



85 7TH PLACE EAST, SUITE 500  
SAINT PAUL, MINNESOTA 55101-2198  
MN.GOV/COMMERCE  
651.539.1500 FAX: 651.539.1547  
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May 26, 2016

Daniel Wolf  
Executive Secretary  
Minnesota Public Utilities Commission  
121 7<sup>th</sup> Place East, Suite 350  
St. Paul, MN 55101-2147

RE: EERA Comments and Recommendations  
Proposed Minor Alteration  
Motley Area 115 kV Transmission Line Project  
Docket No. ET2, E015/TL-15-204

Dear Mr. Wolf,

Attached are comments and recommendations of Department of Commerce, Energy Environmental Review and Analysis (EERA) staff in the above matter.

Great River Energy (GRE) has requested approval of a minor alteration of the route permit for the Motley Area 115 kV transmission line project. GRE is seeking approval of two route modifications, proposed minor alteration #1 is with respect to transmission line placement near the intersection of 132<sup>nd</sup> Street and 51<sup>st</sup> Avenue in Cass County, and proposed minor alteration #2 is in respect to the placement of the proposed Motley substation. The minor alteration request was filed on May 12, 2016, by:

Marsha Parlow  
Great River Energy  
12300 Elm Creek Blvd.  
Maple Grove, MN 55369

These comments are based on EERA staff's review of the minor alteration request and the record to date. Staff is available to answer any questions the Commission may have.

Sincerely,

A handwritten signature in black ink that reads "Richard Davis". The signature is written in a cursive style with a large, sweeping "R" and "D".

Richard Davis  
EERA Staff

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## BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

### COMMENTS AND RECOMMENDATIONS OF MINNESOTA DEPARTMENT OF COMMERCE ENERGY ENVIRONMENTAL REVIEW AND ANALYSIS

DOCKET NO. ET2, E015/TL-15-204

Date: May 26, 2016

EERA Staff: Richard Davis.....651-539-1846

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#### **In the Matter of the Application by Great River Energy and Minnesota Power for a Certificate of Need and Route Permit for the Motley Area 115 kV Transmission Line Project in Morrison, Cass, and Todd Counties, Minnesota**

**Issues Addressed:** These comments and recommendations address whether the Commission should authorize a minor alteration of the route permit for two route modifications in Cass County.

Additional documents and information can be found on eDockets:

<https://www.edockets.state.mn.us/EFiling/search.jsp> (15-204) and on the Department's website:

<http://mn.gov/commerce/energyfacilities/Docket.html?Id=34095>.

This document can be made available in alternative formats (i.e. large print or audio) by calling 651-539-1530 (voice).

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### **Introduction and Background**

On March 23, 2016, the Commission issued a certificate of need and route permit to Great River Energy and Minnesota Power for the Motley Area 115 kV transmission line project.<sup>1,2,3</sup> On May 12, 2016, Great River Energy (GRE) applied to the Commission for approval of a minor alteration of the route permit.<sup>4</sup>

GRE's minor alteration request consists of two proposed route modifications. The first proposed modification (Minor Alteration 1) is in Section 14 of May Township, Cass County. Proposed Minor

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<sup>1</sup> Order Granting a Certificate of Need and Route Permit, Part 1 of 3, March 23, 2016; eDocket Number [20163-119379-01](#) [hereinafter Route Permit].

<sup>2</sup> Order Granting a Certificate of Need and Route Permit, Part 2 of 3, March 23, 2016; eDocket Number [20163-119379-03](#)

<sup>3</sup> Order Granting a Certificate of Need and Route Permit, Part 3 of 3, March 23, 2016; eDocket Number [20163-119379-05](#)

<sup>4</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#) [hereinafter Minor Alteration Request].

