

ELK CREEK SOLAR, LLC

MINNESOTA PUBLIC UTILITIES COMMISSION

COMMISSION DOCKET NO. IP-7009/GS-19-495
OAH DOCKET NO. 65-2500-39582

DIRECT TESTIMONY OF MARC MORANDI

FEBRUARY 9, 2024

1 **I. INTRODUCTION AND QUALIFICATIONS**

2
3 **Q. Please state your name, employer and business address.**

4 A. My name is Marc Morandi. I am a Sr. Permitting Specialist at National Grid
5 Renewables Development, LLC (“NG Renewables”), located at 8400 Normandale
6 Lake Boulevard, Suite 1200, Bloomington, Minnesota.

7
8 **Q. Please briefly describe your educational background and experience.**

9 A. I hold a Master of Science from the University of Toledo. I have 8 years of experience
10 permitting various infrastructure at the local, state, and federal level. In my tenure at
11 NG Renewables, I have permitted nearly 200 megawatts (“MWs”) of wind and solar
12 energy. A copy of my curriculum vitae is provided as Exhibit A.

13
14 **Q. What is the relationship between NG Renewables and Elk Creek Solar, LLC (“Elk
15 Creek” or “Applicant”)?**

16 A. Elk Creek, a wholly owned subsidiary of NG Renewables, was formed for the purpose
17 of developing the Elk Creek Solar Project (the “Project”). Elk Creek will construct,
18 own, and operate the Project.

19
20 NG Renewables is a utility-scale renewable energy development company
21 headquartered in Bloomington, Minnesota. NG Renewables provides custom
22 renewable energy development solutions for utilities, independent power purchasers,
23 and corporations looking to harness renewable energy for business growth. NG
24 Renewables has developed multiple operating wind farms and solar facilities
25 throughout the United States and currently has approximately 545 MWs of wind and
26 solar projects under construction and 1,300 MWs in operation. NG Renewables has
27 a multi-gigawatt development pipeline of wind and solar projects in various stages of
28 development throughout the United States.

1 **Q. What is your role with respect to the Project?**

2 A. I oversee all aspects of local, state, and federal permitting for the Project including
3 retaining and managing environmental firms to conduct desktop and field analyses
4 and prepare permit applications for the Project. I also coordinate with local, state, and
5 federal agencies and entities, and provide input on ways that the Project’s design can
6 avoid or minimize potential impacts to environmental features.

7

8

II. OVERVIEW

9

10 **Q. What is the purpose of your Direct Testimony?**

11 A. The purpose of my Direct Testimony is to address the following topics:

- 12 • Elk Creek’s request to increase the nameplate capacity of the Project to 160
- 13 MW and to increase the Project boundary by 546 acres;
- 14 • Application Updates;
- 15 • Supplemental Environmental Assessment comments; and
- 16 • The Draft Site Permit.

17

18 The information I reference regarding the Project is primarily described in Elk Creek’s
19 request for amendment and Site Permit Application submitted on August 29, 2023 (the
20 “Application”).

21

22 **Q. What schedules are attached to your Direct Testimony?**

23 A. The following exhibits are attached to my Direct Testimony:

- 24 • Exhibit A: Curriculum Vitae
- 25 • Exhibit B: Public Hearing PowerPoint Presentation
- 26 • Exhibit C: Modified Site Plan

27

28 **Q. Are you also sponsoring the Application?**

29 A. Yes, I am sponsoring the entire Application.

30

31

1 **Q. Are you also sponsoring any portion of the Elk Creek public hearing**
2 **presentation (attached to this Testimony as Exhibit B)?**

3 A. Yes, I am sponsoring the entire presentation.
4

5 **III. PROJECT DESCRIPTION & DEVELOPMENT HISTORY**
6

7 **Q. Please describe the Project and its development history.**

8 A. The Project is currently proposed as an up to 160 MW solar photovoltaic (PV) facility
9 located in Vienna and Magnolia Townships, Rock County, Minnesota. The Project will
10 interconnect into the Magnolia Substation, which is adjacent to the Project.
11

12 In September 2019, Elk Creek filed applications with the Commission for a certificate
13 of need and site permit for the Project, which was proposed as a solar energy
14 conversion facility with an 80-MW alternating current (“AC”) nameplate capacity
15 located on 976 acres in Rock County, Minnesota. At that time, Elk Creek entered into
16 a power purchase agreement (“PPA”) with Xcel Energy for purchase of the facility’s
17 output. The Commission issued orders on December 31, 2020, approving the
18 certificate of need and site permit for the Project (the “2020 Site Permit”). Repeated
19 delays in approval of Elk Creek’s Midcontinent Independent System Operator
20 (“MISO”) interconnection request led to subsequent delays in the target commercial
21 operation date of the Project, which forced Elk Creek to pursue other options for
22 satisfying the supply obligations under the PPA. To satisfy Elk Creek’s supply
23 obligations, NG Renewables acquired and substituted two other projects within the
24 MISO territory that possessed full interconnection rights to replace the Project and
25 serve the supply obligations under the PPA.
26

27 On February 15, 2023, Elk Creek filed a letter informing the Commission that delays
28 associated with the MISO interconnection queue process forced Elk Creek to
29 substitute two projects in place of the Project under the PPA. Because two other
30 projects were substituted for the Project under the PPA, Elk Creek did not have a
31 contract in place to sell power generated by the Project.

