COMMERCE DEPARTMENT

August 16, 2024

Will Seuffert Executive Secretary Minnesota Public Utilities Commission 121 7th Place East, Suite 350 St. Paul, Minnesota 55101-2147

RE: Response of the Minnesota Department of Commerce, Division of Energy Resources Regarding Tariff Rate for Net Cost of CSG Generation Docket Nos. E002/CI-23-335, E002/M-13-867, E002/AA-24-63

Dear Mr. Seuffert:

Attached is the response of the Minnesota Department of Commerce, Division of Energy Resources (Department) to Xcel Energy's Motion in the following matters:

In the Matter of Implementation of 2023 Legislative Changes to Xcel Energy's Community Solar Garden Program; In the Matter of Northern States Power Company, dba Xcel Energy, for Approval of its Proposed Community Solar Garden Program; and In the Matter of the Petition of Northern States Power Company for Approval of the 2025 Annual Fuel Forecast and Monthly Fuel Cost Charges

The Motion was filed on August 2, 2024 by Xcel Energy.

The Department provides its recommendations in the attached response. The Department is available to answer any questions the Minnesota Public Utilities Commission may have.

Sincerely,

/s/ Dr. Sydnie Lieb Assistant Commissioner of Regulatory Analysis

SL/ad Attachment

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COMMERCE DEPARTMENT Before the Minnesota Public Utilities Commission

Comments of the Minnesota Department of Commerce Division of Energy Resources

Docket Nos. E002/CI-23-335, E002/M-13-867, E002/AA-24-63

I. INTRODUCTION

The Department provides its response to Xcel Energy's August 2, 2024 Motion regarding the tariff rate for net cost of Community Solar Garden (CSG) generation.¹ In its Motion, Xcel proposes to establish a 2025 net cost of CSG generation rate in its tariff, to remove obsolete language in the tariff regarding the systems necessary to apply the rate, and to establish the process for updates to the rate in the annual fuel forecast dockets. The Department is supportive of the proposals outlined in the Motion and provides additional recommendations below.

II. PROCEDURAL HISTORY

On August 28, 2023, Xcel Energy proposed a calculation for the net cost of CSG generation for exclusion from eligible customer bills to comply with Minn. Stat. § 216B.1641, Subd. 11.²

On December 28, 2023, the Commission issued its Order which approved Xcel's proposed calculation in Order Point 5C.³

On January 5, 2024, Xcel filed the proposed tariff language regarding the exclusion of the net cost of CSG generation, in compliance with the December 28, 2023 Order, with a placeholder for a future Commission authorized rate in tariff sheet 5-91.4.⁴

¹ Motion – Regarding Tariff Rate for Net Cost of CSG Generation, Northern States Power Company dba Xcel Energy, In the Matter of Implementation of 2023 Legislative Changes to Xcel Energy's Community Solar Garden Program; In the Matter of Northern States Power Company, dba Xcel Energy, for Approval of its Proposed Community Solar Garden Program; and In the Matter of the Petition of Northern States Power Company for Approval of the 2025 Annual Fuel Forecast and Monthly Fuel Cost Charges, Docket Nos. E002/CI-23-335, E002/M-13-867, E002/AA-24-63 (August 2, 2024). (eDocket No. <u>20248-209228-01</u>). Hereinafter "Motion."

² Response, Northern States Power Company dba Xcel Energy, In the Matter of Implementation of 2023 Legislative Changes to Xcel Energy's Community Solar Garden Program; In the Matter of Northern States Power Company, dba Xcel Energy, for Approval of its Proposed Community Solar Garden Program, Docket Nos. E002/CI-23-335, E002/M-13-867 (August 28, 2023). (eDocket No. <u>20238-198558-01</u>). Hereinafter "August 28, 2023 Response."

³ Order Implementing New Legislation Governing Community Solar Gardens, In the Matter of Implementation of 2023 Legislative Changes to Xcel Energy's Community Solar Garden Program; In the Matter of Northern States Power Company, dba Xcel Energy, for Approval of its Proposed Community Solar Garden Program, Docket Nos. E002/CI-23-335, E002/M-13-867 (December 28, 2023). (eDocket No. <u>202312-201621-02</u>). Hereinafter "December 28, 2023 Order."

