



414 Nicollet Mall  
Minneapolis, MN 55401

February 6, 2015

—Via Electronic Filing—

Daniel P. Wolf  
Executive Secretary  
Minnesota Public Utilities Commission  
121 7<sup>th</sup> Place East, Suite 350  
St. Paul, MN 55101

RE: INITIAL FILING  
APPROVAL OF A RULE VARIANCE  
DOCKET NO. G002/M-15-XXX

Dear Mr. Wolf:

Northern States Power Company, doing business as Xcel Energy, submits to the Minnesota Public Utilities Commission this Petition for approval of a variance to the Purchased Gas Adjustment (PGA) Rules to allow recovery of a storage-related cost of natural gas through the PGA.

Pursuant to Minn. Stat. §216.17, subd. 3, we have electronically filed this document with the Minnesota Public Utilities Commission, and copies have been served on all parties on the attached service list. Please contact Pamela Gibbs at [pamela.k.gibbs@xcelenergy.com](mailto:pamela.k.gibbs@xcelenergy.com) or (612) 330-2889 or me at [paul.lehman@xcelenergy.com](mailto:paul.lehman@xcelenergy.com) or (612) 330-7529 if you have any questions regarding this filing.

Sincerely,

/s/

PAUL J LEHMAN  
MANAGER  
REGULATORY COMPLIANCE AND FILINGS

Enclosures  
c: Service List

STATE OF MINNESOTA  
BEFORE THE  
MINNESOTA PUBLIC UTILITIES COMMISSION

Beverly Jones Heydinger	Chair
Nancy Lange	Commissioner
Dan Lipschultz	Commissioner
John Tuma	Commissioner
Betsy Wergin	Commissioner

IN THE MATTER OF THE PETITION OF  
NORTHERN STATES POWER COMPANY  
FOR APPROVAL OF A RULE VARIANCE TO  
INCLUDE A STATE OF KANSAS STORAGE  
TAX IN THE PURCHASED GAS  
ADJUSTMENT

DOCKET NO. G002/M-15-\_\_\_\_

**PETITION**

**INTRODUCTION**

Northern States Power Company, doing business as Xcel Energy, submits to the Minnesota Public Utilities Commission this Petition for approval of a variance to the Purchased Gas Adjustment (PGA) Rules to allow recovery of a storage-related cost of natural gas – specifically, a property tax on the Company's natural gas stored in the state of Kansas – through the PGA.

Natural gas storage plays a vital role in maintaining the reliability of supply needed to meet the demands of our customers – serving as “insurance” against unforeseen circumstances, such as the 2013 Trans-Canada pipeline issue that threatened natural gas supply for tens of thousands of people, natural disasters, or other occurrences that may affect the production, delivery, or availability of natural gas when it is needed. It also plays a role in providing price stability for customers, as we can accumulate it in summer months when its cost is generally lower for use in peak winter months when prices are generally higher. The year-round reliability and price stability that storage affords have become even more important as we and other utilities shift toward more natural gas-fired electric generation on our systems.

Given its strategic value and practical customer benefits, storage is one method we employ to reduce our exposure to supply and price risks associated with unforeseeable market conditions or events. We generally target approximately 25 percent of our normal winter requirements for storage. In fact, we intend that beginning with the

2013-2014 heating season, storage will cover approximately 100 percent of our winter natural gas electric generation fuel supply requirements.

Minn. Stat. § 216B.16, subd. 7 allows for recovery of “direct costs for natural gas delivered.”<sup>1</sup> Similarly, the Commission’s rules allow PGA recovery of costs associated with “gas supplies and supply-related services that are a function of the volume of gas taken,” as are transportation, commodity gas, and storage-related costs, such as storage injection and withdrawal.<sup>2</sup> In fact, with the exception of the tax on natural gas that we store on the Northern Natural Gas (Northern) system in Kansas, the costs of storage are included as a cost of gas from suppliers and included in the PGA.

This is only an issue because the Kansas storage charges are not part of a bundled service from our natural gas supplier. Specifically, Minn. R. 7825.2400, subd. 12 identifies several FERC accounts that are automatically incorporated by reference into the cost of purchased gas. Although the Commission’s rules contemplate PGA recovery of costs associated with natural gas service and storage, an accounting technicality requires the Kansas charges to be classified as a property tax, which is not one of the FERC accounts identified in the Rule.

We have previously sought and been granted variances from the Commission for collection of this direct cost of natural gas delivered. Specifically, in 2005 and 2006, the Commission found that strict enforcement of the definition of the “cost of gas” in Minn. R. 7825.2400, subd. 12 would prevent the Company from recovering tax payments to the State of Kansas on natural gas it held in storage in Kansas. At that time, we were appealing the application of the tax to the Company, so the Commission granted consecutive one-year variances from its Rules. Our appeal of the tax on the Company ultimately prevailed in a 2007 Kansas Supreme Court decision, and we refunded all amounts we had collected from our customers for the overturned tax on storage volumes.