1 Elk Creek subsequently executed two 80-MW Generation Interconnection
2 Agreements (“GIAs”) with MISO, and requested amendments to the 2020 Site Permit
3 that would allow Elk Creek to increase the approved Project boundary to 1,522 acres
4 and the nameplate capacity of the Project to 160 MWs.

5
6 **IV. AMENDMENT APPLICATION**
7

8 **Q. Please describe Elk Creek’s proposed amendments to the 2020 Site Permit.**

9 A. Elk Creek is requesting Commission approval to increase the Project boundary from
10 976 acres to 1,522 acres and to increase the nameplate capacity of the Project to 160
11 MWs to accommodate Elk Creek’s two 80-MW GIAs with MISO.
12

13 The 2020 Site Permit authorized Elk Creek to construct the Project in Sections 27, 34,
14 and 35, Township 103 North, Range 44 West, in Vienna Township, Rock County,
15 Minnesota (the “2020 Land Control Area”). Elk Creek is proposing to amend the 2020
16 Site Permit to add approximately 545 acres of land under lease or easement primarily
17 located in Section 3, Township 102 North, Range 44 West, in Magnolia Township,
18 Rock County, Minnesota (the “Amendment Land Control Area”). The Amendment
19 Land Control Area was chosen based on its proximity to the 2020 Land Control Area.
20 In total, Elk Creek has obtained leases, easements, and purchase options for
21 approximately 1,522 acres of privately-owned land that combines the 2020 Land
22 Control Area and the Amendment Land Control Area, herein collectively referred to as
23 the 2023 Land Control Area.
24

25 Within the 2023 Land Control Area, Elk Creek is proposing to build a solar facility with
26 up to 160 MW AC nameplate capacity. Elk Creek considered developing two separate
27 80-MW projects and determined that it is more cost-effective to construct and
28 interconnect 160 MW by allocating the required system upgrades across 160 MW
29 instead of 80 MW originally approved in the 2020 Site Permit. By increasing the
30 project boundary by approximately 546 acres, Elk Creek is able to design the up to
31 160 MW solar facility on less land than would be required if two separate 80-MW

1 projects were constructed in separate locations. The proposed amendments reflect
2 Elk Creek’s effort to maximize the energy production of the Project and follow
3 applicable setbacks, while minimizing impacts to the land, environment, and
4 surrounding community by reducing row spacing and including more efficient solar
5 panels than those considered in the 2020 Site Permit.

6
7 **Q. Do you have any updates for the Project since filing the Application?**

8 A. Since filing the Application, Elk Creek has revised the Project Schedule and the
9 location of the operations and maintenance building (“O&M Building”) in the
10 preliminary Project layout.

11
12 **Q. Please explain the changes to the Project schedule.**

13 A. Elk Creek initially planned that construction would begin as early as Q2 of 2024 and
14 commercial operation of the Project would begin in Q4 of 2025. The Project schedule
15 was based on Elk Creek’s anticipated timeline for securing amendments to the 2020
16 Site Permit. However, on October 10, 2023, the Commission issued its order
17 approving review of the Amendment Application through a modified permit
18 amendment process which, among other things, will require more time to consider Elk
19 Creek’s proposed amendments than originally anticipated by Elk Creek. The current
20 schedule for the permit amendment process anticipates Commission consideration of
21 the site permit amendment in May of 2024. Securing an amended site permit in the
22 early summer is not likely to allow sufficient time for construction to commence in the
23 summer of 2024. Accordingly, Elk Creek currently anticipates that construction will
24 begin as early as the second quarter of 2025. Following completion of construction
25 and testing, commercial operation for the Project is scheduled to begin as early as the
26 third quarter of 2026.

27
28 **Q. Please explain the changes to the location of the Project O&M Building.**

29 A. Elk Creek is updating the preliminary Project layout by relocating the O&M building.
30 The location of the O&M Building identified in the Application was proposed to be in

1 the western portion of the central lobe, south of the substation. Elk Creek currently
2 proposes to construct the O&M Building in the eastern portion of the central lobe.

3
4 The O&M Building location provided in the Application is located on land that will be
5 leased from the underlying landowner. Elk Creek has since determined that the O&M
6 Building should be located on land that will be owned by Elk Creek. Elk Creek has
7 and intends to exercise its purchase option on property located on the eastern portion
8 of the central lobe. Accordingly, Elk Creek has modified the preliminary site plan to
9 relocate the O&M Building to this land that will be owned by Elk Creek (See Exhibit
10 C). The area in which the O&M Building will be located was evaluated in the
11 Supplemental EA dated January 29, 2024. It is within the Site Control Area and on
12 land which was originally proposed to house solar panels in the 2020 Site Permit.

13
14 **Q. Do you have any other updates or clarifications to the Amendment Application?**

15 A. Yes. Elk Creek wishes to correct an inadvertent error in the Application which
16 misstated the estimated annual production tax payments to Rock County.