Alteration 1 relocates a portion of the transmission line such that the line – in lieu of following the existing 132<sup>nd</sup> Street and 51<sup>st</sup> Avenue right-of-ways (ROWs), would be shifted to the west, and follow the former County Road 101 ROW that was abandon several years ago.<sup>5</sup> GRE indicates that Minor Alteration 1 was developed in response to a landowner request and is within the requesting landowner’s property.<sup>6</sup>

The second proposed modification (Minor Alteration 2) is in Section 27 of Motley Township, Cass County. Minor Alteration 2 would place the new Motley Substation 250 feet to the east and 75 feet south of the originally proposed Motley Substation location.<sup>7</sup> Proposed Minor Alteration 2 places the new Motley Substation partially outside of the permitted route, but all new substation construction would be located on Crow Wing Power property.<sup>8</sup> The new Motley Substation will be maintained by Crow Wing Power into the future. GRE indicated Minor Alteration 2 was developed in consultation with Crow Wing Power, and the increased spacing between the existing Motley Substation and the new Motley Substation will allow the existing Motley Substation to remain in-service until construction of the new Motley Substation is complete.<sup>9</sup>

On May 13, 2016, the Commission issued a notice soliciting comments on whether GRE’s proposed route modifications are a minor alteration that should be approved by the Commission.<sup>10</sup>

## **Regulatory Process and Procedures**

A minor alteration is a change in a large electric power generating plant or high voltage transmission line that does not result in “significant changes in the human or environmental impact of the facility.”<sup>11</sup> The Commission has interpreted a minor alteration to be available for both existing facilities and for those which have been permitted by the Commission but not yet constructed.<sup>12</sup>

The Commission may authorize the minor alteration or determine that the alteration is not minor and requires a full permitting decision.<sup>13</sup> The Commission may authorize the minor alteration but impose reasonable conditions on the approval.<sup>14</sup>

## **EERA Staff Analysis and Comments**

Department of Commerce, Energy Environmental Review and Analysis (EERA) staff has reviewed GRE’s minor alteration application and the record to date. Based on this review, EERA staff believes that GRE’s two proposed route modifications will not result in significant changes in the human or environmental impacts of the project and are eligible for authorization as a minor alteration.

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<sup>5</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>6</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>7</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>8</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>9</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>10</sup> Notice of Comment Period on Minor Alteration Application, May 13, 2016, eDocket Number [20165-121343-01](#).

<sup>11</sup> Minnesota Rule 7850.4800.

<sup>12</sup> See Commission Order Approving Minor Alteration and Issuing a Route Permit Amendment, January 9, 2013, Docket No. E-002, ET-2/TL-09-1056, eDockets Number [20121-70082-01](#).

<sup>13</sup> Minnesota Rule 7850.4800, Subp. 3.

<sup>14</sup> Minnesota Rule 7850.4800, Subp. 3

Minnesota Rule 7850.4800 provides a succinct standard for evaluating minor alteration applications – whether the proposed project will result in significant changes in the human and environment impacts of the project. To flesh out this standard, EERA staff utilized the routing factors of Minnesota Rule 7850.4100. These are the factors considered by the Commission in permitting a new high voltage transmission line. These factors provide appropriate detail for evaluating the significance of potential human and environmental impacts.

***Minor Alteration 1***

EERA staff finds that the potential impacts of GRE’s first proposed route modification (Minor Alteration 1) are similar to the impacts of the permitted route (see Table 1). There is two routing factors for which the relative impacts of the route modification are anticipated to be positive – (1) impacts on human settlements and (2) impacts on land-based economics. The route modification places the line in a location that will border a residential parcel on one side, to the west of the residence, as opposed to the permitted route which places the line on three sides of the parcel.<sup>15</sup> Minor Alteration 1 is anticipated to reduce agricultural land impacts by 1.77 acres when compared to the permitted route.<sup>16</sup> Minor Alteration 1 will increase woodland impacts by 0.3 acres, but the trees being removed are within a residential parcel and not anticipated to be used for timber harvest. Negative impacts to the land based economies associated with timber harvest are not anticipated.

There is one routing factor for which the relative impacts of Minor Alteration 1 are anticipated to be negative – (1) impacts on the natural environment. Minor Alteration 1 impacts 0.3 acres more of woodland than the permitted route, which will occur within the residential parcel owned by the landowner that requested the line modification be considered by GRE.<sup>17</sup>

On whole, EERA staff finds that Minor Alteration 1, though its impacts differ from the permitted route, does not result in significant changes in the human or environmental impacts of the project.

