

January 27, 2014

Burl W. Haar Executive Secretary Minnesota Public Utilities Commission 121 7th Place East, Suite 350 St. Paul, Minnesota 55101-2147 —Via Electronic Filing—

RE: REPLY COMMENTS

UTILITY RENEWABLE ENERGY COST IMPACT REPORTS

DOCKET NO. E999/CI-11-852

Dear Dr. Haar:

Northern States Power Company, doing business as Xcel Energy, submits to the Minnesota Public Utilities Commission this Reply to Comments regarding the Commission's November 6, 2013 Notice and proposed renewable energy cost impact reports.

We have electronically filed this document with the Commission, and copies of this filing have been served on the parties on the attached service list. Please contact me at 612-330-6732 or james.r.alders@xcelenergy.com if you have any questions regarding this filing.

SINCERELY,

/s/

JAMES R. ALDERS
STRATEGY CONSULTANT

Enclosure c: Service Lists

STATE OF MINNESOTA BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

Beverly Jones Heydinger Chair
David C. Boyd Commissioner
Nancy Lange Commissioner
J. Dennis O'Brien Commissioner
Betsy Wergin Commissioner

IN THE MATTER OF UTILITY RENEWABLE ENERGY COST IMPACT REPORTS REQUIRED BY MINNESOTA STATUTES SECTION 216B.1691, SUBD. 2E DOCKET NO. E999/CI-11-852

REPLY COMMENTS

INTRODUCTION

Northern States Power Company, doing business as Xcel Energy, submits to the Minnesota Public Utilities Commission this Reply to Comments of various parties in the docket referenced above. We appreciate the opportunity to provide additional comments regarding the reporting of cost impacts associated with renewable energy mandates in Minnesota. We note that many parties support common methodologies such as use of a 15-year forecast period and combined reporting of RES and REO resources, and we provide limited Reply Comments. Specifically, we address potential issues regarding trade secret information and elaborate on our recommendation for avoided cost calculations.

REPLY

A. Potential Trade Secret Issues

Because the renewable energy industry is competitive, we believe it is necessary and in the best interest of our customers to classify some data as trade secret. We fully support the goal of creating a transparent system of reporting, and we believe that much of the aggregate data can be reported on a per-kWh basis. However, we must protect against the disclosure of prices associated with newly acquired projects. Any time the Company enters into a new contract with a renewable energy developer, the terms of the agreement specify that trade secret pricing information cannot be disclosed. While none of the proposed reporting templates suggest that the price of individual projects be publicly disclosed, it is possible to infer project prices if the

wrong type of data is provided or if only a small number of projects are involved in a calculation.

Of equal concern is the public disclosure of avoided cost estimates. Parties generally agree that the cost of renewable energy must be compared to the cost of generation from conventional fossil fuels, and we agree. When reported on a per-kWh basis, these avoided costs essentially show what a utility's breakeven price is for a particular renewable energy resource. As an example, consider the avoided cost for wind energy. Should a utility publicly disclose that its estimate of the avoided cost of wind is \$40/MWh (note that this is a hypothetical value), we believe there could be negative impacts the next time the utility attempts to acquire new wind resources. If a company has announced that its breakeven price for wind is \$40/MWh, bidders are likely to only offer prices in that range. If a company's avoided cost is unknown, it will be more likely that bidders will offer the lowest price possible.

Given the contractual confidentiality issues associated with new projects and the potential harm to customers through disclosure of avoided cost information, we recommend that only the highest levels of aggregated data be disclosed publicly. High-level aggregated data will provide interested parties with enough information to conclude whether renewable portfolios are cost effective, and if not, what the approximate impact on rates will be. Disclosure of additional detailed data will likely require nondisclosure agreements, and some parties that could use the data to create a competitive disadvantage for the utility will necessarily have limited access to sensitive information.

B. Avoided Cost Calculations

Some parties recommended the use of public data sources for the estimation of avoided costs. Use of public sources would alleviate some confidentiality issues and could potentially standardize the analysis. However, we believe publicly available data would not accurately reflect our true avoided cost projections and could result in a misleading analysis. Further, the suggested use of only natural gas as replacement for renewables does not account for the fact that coal is a common marginal resource in the region, and as such should be considered in the analysis.

Through the Resource Planning process utilities make extensive efforts to develop and support precise estimates for the future costs of energy and the performance of their generation resources. The use of complex simulation models enables utilities to create robust plans to meet future energy needs at the lowest cost possible. If the future cost of RES compliance were reported based on simple publicly available data, there could be significant differences from the conclusions drawn in a Resource Plan.

For example, model simulations may indicate that higher levels of wind energy would be cost effective for customers of a particular utility. As such, that utility may identify new wind additions in its Resource Plan. If the RES impact reporting utilizes different assumptions about avoided fossil fuel resources, the results could indicate a different conclusion. The RES cost reporting template could identify cost increases from wind while the Resource Plan could identify costs savings.

While the use of public data sources could alleviate some confidentiality issues, we believe it is important to maintain consistency with the robust analysis in the Resource Plan. For this reason, we do not believe it would be appropriate to require utilities to produce cost forecasts for reporting purposes based on assumptions that do not match the utilities' own best estimates.

Finally, we note that the Xcel Large Industrials commented on the use of the Strategist model to estimate the long-term costs and benefits of renewables. While we are interested in engaging in discussion with parties on modeling issues, we believe these discussions are more appropriate in the Resource Planning process where specifics related to modeling and assumptions are thoroughly reviewed. However, to provide information for the record in this docket, we note that we do not believe XLI's recommendation for the use of the Promod model would be practical. We know of no utility that currently uses Promod for 15-year forecasts, as this model was designed and developed for short-term analyses (one year, one month, or one day). As such, we do not believe use of this model is appropriate for a 15-year cost-benefit analysis.

CONCLUSION

We appreciate the opportunity to participate in the development of the RES impact reporting required under 216B.1691 Subd. 2e. We support the transparent reporting of costs associated with of Minnesota's renewable energy standard and solar energy standard. We look forward to working with parties to develop a sound and informative reporting structure.

Dated: January 27, 2014

Northern States Power Company

CERTIFICATE OF SERVICE

I, SaGonna Thompson, hereby certify that I have this day served copies of the foregoing document on the attached list of persons.

- <u>xx</u> by depositing a true and correct copy thereof, properly enveloped with postage paid in the United States mail at Minneapolis, Minnesota;
- \underline{xx} by email; or
- <u>xx</u> by electronic filing.

Docket No. E999/CI-11-852 RES Energy Cost Impact Reports

Dated this 27th day of January 2014

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