actions to attempt to recall the shared documents and limit distribution of the material. Of course, there is no way to know how broadly information that has been posted on a public website and on LinkedIn, even if briefly, may have been distributed. We raise this example not to suggest ill intent by any of the parties involved, only to flag that accidental breaches can happen even when protections are in place, and therefore the balancing of risks and benefits is essential.

#### D. Rationale for a Data Access Fee

CUB/Chan Lab and other parties object to the Company's proposal to charge a data access fee under ODAS Section VI.A if the Commission orders the Company to fulfill the Data Request. They also object to our preliminary estimate of the actual costs to fulfill this request. CUB/Chan Lab and Fresh Energy both provide examples of lower fees charged by other utilities.<sup>29</sup> CUB/Chan Lab ultimately propose that the Commission either disallow the fee or impose a cap of \$1,300 (double the amount of ComEd's fee for providing data to public interest researchers). CUB/Chan Lab and Fresh Energy also propose that the legal costs included in our estimate be disallowed.<sup>30</sup>

First and foremost, the fee is specifically allowed under ODAS Section VI.A. Disallowing the fee would directly contradict the standards in place and recently affirmed by the Commission.

Section VI.A is potentially challenging to implement as written, since it requires the data access fee to be based on "actual costs incurred by the utility to create and deliver the requested data," but also requires the utility to "collect the fee before preparing or supplying the requested data." It is not obvious how a utility could collect a fee representing actual costs in advance of preparing data, since the costs to prepare and deliver CEUD would be known only at the conclusion of work. If the Commission orders the Company to fulfill the Data Request, we would propose to comply with ODAS Section VI by collecting an initial deposit of half of the estimated costs before beginning work, then

<sup>&</sup>lt;sup>28</sup> March 3, 2025 Letter from Scott Hempling, Attorney at Law, in MPUC Docket No. E-015/PA-24-198 and OAH Docket No. 25-2500-40339.

<sup>&</sup>lt;sup>29</sup> CUB/Chan Lab Comments at 12; Fresh Energy Comments at 4-5.

<sup>&</sup>lt;sup>30</sup> CUB/Chan Lab Comments at 12; Fresh Energy Comments at 5.

<sup>&</sup>lt;sup>31</sup> ODAS Section IV.A(1) and (4).

tracking actual costs and collecting the remainder of the data access fee at the end of the process or refunding over-collected costs, just before supplying the CEUD to the requester. We are of course open to Commission guidance on these mechanics.

In providing our cost estimates, both via e-mail and in response to CUB's Information Request No. 2, the Company was explicit that we were making our best estimate of the costs – primarily staff time – to fulfill the Data Request. We explained the Request would require the Company's Data Analytics team to compile, apply the 15/15 standard to, and anonymize at least 19.3 billion individual data points, and likely more. 32 It would then require the Company's Geospatial Analysis team to geographically identify this very large amount of CEUD by Census Block Group. Finally, it would require our Legal team to draft, negotiate and execute Non-Disclosure Agreements (NDAs) with three universities.

We also noted these estimates are preliminary. The staff time required to perform these tasks is quite difficult to estimate, since the Company has never before fulfilled a Data Request of this nature and magnitude under the Minnesota ODAS. Should the actual costs prove to be lower (higher), we indicated the Company would charge a lower (higher) fee:

Subject to refinement as this Docket and the Company's understanding of the work required to fill the February 13, 2025 Data Request (Data Request) evolves, we here attempt to provide our current estimate of those costs... As required by ODAS, the Data Access Fee will be based on actual costs incurred to create and deliver the requested data, which could be more or less than these estimates.<sup>33</sup>

CUB/Chan Lab's comparison to other utilities' fees, and proposal for an arbitrary cap on the data access fee at double ComEd's fees, are not relevant to the current docket. These have no relation to Xcel Energy's actual costs to create and deliver anonymized CEUD. In fact, denying data access fees or setting them at another utility's fee would violate the ODAS, which requires those fees to be based on "actual costs incurred to create and deliver the

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<sup>&</sup>lt;sup>32</sup> A conservative estimate based on 1.1 million AMI meters deployed as of the request, and 12 months of 30-minute interval data. With full AMI deployment, and more than 12 months of data for many AMI meters, the number would be higher.

<sup>&</sup>lt;sup>33</sup> Company response to CUB Information Request No. 2.

requested data."<sup>34</sup> Notably, CUB/Chan Lab, who elsewhere argue for a strict reading of the ODAS, seem to toss it aside that portion of the ODAS that they do not prefer.

Finally, CUB/Chan Lab propose that the legal portion of our data access fee be disallowed. They assert that legal costs are "beyond the permissible scope of recovery under ODAS. Pursuant to Section VI.A(1) of the Standards, data access fees must be based on the 'actual costs incurred by the utility to create and deliver the requested data.' By its plain language, this provision contemplates potential expenses associated with compiling and anonymizing data but does not include legal fees."<sup>35</sup>

There is no basis for this interpretation. Just like other types of staff time, Legal staff time to draft and negotiate non-disclosure agreements with CEUD requesters represents "actual costs incurred by the utility to ... deliver the requested data" because delivering the requested data requires NDAs to protect customer privacy. The ODAS Section III.B(2)(v) and (vi) describe detailed and prescriptive requirements for such NDAs, including that they must prohibit the third party from attempting to reverse engineer data or reidentify customers; require the third party to disclose all of the third party's employees, subcontractors, or agents with access to the data set at the time of the contract and require this to be updated if it changes during the life of the contract; prohibit the third party from disclosing anonymized data except to the third party's personnel or to entities with whom the third party has a contractual relationship for the purpose of conducting an investigation with the anonymized data; hold the third party responsible for its actions with the data; require the third party to promptly delete data and notify the utility if it discovers any Personally Identifiable Information contained in the data set; require the third party to state its intended use for the data; and require deletion of anonymized CEUD after specified timeframes.<sup>36</sup>

In addition, the Commission in its July 5, 2024 Order amended the ODAS to prohibit requesters from disclosing CEUD to any other individuals unless those individuals have themselves executed a NDA with the utility.<sup>37</sup> In the context of

<sup>&</sup>lt;sup>34</sup> ODAS Section IV.A(1). CUB's proposal would be supportable if Section IV.A(1) were to read, "A utility charging a data access fee authorized by this section must base the fee amount on the actual costs incurred by the utility to create and deliver the requested data, or half the fee charged by an unrelated utility in an unrelated jurisdiction." It does not.

<sup>&</sup>lt;sup>35</sup> CUB/Chan Lab Comments at 11.

<sup>&</sup>lt;sup>36</sup> ODAS Section III.B(2), (v) and (vi).

<sup>&</sup>lt;sup>37</sup> July 5, 2024 Order at 13.

the Data Request, this means the Company would need to negotiate NDAs not only with the University of Minnesota, but also with Carnegie Mellon University, the University of Maryland, and any other parties with whom the universities may subsequently propose to share the anonymized CEUD. The Commission recognized that this change "...requires individuals and entities outside of the requesting third party's control to sign an NDA with the utility rather than the third party," and noted that "to the extent that this results in increased costs for the utilities, the Commission notes that the *utilities can charge a reasonable fee* for providing CEUD pursuant to Section VI in the Standards." So the Commission explicitly recognized that executing NDAs entails additional actual costs, which are primarily Legal staff time.

Negotiating NDAs including all the required elements in ODAS Section III.B(2)(v) and (vi) may entail a significant amount of Legal staff time. The Company's hope is that a similar NDA can be used with each party, but that may not prove possible. The counterparties to these NDAs would be universities, who have their own legal requirements. The two out-of-state universities, assuming their legal teams may currently be unfamiliar with Minnesota's customer privacy rules and the ODAS, may be especially risk-averse, requiring significant time for back-and-forth. With no way of knowing in advance how much of the Company lawyers' time will be required, we estimated that portion of our costs at \$20,000. Again, however, if less Legal staff time is required than we have assumed, we would propose to track hours and only charge for actual costs, consistent with the ODAS Section VI.A(1).

Finally, the ODAS require the utility to "consider the reasonable value of the data prepared to the utility and, if appropriate, reduce the fee assessed to the requesting person." In this instance we see negligible value to the Company or our customers, since the Commission has already approved a residential TOU rate, so we would not propose to reduce the data access fee. The primary value of receiving this data appears to be the researchers themselves, who intend to use it for academic publications. The Company does not question the value of such publications, but we do not believe the cost of producing them should be borne by our customers. Ironically, CUB/Chan Lab maintain that the Commission should not require the Company to undertake the study in question ourselves because this "would result in unnecessary ratepayer costs and burden to the utility" — but do not seem to extend their concern about

<sup>&</sup>lt;sup>38</sup> July 5, 2024 Order at 6 (emphasis added).

<sup>&</sup>lt;sup>39</sup> ODAS Section IV.A(2).

<sup>&</sup>lt;sup>40</sup> CUB/Chan Lab Comments at 5.

ratepayer costs and burden to the utility to their own Data Request. They ask the Commission to prevent the Company from protecting our customers from these costs by recovering them through a data access fee.