However, due to legislative changes and unforeseen judicial outcomes, we are again incurring property taxes for storage of natural gas on the Northern system in the State of Kansas. Similar to the mid-2000’s, we and others vigorously challenged the tax’s renewed application to out-of-state utilities. Unfortunately, our available legal challenges were exhausted in October 2014 when the United States Supreme Court denied certiorari, resulting in the tax being upheld.<sup>3</sup>

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<sup>1</sup> Energy and emission control products cost adjustment.

<sup>2</sup> Minn. R. 7825.2400, subp. 6d.

<sup>3</sup> *Missouri Gas Energy v. State of Kansas, Div. of Property Valuation*, 135 S.Ct. 151 (2014).

The taxes applicable during the period of appeals were legally deferred until all legal avenues were exhausted, so we did not seek recovery until we were certain the Company and its customers would incur the tax, which has now occurred. In late 2014, the Kansas counties in which we maintain stored natural gas on the Northern system issued invoices to the Company for the 2009-2014 period. As of the end of 2014, we have incurred approximately \$5.5 million of property tax expense for natural gas storage for our Minnesota customers.

In this Petition, we seek a variance to the Commission's PGA rules to allow the Company to collect this storage cost from Minnesota customers. Specifically, we respectfully request that the Commission:

- Grant a four-year variance to Minn. R. 7825.2400, subp. 12 to allow inclusion of the Kansas property tax expense as a component of the cost of gas supply on an ongoing basis (this will collect about \$200,000 of amounts incurred through 2014), and
- Allow the Company to collect approximately \$5.3 million of amounts it has incurred on behalf of Minnesota customers for natural gas storage for the 2009 through October 2014 period as a lump sum over a 12-month timeframe through the PGA.

We estimate that the cost to customers of our proposal is a one-time annual cost of approximately \$6.40, and an ongoing cost of approximately \$1.00 per year.

Although we do not anticipate that this tax will go away, we request a time-limited variance. A four-year variance period is consistent with the variance period the Commission has established with another natural gas variance request (for hedging) and will afford the Commission and stakeholders increased transparency into the inclusion of this tax in the PGA.

In this Petition, we describe why it is appropriate to recover this tax as part of the PGA, our efforts to appeal the application of this tax to natural gas we hold in storage on the Northern system, , and how we propose to recover the amounts we incur through the PGA.

## **I. SUMMARY OF FILING**

Pursuant to Minn. R. 7829.1300, subp. 1, a one-paragraph summary of the filing accompanies this Petition.

## **II. SERVICE ON OTHER PARTIES**

Pursuant to Minn. R. 7829.1300, subp. 2, Xcel Energy has served a copy of this petition on the Department of Commerce and the Office of the Attorney General – Antitrust and Utilities Division. A summary of the filing has been served on all parties on Xcel Energy’s miscellaneous gas service list.

## **III. GENERAL FILING INFORMATION**

Pursuant to Minn. R. 7829.1300, subp. 3, the Company provides the following information.

### **A. Name, Address, and Telephone Number of Utility**

Northern States Power Company  
414 Nicollet Mall  
Minneapolis, MN 55401  
(612) 330-5500

### **B. Name, Address, and Telephone Number of Utility Attorney**

Alison Archer  
Assistant General Counsel  
Xcel Energy  
414 Nicollet Mall, 5<sup>th</sup> Floor  
Minneapolis, MN 55401  
(612) 215-4662

### **C. Date of Filing and Date Modified Rates Take Effect**

The date of this filing is February 6, 2015. The Company respectfully requests that the Commission approve a four-year variance to its rules as proposed by the Company.

### **D. Statute Controlling Schedule for Processing the Filing**

The applicable statute is Minn. Stat. § 216B.16, subd. 7, which governs the recovery of costs through energy cost adjustment clauses. The proposed variance to Minn. R. 7825.2400, subp. 12 discussed in the Petition falls within the definition of a Miscellaneous Tariff Filing, under Minn. R. 7829.0100, subp. 11, because no determination of Xcel Energy’s general revenue requirement is necessary. Minn. R. 7829.1400, subps. 1-4 permits comments in response to a miscellaneous filing within 30 days of filing, with reply comments 10 days thereafter.

**E. Utility Employee Responsible for Filing**

Paul J Lehman  
Manager, Regulatory Compliance and Filings  
Xcel Energy  
414 Nicollet Mall, 7<sup>th</sup> Floor  
Minneapolis, MN 55401  
(612) 330-7529

**IV. MISCELLANEOUS INFORMATION**

Pursuant to Minn. R. 7829.0700, the Company requests that the following persons be placed on the Commission’s official service list for this proceeding:

Alison Archer  
Assistant General Counsel  
Xcel Energy  
414 Nicollet Mall, 5<sup>th</sup> floor  
Minneapolis, MN 55401  
alison.c.archer@xcelenergy.com

Tiffany Hughes  
Records Analyst  
Xcel Energy  
414 Nicollet Mall, 7<sup>th</sup> Floor  
Minneapolis, MN 55401  
regulatory.records@xcelenergy.com

Any information requests in this proceeding should be submitted to Tiffany Hughes at the Regulatory Records email address above.

**V. DESCRIPTION AND PURPOSE OF FILING**

The Company requests approval of a variance from Minn. R. 7825.2400, subp. 12, which specifies the FERC accounts automatically included in the “cost of purchased gas,” to allow recovery of the Kansas property tax on the Company's natural gas stored in the state of Kansas through the PGA tariff provisions contained in the Company's Natural Gas Rate Book.