17
18 On page 54 of the Application, Elk Creek stated that the “production tax payments to
19 Rock County are estimated to total approximately \$7.94M annually over 25 years.
20 Additionally, Vienna and Magnolia Townships will receive approximately \$1.985M
21 annually over 25 years.” Those production tax payments should have been expressed
22 as the estimated total payments over the life of the Project with portions of which paid
23 annually.

24
25 Elk Creek currently estimates that the the Project will pay an Energy Production Tax
26 to the local units of government of approximately \$380,000 annually or approximately
27 \$9.5 Million over 25 years. The production tax payments to the County would be
28 approximately \$7.6 million over 25 years or approximately \$304,000 per year. The
29 remaining amount of approximately \$1.9 million or approximately \$76,000 per year
30 would be shared by the townships.

1 **V. SUPPLEMENTAL ENVIRONMENTAL ASSESSMENT AND DRAFT SITE PERMIT**

2
3 **Q. Have you reviewed the Supplemental EA prepared by EERA for the Project?**

4 A. Yes. EERA filed the Supplemental EA on January 29, 2024. The Supplemental EA
5 included, as Appendix D.2, a draft site permit prepared by EERA for the Project (the
6 “Draft Site Permit”). I have reviewed both the Supplemental EA and the Draft Site
7 Permit.

8
9 **Q. Do you have any information you would like to provide to clarify or further
10 elaborate on topics covered by the Supplemental EA?**

11 A. No. Elk Creek appreciates EERA’s thorough review of the Project, and is satisfied
12 that Supplemental EA generally captures the potential impacts of the Project. The
13 Supplemental EA concluded that environmental impacts of the Project can be
14 adequately mitigated by the Draft Site Permit.

15
16 **Q. Do you have any comments you would like to provide on the Draft Site Permit?**

17 A. No. Elk Creek concurs with EERA that the mitigation measures included in the
18 Draft Site Permit are sufficient to adequately address potential Project impacts.
19 Adoption of the Draft Site Permit will ensure the environment is adequately
20 protected and the Project an efficient use of resources.

21
22 **VI. CONCLUSION**

23
24 **Q. Does this conclude your Direct Testimony?**

25 A. Yes.
26



EDUCATION

Master of Science
Environmental Science
University of Toledo
Toledo, OH
2013

Bachelor of Science
Biology
University of Toledo
Toledo, OH
2010

Marc Morandi, Sr. Permitting Specialist

PROFESSIONAL EXPERIENCE

2022-Present	Senior Permitting Specialist, National Grid Renewables Minneapolis, MN
2016-2022	Senior Environmental Specialist, Alliant Energy Madison, WI
2012-2016	Environmental Consultant, The Cadmus Group Madison, WI
2010-2012	Graduate Research Assistant, University of Toledo Toledo, OH

SUMMARY OF EXPERTISE

Senior Permitting Specialist - Mr. Morandi oversees the permitting lifecycle of renewable energy projects, including initial site assessments, regulatory compliance, application preparation, and stakeholder engagement. His experience includes leading permitting efforts on local, state, and federal levels, coordinating with regulatory groups and agencies, and collaborating with third-party contractors and consultants to align surveying and reporting obligations with permitting objectives. He has permitted 200 MW of solar energy products to date and is actively working to permit over 1,300 MW of other renewable projects across the Midwest.

AWARDS, PUBLICATIONS, AND RECOGNITIONS

Assessing the influence of different inland lake management strategies on human-mediated invasive species spread, Management of Biological Invasions, Volume 6, Issue 1:57-69.