**Table 1. Changes in Potential Impacts with Respect to Routing Factors for Minor Alteration 1**

Routing Factor	EERA Comments
A. Human Settlements	The proposed modification will place the line west of the residence along the abandon County Road 101 ROW, as opposed to the north, east, and south of the residence. This will minimize visual impacts of the line on the residence.

<sup>15</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>16</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>17</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

Routing Factor	EERA Comments
B. Public Health and Safety	No change.
C. Land-Based Economies	The proposed modification will cross relatively fewer agricultural acres (approximately 1.77 acres), thus minimizing agricultural impacts. <sup>18</sup>
D. Archaeological and Historic Resources	No change.
E. Natural Environment	<p>The proposed modification will impact more wooded land than the permitted route – approximately 0.3 additional acres. The trees to be removed are within the residential parcel owned by the landowner that has requested GRE consider the line modification.</p> <p>Impacts to other elements of the natural environment are not anticipated to change as a result of the proposed modification.</p>
F. Rare and Unique Natural Resources	No change.
G. Design Options that Maximize Energy Efficiencies, Mitigate Adverse Environmental Impacts, and Accommodate Expansion	No change.
H. Use or Paralleling of Existing Right-of-Way	<p>No significant change. The permitted route would parallel 1,724 feet of existing road ROW. The proposed modification will utilize approximately 390 feet of abandoned road ROW.<sup>19</sup></p> <p>The proposed modification will reduce the total length of the line, so the reduction of existing of ROW paralleled or utilized by the proposed modification is not considered a significant change.</p>
I. Use of Existing Large Electric Power Generating Plant Sites	Not applicable.

<sup>18</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>19</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

Routing Factor	EERA Comments
J. Use of Existing Transportation, Pipeline, and Electrical Transmission Right-of-Way	<p>No significant change. The permitted route would parallel 1,724 feet of existing road ROW. The proposed modification will utilize approximately 390 feet of abandoned road ROW.<sup>20</sup></p> <p>The proposed modification will reduce the total length of the line, so the reduction of existing of ROW paralleled or utilized by the proposed modification is not considered a significant change.</p>
K. Electrical System Reliability	No change.
L. Costs	No significant change. The propose modification costs approximately \$112,000 dollars less than the permitted route.

**Minor Alteration 2**

EERA staff finds that the potential impacts of GRE’s second proposed route modification (Minor Alteration 2) are similar to the impacts of the permitted route (see Table 2). There are two routing factor for which the relative impacts of the route modification are anticipated to be negative – (1) land based economies and (2) impacts on the natural environment. Minor Alteration 2 impacts 0.8 acres more of woodland than the permitted route.<sup>21</sup>

On whole, EERA staff finds that Minor Alteration 2, though its impacts differ from the permitted route, does not result in significant changes in the human or environmental impacts of the project. Additionally, it should be noted that Minor Alteration 2 will place the new Motley Substation in a location that allows the existing Motley Substation to remain in-service until project construction is completed, which will reduce customer outages during project construction.<sup>22</sup>

<sup>20</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>21</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>22</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

**Table 2. Changes in Potential Impacts with Respect to Routing Factors for Route Modification 2**

Routing Factor	EERA Comments
A. Human Settlements	<p>The proposed modification will have comparable impacts as the permitted route. The currently existing Motley Substation property owned by Crow Wing Power, is the same parcel of land that will be utilized to construct the new Motley Substation.<sup>23</sup></p> <p>The permitted route and the proposed modification do not impact any residences.</p>
B. Public Health and Safety	No change.
C. Land-Based Economies	The proposed modification moves the proposed Motley Substation further into woodland, which will impact approximately 0.8 acres more of trees than the permitted route. <sup>24</sup>
D. Archaeological and Historic Resources	No change.
E. Natural Environment	<p>The proposed modification moves the proposed Motley Substation further into woodland, which will impact approximately 0.8 acres more of trees than the permitted route.<sup>25</sup></p> <p>Impacts to other elements of the natural environment are not anticipated to change as a result of the proposed modification.</p>
F. Rare and Unique Natural Resources	No change.
G. Design Options that Maximize Energy Efficiencies, Mitigate Adverse Environmental Impacts, and Accommodate Expansion	Not applicable.