**A. Background**

The State of Kansas has had a property tax on underground storage inventories for many years. Initially the tax was assessed against interstate natural gas pipelines that performed natural gas storage, transportation, and distribution services in the state.

Prior to implementation of Federal Energy Regulatory Commission (FERC) restructuring of interstate gas pipeline services in Order No. 436 in the mid-1980s and

Order No. 636 in the early 1990s, interstate gas pipelines like Northern provided a “bundled” merchant function and generally held title to all gas that it stored and transported through its pipeline system. At that time, the Kansas property tax was included in the cost of gas sold to LDCs such as the Company by Northern. We then booked this cost as part of the delivered cost of gas to the appropriate PGA accounts and recovered that cost from retail customers through the PGA and annual PGA true-up.

During the time that the merchant function was bundled, the interstate pipelines challenged the Kansas property tax on underground storage inventories, and Orders in 1993 and 1997 affirmed that producers should issue refunds to the interstate pipelines for the tax (for gas sold from Oct-83 thru Jun-89). In the late 1990s, the interstate pipelines received refunds of the taxes collected by producers and started the refund process to the LDCs, with the Company refunding its customers in 2003.

However, beginning in the early 1990s, an outcome of FERC’s natural gas industry restructuring initiatives was that the Company was required to purchase its own gas supplies and transport these supplies on Northern (and other pipelines) under gas transportation service agreements. In addition, we contracted directly for storage services from Northern (and other service providers). Consequently, ownership of the gas in storage in Kansas shifted from Northern to LDCs such as the Company. With this change in ownership came the potential responsibility/cost for state taxes assessed on the natural gas. Starting in 1993, as an out-of-state LDC, we were exempt from property tax on our gas inventories stored in Kansas due to a general exemption contained in the Kansas Constitution.

Then in May 2004, the State of Kansas enacted legislation that taxed owners of natural gas commodities stored in Kansas for resale in other states, effectively removing the exemption that had historically applied to the Company and other out-of-state LDCs. We, along with a large group of other utilities, challenged the tax and eventually the issue was resolved in our favor by the Kansas Supreme Court on July 13, 2007. During the time that Kansas was assessing the tax, we petitioned for and received variances from the Commission’s Rules and collected for the tax through the PGA.<sup>4</sup> After the tax was overturned, we refunded all of the money collected for the tax to our customers in the fall of 2007.

In 2009, the Kansas legislature modified the enabling statute, noting it was carrying out what the 2004 legislature intended, to allow collection of this inventory tax from

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<sup>4</sup> Docket Nos. G002/M-05-534, G002/M-06-905, and G002/M-07-621.

public utilities based outside of Kansas effective July 1, 2009.<sup>5</sup> Similar to 2004, we and six other utilities storing gas in a Northern underground storage facility challenged the application of the tax to out-of-state public utilities. We appealed first to the Court of Tax Appeals, then to the Kansas Supreme Court, and finally to the Supreme Court of the United States of America (SCOTUS). However, on October 6, 2014, SCOTUS denied certiorari, resulting in the tax being upheld – and marking the end of our available legal avenues to challenge the tax’s applicability to the Company.

With our legal avenues fully exhausted, all tax amounts from the point of the 2009 statutory change to the present became due. Starting in late October 2014, we began receiving invoices from Kansas counties for the 2009-2014 timeframe; to-date, we have incurred storage expenses of approximately \$6.2 million on an NSPM operating company basis.

## **B. The Tax on Storage Volumes is a Cost of Gas**

Minn. Stat. § 216b.16, subd. 7 permits “automatic adjustment of charges for public utility service in direct relation to changes in... (2) direct costs for natural gas delivered.” Similarly, Minn. R. 7825.2400, subd. 6d defines “commodity-delivered gas cost” as the “portion of the cost of purchased gas charged a distributing gas utility for its gas supplies and supply-related services... that is a function of the volume of gas taken.” The Kansas tax perfectly fits this description.

The Kansas tax is based on the volume and prevailing market price of the natural gas we have held in storage for our customers. It is a direct cost of natural gas delivered, and is one component of the costs of purchased gas that we incur on behalf of our customers. The reason for this Petition, and our request for a variance, is because of an accounting technicality. The State of Kansas classifies the charge as a property tax – and property taxes are not included in the identified FERC accounts eligible for automatic recovery through the PGA as specified in Minn. R. 7825.2400, subd. 12. Accordingly, it is reasonable for the Company to request recovery of this cost through the PGA.

### *1. Storage Costs are a Legitimate Cost of Purchased Gas*

Since FERC Order 636 opened up the natural gas market to deregulation in 1992, storage can be used by industry participants for commercial reasons, rather than just to meet the operational requirements of the pipelines and needs of the utilities, as it was in the past. While this allows for the ability to store gas when prices are low and

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<sup>5</sup> K.S.A § 79-5a01.



withdraw and sell it when prices are high, we use storage solely to mitigate reliability and price risks for our customers – and always only charge customers the actual cost of the gas at the time it was put into storage.