Elk Creek Solar Project

National Grid Renewables

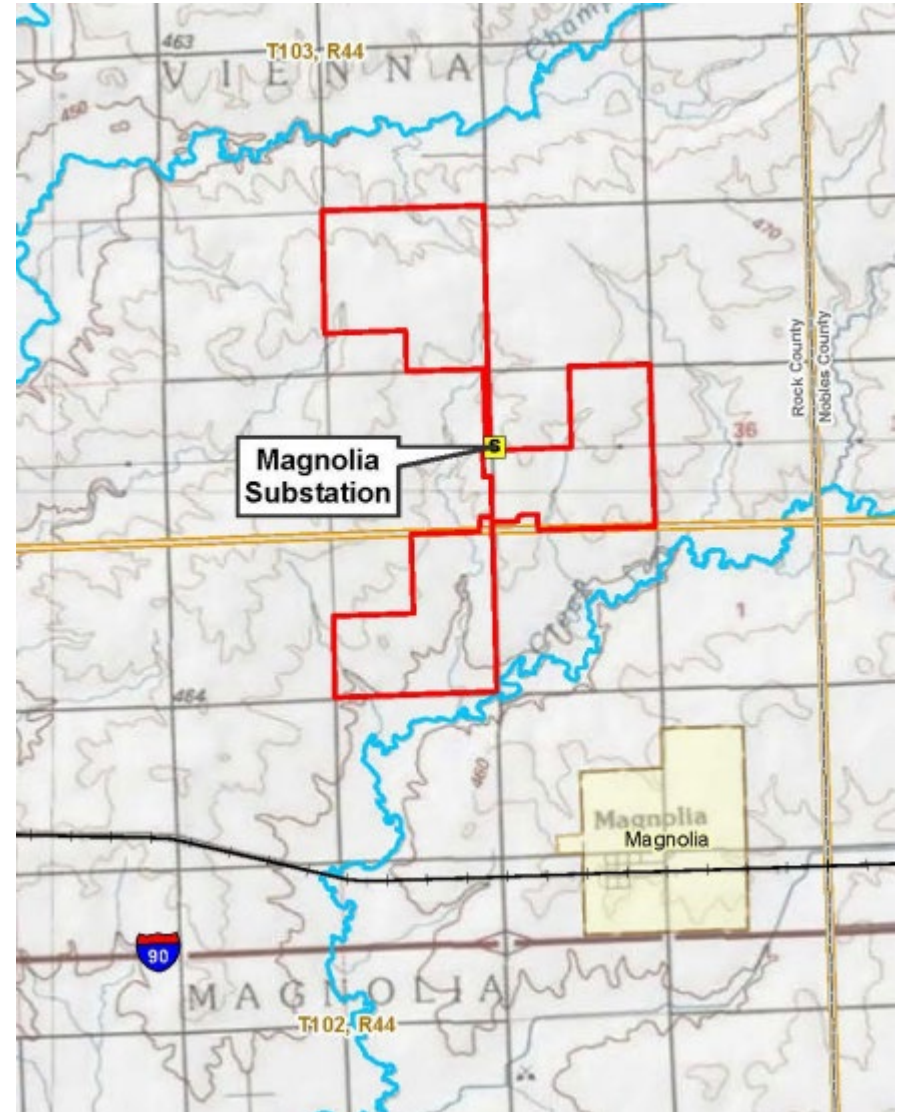
- Elk Creek Solar, LLC is a wholly owned subsidiary of National Grid Renewables.
- National Grid Renewables is a leading North American renewable energy company based in Minneapolis, Minnesota.
- National Grid Renewables is a farmer-friendly and community focused company.
- National Grid Renewables has 12 projects under construction or in operation.