⁴ Compliance Filing – Tariffs, Northern States Power Company dba Xcel Energy, In the Matter of Implementation of 2023 Legislative Changes to Xcel Energy's Community Solar Garden Program, Docket No. E002/CI-23-335 (January 5, 2024). (eDocket No. <u>20241-201888-01</u>). Hereinafter "January 5, 2024 Compliance Filing."

On May 1, 2024, Xcel filed its annual fuel forecast and fuel clause adjustment (FCA) filing, which included proposed CSG above market costs and a proposed rate for the exclusion of the net cost of CSG generation of 0.679 cent per kWh.⁵

On May 30, 2024, the Commission issued its Order approving and amending certain tariff sheets filed January 5, 2024 and requiring Xcel to file amended tariff sheets in compliance with the Order.⁶

On June 7, 2024, Xcel filed amended tariff sheets in compliance with the May 30, 2024 Order, including tariff sheet 5-91.4 with a placeholder for a future Commission authorized rate for the exclusion of the net cost of CSG generation.⁷

On July 31, 2024, Xcel filed reply comments in the FCA docket which updated the forecasted CSG above market costs and the proposed rate for the exclusion of the net cost of CSG generation of 0.681 cent per kWh.⁸

On August 2, 2024, Xcel filed a Motion to incorporate the proposed rate for the exclusion of the net cost of CSG generation from the FCA docket and a process for the approval of future updates to the rate.

The Motion requested Commission approval of the following:

- That the Commission approve the proposed net cost of generation rate for inclusion on Tariff Sheet No. 5-91.4, with an effective date of January 1, 2025;
- That the following language be removed from Tariff Sheet No. 5-91.4: This credit will start to apply and appear on customer bills only after the Company has systems in place to provide this credit and application of this credit will be done only a prospective basis after the Company has systems in place.
- That future changes to this rate be changed on a calendar year cadence, with future proposed changes to be made only in future Fuel Forecast dockets and not in the CSG dockets (E002/CI-23-335 and E002/M-13-867), unless if the Commission orders otherwise.⁹

⁵ Petition, Northern States Power Company dba Xcel Energy, In the Matter of the Petition of Northern States Power Company for Approval of the 2025 Annual Fuel Forecast and Monthly Fuel Cost Charges, Docket No. E002/AA-24-63 (May 1, 2024). (eDocket No. <u>20245-206297-01</u>). Hereinafter "May 1, 2024 Petition."

⁶ Order Implementing New Legislation Governing Community Solar Gardens, In the Matter of Implementation of 2023 Legislative Changes to Xcel Energy's Community Solar Garden Program; In the Matter of Northern States Power Company, dba Xcel Energy, for Approval of its Proposed Community Solar Garden Program, Docket Nos. E002/CI-23-335, E002/M-13-867 (May 30, 2024). (eDocket No. <u>20245-207236-01</u>). Hereinafter "May 30, 2024 Order."

⁷ Compliance Filing, Northern States Power Company dba Xcel Energy, In the Matter of Implementation of 2023 Legislative Changes to Xcel Energy's Community Solar Garden Program, Docket No. E002/CI-23-335 (June 7, 2024). (eDocket No. 20246-207508-01). Hereinafter "June 7, 2024 Compliance Filing."

⁸ Reply Comments, Northern States Power Company dba Xcel Energy, In the Matter of the Petition of Northern States Power Company for Approval of the 2025 Annual Fuel Forecast and Monthly Fuel Cost Charges, Docket No. E002/AA-24-63 (July 31, 2024). (eDocket No. 20247-209157-01). Hereinafter "July 31, 2024 Reply Comments."

⁹ Motion at 4.

III. DEPARTMENT ANALYSIS

The Department responds to each of the proposals from Xcel's Motion below.

A. PROPOSED RATE

Minn. Stat. § 216B.1641, Subd. 11 requires the exclusion of the "net cost of community solar garden generation" for eligible customers:

Subd. 11. Nonsubscriber protections.

(a) A utility must exclude from the fuel adjustment charged to a utility customer the net cost of community solar garden generation under this section if the utility customer (1) receives or is eligible for bill payment assistance, and (2) does not subscribe to a community solar garden under this section.