To summarize, the ODAS Section VI.A explicitly authorizes utilities to charge requesters a data access fee, which must represent the actual costs incurred by the utility to create and deliver the requested data. The ODAS make no distinction between actual costs of data analysts and geospatial analysts to compile and anonymize data, and actual costs of lawyers to negotiate the required NDAs; these are all necessary costs to fulfill a CEUD request and deliver the requested data while protecting customer privacy. The fees charged by other utilities in other states, whether higher or lower, have no bearing, since they do not represent the actual costs of Xcel Energy to fulfill the Data Request. The Company believes its position on this issue is in full compliance with the ODAS and reasonable given the above-acknowledged challenges.

#### E. Other issues

# 1. Timing of study/data release

The Company has taken the position that if the Commission does order a study along the lines of the CUB Illinois one – either by the Company, or by granting the Data Request – then the appropriate timing would be when a year of interval data is available following full deployment of AMI in Minnesota. With 12 months of data currently available for less than 65 percent of the Company's Minnesota residential customers, and considering the non-random nature of AMI deployment, we believe any study conducted now would not represent the Company's full customer base and hence may not be a strong basis for any policy recommendations that might emerge from it.<sup>41</sup>

The Department appears to support this recommendation. While they recommend the Commission grant the Data Request, they also recommend that if the Commission directs the Company to conduct a study, "the Department agrees with Xcel that the study should begin after AMI deployment is complete to ensure that full-year interval data is available across the residential customer class." While the Department does not take an explicit position on the timing of the Chan Lab's proposed study, it makes sense that the same logic – benefiting from a full year of interval data – would apply regardless who

<sup>&</sup>lt;sup>41</sup> Company's Comments at 7.

<sup>&</sup>lt;sup>42</sup> Department Comments at 8.

conducts the study.

# 2. Timeline for fulfilling Data Request

In response to an information request from CUB, the Company estimated the time required for each step in fulfilling the Data Request. We estimated 8-10 weeks for Step 1 (compiling and anonymizing 19.3 billion or more pieces of 30-minute AMI interval data), 5-6 weeks for Step 2 (identifying the compiled data by Census Block Group), and described Step 3 (drafting and negotiating NDAs with the three universities), though we did not attempt to estimate a timeframe for this step. <sup>43</sup> In response, CUB/Chan Lab recommends that the Commission order the Company to deliver the requested CEUD no later than 16 weeks from the Commission's Order in this docket. <sup>44</sup>

We believe this timeline is feasible – with the caveat that we cannot anticipate what challenges may arise in NDA negotiation. While Steps 1 and 2 are necessarily sequential, Step 3 could proceed in parallel and hence may be able to be completed in 16 weeks. The Company will make our best efforts in this regard, but cannot dictate the time the NDA counterparties may require to become comfortable and sign on their side. Per the ODAS, we would not release any CEUD until NDAs are signed with all three universities. Hence if the Commission adopts this CUB/Chan Lab recommendation, we would propose amending it to read:

Require Xcel to provide the Chan Lab with the requested data in a timely manner, not to exceed the later of 16 weeks from the date of this Order, or the date when all three universities mentioned in the Data Request have signed non-disclosure agreements compliant with ODAS Section III.B(2)(v) and (vi).

# 3. Guidance on study methodology, contents and goals

The Notice asks, "If the Commission orders such a study, what guidance on the methodology, contents, and goals should it provide?" If the objective is largely to replicate the CUB Illinois study, we believe that study provides a sufficient description of its methods to guide our efforts. If the Commission prefers a study different in scope, methods or goals, the Company would benefit from additional guidance from the Commission. Regarding study scope,

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<sup>&</sup>lt;sup>43</sup> Company's response to CUB Information Request No. 2.

<sup>&</sup>lt;sup>44</sup> CUB/Chan Lab Comments at 12-13.

the CUB Illinois study focused on residential customers, with customer segmentation by income, other demographic variables, and location of residence. Guidance would be useful if the Commission would like a Minnesota study to include other customer classes, or other types of customer segmentation. Regarding study goals, the CUB Illinois study presents findings but stops short of policy prescriptions or rate design recommendations. Commission guidance would be useful whether a Minnesota study should make policy recommendations or simply present findings and leave the discussion of policy implications to occur elsewhere in the record.<sup>45</sup>

The Department notes it is "developing a proposed methodology and will offer more specific recommendations in its reply comments."46 We look forward to reviewing those recommendations. Other parties did not address this question in the Notice.

#### CONCLUSION

For the reasons given above, Xcel Energy continues to believe a study similar to the CUB Illinois one, whether conducted by the Company or others, is not necessary at this time. If the Commission disagrees and orders the Company to fulfill the Data Request and/or conduct a study, we will of course do so. Between those two options, we would prefer to conduct the study in-house, since that option avoids risks to customer privacy. If the Commission prefers for the universities to conduct the study, and hence orders the Company to fulfill the Data Request, we would charge a data access fee per ODAS Section VI.A.

The Company has taken no position in this docket on requests for CEUD in general. We have for now declined to fulfill the Chan Lab's Data Request, due to the specifics of that request, the significant costs and limited benefits we believe the proposed study would have for our customers.

Dated: July 1, 2025

Northern States Power Company

<sup>&</sup>lt;sup>45</sup> Company's April 16, 2025 Comments at 13-14.

<sup>&</sup>lt;sup>46</sup> Department Comments at 8.

### **CERTIFICATE OF SERVICE**

I, Joshua DePauw, hereby certify that I have on this day served copies of the foregoing document on the attached list of persons.

- <u>xx</u> by depositing a true and correct copy thereof, properly enveloped with postage paid in the United States mail at Minneapolis, Minnesota
- xx electronic filing

DOCKET NO. E002/CI-24-115

Dated this 1st day of July 2025

/s/

Joshua DePauw Regulatory Administrator

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method		Service List Name
1	Leland P.	Abide	leland.abide@kutakrock.com	Kutak Rock LLP		60 S 6th St Ste 3400 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
2	Karen	Achberger	krach@stolaf.edu			101 Saint Olaf Ave Unit 414 Northfield MN, 55057 United States	Electronic Service		No	24- 115Official
3	Michael	Ahern	ahern.michael@dorsey.com	Dorsey & Whitney, LLP		50 S 6th St Ste 1500 Minneapolis MN, 55402- 1498 United States	Electronic Service		No	24- 115Official
4	Michael	Allen	michael.allen@allenergysolar.com	All Energy Solar		721 W 26th st Suite 211 Minneapolis MN, 55405 United States	Electronic Service		No	24- 115Official
5	Michael	Alvarez	michael.alvarez@longroadenergy.com	Community Wind North, LLC		c/o Longroad Development Company, LLC 330 Congress Street, 6th FI Boston MA, 02210 United States	Electronic Service		No	24- 115Official
6	Gary	Ambach	gambach@slipstreaminc.org	Slipstream, Inc.		8973 SW Village Loop Chanhassen MN, 55317 United States	Electronic Service		No	24- 115Official
7	Ellen	Anderson	ellena@umn.edu	325 Learning and Environmental Sciences		1954 Buford Ave Saint Paul MN, 55108 United States	Electronic Service		No	24- 115Official
8	Jay	Anderson	jaya@cmpas.org	CMPAS		7550 Corporate Way Suite 100 Eden Prairie MN, 55344 United States	Electronic Service		No	24- 115Official
9	Kristine	Anderson	kanderson@greatermngas.com	Greater Minnesota Gas, Inc.		1900 Cardinal Lane PO Box 798 Faribault MN, 55021 United States	Electronic Service		No	24- 115Official
10	MK	Anderson	anderson@fresh-energy.org	Fresh Energy		408 St Peter Street Saint Paul MN, 55102 United States	Electronic Service		No	24- 115Official
11	Susan	Arntz	sarntz@mankatomn.gov	City Of Mankato		P.O. Box 3368 Mankato MN, 56002-3368 United States			No	24- 115Official
12	Mara	Ascheman	mara.k.ascheman@xcelenergy.com	Xcel Energy		414 Nicollet Mall FI 5 Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
13	Thomas	Ashley	tom@greenlots.com	Greenlots		null null, null United States	Electronic Service		No	24- 115Official
14	Donna	Attanasio	dattanasio@gwu.edu	George Washington University		2000 H Street NW Washington DC, 20052 United States	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method		Service List Name
15	Kevin	Auerbacher	kauerbacher@tesla.com	Tesla, Inc.		1050 K Street NW, Suite 101 Washington DC, 20001 United States	Electronic Service		No	24- 115Official
16	John	Bailey	bailey@ilsr.org	Institute For Local Self- Reliance		1313 5th St SE Ste 303 Minneapolis MN, 55414 United States	Electronic Service		No	24- 115Official
17	Anjali	Bains	bains@fresh-energy.org	Fresh Energy		408 Saint Peter Ste 220 Saint Paul MN, 55102 United States	Electronic Service		No	24- 115Official
18	Mark	Bakk	mbakk@lcp.coop	Lake Country Power		26039 Bear Ridge Drive Cohasset MN, 55721 United States	Electronic Service		No	24- 115Official
19	Gail	Baranko	gail.baranko@xcelenergy.com	Xcel Energy		414 Nicollet Mall7th Floor Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
20	Max	Baumhefner	mbaumhefner@nrdc.org	Natural Resources Defense Council		111 Sutter St 21st Fl San Francisco CA, 94104 United States	Electronic Service		No	24- 115Official
21	Jessica L	Bayles	jessica.bayles@stoel.com	Stoel Rives LLP		1150 18th St NW Ste 325 Washington DC, 20036 United States	Electronic Service		No	24- 115Official
22	Mathias	Bell	mathias@weavegrid.com	WeaveGrid		375 Alabama Street, Suite 325 San Francisco CA, 94110 United States	Electronic Service		No	24- 115Official
23	David	Bender	dbender@earthjustice.org	Earthjustice		1001 G Street NW Suite 1000 Washington DC, 20001 United States	Electronic Service		No	24- 115Official
24	James J.	Bertrand	james.bertrand@stinson.com	STINSON LLP		50 S 6th St Ste 2600 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
25	Derek	Bertsch	derek.bertsch@mrenergy.com	Missouri River Energy Services		3724 West Avera Drive PO Box 88920 Sioux Falls SD, 57109- 8920 United States	Electronic Service		No	24- 115Official
26	Laura	Bishop	laura.bishop@state.mn.us		Minnesota Pollution Control Agency	520 Lafayette Rd Saint Paul MN, 55155 United States	Electronic Service		No	24- 115Official
27	Ingrid	Bjorklund	ingrid@bjorklundlaw.com	Bjorklund Law, PLLC		855 Village Center Drive #256 North Oaks MN, 55127 United States	Electronic Service		No	24- 115Official