As discussed earlier, natural gas storage plays a vital role in our resource acquisition strategy in maintaining a cost-effective and reliable supply of natural gas to meet the demands of our customers. This type of year-round reliability and price stability have become even more important as we and other utilities shift toward more natural gas-fired electric generation on our systems. In fact, beginning with the 2013-2014 heating season, we have planned to cover all of our winter natural gas electric generation fuel supply requirements with storage.

Storage is a prudent natural gas resource strategy that provides significant benefits for our customers. One hundred percent of its cost should be borne by customers through the PGA as a cost of natural gas service.

## *2. Kansas Storage Charges are Volume- and Price-Based*

The Kansas storage charges are classified as a property tax. However, the State of Kansas determines the amounts due by calculating 33 percent of the inventory's fair market value as of January 1 of each year. The tax, therefore, is based on the volume of gas held in storage and the prevailing market price of that gas at a point in time. This is specifically the type of natural gas service cost contemplated in statute and the Commission's rules – and which lends itself to an annually-adjusted volumetric recovery mechanism like other components of the PGA.

Traditionally, property taxes are recovered in base rates, and gas costs, which are volume- and price-based are recovered through the PGA. As noted above, Minn. R. 7825.2400, subd. 12 specifies the FERC accounts that are designated for recovery through the PGA. According to FERC's Uniform System of Accounts, property taxes are recorded in Account 408.1, which is not among those specified.<sup>6</sup> The volumetric and market price basis of the Kansas tax directly impacts the total "direct cost of natural gas delivered" of the gas we hold in underground storage on the Northern system, which is the standard for automatic recovery in Minn. Stat. § 216B.16, subd. 7. Thus, it is an accounting technicality that prevents the Company from automatically including these costs in its PGA, and for which we request this variance.

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<sup>6</sup> Minn. R. 7825.2400, subp. 12 specifies allowable PGA expenses as those recorded in the following FERC accounts: 800, 801, 802, 803, 804, 804.1, 805, 808.1, 810, 854, and 858.

3. *The Commission has Specifically Approved Variances to the PGA Rules for Recovery of Storage Costs Previously*

As noted previously, the Commission approved variance requests for the Company to collect the Kansas tax through the PGA in 2005 and 2006. We had a Petition requesting the extension of the variance pending in 2007 that we withdrew upon prevailing in our legal challenge of the tax's application to the Company.

The Commission has also previously considered and granted PGA variances to recover other costs associated with Storage that were not accounted for in gas-specific FERC Accounts. Specifically, in Docket No. G002/M-90-630, the Commission granted the Company a variance to include carrying charges on gas storage inventory volumes as a cost in its PGA. In that case, the Commission acknowledged its prior exploration and finding that storage service is of benefit to Minnesota consumers by lowering costs and providing greater reliability and flexibility of gas supply – noting that it would as a matter of policy encourage well-designed programs that provide incentives for use of storage.<sup>7</sup>

In its Order, the Commission found that carrying costs associated with gas storage inventories are a direct cost of providing natural gas, which it then had discretion to allow recovery either through rates or the PGA. It concluded that allowing recovery through the PGA was within the statutory intent of the PGA – and determined that timely recovery through the PGA rather than base rates would incent the Company to maintain an appropriate reliance on storage services on behalf of its customers. They also determined that PGA recovery was appropriate because carrying costs included in the unbundled cost of gas from a supplier who combines gas sales and storage functions would be recovered in the PGA, so it would be appropriate to recover separate carrying charges on gas storage inventories in the same manner.

These circumstances apply in the case of the Kansas tax on storage inventories. Natural gas storage continues to be in the public interest. The Kansas tax on gas inventory volumes is a direct cost of gas, and would be “automatically” included in PGA recovery if natural gas sales and storage were a bundled service from a gas supplier. Finally, timely recovery of prudently-incurred direct costs of gas sends appropriate price signals to customers, affords the Company an appropriate incentive to continue to utilize storage as part of its natural gas resource acquisition strategy, and provides the Company with timely recovery of prudently-incurred direct costs of gas delivered as contemplated in statute.

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<sup>7</sup> Order at 4 (April 4, 1991).

### C. The Requested Variance is in the Public Interest

We request that the Commission approve a four-year variance to Minn. R. 7825.2400, subp. 12, which specifies a set of FERC accounts that traditionally defines the “cost of purchased gas,” to allow for PGA recovery of the Kansas tax from our customers. Specifically, we request the Commission to allow: (1) recovery of the 2009 through October 2014 costs incurred after the SCOTUS ruling over a 12-month period; and (2) ongoing recovery of the annual costs beginning with November 2014 on a monthly basis through the PGA for a four-year variance period. In this section, we discuss how our request meets the Commission’s requirements for a variance, and in Section D, discuss the mechanics of our proposed PGA recovery and estimated customer impacts.

Minn. R. 7829.3200 provides that the Commission may grant a variance to its rules if it finds:

- Enforcement of the rule would impose an excessive burden upon the applicant or others affected by the rule,
- Granting the variance would not adversely affect the public interest, and
- Granting the variance would not conflict with standards imposed by law.

Our request meets these standards, as discussed below.