Elk Creek Solar

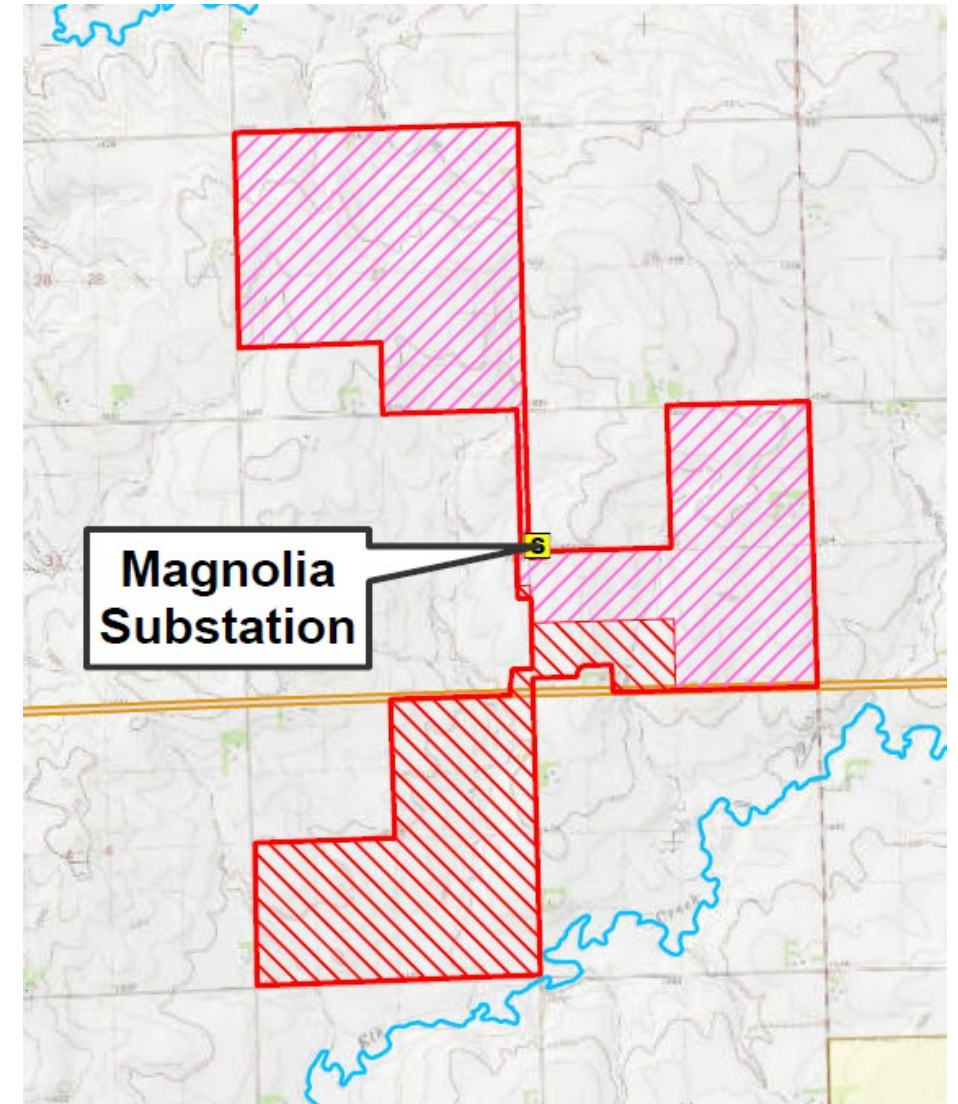
160 MW Solar Facility

- Located in Vienna and Magnolia Townships within Rock County, north of Magnolia, MN
- Project area is ~1,500 acres
- Interconnect to the Magnolia Substation
- Commercial Operation Date as early as Q3 2026 with construction anticipated as early as Q2 2025



Increased Project Capacity from 80 MW to 160 MW

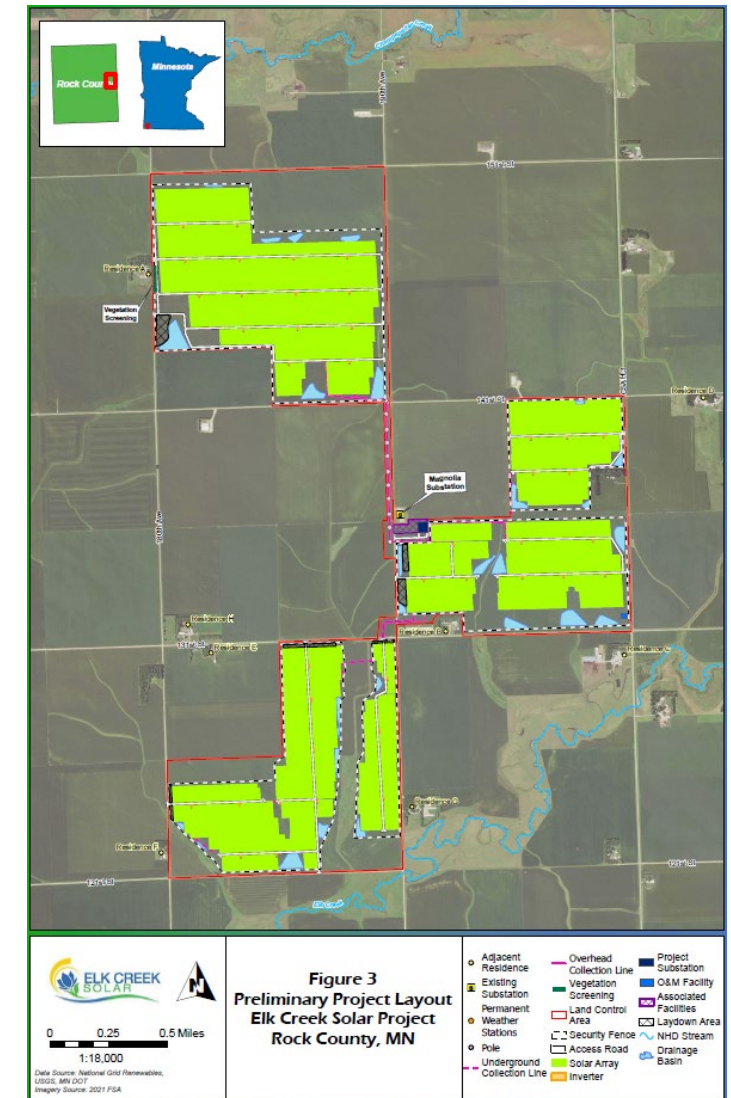
- MN PUC approved site permit in 2020 for 80 MW
- Delays in Elk Creek's MISO interconnection request delayed commercial operation date
- Elk Creek has injection rights for 160 MW into the MISO system, so we've modified project design to take advantage of that full capacity



Project Updates

Goal: Maximize energy production and minimize impacts to land, environment, and surrounding community.

- Increase from 976 acres to 1,522
 - Privately-owned land with voluntary agreements
 - More panels that are higher efficiency for greater capacity
 - Reduced row spacing more efficient use of land
- Change in electrical collection system design
 - Previously considered all above-ground, now is above-and below ground hybrid system
 - Will reduce above ground wiring and potential visual impacts



Project Benefits – Jobs and Economic Activity



- **Benefits to Landowners & Future Agricultural Use**

- Provides landowners economic benefits & diversification
- Majority of land will be allowed to “rest”
 - Allows soil nutrients to be restored and improving land for agricultural use