29 William         Black         Delack Ogmuna.org         MMUA         Subsciout         Electronic Distriction         No.         24-Distriction           29 Zer William         Zer Dougrand Distriction         Zer Dougrand Distriction         Description Distriction         No.         24-Distriction Distriction           30 Zer Distriction         Resident Distriction         Description Distriction         Description Distriction         No.         24-Distriction           31 Elizabeth Brain         Brain Distriction         Distriction Distriction         Distri	#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
Section   Sect	28	William	Black	bblack@mmua.org	MMUA		3131 Fernbrook Lane North Plymouth MN, 55447 United States			No	
	29	Zoe	Bourgerie	zoe.bourgerie@minneapolismn.gov			Rm 307 Minneapolis MN, 55415			No	
Pollister LLP   Pollister LL	30	Kenneth	Bradley	kbradley@environmentminnesota.org			Emerson Ave S Apt CW112 Minneapolis MN, 55408			No	
Energy   Electronic   Energy   Electronic   Electro	31	Elizabeth	Brama	ebrama@taftlaw.com			Center 80 South 8th Street Minneapolis MN, 55402			No	
Cooperative Electric Electronic Ovalon, monopolic Mass Ovalon, monopolic Management Management Management Management Mass Ovalon, monopolic Mass Ovalon, monopolic Management Management Management Management Management Mass Ovalon, monopolic Management	32	Jon	Brekke	jbrekke@grenergy.com			Creek Boulevard Maple Grove MN, 55369- 4718			No	
Company Cascade Service PO Box 496 Po Box 496 Portugus Falls MN, 5653a- Q496 United States  35 Matthew Brodin mbrodin@allete.com Minnesota Power Superior Street Duluth MN, 56502 United States  36 Janet Brown jab5100@gmail.com Sabathani Community Center (Sabathani/SCC) Service Service Service Service Service Service Street Duluth MN, 56802 United States  37 Christina Brusven chrusven@fredlaw.com Byron Broding Service Se	33	Sydney R.	Briggs	sbriggs@swce.coop	Cooperative		Bridge St PO Box 485 Owatonna MN, 55060- 0485			No	
Power   Superior Street   Superior Street   Superior Street   Steet	34	Mark B.	Bring	mbring@otpco.com			Cascade Street PO Box 496 Fergus Falls MN, 56538- 0496			No	
Community Center (Sabathani/SCC)  Thistina Brusven chrusven@fredlaw.com  Thistina Go S 6th St Stelectronic Service  Thistina Go S 6th St Steletonic Service  Thistina Go S 6th St Stelectronic Service  Thistina Go S 6th	35	Matthew	Brodin	mbrodin@allete.com			Superior Street Duluth MN, 55802			No	
Byron Ste 1500 Minneapolis MN, 55402- 4400 United States  38 James Canaday james.canaday@ag.state.mn.us  No 24- 115Official james.canaday@ag.state.mn.us  Canaday james.canaday@ag.state.mn.us  No 24- 115Official james.canaday@ag.state.mn.us  Suite 1400  Villed States  Villed States  Villed States  Villed States  Villed States  Villed States  No 24- 115Official james.canaday@ag.state.mn.us  No 24- 115Off	36	Janet	Brown	jab5100@gmail.com	Community Center		Ste 200 Minneapolis MN, 55409			No	
Attorney General - Minnesota St. St. Paul MN, 55101 United States  Thomas Carlson thomas.carlson@edf-re.com EDF Renewable Energy  EDF Renewable Energy  EDF Renewable Energy  Thomas St. Paul MN, 55101 United States  10 2nd St NE Electronic No 24- 115Official Minneapolis MN, 55413	37	Christina	Brusven	cbrusven@fredlaw.com			Ste 1500 Minneapolis MN, 55402- 4400			No	
Energy Ste. 400 Service 115Official Minneapolis MN, 55413	38	James	Canaday	james.canaday@ag.state.mn.us		Attorney General - Residential Utilities	445 Minnesota St. St. Paul MN, 55101			No	
	39	Thomas	Carlson	thomas.carlson@edf-re.com			Ste. 400 Minneapolis MN, 55413			No	

First Name	Last Name	Email	Organization	Agency	Address	Delivery	Alternate Delivery Method		Service List Name
Douglas M.	Carnival	dcarnival@carnivalberns.com	McGrann Shea Carnival Straughn & Lamb		800 Nicollet Mall Ste 2600 Minneapolis MN, 55402- 7035 United States	Electronic Service			24- 115Official
Gabriel	Chan	gabechan@umn.edu			130 Hubert H. Humphrey Center 301 19th Ave S Minneapolis MN, 55455 United States	Electronic Service		No	24- 115Official
Cody	Chilson	cchilson@greatermngas.com	Greater Minnesota Gas, Inc. & Greater MN Transmission, LLC		1900 Cardinal Ln PO Box 798 Faribault MN, 55021 United States	Electronic Service			24- 115Official
Ray	Choquette	rchoquette@agp.com	Ag Processing Inc.		12700 West Dodge Road PO Box 2047 Omaha NE, 68103-2047 United States	Electronic Service			24- 115Official
John	Coffman	john@johncoffman.net	AARP		871 Tuxedo Blvd. St, Louis MO, 63119-2044 United States	Electronic Service		No	24- 115Official
Kenneth A.	Colburn	kcolburn@symbioticstrategies.com	Symbiotic Strategies, LLC		26 Winton Road Meredith NH, 32535413 United States	Electronic Service			24- 115Official
Brent	Coleman	blc@dvclaw.com	Electrify America, LLC		1750 SW Harbor Way Suite 450 Portland OR, 97201 United States	Electronic Service			24- 115Official
Generic	Commerce Attorneys	commerce.attorneys@ag.state.mn.us		Office of the Attorney General - Department of Commerce	Minnesota Street Suite 1400 St. Paul MN, 55101 United States	Electronic Service		Yes	24- 115Official
Erin	Conti	erin.conti@ag.state.mn.us		Office of the Attorney General - Residential Utilities Division	Minnesota Street, Suite 1400 St. Paul MN, 55101 United States	Electronic Service			24- 115Official
Grace	Corbin	g.corbin@mpls-synod.org	Eco-Faith Network		122 W Franklin Ave Ste 600 Minneapolis MN, 55404 United States	Electronic Service			24- 115Official
Brandon	Crawford	brandonc@cubminnesota.org	Citizens Utility Board of Minnesota		332 Minnesota St Ste W1360 St. Paul MN, 55101 United States	Electronic Service			24- 115Official
Hillary	Creurer	hcreurer@allete.com	Minnesota Power			Electronic Service			24- 115Official
	Douglas M. Gabriel  Cody  Ray  John  Kenneth A.  Brent  Generic  Erin  Grace  Brandon	Cody Chilson  Ray Choquette  John Coffman  Kenneth A. Colburn  Brent Coleman  Generic Commerce Attorneys  Erin Conti  Grace Corbin  Brandon Crawford	Douglas M.       Carnival       dcarnival@carnivalberns.com         Gabriel       Chan       gabechan@umn.edu         Cody       Chilson       cchilson@greatermngas.com         Ray       Choquette       rchoquette@agp.com         John       Coffman       john@johncoffman.net         Kenneth A.       Colburn       kcolburn@symbioticstrategies.com         Brent       Coleman       blc@dvclaw.com         Generic       Commerce Attorneys       commerce.attorneys@ag.state.mn.us         Erin       Conti       erin.conti@ag.state.mn.us         Grace       Corbin       g.corbin@mpls-synod.org         Brandon       Crawford       brandonc@cubminnesota.org	Douglas M. Carnival dcarnival@carnivalberns.com McGrann Shea Carnival Straughn & Carni	Douglas M. Carnival dcarnival@carnivalberns.com McGrann Shea Carnival Carnival Straughn & Lamb  Cody Chilson cchilson@greatermngas.com Greater Minnesota Gas, Inc. & Greater Minnesota Gas, Inc. & Greater Mn Transmission, LLC  Ray Choquette rchoquette@agp.com Ag Processing Inc.  Coffman john@johncoffman.net AARP  Kenneth A. Colburn kcolburn@symbioticstrategies.com Symbiotic Strategies, LLC  Brent Coleman blc@dvclaw.com Electrify America, LLC  Generic Commerce Altorneys commerce.attorneys@ag.state.mn.us Office of the Attorney General - Department of Commerce Commerce  Erin Conti erin.conti@ag.state.mn.us Office of the Attorney General - Residential Utilities Division  Grace Corbin g.corbin@mpls-synod.org Eco-Faith Network  Brandon Crawford brandonc@cubminnesota.org Citizens Utility Board of Minnesota	Douglas M.   Camival   C	First Name         Leat Name         Email         Organization         Agency         Address         Method           Douglas M.         Carnival         dcarnival decarnival@carnivalberns.com         McGrann Shae Carnival Shae Carniv	Priest Name   Last Name   Email   Email   Organization   Agency   Address   Delivery   Method   Method   Delivery   Method   Delivery   Deliv	First Name In Last Name   Cardival   Cardi