#### *1. Enforcement of the Rule Would Prevent the Company from Timely Recovery of Prudently-Incurred Costs of Providing Natural Gas Service*

Not allowing the Company recovery of the Kansas property tax through the PGA would impose an excessive burden on the Company. The tax is a prudently-incurred cost that is directly-related to securing a prudent natural gas supply portfolio, which is necessary to provide reliable and cost-effective natural gas service to our customers.<sup>8</sup> To require the Company to absorb this cost until it can be included in base rates would unfairly penalize the Company for a direct cost of gas over which the Company has no control.

#### *2. The Public Interest is Served When the Company Engages in Prudent Resource Strategies*

Granting the variance would encourage the Company to continue to use storage as a

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<sup>8</sup> The portfolio is annually reviewed and approved by the Commission pursuant to Minn. R. 7825.2910, subp. 2.

part of its natural gas resource acquisition strategy – providing customers price stability and a hedge against the risk of supply disruptions from unforeseen circumstances. Additionally, granting the variance to recover the costs through the PGA would not adversely affect the public interest, since the tax is a direct cost for natural gas delivered; it is in the public interest for customers to pay the actual costs associated with purchased gas, as such prices promote efficient use of natural gas.

### 3. *There is No Conflict with the Law*

Granting the variance is not in conflict with standards imposed by law. Minn. Stat. § 216B.16, subd. 7 allows for recovery of “the direct cost of natural gas delivered.” As we have demonstrated, the Kansas tax is based on the volume of gas held in storage for customers and the prevailing market price of that gas, making it a direct cost of gas for which the costs are appropriately recovered through the PGA. In addition, Minn. R. 7825.2400, subp. 12, provides that the “cost of purchased gas” includes “the normal and ordinary cost of injection and withdrawal of gas from storage...” While the tax is not a direct cost of injection or withdrawal and thus does not explicitly fall within the language of the rule, the rule clearly contemplates gas storage costs. Further, as we have discussed, the Commission has previously considered and granted PGA recovery of this specific Kansas tax and other storage-related costs in the past. We are not aware of any other legal standard that precludes the Commission from approving this variance at this time.

## **D. PGA Recovery Mechanics**

As we have discussed, the costs we have incurred for storage of natural gas held in Kansas on the Northern system for our customers is a prudently incurred cost of gas. In this section, we outline the methodologies and estimated customer impacts of our proposed recovery of the amounts we have incurred post-SCOTUS decision, which exhausted all of our available legal challenges of this tax to the Company. We additionally provide a breakdown of amounts we have incurred for the various periods as Attachment A and a more detailed outline of our proposed recovery mechanics as Attachments B and C.

### 1. *Ongoing Recovery of Annual Costs*

Based on actual taxes incurred for the 2009-2014 period and current natural gas futures, we expect Minnesota’s portion of 2015 costs to be approximately \$800,000 to \$900,000. We note that for the last several years, the amount of gas we have held in storage has been relatively consistent, so if natural gas prices remain relatively flat, this range of cost is what we would expect to incur on an annual basis. Within this range

of annual cost, an average customer using 847 therms would incur an additional annual cost of approximately \$1.00.

Upon Commission approval of this request for variance, we plan to include the cost of this tax for recovery in the first monthly PGA practicable. We outline our proposed methodology to recover this expense below, and provide as Attachment B how the Minnesota portion of the Kansas tax expenses will be calculated for the PGA:

- The Company is billed for a year's tax in December, based on the value of the gas held in storage on January 1 of the year. We will use the prior year's actual tax amount as proxy for the current year. For example, we were billed in December 2014 for 2014 taxes. We plan to use the 2014 annual amount in 2015 PGA filings to calculate the amount of tax to include in the PGA monthly.
- In the PGA, we will allocate the annual tax expense to month by the forecasted volumetric sales to retail customers. The monthly cost will be added to the monthly PGA commodity cost.
- As with the Company's other gas costs, any over- or under-recovery of the tax obligations will be captured through the annual PGA True-up factors. In annual PGA True-ups, we will use the monthly expense amounts included in the PGA. In the first annual PGA True-up after the recovery has been approved, we will calculate the Kansas tax expenses for the months between when the tax is effective and when we were authorized to collect the tax using the same methodology that we would have used in the PGA on an ongoing basis. For example, if the tax is effective November 2014, but is not included in the PGA until June 2015, we will calculate the Kansas tax expense for November 2014 through May 2015 for use in the annual PGA True-up.
- To facilitate transparent review of our PGAs, we will reflect the tax cost as a separate line item in our monthly PGA, Annual Automatic Adjustment of Charges (AAA), and annual PGA True-up filings.

## 2. *Lump Sum Recovery of 2009 through October 2014*

Minnesota's portion of the actual taxes we have incurred for the 2009 to October 2014 period is approximately \$5.3 million. Upon Commission approval of this request for a variance, we will begin recovering this tax amount as a lump-sum over the 12-month period of July 2015 through June 2016. For a typical customer using 847 therms, the one-time annual cost will be approximately \$6.40.

We propose to collect the lump sum over the July 2015 through June 2016 for two reasons: (1) the accounting will be cleaner if the 12-month period is matched with a True-up year; and (2) we currently have in place very large annual True-up factors due to last winter's cold temperatures and high natural gas commodity costs. For this reason, particularly, it would be less burdensome to customers to include the lump sum recovery in the next True-up year.