(b) The commission must determine the net cost of community solar garden generation under this section for purposes of paragraph (a). 10

The Commission is tasked with determining the net cost of CSG generation under Minn. Stat. § 216B.1641, Subd. 11(b), which was incorporated into a Commission proceeding to implement 2023 legislative changes to the CSG statute in Docket No. E002/CI-23-335. In the proceeding, Xcel proposed to determine the net cost of CSG generation based on the above location marginal price (LMP) market CSG costs that are calculated in the annual FCA docket.¹¹ Xcel proposed to determine the net cost of CSG generation using the above market CSG costs from the FCA docket as follows:

Residential Above LMP Market Cost of CSG generation per kWh = Above LMP Market Cost Allocation to Residential ÷ Residential Sales (kWh)¹²

The December 28, 2023 Order approved Xcel's proposed calculation: "Regarding implementation of the ratepayer protections set forth in Minn. Stat. § 216B.1641, Subd. $11 - \dots$ Xcel's proposal for determining and applying the net cost of generation for CSGs is sufficient to meet the specific rate design objective of the statute."¹³

Xcel filed a petition on May 1, 2024 in the annual FCA docket which included the forecast of above market CSG costs for 2025, calculated the net cost of CSG generation based on the above market CSG costs as 0.679 cent per kWh, and requested approval of the exclusion rate.¹⁴ Xcel subsequently updated its 2025

¹⁰ Minn. Stat. § 216B.1641, Subd. 11

¹¹ August 28, 2023 Response at 22-23.

¹² August 28, 2023 Response at 23.

¹³ December 28, 2023 Order at Order Point 5C.

¹⁴ May 1, 2024 Petition at 14-15.

fuel forecast and above market CSG costs in reply comments and revised its calculated net cost of CSG generation to 0.681 cent per kWh.¹⁵

Xcel's Motion, filed soon after the July 31, 2024 Reply Comments, utilizes the exclusion rate of 0.681 cent per kWh calculated in the FCA reply comments as the proposed rate for inclusion in tariff sheet 5-91.4.¹⁶

Xcel's calculation methodology for the net cost of CSG generation in the FCA docket appears consistent with the methodology approved by the December 28, 2023 Order. The 2025 fuel forecast and FCA, including the above market CSG costs and net cost of CSG generation, will be established in the FCA docket on the procedural schedule set forth in Appendix A of the June 12, 2019 Order in Docket No. E999/CI-03-802.¹⁷ The procedural schedule establishes that a Commission Order on 2025 rates be issued by November 29, 2024, with rates published by December 1, 2024 and implemented January 1, 2025.

The Department supports utilizing the net cost of CSG generation rate approved by the Commission later this year in the FCA docket for inclusion in tariff sheet 5-91.4, with an effective date of January 1, 2025. The Department also recommends the Commission require Xcel to update the tariff sheet to reflect the rate approved by the Commission in the FCA docket and provide the updated final tariff sheet in its compliance filing due within 10 days after the Order approving 2025 FCA rates is issued.

B. TARIFF LANGUAGE REMOVAL

In Xcel's proposed and approved tariff sheet 5-91.4, Xcel includes the following language: "This credit will start to apply and appear on customer bills only after the Company has systems in place to provide this credit and application of this credit will be done only a prospective basis after the Company has systems in place."¹⁸ In its cover letter to the January 5, 2024 Compliance Filing, Xcel noted that it did not yet have systems in place to provide the required credit.¹⁹ In its Motion, Xcel states it expects to have systems in place to apply the exclusion to eligible customers on January 1, 2025, coinciding with the requested effective date for the proposed rate and the anticipated implementation date of the 2025 FCA upon approval in Docket No. E002/AA-24-63.²⁰

With the coinciding implementation on January 1, 2025 of the exclusion rate, the 2025 FCA, and the necessary systems to apply the exclusion rate, the above language in tariff sheet 5-91.4 is no longer necessary. Accordingly, the Department supports Xcel's request to remove the above language from tariff sheet 5-91.4.

¹⁵ July 31, 2024 Reply Comments at 7-8.

¹⁶ Motion at 3.

¹⁷ Order Approving Additional Details of New Fuel Clause Adjustment Process, In the Matter of an Investigation into the Appropriateness of Continuing to Permit Electric Energy Cost Adjustments, Docket No. E999/CI-03-802 (June 12, 2019). (eDocket No. 20196-153514-01).

¹⁸ June 7, 2024 Compliance Filing, Attachment A at tariff sheet 5-91.4.

¹⁹ January 5, 2024 Compliance Filing at 3.