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method		Service List Name
52	George	Crocker	gwillc@nawo.org	North American Water Office		5093 Keats Avenue Lake Elmo MN, 55042 United States	Electronic Service		No	24- 115Official
53	Leigh	Currie	lcurrie@mncenter.org	Minnesota Center for Environmental Advocacy		1919 University Ave W Ste 515 St. Paul MN, 55104 United States	Electronic Service		No	24- 115Official
54	Lauren	Davis	lauren.davis@atlaspolicy.com	Atlas Public Policy		515 Q Street NW Unit 2 Washington DC, 20001 United States	Electronic Service		No	24- 115Official
55	Matthew	Deal	matthew.deal@chargepoint.com	ChargePoint, Inc.		254 Hacienda Ave Campbell CA, 95008 United States	Electronic Service		No	24- 115Official
56	Timothy	DenHerder Thomas	timothy@cooperativeenergyfutures.com	Cooperative Energy Futures		3500 Bloomington Ave. S Minneapolis MN, 55407 United States	Electronic Service		No	24- 115Official
57	James	Denniston	james.r.denniston@xcelenergy.com	Xcel Energy Services, Inc.		414 Nicollet Mall, 401-8 Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
58	Carrie	Desmond	carrie.desmond@metrotransit.org	Metropolitan Council		560 6th Avenue North Minneapolis MN, 55411 United States	Electronic Service		No	24- 115Official
59	Curt	Dieren	curt.dieren@dgr.com	L&O Power Cooperative		1302 S Union St Rock Rapids IA, 51246 United States	Electronic Service		No	24- 115Official
60	lan M.	Dobson	ian.m.dobson@xcelenergy.com	Xcel Energy		414 Nicollet Mall, 401-8 Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
61	Bridget	Dockter	bridget.dockter@xcelenergy.com			null null, null United States	Electronic Service		No	24- 115Official
62	Carlon	Doyle Fontaine	carlon.doyle.fontaine@senate.mn	MN Senate		75 Rev Dr Martin Luther King Jr Blvd Room G-17 St Paul MN, 55155 United States	Electronic Service		No	24- 115Official
63	J.	Drake Hamilton	hamilton@fresh-energy.org	Fresh Energy		408 St Peter St Ste 350 Saint Paul MN, 55101 United States	Electronic Service		No	24- 115Official
64	Michelle	Dreier	mdreier@electricalassociation.com			null null, null United States	Electronic Service		No	24- 115Official
65	Christopher	Droske	christopher.droske@minneapolismn.gov	Northern States Power Company dba Xcel Energy-Elec		661 5th Ave N Minneapolis MN, 55405 United States	Electronic Service		No	24- 115Official
66	Brian	Edstrom	briane@cubminnesota.org	Citizens Utility Board of Minnesota		Minnesota St Ste W1360 Saint Paul MN, 55101 United States	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
67	William	Ehrlich	wehrlich@tesla.com	Tesla, Inc.		3500 Deer Creek Rd Palo Alto CA, 94304 United States	Electronic Service		No	24- 115Official
68	Kristen	Eide Tollefson	healingsystems69@gmail.com	R-CURE		28477 N Lake Ave Frontenac MN, 55026- 1044 United States	Electronic Service		No	24- 115Official
69	Rebecca	Eilers	rebecca.d.eilers@xcelenergy.com	Xcel Energy		414 Nicollet Mall - 401 7th Floor Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
70	Bob	Eleff	bob.eleff@house.mn	Regulated Industries Cmte		100 Rev Dr Martin Luther King Jr Blvd Room 600 St. Paul MN, 55155 United States	Electronic Service		No	24- 115Official
71	Ron	Elwood	relwood@mnlsap.org	Legal Services Advocacy Project		970 Raymond Avenue Suite G-40 Saint Paul MN, 55114 United States	Electronic Service		No	24- 115Official
72	Betsy	Engelking	betsy@nationalgridrenewables.com	National Grid Renewables		8400 Normandale Lake Blvd Ste 1200 Bloomington MN, 55437 United States	Electronic Service		No	24- 115Official
73	John	Farrell	jfarrell@ilsr.org	Institute for Local Self- Reliance		2720 E. 22nd St Institute for Local Self- Reliance Minneapolis MN, 55406 United States	Electronic Service		No	24- 115Official
74	Eric	Fehlhaber	efehlhaber@dakotaelectric.com	Dakota Electric Association		4300 220th St W Farmington MN, 55024 United States	Electronic Service		No	24- 115Official
75	Sharon	Ferguson	sharon.ferguson@state.mn.us		Department of Commerce	85 7th Place E Ste 280 Saint Paul MN, 55101- 2198 United States	Electronic Service		No	24- 115Official
76	Mike	Fiterman	mikefiterman@libertydiversified.com	Liberty Diversified International		5600 N Highway 169 Minneapolis MN, 55428- 3096 United States	Electronic Service		No	24- 115Official
77	David A.	Fitzgerald	daf@dvclaw.com	Davison Van Cleve		2321 Fairview Ave E #3 Seattle WA, 98102 United States	Electronic Service		No	24- 115Official
78	Lucas	Franco	Ifranco@liunagroc.com	LIUNA		81 Little Canada Rd E Little Canada MN, 55117 United States	Electronic Service		No	24- 115Official
79	Nathan	Franzen	nathan@nationalgridrenewables.com	Geronimo Energy, LLC		8400 Normandale Lake Blvd Ste 1200 Bloomington	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
						MN, 55437 United States				
80	Daryll	Fuentes	energy@usg.com	USG Corporation		550 W Adams St Chicago IL, 60661 United States	Electronic Service		No	24- 115Official
81	James	Garness	james.r.garness@xcelenergy.com			null null, null United States	Electronic Service		No	24- 115Official
82	Patti	Gartland	pgartland@greaterstcloud.com	Greater St. Cloud Development Corp.		501 West St Germain St Ste 100 St. Cloud MN, 56301 United States	Electronic Service		No	24- 115Official
83	Edward	Garvey	garveyed@aol.com	Residence		32 Lawton St Saint Paul MN, 55102 United States	Electronic Service		No	24- 115Official
84	Allen	Gleckner	gleckner@fresh-energy.org	Fresh Energy		408 St. Peter Street Ste 350 Saint Paul MN, 55102 United States	Electronic Service		No	24- 115Official
85	Allen	Gleckner	agleckner@elpc.org	Environmental Law & Policy Center		35 E. Wacker Drive, Suite 1600 Suite 1600 Chicago IL, 60601 United States	Electronic Service		No	24- 115Official
86	Jenny	Glumack	jenny@mrea.org	Minnesota Rural Electric Association		11640 73rd Ave N Maple Grove MN, 55369 United States	Electronic Service		No	24- 115Official
87	Anita	Grace	anita@gracemulticultural.com	GRACE Multicltural		12959 196th LN NW Elk River MN, 55330 United States	Electronic Service		No	24- 115Official
88	Ryan	Granholm	ryan.granholm@afslaw.com	ArentFox Schiff LLP		233 S Wacker Dr. Ste. 7100 Chicago IL, 60647 United States	Electronic Service		No	24- 115Official
89	Todd J.	Guerrero	todd.guerrero@kutakrock.com	Kutak Rock LLP		Suite 1750 220 South Sixth Street Minneapolis MN, 55402- 1425 United States	Electronic Service		No	24- 115Official
90	Natalie	Haberman	townsend@fresh-energy.org	Fresh Energy		408 St Peter St # 350 St. Paul MN, 55102 United States	Electronic Service		No	24- 115Official
91	Joe	Halso	joe.halso@sierraclub.org	Sierra Club		1536 Wynkoop St Ste 200 Denver CO, 80202 United States	Electronic Service		No	24- 115Official
92	Katherine	Hamilton	katherine@aem-alliance.org	Advanced Energy Management Alliance		1701 Rhode Island Ave, NW Washington DC, 20036 United States	Electronic Service		No	24- 115Official