Our proposed methodology to recover this lump sum expense is similar to our proposed methodology to recover the ongoing expense. We outline the methodology below and provide an illustration in Attachment C:

- We will allocate the lump sum tax expense to month by the forecasted volumetric sales to Retail customers. The monthly cost will be added to the monthly PGA commodity cost.
- Any over- or under-recovery of the lump sum tax obligation will be captured through the annual PGA True-up factors.
- We will reflect the lump sum tax cost as a separate line item in our monthly PGA and annual PGA True-up filings.

## **VI. EFFECT OF CHANGE UPON XCEL ENERGY REVENUE**

There is no effect on the Company's revenue by granting this variance. The Company's tax expense would completely offset its increased natural gas sales revenue, leaving no net change.

### **CONCLUSION**

Xcel Energy respectfully requests that the Commission:

- Grant a four-year variance to Minn. R. 7825.2400, subp. 12 to allow inclusion of the Kansas property tax expense as a component of the cost of gas supply, and
- Allow the Company to collect approximately \$5.3 million of amounts it has incurred on behalf of Minnesota customers for natural gas storage for the 2009 through October 2014 period as a lump sum over a 12-month timeframe through the PGA.

Recovery of this tax through the PGA is consistent with the overall intent of Minn. Stat. § 216B.16, subd. 7 and the Commission's PGA Rules, as the tax is directly associated with the cost of natural gas delivered to our customers. The public interest is served when retail natural gas rates accurately reflect the actual cost of service, and

when the Company engages in prudent practices that cost-effectively shield customers from potential price fluctuations and supply disruptions from unforeseen circumstances. Conversely, not granting the requested variance would financially penalize the Company for a prudently-incurred cost of providing natural gas service to its customers.

Dated: February 6, 2015

Northern States Power Company

STATE OF MINNESOTA  
BEFORE THE  
MINNESOTA PUBLIC UTILITIES COMMISSION

Beverly Jones Heydinger	Chair
Nancy Lange	Commissioner
Dan Lipschultz	Commissioner
John Tuma	Commissioner
Betsy Wergin	Commissioner

IN THE MATTER OF THE PETITION OF  
NORTHERN STATES POWER COMPANY  
FOR APPROVAL OF A RULE VARIANCE TO  
INCLUDE A STATE OF KANSAS STORAGE  
TAX IN THE PURCHASED GAS  
ADJUSTMENT

DOCKET NO. G002/M-15-\_\_\_\_

**PETITION**

**SUMMARY OF FILING**

Please take notice that on February 6, 2015, Northern States Power Company, doing business as Xcel Energy, filed with the Minnesota Public Utilities Commission a Petition for approval of a four-year variance from Minn. R. 7825.2400, subp. 12, to allow for recovery in the Purchased Gas Adjustment property taxes assessed on natural gas held in storage in the state of Kansas since the tax is a “direct cost of natural gas delivered” pursuant to Minn. Stat. § 216B.16, subd. 7.



Northern States Power Company  
**KANDAS PROPERTY TAX ON NATURAL GAS STORAGE**

Docket No. G002/M-15-\_\_\_\_\_  
 KS Tax Variance Petition  
 Attachment A  
 Page 1 of 1

<u>Tax Year</u>	<u>MN-Company* Accrued</u>	<u>MN-Company* Billed and Paid</u>	<u>MN-State % of Forecasted Sales</u>	<u>MN-State Accrued</u>	<u><b>MN-State Billed and Paid</b></u>
2009	\$975,000	\$1,037,350	89.41%	\$871,748	<b>\$927,495</b>
2010	\$1,252,000	\$1,300,234	89.49%	\$1,120,415	<b>\$1,163,580</b>
2011	\$1,005,000	\$1,061,257	88.66%	\$891,033	<b>\$940,910</b>
2012	\$988,000	\$953,150	88.25%	\$871,910	<b>\$841,155</b>
2013	\$981,000	\$950,020	87.85%	\$861,809	<b>\$834,593</b>
2014	\$1,000,000	\$913,451	87.15%	\$871,500	<b>\$796,073</b>
	\$6,201,000	\$6,215,463		\$5,488,414	<b>\$5,503,806</b>

Amount of 2014 taxes proposed to be collected in Monthly PGA rates (See Attachment B)  
 November and December 2014  
 \$208,099

Total taxes proposed to be collected as a lump sum over 12-months in the PGA  
 2009 - 2014 taxes minus the 2014 taxes proposed to be collected in the Monthly PGA rate  
 \$5,295,706

\*MN-Company includes gas operations in Minnesota and North Dakota

Northern States Power Company  
**PROPOSED PGA CALCULATION OF  
MONTHLY KANSAS TAX**

Docket No. G002/M-15-\_\_\_\_\_  
KS Tax Variance Petition  
Attachment B  
Page 1 of 2

**Minnesota Company (Minnesota and North Dakota)**

Annual KS Tax Obligation \$913,451 2014 billed amount  
Annual Forecasted Sales (thm) 783,848,390 Sept-14 - Aug-15, in use in PGA  
KS Tax Rate (\$/thm) \$0.001165

The KS Tax Rate will change in September when we updated the sales forecast and in January when we update the Annual KS Tax Obligation.