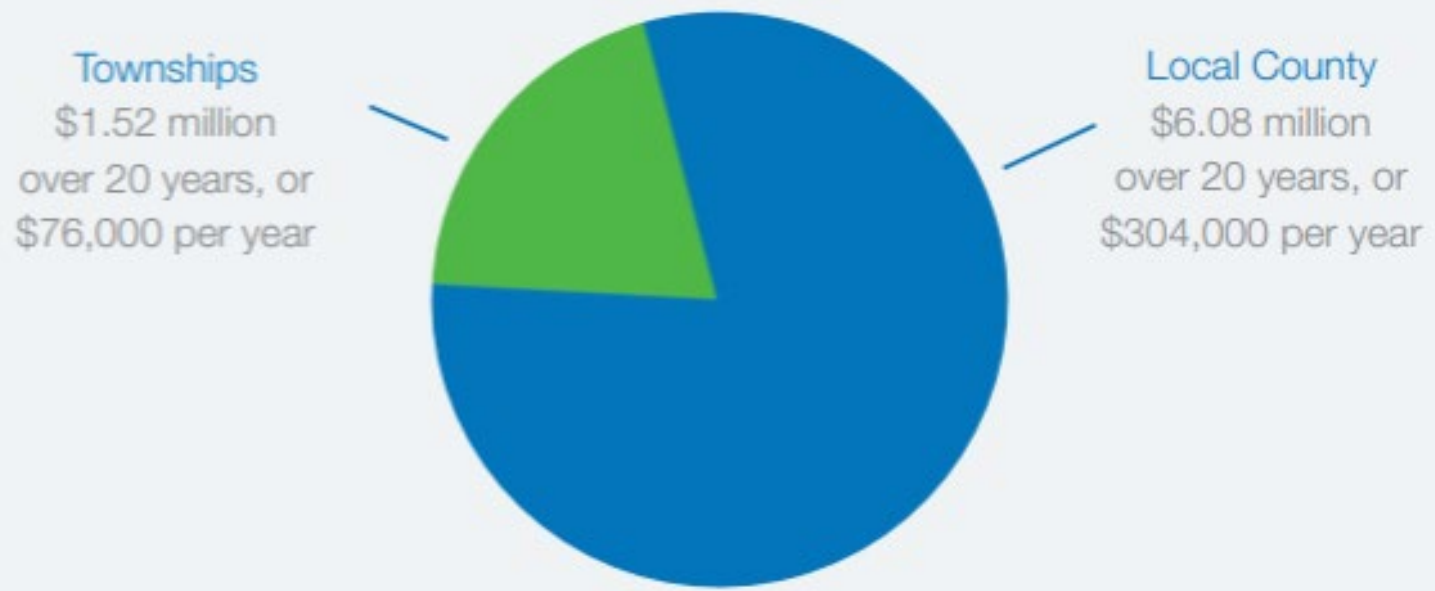
- Local expenditures: lodging, food services, fuel transportation, general supplies
- ~225 temporary jobs during construction
- Up to 4-6 full-time jobs during operations



Community Benefits – Tax Revenue

~\$7.6 million
Over 20 Years*
(~\$380,000 annually)

Tax Revenue distribution projections:

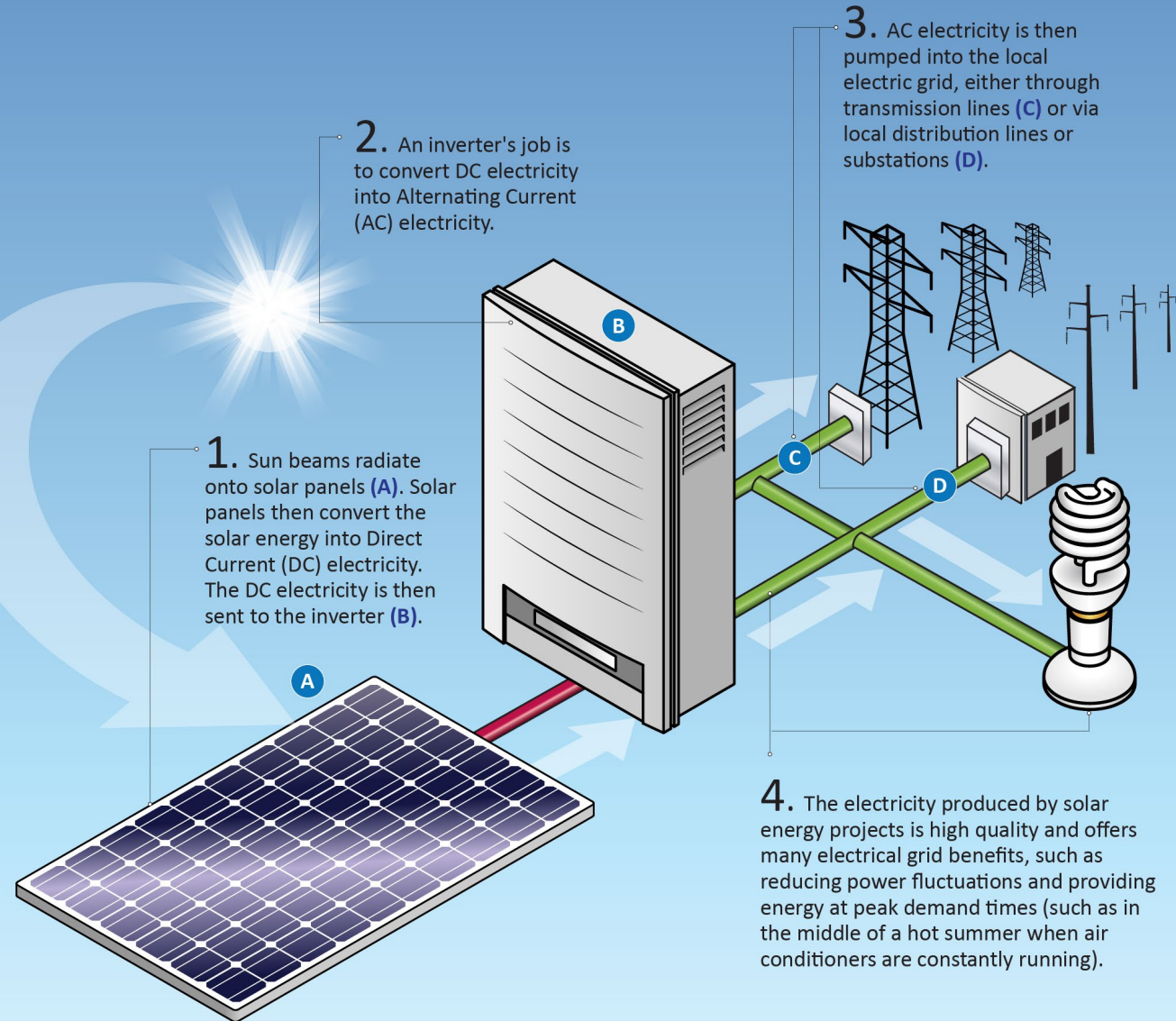


Public and Agency Outreach

- Vienna and Magnolia Townships
 - Resolutions that delegated Rock County to manage Development Agreement with Project
 - Project has entered into Development Agreement with Rock County, will update Agreement for additional 80 MW prior to construction
- Also consulted with state and federal agencies to confirm feasibility and avoid impacts

STUDY	STATUS
Wetland Delineations	Jurisdictional Determinations Received
Cultural Resource Surveys	SHPO Coordination Completed
Natural Resource Surveys	DNR NHIS Review Completed
Federal Aviation Administration	Determinations of No Hazard Obtained
Agricultural Impact Mitigation Plan	MN Dept. of Agriculture Coordination Completed



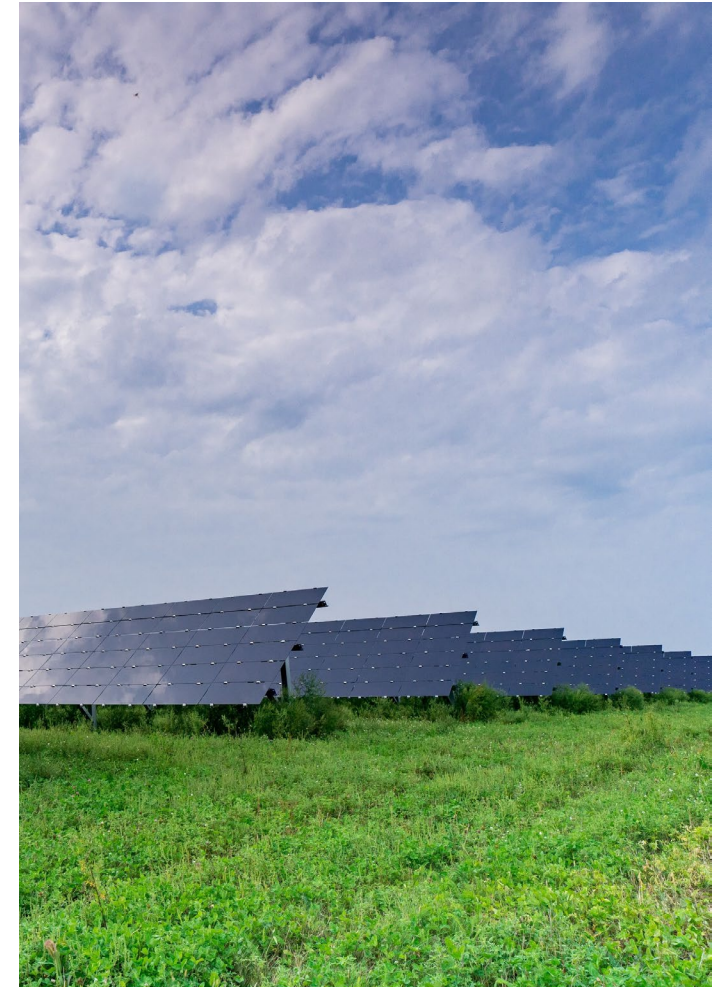






What happens at the end of the project?