93	Jason G.	Harp	jason.harp@afslaw.com	ArentFox Schiff LLP		233 S Wacker Dr Ste 7100 Chicago IL,	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address 60606	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
						United States				
94	Matthew B	Harris	matt.b.harris@xcelenergy.com	XCEL ENERGY		401 Nicollet Mall FL 8 Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
95	Shubha	Harris	shubha.m.harris@xcelenergy.com	Xcel Energy		414 Nicollet Mall, 401 - FL 8 Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
96	Erik	Hatlestad	erik@cureriver.org			117 1st St Montevideo MN, 56265 United States	Electronic Service		No	24- 115Official
97	Kim	Havey	kim.havey@minneapolismn.gov	City of Minneapolis		350 South 5th Street, Suite 315M Minneapolis MN, 55415 United States	Electronic Service		No	24- 115Official
98	Philip	Hayet	phayet@jkenn.com	J. Kennedy and Associates, Inc.		570 Colonial Park Drive Suite 305 Roswell GA, 30075-3770 United States	Electronic Service		No	24- 115Official
99	Todd	Headlee	theadlee@dvigridsolutions.com	Dominion Voltage, Inc.		701 E. Cary Street Richmond VA, 23219 United States	Electronic Service		No	24- 115Official
100	Amber	Hedlund	amber.r.hedlund@xcelenergy.com	Northern States Power Company dba Xcel Energy-Elec		414 Nicollet Mall, 401-7 Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
101	Adam	Heinen	aheinen@dakotaelectric.com	Dakota Electric Association		4300 220th St W Farmington MN, 55024 United States	Electronic Service		No	24- 115Official
102	Annete	Henkel	mui@mnutilityinvestors.org	Minnesota Utility Investors		413 Wacouta Street #230 St.Paul MN, 55101 United States	Electronic Service		No	24- 115Official
103	Jessy	Hennesy	jessy.hennesy@avantenergy.com	Avant Energy		220 S. Sixth St. Ste 1300 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
104	Sandra	Henry	sandra.henry@elevatenp.org	Elevate		322 S Green St Ste 300 Chicago IL, 60607 United States	Electronic Service		No	24- 115Official
105	Katherine	Hinderlie	katherine.hinderlie@ag.state.mn.us		Office of the Attorney General - Residential Utilities Division	445 Minnesota St Suite 1400 St. Paul MN, 55101-2134 United States	Electronic Service		Yes	24- 115Official
106	Corey	Hintz	chintz@dakotaelectric.com	Dakota Electric Association		4300 220th Street Farmington MN, 55024- 9583 United States	Electronic Service		No	24- 115Official
107	Joe	Hoffman	ja.hoffman@smmpa.org	SMMPA		500 First Ave SW Rochester MN, 55902-	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
						3303 United States				
108	Michael	Норре	lu23@ibew23.org	Local Union 23, I.B.E.W.		445 Etna Street Ste. 61 St. Paul MN, 55106 United States	Electronic Service		No	24- 115Official
109	MJ	Horner	mj.horner@xcelenergy.com			null null, null United States	Electronic Service		No	24- 115Official
110	Samantha	Houston	shouston@ucsusa.org	Union of Concerned Scientists		1825 K St. NW Ste 800 Washington DC, 20006 United States	Electronic Service		No	24- 115Official
111	Lori	Hoyum	lhoyum@mnpower.com	Minnesota Power		30 West Superior Street Duluth MN, 55802 United States	Electronic Service		No	24- 115Official
112	Jan	Hubbard	jan.hubbard@comcast.net			7730 Mississippi Lane Brooklyn Park MN, 55444 United States	Electronic Service		No	24- 115Official
113	Holmes	Hummel	holmes.hummel@cleanenergyworks.org	Clean Energy Works		925 French St NW Washington DC, 20001 United States	Electronic Service		No	24- 115Official
114	Geoffrey	Inge	ginge@regintllc.com	Regulatory Intelligence LLC		PO Box 270636 Superior CO, 80027-9998 United States	Electronic Service		No	24- 115Official
115	Casey	Jacobson	cjacobson@bepc.com	Basin Electric Power Cooperative		1717 East Interstate Avenue Bismarck ND, 58501 United States	Electronic Service		No	24- 115Official
116	Travis	Jacobson	travis.jacobson@mdu.com	Great Plains Natural Gas Company		400 N 4th St Bismarck ND, 58501 United States	Electronic Service		No	24- 115Official
117	John S.	Jaffray	jjaffray@jjrpower.com	JJR Power		350 Highway 7 Suite 236 Excelsior MN, 55331 United States	Electronic Service		No	24- 115Official
118	Alan	Jenkins	aj@jenkinsatlaw.com	Jenkins at Law		2950 Yellowtail Ave. Marathon FL, 33050 United States	Electronic Service		No	24- 115Official
119	Andrea	Jenkins	andrea.jenkins@minneapolismn.gov	Minneapolis City of Lakes		350 S 5th St Room 307 Minneapolis MN, 55415 United States	Electronic Service		No	24- 115Official
120	Richard	Johnson	rick.johnson@lawmoss.com	Moss & Barnett		150 S. 5th Street Suite 1200 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
121	Sarah	Johnson Phillips	sjphillips@stoel.com	Stoel Rives LLP		33 South Sixth Street Suite 4200 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
122	Nate	Jones	njones@hcpd.com	Heartland Consumers Power		PO Box 248 Madison SD, 57042 United States	Electronic Service		No	24- 115Official
123	Philip	Jones	phil@philjonesconsulting.com	Alliance for Transportation Electrification		1402 3rd Ave Ste 1315 Seattle WA, 98101 United States	Electronic Service		No	24- 115Official
124	Brendan	Jordan	bjordan@gpisd.net	Great Plains Institute & Bioeconomy Coalition of MN		2801 21st Ave S Ste 220 Minneapolis MN, 55407 United States	Electronic Service		No	24- 115Official
125	Bina	Joshi	bina.joshi@afslaw.com	ArentFox Schiff LLP		233 S Wacker Dr Ste 7100 Chicago IL, 60606 United States	Electronic Service		No	24- 115Official
126	Dan	Juhl	in.another.account.info@juhlenergy.com	Juhl Energy Inc.		1502 17th St SE Pipestone MN, 56164 United States	Paper Service		No	24- 115Official
127	Mahmoud	Kabalan	mahmoud.kabalan@stthomas.edu	University of St Thomas		2115 Summit Ave. Mail OSS100 School of Engineering Saint Paul MN, 55105 United States	Electronic Service		No	24- 115Official
128	Michael	Kampmeyer	mkampmeyer@a-e-group.com	AEG Group, LLC		260 Salem Church Road Sunfish Lake MN, 55118 United States	Electronic Service		No	24- 115Official
129	Nick	Kaneski	nick.kaneski@enbridge.com	Enbridge Energy Company, Inc.		11 East Superior St Ste 125 Duluth MN, 55802 United States	Electronic Service		No	24- 115Official
130	Stacey	Karels	skarels@local563.org	Mankato Area Bldg & Construction Trades Council		310 McKinzie St Mankato MN, 56001 United States	Electronic Service		No	24- 115Official
131	William	Kenworthy	will@votesolar.org			1 South Dearborn St Ste 2000 Chicago IL, 60603 United States	Electronic Service		No	24- 115Official
132	Samuel B.	Ketchum	sketchum@kennedy-graven.com	Kennedy & Graven, Chartered		150 S 5th St Ste 700 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
133	Chris	King	chris_king@siemens.com	Siemens		4000 E. Third Ave Suite 400 Foster City CA, 94404 United States	Electronic Service		No	24- 115Official
134	Frank	Kohlasch	frank.kohlasch@state.mn.us		Minnesota Pollution Control Agency	520 Lafayette Rd N. St. Paul MN, 55155 United States	Electronic Service		No	24- 115Official