<sup>23</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>24</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)

<sup>25</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](#)



<b>Routing Factor</b>	<b>EERA Comments</b>
H. Use or Paralleling of Existing Right-of-Way	No significant change. The proposed modification will place the proposed Motley Substation adjacent to the existing Motley Substation.
I. Use of Existing Large Electric Power Generating Plant Sites	Not applicable.
J. Use of Existing Transportation, Pipeline, and Electrical Transmission Right-of-Way	No significant change. The proposed modification will place the proposed Motley Substation adjacent to the existing Motley Substation.
K. Electrical System Reliability	No change.
L. Costs	No significant change. The propose modification is not anticipated to change project costs when compared to the permitted route. <sup>26</sup>

### **EERA Staff Recommendation**

EERA staff recommends that the Commission approve GRE’s requested route modifications, Minor Alteration 1 and Minor Alteration 2, and authorize a minor alteration of the route permit for the Motley Area 115 kV transmission line project.

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<sup>26</sup> Request for Minor Alteration, Great River Energy, May 12, 2016, eDocket Number [20165-121297-01](https://www.ercot.com/et2/eDocketNumber/20165-121297-01)

## **CERTIFICATE OF SERVICE**

I, Sharon Ferguson, hereby certify that I have this day, served copies of the following document on the attached list of persons by electronic filing, certified mail, e-mail, or by depositing a true and correct copy thereof properly enveloped with postage paid in the United States Mail at St. Paul, Minnesota.