- Decommissioning the project – Removing panels, racking, foundation posts, inverters, overhead cables and lines, all equipment
 - Recycled to the furthest extent practicable
- Site restoration – Decompaction and revegetation in line with future land use and NRCS and other agency recommendations



Marc Morandi

Sr. Permitting Specialist

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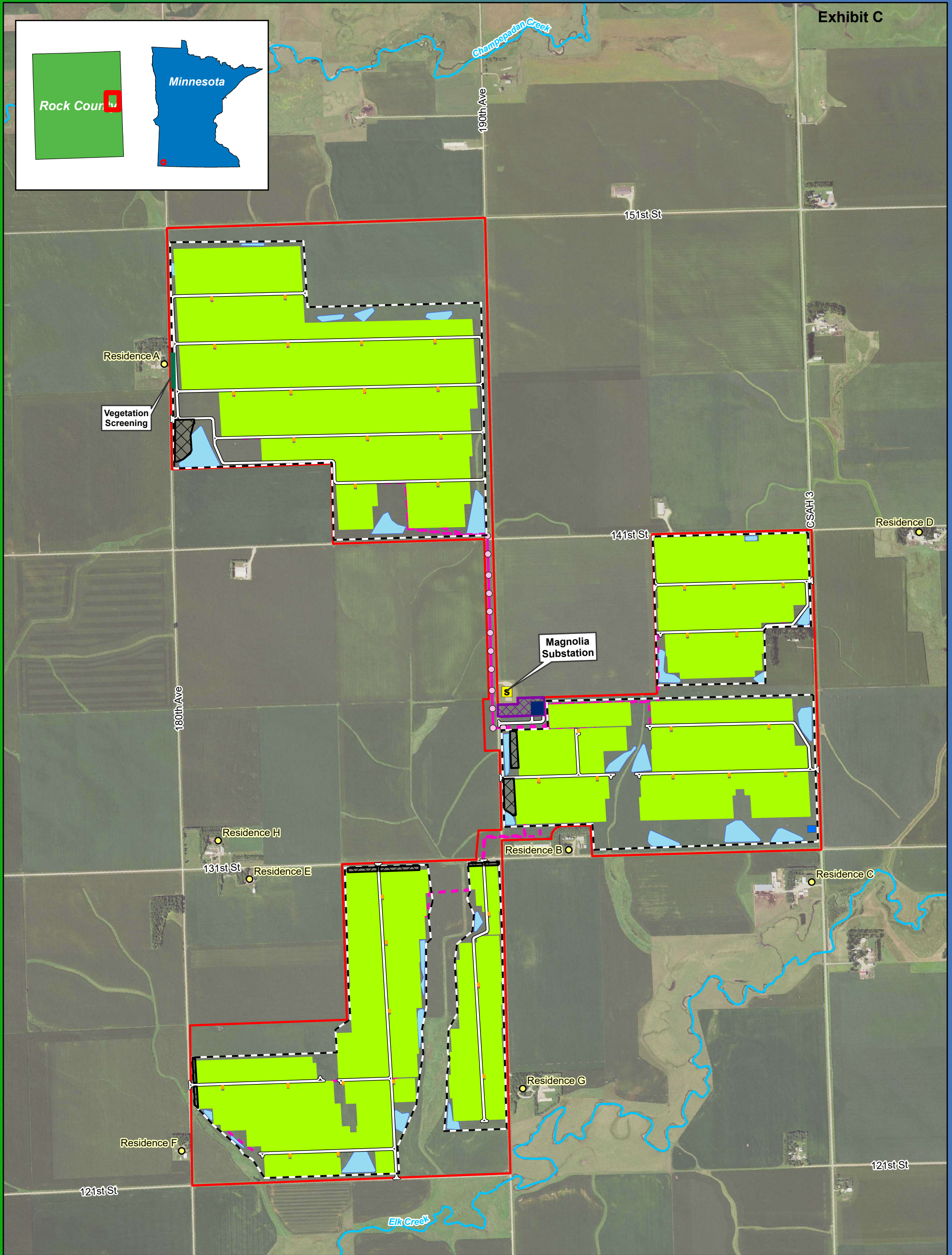
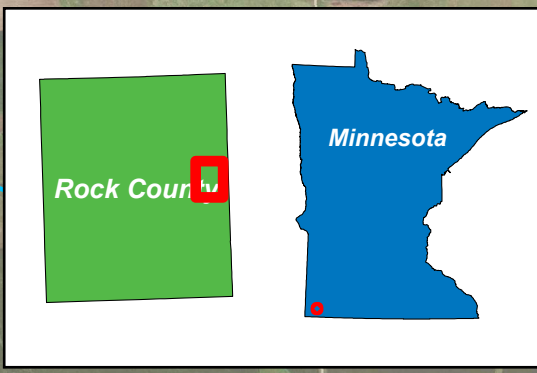
Tom Karas

Senior Developer

tkaras@nationalgridrenewables.com

952-300-9481





0 0.25 0.5 Miles

1:18,000

Data Source: National Grid Renewables, USGS, MN DOT
Imagery Source: 2021 FSA

Figure 3
Preliminary Project Layout
Elk Creek Solar Project
Rock County, MN

- Adjacent Residence
- Existing Substation
- Permanent Weather Stations
- Pole
- Underground Collection Line
- Overhead Collection Line
- Vegetation Screening
- Land Control Area
- Security Fence
- Access Road
- Solar Array
- Inverter
- Project Substation
- O&M Facility
- Associated Facilities
- Laydown Area
- NHD Stream
- Drainage Basin