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	24- 115Officia
	No No No No No No

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
147	Annie	Levenson Falk	annielf@cubminnesota.org	Citizens Utility Board of Minnesota		Minnesota Street, Suite W1360 St. Paul MN, 55101 United States	Electronic Service		No	24- 115Officia
148	Ryan	Long	ryan.j.long@xcelenergy.com			414 Nicollet Mall 401 8th Floor Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
149	Jason	Loos	jason.loos@centerpointenergy.com	CenterPoint Energy Resources Corp.		505 Nicollet Mall 3rd Floor Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
150	Susan	Ludwig	sludwig@mnpower.com	Minnesota Power		30 West Superior Street Duluth MN, 55802 United States	Electronic Service		No	24- 115Official
151	Alice	Madden	alice@communitypowermn.org	Community Power		2720 E 22nd St Minneapolis MN, 55406 United States	Electronic Service		No	24- 115Official
152	Kavita	Maini	kmaini@wi.rr.com	KM Energy Consulting, LLC		961 N Lost Woods Rd Oconomowoc WI, 53066 United States	Electronic Service		No	24- 115Official
153	Emily	Marshall	emarshall@lourismarshall.com	Miller O'Brien Jensen, PA		120 S. 6th Street Suite 2400 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
154	Katherine	Marshall	katie.marshall@lawmoss.com	Moss & Barnett		150 S 5th St Ste 1200 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
155	Mary	Martinka	mary.a.martinka@xcelenergy.com	Xcel Energy Inc		414 Nicollet Mall 7th Floor Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
156	Gregg	Mast	gmast@cleanenergyeconomymn.org	Clean Energy Economy Minnesota		4808 10th Avenue S Minneapolis MN, 55417 United States	Electronic Service		No	24- 115Official
157	Daryl	Maxwell	dmaxwell@hydro.mb.ca	Manitoba Hydro		360 Portage Ave FL 16 PO Box 815, Station Main Winnipeg MB, R3C 2P4 Canada	Electronic Service		No	24- 115Official
158	Lilly B.	McKenna	lilly.mckenna@stoel.com	Stoel Rives LLP		One Montgomery St Ste 3230 San Francisco CA, 94104 United States	Electronic Service		No	24- 115Official
159	Taylor	McNair	taylor@gridlab.org			668 Capp Street San Francisco CA, 94110 United States	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
160	Sally Anne	McShane	sally.anne.mcshane@state.mn.us		Public Utilities Commission	121 7th Place E Suite 350 St. Paul MN, 55101 United States	Electronic Service		No	24- 115Official
161	Stephen	Melchionne	stephen.melchionne@ag.state.mn.us		Office of the Attorney General - Department of Commerce	Minnesota Street, Ste. 1400 St. Paul MN, 55101 United States	Electronic Service		Yes	24- 115Official
162	Thomas	Melone	thomas.melone@allcous.com	Minnesota Go Solar LLC		222 South 9th Street Suite 1600 Minneapolis MN, 55120 United States	Electronic Service		No	24- 115Official
163	Peder	Mewis	pmewis@cleangridalliance.org	Clean Grid Alliance		570 Asbury St. St. Paul MN, 55104 United States	Electronic Service		No	24- 115Official
164	Joseph	Meyer	joseph.meyer@ag.state.mn.us		Office of the Attorney General - Residential Utilities Division	Bremer Tower, Suite 1400 445 Minnesota Street St Paul MN, 55101-2131 United States	Electronic Service		No	24- 115Official
165	Kevin	Miller	kevin.miller@chargepoint.com			254 E. Hacienda Avenue Campbell CA, 95008 United States	Electronic Service		No	24- 115Official
166	Stacy	Miller	stacy.miller@minneapolismn.gov	City of Minneapolis		350 S. 5th Street Room M 301 Minneapolis MN, 55415 United States	Electronic Service		No	24- 115Official
167	David	Moeller	dmoeller@allete.com	Minnesota Power			Electronic Service		No	24- 115Official
168	Marc	Monbouquette	marc.monbouquette@enel.com	Enel X North America, Inc.		846 Bransten Rd San Carlos CA, 94070 United States	Electronic Service		No	24- 115Official
169	Dalene	Monsebroten	dalene.monsebroten@nmpagency.com	Northern Municipal Power Agency		123 2nd St W Thief River Falls MN, 56701 United States	Electronic Service		No	24- 115Official
170	Andrew	Moratzka	andrew.moratzka@stoel.com	Stoel Rives LLP		33 South Sixth St Ste 4200 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
171	Evan	Mulholland	emulholland@mncenter.org	Minnesota Center for Environmental Advocacy		1919 University Ave W Ste 515 Saint Paul MN, 55101 United States	Electronic Service		No	24- 115Official
172	Alan	Muller	alan@greendel.org	Energy & Environmental Consulting		1110 West Avenue Red Wing MN, 55066 United States	Electronic Service		No	24- 115Official
173	Kristin	Munsch	kmunsch@citizensutilityboard.org	Citizens Utility Board of Minnesota		309 W. Washington St. Ste. 800	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
						Chicago IL, 60606 United States				
174	Travis	Murray	travis.murray@ag.state.mn.us		Office of the Attorney General - Residential Utilities Division	445 Minnesota St Ste 1400 Saint Paul MN, 55101 United States	Electronic Service		Yes	24- 115Official
175	Amanda	Myers	amanda@weavegrid.com	Weave Grid, Inc.		222 7th Street 2nd Floor San Francisco CA, 94103 United States	Service		No	24- 115Official
176	Mark	Nabong	mnabong@nrdc.org	Natural Resources Defense Council		20 N. Wacker Drive #1600 Chicago IL, 60606 United States	Electronic Service		No	24- 115Official
177	Ben	Nelson	benn@cmpasgroup.org	CMMPA		459 South Grove Street Blue Earth MN, 56013 United States	Electronic Service		No	24- 115Official
178	Carl	Nelson	cnelson@mncee.org	Center for Energy and Environment		212 3rd Ave N Ste 560 Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
179	David	Niles	david.niles@avantenergy.com	Minnesota Municipal Power Agency		220 South Sixth Street Suite 1300 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
180	Sephra	Ninow	sephra.ninow@energycenter.org	Center for Sustainable Energy		426 17th Street, Suite 700 Oakland CA, 94612 United States	Electronic Service		No	24- 115Official
181	Michael	Noble	noble@fresh-energy.org	Fresh Energy		408 Saint Peter St Ste 350 Saint Paul MN, 55102 United States	Electronic Service		No	24- 115Official
182	Rolf	Nordstrom	rnordstrom@gpisd.net	Great Plains Institute		2801 21ST AVE S STE 220 Minneapolis MN, 55407- 1229 United States	Electronic Service		No	24- 115Official
183	Samantha	Norris	samanthanorris@alliantenergy.com	Interstate Power and Light Company		200 1st Street SE PO Box 351 Cedar Rapids IA, 52406- 0351 United States	Electronic Service		No	24- 115Official
184	Christian	Noyce	christian.noyce@state.mn.us		Public Utilities Commission	759 Hague Ave St Paul MN, 55104 United States	Electronic Service		No	24- 115Official
185	David	O'Brien	david.obrien@navigant.com	Navigant Consulting		77 South Bedford St Ste 400 Burlington MA, 01803 United States	Electronic Service		No	24- 115Official
186	M. William	O'Brien	bobrien@mojlaw.com	Miller O'Brien Jensen, P.A.		120 S 6th St Ste 2400 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official

#	First Name	l act Namo	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List
187		O'Connell	ric@gridlab.org	GridLab	Agonoy	2120 University Ave Berkeley CA, 94704 United States	Electronic		No	24- 115Official
188	Jeff	O'Neill	jeff.oneill@ci.monticello.mn.us	City of Monticello		505 Walnut Street Suite 1 Monticelllo MN, 55362 United States	Electronic Service		No	24- 115Official
189	Matthew	Olsen	molsen@otpco.com	Otter Tail Power Company		215 South Cascade Street Fergus Falls MN, 56537 United States	Electronic Service		No	24- 115Official
190	Russell	Olson	rolson@hcpd.com	Heartland Consumers Power District		PO Box 248 Madison SD, 57042-0248 United States	Electronic Service		No	24- 115Official
191	Debra	Opatz	dopatz@otpco.com	Otter Tail Power Company		215 South Cascade Street Fergus Falls MN, 56537 United States	Electronic Service		No	24- 115Official
192	Nate	OReilly	nate@iron512.com			851 Pierce Butler Route St Paul MN, 55104 United States	Electronic Service		No	24- 115Official
193	Carol A.	Overland	overland@legalectric.org	Legalectric - Overland Law Office		1110 West Avenue Red Wing MN, 55066 United States	Electronic Service		No	24- 115Official
194	John	Pacheco	johnpachecojr@gmail.com			null null, null United States	Electronic Service		No	24- 115Official
195	Greg	Palmer	gpalmer@greatermngas.com	Greater Minnesota Gas, Inc.		1900 Cardinal Ln PO Box 798 Faribault MN, 55021 United States	Electronic Service		No	24- 115Official
196	Jessica	Palmer Denig	jessica.palmer-denig@state.mn.us		Office of Administrative Hearings	600 Robert St N PO Box 64620 St. Paul MN, 55164 United States	Electronic Service		No	24- 115Official
197	Dan	Patry	dpatry@sunedison.com	SunEdison		600 Clipper Drive Belmont CA, 94002 United States	Electronic Service		No	24- 115Official
198	Jeffrey C	Paulson	jeff.jcplaw@comcast.net	Paulson Law Office, Ltd.		4445 W 77th Street Suite 224 Edina MN, 55435 United States	Electronic Service		No	24- 115Official
199	Jose	Perez	jose@hispanicsinenergy.com			1017 L Street #719 Sacramento CA, 95814 United States	Electronic Service		No	24- 115Official
200	Jennifer	Peterson	jjpeterson@mnpower.com	Minnesota Power		30 West Superior Street Duluth MN, 55802 United States	Electronic Service		No	24- 115Official
201	Catherine	Phillips	catherine.phillips@wecenergygroup.com	Minnesota Energy		231 West Michigan St	Electronic Service		No	24- 115Official