**Minnesota State**

<u>Month</u>	<u>Forecasted Sales (thm) (PGA, Schedule A, Page 6)</u>	<u>Monthly KS Tax Expense (KS Tax Rate * Forecasted Sales)</u>	<u>Total Commodity COG in PGA (as filed, does not include KS Tax)</u>	<u>KS Tax As a % of Commodity COG</u>
Jul-14	17,014,330	n/a	\$8,016,436	
Aug-14	17,956,012	n/a	\$7,068,099	
Sep-14	20,160,965	n/a	\$8,158,230	
Oct-14	38,578,004	n/a	\$15,691,635	
Nov-14	74,081,430	\$86,305	\$31,061,531	0.28%
Dec-14	104,544,695	\$121,795	\$51,837,747	0.23%
Jan-15	120,119,127	\$139,939	\$48,342,849	0.29%
Feb-15	101,504,289	\$118,252		
Mar-15	83,480,278	\$97,255		
Apr-15	50,821,362	\$59,207		
May-15	32,059,295	\$37,349		
Jun-15	20,862,133	\$24,304		
	681,181,919	\$684,406		

**PROPOSED DERIVATION OF PGA COSTS WITH  
MONTHLY INCLUSION OF KANSAS TAX**

PGA filing - Schedule A, Page 3 of 6

January 1, 2015 - adjusted for proposed Kansas monthly property tax inclusion

<b><u>Demand Cost (Res, Sm &amp; Lg Commercial Firm)</u></b>	<b><u>Annual Cost</u></b>	<b><u>Winter Cost</u></b>	<b><u>Total</u></b>
1. MN & ND Total Demand (Sch B, Pg 2)	\$31,647,224	\$23,657,516	
2. <u>x Minnesota Design Day Ratio (2014 Demand Entitlement Filing)</u>	<u>88.42%</u>	<u>88.42%</u>	
3. Annual System Demand Allocation to MN	\$27,982,475	\$20,917,976	
4. <u>MN State Design Day (2014 Demand Entitlement Filing)</u>	715,945	715,945	
5. <u>- Small &amp; Large Demand Billed Dkt (2014 Demand Entitlement Filing)</u>	<u>21,803</u>	<u>21,803</u>	
6. Non-Demand Billed Design Day Dkt	694,142	694,142	
7. Non-Demand Billed Allocation (3 x 6 / 4)	\$27,130,312	\$20,280,951	
8. Demand Billed Cost Allocation (3 - 7)	\$852,163	\$637,025	
9. MN Annual / Seasonal Firm Therm Sales (Sch A, Pg 6)	538,954,024	403,492,517	
10. Demand Unit Cost \$/Therm (7 / 9)	\$0.05034	\$0.05026	\$0.10060
11. Demand Cost True-up - Residential (Page 4) Oct-May (Sch A, Pg 4)			(\$0.00936)
12. Demand Cost True-up - Commercial (Page 4) Oct-May (Sch A, Pg 4)			(\$0.00936)
13. Total Demand Rate - Residential (10 +11)			\$0.09124
14. Total Demand Rate -Commercial (10 + 12)			\$0.09124
<b><u>Demand Cost (Demand Billed)</u></b>			
15. Cost Allocated to Demand Billed (8)	\$852,163	\$637,025	\$1,489,188
16. <u>/ Annual Contract Billing Demand Therms (Line 9 x 12 months x 10)</u>			<u>2,616,360</u>
17. Monthly Commercial Demand Billed Demand Rate \$/Therm			\$0.56918
<b><u>Commodity Costs</u></b>			<b><u>Monthly Cost</u></b>
18. NNG Annual/Best Effort/Viking/WBI/Xcel Energy Pk Shv (Sch C, Pg 2)			\$55,439,047
19. <u>x MN Portion of Monthly Retail Sales</u>			<u>87.20%</u>
20. MN Portion of Monthly Commodity Costs			\$48,342,849
21. <u>+ Kansas Property Tax on Gas Inventory (Docket No. G002/M-15-_____)</u>			<u>\$139,939</u> *new line
22. Total Minnesota Monthly Commodity Costs			\$48,482,788 *new line
23. MN Budgeted Calendar Month Retail Therm Sales (Sch A, Pg 6)			120,119,127
24. Commodity Unit Cost \$/Therm (22 / 23)			\$0.403623
<b><u>Total Gas Cost per Therm</u></b>			
25. Residential (13 + 24)			<b>\$0.494863</b>
26. Small & Large Commercial (14 +24)			<b>\$0.494863</b>
27. Small & Large Demand Billed - Demand (17)			<b>\$0.569180</b>
28. Small & Large Demand Billed - Commodity; All Interruptible (24)			<b>\$0.403623</b>

Northern States Power Company  
**PROPOSED PGA CALCULATION OF  
LUMP SUM KANSAS TAX**

Docket No. G002/M-15-\_\_\_\_\_  
KS Tax Variance Petition  
Attachment C  
Page 1 of 2