**Minnesota Department of Commerce  
Comments and Recommendations**

**Docket No. ET2,E015/TL-15-204**

**Dated this 26<sup>th</sup> day of May 2016**

**/s/Sharon Ferguson**

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Julia	Anderson	Julia.Anderson@ag.state.mn.us	Office of the Attorney General-DOC	1800 BRM Tower 445 Minnesota St St. Paul, MN 551012134	Electronic Service	Yes	OFF_SL_14-853_Official
Katie	Clark Sieben	katie.clark.sieben@state.mn.us	DEED	332 Minnesota St, #E200 1st National Bank Bldg Saint Paul, MN 55101	Electronic Service	No	OFF_SL_14-853_Official
Randall	Doneen	randall.doneen@state.mn.us	Department of Natural Resources	500 Lafayette Rd, PO Box 25  Saint Paul, MN 55155	Electronic Service	No	OFF_SL_14-853_Official
Sharon	Ferguson	sharon.ferguson@state.mn.us	Department of Commerce	85 7th Place E Ste 500  Saint Paul, MN 551012198	Electronic Service	No	OFF_SL_14-853_Official
Travis	Germundson	travis.germundson@state.mn.us		Board of Water & Soil Resources 520 Lafayette Rd Saint Paul, MN 55155	Electronic Service	No	OFF_SL_14-853_Official
Rick	Heuring	RHeuring@GREnergy.com	Great River Energy	12300 Elm Creek Blvd  Maple Grove, MN 55369	Electronic Service	No	OFF_SL_14-853_Official
Ray	Kirsch	Raymond.Kirsch@state.mn.us	Department of Commerce	85 7th Place E Ste 500  St. Paul, MN 55101	Electronic Service	No	OFF_SL_14-853_Official
Stacy	Kotch	Stacy.Kotch@state.mn.us	MINNESOTA DEPARTMENT OF TRANSPORTATION	395 John Ireland Blvd.  St. Paul, MN 55155	Electronic Service	No	OFF_SL_14-853_Official
Karen	Kromar	karen.kromar@state.mn.us	MN Pollution Control Agency	520 Lafayette Rd  Saint Paul, MN 55155	Electronic Service	No	OFF_SL_14-853_Official
John	Lindell	agorud.ecf@ag.state.mn.us	Office of the Attorney General-RUD	1400 BRM Tower 445 Minnesota St St. Paul, MN 551012130	Electronic Service	Yes	OFF_SL_14-853_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Susan	Medhaug	Susan.medhaug@state.mn.us	Department of Commerce	Suite 500, 85 Seventh Place East  St. Paul, MN 551012198	Electronic Service	No	OFF_SL_14-853_Official
David	Moeller	dmoeller@allete.com	Minnesota Power	30 W Superior St  Duluth, MN 558022093	Electronic Service	No	OFF_SL_14-853_Official
Marsha	Parlow	mparlow@greenergy.com	Great River Energy	12300 Elm Creek Boulevard  Maple Grove, MN 553694718	Electronic Service	No	OFF_SL_14-853_Official
Bob	Patton	bob.patton@state.mn.us	MN Department of Agriculture	625 Robert St N  Saint Paul, MN 55155-2538	Electronic Service	No	OFF_SL_14-853_Official
Jamie	Schrenzel	jamie.schrenzel@state.mn.us	Minnesota Department of Natural Resources	500 Lafayette Road  Saint Paul, MN 55155	Electronic Service	No	OFF_SL_14-853_Official
Donna	Stephenson	dstephenson@greenergy.com	Great River Energy	12300 Elm Creek Boulevard  Maple Grove, MN 55369	Electronic Service	No	OFF_SL_14-853_Official
Mark	Strohfus	mstrohfus@greenergy.com	Great River Energy	12300 Elm Creek Boulevard  Maple Grove, MN 553694718	Electronic Service	No	OFF_SL_14-853_Official
Daniel P	Wolf	dan.wolf@state.mn.us	Public Utilities Commission	121 7th Place East Suite 350 St. Paul, MN 551012147	Electronic Service	Yes	OFF_SL_14-853_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Donna	Andersen	donnajandersen@gmail.com		1300 County Rd EE  St Paul, MN 55110-4775	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Barbara	Becker	barb.becker@co.todd.mn.us	Todd County	25089 430th St  Browerville, MN 56438	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Sarah	Beimers	sarah.beimers@mnhs.org	Minnesota Historical Society	345 Kellogg Boulevard West  St. Paul, MN 55102	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Joe	Bell	jbell@brainerd.net		6396 Azalea Rd  Motley, MN 56466	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Ralph	Birkholtz	N/A		5118 124th St SW  Pillager, MN 56473	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Daniel	