		Email		Agency	Address	Delivery Method	Delivery Method	Trade Secret	List Name
			Resources		Milwaukee WI, 53203 United States				
⁄/arcia	Podratz	mpodratz@mnpower.com	Minnesota Power		30 W Superior S Duluth MN, 55802 United States	Electronic Service		No	24- 115Official
Hannah I	Polikov	hpolikov@aee.net	Advanced Energy Economy Institute		1000 Vermont Ave, Third Floor Washington DC, 20005 United States	Electronic Service		No	24- 115Official
l <u>.</u>	Porter	greg.porter@nngco.com	Northern Natural Gas Company		1111 South 103rd St Omaha NE, 68124 United States	Electronic Service		No	24- 115Official
Kevin I	Pranis	kpranis@liunagroc.com	Laborers' District Council of MN and ND		81 E Little Canada Road St. Paul MN, 55117 United States	Electronic Service		No	24- 115Official
David G.	Prazak	dprazak@otpco.com	Otter Tail Power Company		P.O. Box 496 215 South Cascade Street Fergus Falls MN, 56538- 0496 United States	Electronic Service		No	24- 115Official
Kenneth	Rance	krance@sabathani.org	Sabathani Community Center		310 East 38th St Rm #120 Minneapolis MN, 55409 United States	Electronic Service		No	24- 115Official
John C.	Reinhardt		Laura A. Reinhardt		3552 26th Ave S Minneapolis MN, 55406 United States	Paper Service		No	24- 115Official
Notice	Residential Utilities Division	residential.utilities@ag.state.mn.us		Office of the Attorney General - Residential Utilities Division	1400 BRM Tower 445 Minnesota St St. Paul MN, 55101-2131 United States	Electronic Service			24- 115Official
Kevin	Reuther	kreuther@mncenter.org	MN Center for Environmental Advocacy		26 E Exchange St, Ste 206 St. Paul MN, 55101-1667 United States	Electronic Service			24- 115Official
lohn	Reynolds	john.reynolds@nfib.org			180 5th St E Suite 260 St. Paul MN, 55101 United States	Electronic Service			24- 115Official
Vhitney	Richardson	whitney.richardson@evgo.com	EVgo Services, LLC		11835 W Olympic Blvd Ste 900E Los Angeles CA, 90064 United States	Electronic Service			24- 115Official
Noah	Roberts	nroberts@cleanpower.org	Energy Storage Association		1155 15th St NW, Ste 500 Washington DC, 20005 United States	Electronic Service			24- 115Official
Alice	RobertsDavis	admin.info@state.mn.us	Department of Administration		15 Sherburne Avenue St. Paul MN, 55155 United States	Electronic Service			24- 115Official
J	evin  avid G.  enneth  hn C.  eneric btice  evin  hn  hitney	Porter  Pranis  Pranis  Prazak  Prazak	Porter greg.porter@nngco.com  Evin Pranis kpranis@liunagroc.com  avid G. Prazak dprazak@otpco.com  Enneth Rance krance@sabathani.org  In C. Reinhardt  Eneric Residential Utilities Division  Evin Reuther kreuther@mncenter.org  In Reynolds john.reynolds@nfib.org  In Reynolds in Noberts@cleanpower.org  In Roberts nroberts@cleanpower.org	Energy Economy Institute  Porter greg.porter@nngco.com Northern Natural Gas Company  evin Pranis kpranis@llunagroc.com Laborers' District Council of MN and ND  avid G. Prazak dprazak@otpco.com Otter Tail Power Company  enneth Rance krance@sabathani.org Sabathani Community Center  hn C. Reinhardt Laura A. Reinhardt  eneric Residential Utilities Division  win Reuther kreuther@mncenter.org MN Center for Environmental Advocacy  hn Reynolds john.reynolds@nfib.org  hitney Richardson whitney.richardson@evgo.com EVgo Services, LLC  Energy Storage Association  Energy Storage Association  Department of	Energy Economy Institute  Porter greg.porter@nngco.com Northern Natural Gas Company  Pranis kpranis@liunagroc.com Laborers' District Council of MN and ND  avid G. Prazak dprazak@otpco.com Otter Tail Power Company  Pranis community Center  Rance krance@sabathani.org Sabathani Community Center  Anneth Rance krance@sabathani.org Sabathani Community Center  Laura A. Reinhardt  Laura A. Reinhardt  Prasidential Utilities Division  Residential Utilities Division  Prazak dprazak@otpco.com  Evgo Services, LLC  Evgo Services, LLC  Department of Department of	Dinted States   Dinter   Din	mmah         Polikov         hpolikov@aee.net         Advanced Energy Energy Institute         Lectronic Ave, Third Sarvice Floor Washington Washingto	Marchen   Polikov   Poli	Minded States   Modern   Mod