**Minnesota State**

Lump Sum KS Tax Obligation	\$5,295,706	See Attachment A
Annual Forecasted Sales (thm)	700,635,245	July-15 - June-16
KS Tax Rate (\$/thm)	\$0.007558	

<u>Month</u>	<u>Forecasted Sales</u> (thm) (PGA, Schedule A, Page 6)	<u>Monthly KS Tax</u> <u>Expense</u> (KS Tax Rate * Forecasted Sales)
Jul-15	17,850,188	\$134,912
Aug-15	18,550,160	\$140,202
Sep-15	20,598,763	\$155,685
Oct-15	39,542,287	\$298,861
Nov-15	74,411,045	\$562,399
Dec-15	107,540,576	\$812,792
Jan-16	125,898,819	\$951,543
Feb-16	107,515,607	\$812,603
Mar-16	85,591,386	\$646,900
Apr-16	53,613,267	\$405,209
May-16	31,608,690	\$238,898
Jun-16	17,914,456	\$135,397
	700,635,245	\$5,295,401

**PROPOSED DERIVATION OF PGA COSTS WITH  
MONTHLY AND LUMP SUM INCLUSION OF KANSAS TAX**

PGA filing - Schedule A, Page 3 of 6

January 1, 2015 - adjusted for proposed Kansas monthly property tax inclusion

<b><u>Demand Cost (Res, Sm &amp; Lg Commercial Firm)</u></b>	<b><u>Annual Cost</u></b>	<b><u>Winter Cost</u></b>	<b><u>Total</u></b>
1. MN & ND Total Demand (Sch B, Pg 2)	\$31,647,224	\$23,657,516	
2. <u>x Minnesota Design Day Ratio (2014 Demand Entitlement Filing)</u>	<u>88.42%</u>	<u>88.42%</u>	
3. Annual System Demand Allocation to MN	\$27,982,475	\$20,917,976	
4. <u>MN State Design Day (2014 Demand Entitlement Filing)</u>	715,945	715,945	
5. <u>- Small &amp; Large Demand Billed Dkt (2014 Demand Entitlement Filing)</u>	<u>21,803</u>	<u>21,803</u>	
6. Non-Demand Billed Design Day Dkt	694,142	694,142	
7. Non-Demand Billed Allocation (3 x 6 / 4)	\$27,130,312	\$20,280,951	
8. Demand Billed Cost Allocation (3 - 7)	\$852,163	\$637,025	
9. MN Annual / Seasonal Firm Therm Sales (Sch A, Pg 6)	538,954,024	403,492,517	
10. Demand Unit Cost \$/Therm (7 / 9)	\$0.05034	\$0.05026	\$0.10060
11. Demand Cost True-up - Residential (Page 4) Oct-May (Sch A, Pg 4)			(\$0.00936)
12. Demand Cost True-up - Commercial (Page 4) Oct-May (Sch A, Pg 4)			(\$0.00936)
13. Total Demand Rate - Residential (10 +11)			\$0.09124
14. Total Demand Rate -Commercial (10 + 12)			\$0.09124

**Demand Cost (Demand Billed)**

15. Cost Allocated to Demand Billed (8)	\$852,163	\$637,025	\$1,489,188
16. <u>/ Annual Contract Billing Demand Therms (Line 9 x 12 months x 10)</u>			<u>2,616,360</u>
17. Monthly Commercial Demand Billed Demand Rate \$/Therm			\$0.56918

**Commodity Costs**

		<b><u>Monthly Cost</u></b>
18. NNG Annual/Best Effort/Viking/WBI/Xcel Energy Pk Shv (Sch C, Pg 2)		\$55,439,047
19. <u>x MN Portion of Monthly Retail Sales</u>		<u>87.20%</u>
20. MN Portion of Monthly Commodity Costs		\$48,342,849
21. + Kansas Property Tax on Gas Inventory (Docket No. G002/M-15-_____)		\$139,939 *new line
22. <u>+ 2009 - Oct-2014 Kansas Property Tax on Gas Inventory (Docket No. G002/M-15-_____)</u>		<u>\$907,860</u> *new line
23. Total Minnesota Monthly Commodity Costs		\$49,390,648 *new line
24. MN Budgeted Calendar Month Retail Therm Sales (Sch A, Pg 6)		120,119,127
25. Commodity Unit Cost \$/Therm (22 / 23)		\$0.411181

**Total Gas Cost per Therm**

26. Residential (13 + 24)		<b>\$0.502421</b>
27. Small & Large Commercial (14 +24)		<b>\$0.502421</b>
28. Small & Large Demand Billed - Demand (17)		<b>\$0.569180</b>
29. Small & Large Demand Billed - Commodity; All Interruptible (24)		<b>\$0.411181</b>

**CERTIFICATE OF SERVICE**

I, Tiffany Hughes, hereby certify that I have this day served copies or summaries of the foregoing document on the attached list of persons.

xx by depositing a true and correct copy thereof, properly enveloped with postage paid in the United States Mail at Minneapolis, Minnesota

xx electronic filing

**DOCKET NOS. G002/M-15-xxx & XCEL ENERGY MISC GAS**

Dated this 6<sup>th</sup> day of February 2015.

/s/

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Tiffany Hughes

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