Carlson	dncarlson8@aol.com		8485 Red Oak Dr  Moundsview, MN 55112	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Charles	Carlson	charlie@shamineau.org		34497 Hwy 10  Motley, MN 56466	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Keith and Debbie	Ferdon	kdferdon@brainerd.net		13134 57th Ave  Motley, MN 56466	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Randy	Frisk	frisk@paulbunyan.net		24805 Beltrami Line Rd  Bemidji, MN 56601	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Mark	Frisk	N/A		33619 Aztec Rd  Motley, MN 56466	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Greg	Healy	Greg.j.healy@gmail.com		106 Pinehurst Ave Apt C55  New York, NY 10033	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Philip	Hexom	plhexom@gmail.com		30933 US 10m  Cushing, MN 56443	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Karen and Bret	Holtan	N/A		10482 St Hwy 87  Menahga, MN 56464	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Jeff	Jelinski	jeffreyj@co.morrison.mn.us	Morrison County	District 2 213 SE 1st Avenue Little Falls, MN 56345	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Robin	Johnson	N/A		PO Box 64  Motley, MN 56466	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Dean and Jill	Johnson	theoaks@brainerd.net		5758 124th St SW  Pillager, MN 56473	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Russell	Keppers	N/A		34175 Pulaski Rd  Cushing, MN 56443	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Stacy	Kotch	Stacy.Kotch@state.mn.us	MINNESOTA DEPARTMENT OF TRANSPORTATION	395 John Ireland Blvd.  St. Paul, MN 55155	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Miles	Kushel	mkuschel@hotmail.com		8453 Co 20 SW  Sebeka, MN 56477	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Joel	Lewis	joeldlewis@msn.com		6224 Yuka Ave N  Brooklyn Park, MN 55428	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Leafwin	Lindblom	N/A		10961 State Hwy 87  Menahga, MN 56464	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Adam	Loberg	advantageenterprises@gmail.com		5877 Bluestem Lane SW  Motley, MN 56466	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Deb	Lowe	debl@co.morrison.mn.us	Morrison County	13784 160th Ave  Little Falls, MN 56345	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Leon	Mager	lam3@isd.net		19511 E. Tri Oak Cir. NE  Wyoming, MN 55092	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
David	Monkman	monkmandm@yahoo.com		8095 20th St SW  Backus, MN 56435	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Jeremy and Melissa	Moulton	memoulton@hotmail.com		36301 Aztec Rd  Motley, MN 56466	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Ryan	Odden	N/A		221 Harry Rich Dr  Windom, MN 56482	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Geraldine	Pavlacky	N/A		5164 State Highway 210 SW  Pillager, MN 56473-2311	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Verde	Pepin	N/A		4982 Azalea Rd  Motley, MN 56466	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Jamie	Schrenzel	jamie.schrenzel@state.mn.us	Minnesota Department of Natural Resources	500 Lafayette Road  Saint Paul, MN 55155	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Mark	Strohfus	mstrohfus@greenergy.com	Great River Energy	12300 Elm Creek Boulevard  Maple Grove, MN 553694718	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Dave	Strudenski	N/A	US Corps of Engineers	180 5th Street East  St. Paul, MN 55105	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Ted	Sullivan	tsbs@brainerd.net		5298 132nd St  Pillager, MN 56473	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
Gerald	Tompeni	N/A		Box 26  Menahga, MN 56464	Paper Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List
John	Tormanen	johntormanen@catholicea lth.net		13652 590th Ave  Menahga, MN 56464	Electronic Service	No	SPL_SL_14-853_GRE-MP Motley CN Project Contact List