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
215	Susan	Romans	sromans@allete.com	Minnesota Power		30 West Superior Street Legal Dept Duulth MN, 55802 United States	Electronic Service		No	24- 115Official
216	Amanda	Rome	amanda.rome@xcelenergy.com	Xcel Energy		414 Nicollet Mall FL 5 Minneapoli MN, 55401 United States	Electronic Service		No	24- 115Official
217	Robert K.	Sahr	bsahr@eastriver.coop	East River Electric Power Cooperative		P.O. Box 227 Madison SD, 57042 United States	Electronic Service		No	24- 115Official
218	Renee	Samson	rsamson@freewiretech.com	FreeWire Technologies		1999 Harrison St Oakland CA, 94612 United States	Electronic Service		No	24- 115Official
219	Joseph L	Sathe	jsathe@kennedy-graven.com	Kennedy & Graven, Chartered		150 S 5th St Ste 700 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
220	Tim	Schaefer	thschaef@gmail.com	Environment MN		211 N 1st St Ste 480 Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
221	Kevin	Schlangen	kevin.schlangen@co.dakota.mn.us	Dakota County		2800 160th Street West Rosemount MN, 55068 United States	Electronic Service		No	24- 115Official
222	Jacob J.	Schlesinger	jschlesinger@keyesfox.com	Keyes & Fox LLP		1580 Lincoln St Ste 880 Denver CO, 80203 United States	Electronic Service		No	24- 115Official
223	Elizabeth	Schmiesing	eschmiesing@winthrop.com	Winthrop & Weinstine, P.A.		225 South Sixth Street Suite 3500 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
224	Peter	Scholtz	peter.scholtz@ag.state.mn.us		Office of the Attorney General - Residential Utilities Division	Suite 1400 445 Minnesota Street St. Paul MN, 55101-2131 United States	Electronic Service		Yes	24- 115Official
225	Kay	Schraeder	kschraeder@minnkota.com	Minnkota Power		5301 32nd Ave S Grand Forks ND, 58201 United States	Electronic Service		No	24- 115Official
226	Lori	Schultz	lorischultz@minncap.org	Minnesota Community Action Partnership		MCIT Building 100 Empire Dr Ste 202 St. Paul MN, 55103 United States	Electronic Service		No	24- 115Official
227	Christine	Schwartz	regulatory.records@xcelenergy.com	Xcel Energy		414 Nicollet Mall, MN1180-07- MCA Minneapolis MN, 55401- 1993 United States	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method		Service List Name
228	Doug	Scott	dscott@gpisd.net	Great Plains Institute		2801 21st Ave Ste 220 Minneapolis MN, 55407 United States	Electronic Service		No	24- 115Official
229	Dean	Sedgwick	sedgwick@itascapower.com	Itasca Power Company		PO Box 455 Spring Lake MN, 56680 United States	Electronic Service		No	24- 115Official
		Seidler	maria.seidler@dom.com	Dominion Energy Technology		120 Tredegar Street Richmond VA, 23219 United States	Electronic Service		No	24- 115Official
231		Seuffert	will.seuffert@state.mn.us		Public Utilities Commission	121 7th PI E Ste 350 Saint Paul MN, 55101 United States	Electronic Service		Yes	24- 115Official
232	Timothy	Sexton	timothy.sexton@state.mn.us		Minnesota Department of Transportation		Electronic Service		No	24- 115Official
233	Janet	Shaddix Elling	jshaddix@janetshaddix.com	Shaddix And Associates		7400 Lyndale Ave S Ste 190 Richfield MN, 55423 United States	Electronic Service		No	24- 115Official
234	Patricia	Sharkey	psharkey@environmentallawcounsel.com	Midwest Cogeneration Association.		180 N LaSalle St Ste 3700 Chicago IL, 60601 United States	Electronic Service		No	24- 115Official
235		Shea	bria.e.shea@xcelenergy.com	Xcel Energy		414 Nicollet Mall Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
236	Doug	Shoemaker	dougs@charter.net	Minnesota Renewable Energy		2928 5th Ave S Minneapolis MN, 55408 United States	Electronic Service		No	24- 115Official
237	Anne	Smart	anne.smart@chargepoint.com	ChargePoint, Inc.		Campbell CA, 95008 United States	Electronic Service		No	24- 115Official
238	Amanda	Smith	amanda.smith@state.mn.us		Minnesota Pollution Control Agency	520 Lafayette Rd N St. Paul MN, 55155 United States	Electronic Service		No	24- 115Official
239	Beth	Smith	bsmith@greatermankato.com	Greater Mankato Growth		1961 Premier Dr Ste 100 Mankato MN, 56001 United States	Electronic Service		No	24- 115Official
240	Joshua	Smith	joshua.smith@sierraclub.org			85 Second St FL 2 San Francisco CA, 94105 United States	Electronic Service		No	24- 115Official
241	Ken	Smith	ken.smith@ever-greenenergy.com	Ever Green Energy		305 Saint Peter St Saint Paul MN, 55102 United States	Electronic Service		No	24- 115Official
242	Ken	Smith	ken.smith@districtenergy.com	District Energy St. Paul Inc.		76 W Kellogg Blvd St. Paul MN, 55102 United States	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method		Service List Name
		Smith		Avant Energy, Inc.		220 South Sixth Street Suite 1300 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
244	Beth	Soholt	bsoholt@cleangridalliance.org	Clean Grid Alliance		570 Asbury Street Suite 201 St. Paul MN, 55104 United States	Electronic Service		No	24- 115Official
245	Anna	Sommer	asommer@energyfuturesgroup.com	Energy Futures Group		PO Box 692 Canton NY, 13617 United States	Electronic Service			24- 115Official
246	Peggy	Sorum	peggy.sorum@centerpointenergy.com	CenterPoint Energy		505 Nicollet Mall Minneapolis MN, 55402 United States	Electronic Service			24- 115Official
247	Mark	Spurr	mspurr@fvbenergy.com	International District Energy Association		222 South Ninth St., Suite 825 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
248	Sky	Stanfield	stanfield@smwlaw.com	Shute, Mihaly & Weinberger		396 Hayes Street San Francisco CA, 94102 United States	Electronic Service		No	24- 115Official
249	Jamez	Staples	jstaples@renewablenrgpartners.com	Renewable Energy Partners		3033 Excelsior Blvd S Minneapolis MN, 55416 United States	Electronic Service			24- 115Official
250	Russ	Stark	russ.stark@ci.stpaul.mn.us	City of St. Paul		Mayor's Office 15 W. Kellogg Blvd., Suite 390 Saint Paul MN, 55102 United States	Electronic Service		No	24- 115Official
251	Byron E.	Starns	byron.starns@stinson.com	STINSON LLP		50 S 6th St Ste 2600 Minneapolis MN, 55402 United States	Electronic Service			24- 115Official
252	Richard	Stasik	richard.stasik@wecenergygroup.com	Minnesota Energy Resources Corporation (HOLDING)		231 West Michigan St - P321 Milwaukee WI, 53203 United States	Electronic Service			24- 115Official
253	Kristin	Stastny	kstastny@taftlaw.com	Taft Stettinius & Hollister LLP		2200 IDS Center 80 South 8th Street Minneapolis MN, 55402 United States	Electronic Service			24- 115Official
254	Lindsey	Stegall	lindsey.stegall@evgo.com	EVgo Services, LLC		11835 W Olympic Blvd Ste 900E Los Angeles CA, 90064 United States	Electronic Service			24- 115Official
255	Cary	Stephenson	cstephenson@otpco.com	Otter Tail Power Company		215 South Cascade Street Fergus Falls MN, 56537 United States	Electronic Service			24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method		Service List Name
256	James M	Strommen	jstrommen@kennedy-graven.com	Kennedy & Graven, Chartered		150 S 5th St Ste 700 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
257	Dean	Taylor	dtaylor@pluginamerica.org	Plug In America		6380 Wilshire Blvd, Suite 1000 Los Angeles CA, 90048 United States	Electronic Service		No	24- 115Official
258	Hanna	Terwilliger	hanna.terwilliger@state.mn.us		Public Utilities Commission	121 East 7th Place, Suite 350 Saint Paul MN, 55101 United States	Electronic Service		No	24- 115Official
259	Stuart	Tommerdahl	stommerdahl@otpco.com	Otter Tail Power Company		215 S Cascade St PO Box 496 Fergus Falls MN, 56537 United States	Electronic Service		No	24- 115Official
260	Taige	Tople	taige.d.tople@xcelenergy.com	Northern States Power Company dba Xcel Energy-Elec		414 Nicollet Mall 401 7th Floor Minneapolis MN, 55401 United States	Electronic Service		No	24- 115Official
261	Pat	Treseler	pat.jcplaw@comcast.net	Paulson Law Office LTD		4445 W 77th Street Suite 224 Edina MN, 55435 United States	Electronic Service		No	24- 115Official
262	Analeisha	Vang	avang@mnpower.com			30 W Superior St Duluth MN, 55802-2093 United States	Electronic Service		No	24- 115Official
		Vijaykar	nvijaykar@keyesfox.com	Keyes & Fox LLP		580 California St 12th Floor San Francisco CA, 94104 United States	Service		No	24- 115Official
264	Christopher	Villarreal	cvillarreal@rstreet.org	R Street Institute		1212 New York Ave NW Ste 900 Washington DC, 20005 United States	Electronic Service		No	24- 115Official
265	Julie	Voeck	julie.voeck@nee.com	NextEra Energy Resources, LLC		700 Universe Blvd Juno Beach FL, 33408 United States	Electronic Service		No	24- 115Official
266	Amelia	Vohs	avohs@mncenter.org	Minnesota Center for Environmental Advocacy		1919 University Avenue West Suite 515 St. Paul MN, 55104 United States	Electronic Service		No	24- 115Official
267	Curt	Volkmann	curt@newenergy-advisors.com	Fresh Energy		408 St Peter St Saint Paul MN, 55102 United States	Electronic Service		No	24- 115Official
268	Dwight	Wagenius	dwagenius@gmail.com	Minnesota Interfaith Power & Light		4407 E Lake St Minneapolis MN, 55406 United States	Electronic Service		No	24- 115Official

#	First Name	Last Name	Email	Organization	Agency	Address	Delivery Method	Alternate Delivery Method	View Trade Secret	Service List Name
269	Francesca	Wahl	fwahl@tesla.com	Tesla		3500 Deer Creek Rd Palo Alto CA, 94304 United States	Electronic Service		No	24- 115Official
270	Roger	Warehime	roger.warehime@owatonnautilities.com	Owatonna Municipal Public Utilities - Gas		208 S Walnut Ave PO BOX 800 Owatonna MN, 55060 United States	Electronic Service		No	24- 115Official
271	Jenna	Warmuth	jwarmuth@mnpower.com	Minnesota Power		30 W Superior St Duluth MN, 55802-2093 United States	Electronic Service		No	24- 115Official
272	Darrell	Washington	darrell.washington@state.mn.us		DOT	null null, null United States	Electronic Service		No	24- 115Official
273	Laurie	Williams	laurie.williams@sierraclub.org	Sierra Club		Environmental Law Program 1536 Wynkoop St Ste 200 Denver CO, 80202 United States	Electronic Service		No	24- 115Official
274	Justin	Wilson	justin.wilson@chargepoint.com	ChargePoint		240 East Hacienda Ave. Campbell CA, 95008 United States	Electronic Service		No	24- 115Official
275	Joseph	Windler	jwindler@winthrop.com	Winthrop & Weinstine		225 South Sixth Street, Suite 3500 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official
276	Robyn	Woeste	robynwoeste@alliantenergy.com	Interstate Power and Light Company		200 First St SE Cedar Rapids IA, 52401 United States	Electronic Service		No	24- 115Official
277	Yochi	Zakai	yzakai@smwlaw.com	SHUTE, MIHALY & WEINBERGER LLP		396 Hayes Street San Francisco CA, 94102 United States	Electronic Service		No	24- 115Official
278	Alicia	Zaloga	azaloga@keyesfox.com	Keyes & Fox, LLP		1155 Kildaire Farm Rd Ste 202-203 Cary NC, 27511 United States	Electronic Service		No	24- 115Official
279	Christopher	Zibart	czibart@atcllc.com	American Transmission Company LLC		W234 N2000 Ridgeview Pkwy Court Waukesha WI, 53188- 1022 United States	Electronic Service		No	24- 115Official
280	Kurt	Zimmerman	kwz@ibew160.org	Local Union #160, IBEW		2909 Anthony Ln St Anthony Village MN, 55418-3238 United States	Electronic Service		No	24- 115Official
281	Patrick	Zomer	pat.zomer@lawmoss.com	Moss & Barnett PA		150 S 5th St #1200 Minneapolis MN, 55402 United States	Electronic Service		No	24- 115Official