²⁰ Motion at 3.

C. FUTURE RATE UPDATES

Xcel proposes that future updates to the net cost of CSG generation be done annually in the FCA docket, not in the CSG dockets, and be incorporated into the annual true-up process:

Because the CSG exemption rate is a component of fuel costs, the Company proposes that annual updates to this rate be made in the annual fuel forecast dockets due by May 1 of each year, and not in the CSG dockets (E002/CI-23-335 and E002/M-13-867). Forecasted rates would include the proposed exemption and the filing would include the proposed tariff sheet reflecting the proposed rate. Final reports showing the actual excluded amount for the prior calendar year would be shown in the True-Up Reports filed on March 1 each year following the conclusion of that forecast year. Since the methodology by which this rate is calculated has already been approved by the Commission, the Company believes the implementation process would be streamlined by filing the annual updated rate only in the fuel forecast dockets and not in the CSG dockets.²¹

The Department supports Xcel's proposal to incorporate updates to the net cost of CSG generation in the FCA docket. Minn. Stat. § 216B.1641, Subd. 11(a) explicitly contemplates nonsubscriber protections as an exclusion from the FCA for eligible customers.²² The calculation methodology for the net cost of CSG generation approved by the Commission is also directly connected to the above market CSG costs established in the FCA docket. Incorporating the net cost of CSG generation updates in the existing process of the FCA docket also provides efficiencies for the regulatory process. Accordingly, the Department believes the FCA docket is the appropriate venue to consider the net cost of CSG generation and update the rate on the established cadence.

To provide greater transparency regarding the calculation of the net cost of CSG generation in the FCA docket and to ensure the calculation complies with the Commission's approved methodology, the Department requests that Xcel provide its calculations of the net cost of CSG generation as an attachment to its FCA filings moving forward.

 ²¹ Ibid.
²² Minn. Stat. § 216B.1641, Subd. 11(a).

IV. CONCLUSION AND RECOMMENDATIONS

Based on review and analysis of Xcel's Motion, the Department supports the proposals Xcel put forth in its Motion and provides the following recommendations:

- The Department recommends the Commission approve the proposed net cost of generation rate for inclusion on Tariff Sheet No. 5-91.4, with an effective date of January 1, 2025;
- The Department recommends the Commission require Xcel to update Tariff Sheet No. 5-91.4 to reflect the rate approved by the Commission in Docket No. E002/AA-24-63 and provide the updated final tariff sheet in its compliance filing within 10 days of the Order approving 2025 rates being issued;
- The Department recommends the Commission approve that the following language be removed from Tariff Sheet No. 5-91.4:

This credit will start to apply and appear on customer bills only after the Company has systems in place to provide this credit and application of this credit will be done only a prospective basis after the Company has systems in place.

- The Department recommends the Commission approve that future changes to this rate be changed on a calendar year cadence, with future proposed changes to be made only in future Fuel Forecast dockets and not in the CSG dockets (E002/CI-23-335 and E002/M-13-867), unless if the Commission orders otherwise.
- The Department recommends the Commission require Xcel to provide the calculations of the proposed net cost of generation rate as an attachment in the Fuel Forecast dockets.

CERTIFICATE OF SERVICE

I, Nicole Westling, hereby certify that I have this day, served copies of the following document on the attached list of persons by electronic filing, certified mail, e-mail, or by depositing a true and correct copy thereof properly enveloped with postage paid in the United States Mail at St. Paul, Minnesota.

Minnesota Department of Commerce Response Docket Nos. E002/CI-23-335, E002/M-13-867, E002/AA-24-63

Dated this 16th day of August 2024

/s/Nicole Westling

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Generic Notice	Commerce Attorneys	commerce.attorneys@ag.st ate.mn.us	Office of the Attorney General-DOC	445 Minnesota Street Suite 1400 St. Paul, MN 55101	Electronic Service	Yes	OFF_SL_13-867_Official
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Generic Notice	Residential Utilities Division	residential.utilities@ag.stat e.mn.us	Office of the Attorney General-RUD	1400 BRM Tower 445 Minnesota St St. Paul, MN 551012131	Electronic Service	Yes	OFF_SL_13-867_Official
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Anna	Tobin	atobin@greeneespel.com	Greene Espel PLLP	222 South Ninth Street Suite 2200 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_13-867_Official
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