First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Julia	Anderson	Julia.Anderson@ag.state.mn.us	Office of the Attorney General-DOC	1800 BRM Tower 445 Minnesota St St. Paul, MN 551012134	Electronic Service	Yes	OFF_SL_15-204_Official
Sharon	Ferguson	sharon.ferguson@state.mn.us	Department of Commerce	85 7th Place E Ste 500  Saint Paul, MN 551012198	Electronic Service	No	OFF_SL_15-204_Official
Rick	Heuring	RHeuring@GREnergy.com	Great River Energy	12300 Elm Creek Blvd  Maple Grove, MN 55369	Electronic Service	No	OFF_SL_15-204_Official
Stacy	Kotch	Stacy.Kotch@state.mn.us	MINNESOTA DEPARTMENT OF TRANSPORTATION	395 John Ireland Blvd.  St. Paul, MN 55155	Electronic Service	No	OFF_SL_15-204_Official
John	Lindell	agorud.ecf@ag.state.mn.us	Office of the Attorney General-RUD	1400 BRM Tower 445 Minnesota St St. Paul, MN 551012130	Electronic Service	Yes	OFF_SL_15-204_Official
David	Moeller	dmoeller@allete.com	Minnesota Power	30 W Superior St  Duluth, MN 558022093	Electronic Service	No	OFF_SL_15-204_Official
Marsha	Parlow	mparlow@greenergy.com	Great River Energy	12300 Elm Creek Boulevard  Maple Grove, MN 553694718	Electronic Service	No	OFF_SL_15-204_Official
Jamie	Schrenzel	jamie.schrenzel@state.mn.us	Minnesota Department of Natural Resources	500 Lafayette Road  Saint Paul, MN 55155	Electronic Service	No	OFF_SL_15-204_Official
Donna	Stephenson	dstephenson@greenergy.com	Great River Energy	12300 Elm Creek Boulevard  Maple Grove, MN 55369	Electronic Service	No	OFF_SL_15-204_Official
Mark	Strohfus	mstrohfus@greenergy.com	Great River Energy	12300 Elm Creek Boulevard  Maple Grove, MN 553694718	Electronic Service	No	OFF_SL_15-204_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Daniel P	Wolf	dan.wolf@state.mn.us	Public Utilities Commission	121 7th Place East Suite 350 St. Paul, MN 551012147	Electronic Service	Yes	OFF_SL_15-204_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Donna	Andersen	donnajandersen@gmail.com		1300 County Rd EE  St Paul, MN 55110-4775	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Barbara	Becker	barb.becker@co.todd.mn.us	Todd County	25089 430th St  Browerville, MN 56438	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Sarah	Beimers	sarah.beimers@mnhs.org	Minnesota Historical Society	345 Kellogg Boulevard West  St. Paul, MN 55102	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Joe	Bell	jbell@brainerd.net		6396 Azalea Rd  Motley, MN 56466	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Ralph	Birkholtz	N/A		5118 124th St SW  Pillager, MN 56473	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Daniel	Carlson	dncarlson8@aol.com		8485 Red Oak Dr  Moundsview, MN 55112	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Charles	Carlson	charlie@shamineau.org		34497 Hwy 10  Motley, MN 56466	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Keith and Debbie	Ferdon	kdferdon@brainerd.net		13134 57th Ave  Motley, MN 56466	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Randy	Frisk	frisk@paulbunyan.net		24805 Beltrami Line Rd  Bemidji, MN 56601	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Mark	Frisk	N/A		33619 Aztec Rd  Motley, MN 56466	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Greg	Healy	Greg.j.healy@gmail.com		106 Pinehurst Ave Apt C55  New York, NY 10033	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Philip	Hexom	plhexom@gmail.com		30933 US 10m  Cushing, MN 56443	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Karen and Bret	Holtan	N/A		10482 St Hwy 87  Menahga, MN 56464	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Jeff	Jelinski	jeffreyj@co.morrison.mn.us	Morrison County	District 2 213 SE 1st Avenue Little Falls, MN 56345	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Dean and Jill	Johnson	theoaks@brainerd.net		5758 124th St SW  Pillager, MN 56473	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Robin	Johnson	N/A		PO Box 64  Motley, MN 56466	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Russell	Keppers	N/A		34175 Pulaski Rd  Cushing, MN 56443	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Stacy	Kotch	Stacy.Kotch@state.mn.us	MINNESOTA DEPARTMENT OF TRANSPORTATION	395 John Ireland Blvd.  St. Paul, MN 55155	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Miles	Kushel	mkuschel@hotmail.com		8453 Co 20 SW  Sebeka, MN 56477	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Joel	Lewis	joeldlewis@msn.com		6224 Yuka Ave N  Brooklyn Park, MN 55428	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Leafwin	Lindblom	N/A		10961 State Hwy 87  Menahga, MN 56464	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Adam	Loberg	advantageenterprises@gmail.com		5877 Bluestem Lane SW  Motley, MN 56466	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Deb	Lowe	debl@co.morrison.mn.us	Morrison County	13784 160th Ave  Little Falls, MN 56345	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Leon	Mager	lam3@isd.net		19511 E. Tri Oak Cir. NE  Wyoming, MN 55092	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
David	Monkman	monkmandm@yahoo.com		8095 20th St SW  Backus, MN 56435	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Jeremy and Melissa	Moulton	memoulton@hotmail.com		36301 Aztec Rd  Motley, MN 56466	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Ryan	Odden	N/A		221 Harry Rich Dr  Windom, MN 56482	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Geraldine	Pavlacky	N/A		5164 State Highway 210 SW  Pillager, MN 56473-2311	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Verde	Pepin	N/A		4982 Azalea Rd  Motley, MN 56466	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Jamie	Schrenzel	jamie.schrenzel@state.mn.us	Minnesota Department of Natural Resources	500 Lafayette Road  Saint Paul, MN 55155	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Mark	Strohfus	mstrohfus@greenergy.com	Great River Energy	12300 Elm Creek Boulevard  Maple Grove, MN 553694718	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Dave	Strudenski	N/A	US Corps of Engineers	180 5th Street East  St. Paul, MN 55105	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Ted	Sullivan	tsbs@brainerd.net		5298 132nd St  Pillager, MN 56473	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
Gerald	Tompeni	N/A		Box 26  Menahga, MN 56464	Paper Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List
John	Tormanen	johntormanen@catholicea lth.net		13652 590th Ave  Menahga, MN 56464	Electronic Service	No	SPL_SL_15-204_GRE-MP Motley TL Project Contact List