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May 1, 2014

Burl W. Haar
Executive Secretary
Minnesota Public Utilities Commission
121 7th Place East, Suite 350
St. Paul, Minnesota 55101-2147

**RE: Response Comments of the Minnesota Department of Commerce, Division of
Energy Resources**
Docket No. E999/M-14-65

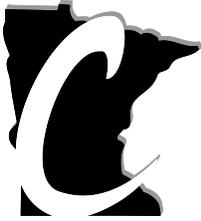
Dear Dr. Haar:

The Minnesota Department of Commerce, Division of Energy Resources (Department) is filing these comments in response to Xcel Energy's request for reconsideration in the matter of the *Minnesota Value of Solar: Methodology*. The Department recommends that the Minnesota Public Utilities Commission (Commission) deny the motion for reconsideration. The Department is available to answer any questions the Commission may have.

Sincerely,

/s/ WILLIAM GRANT
Deputy Commissioner

WG/HL/sm
Attachment



BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

RESPONSIVE COMMENTS OF THE MINNESOTA DEPARTMENT OF COMMERCE DIVISION OF ENERGY RESOURCES

DOCKET No. E999/M-14-65

I. INTRODUCTION

On April 1, 2014, the Minnesota Public Utilities Commission (Commission) published its Order approving the *Minnesota Value of Solar: Methodology* as modified with the Minnesota Department of Commerce's (Department) consent. On April 21, 2014, Xcel Energy (Xcel) filed a request for reconsideration of the Commission's Order. Minnesota Rules 7829.3000 subp. 2 states that a petition for reconsideration "must set forth specifically the grounds relied upon or errors claimed." Xcel did not specifically state the grounds relied upon for its request and failed to identify any errors made in the Commission's Order.

In response to Xcel's request, the Department wishes to reiterate that the methodology approved by the Commission fully complies with the statutory requirements in Minnesota Statute § 216B.164, subd. 10 (Value of Solar). Specifically, the approved Value of Solar (VOS) methodology:

- accounts for the *value to the utility, its customers, and society* for the required components (energy and its delivery, generation; capacity, transmission and distribution losses, and environmental value);
- is *not* designed to be an incentive for distributed PV, nor is it intended to eliminate or prevent future incentive programs; and
- provides a rigorous analytical foundation for valuing distributed solar energy that can be updated and adjusted over time.

As an alternative to net metering, investor-owned utilities may apply to the Commission for a VOS tariff that appropriately applies the methodology established by the Department and approved by the Commission. The VOS Methodology is designed to be simple (where possible and warranted) and transparent in order to facilitate understanding and implementation.

The statute specifies a two part VOS process: 1) the methodology, and 2) the VOS tariff. The current docket (E999/M-14-65) addresses the methodology issues. It is anticipated that a future docket will address tariff issues when a public utility applies for approval of a VOS tariff.

II. RESPONSE TO ISSUES RAISED IN XCEL'S REQUEST FOR RECONSIDERATION

The Department responds to the individual issues raised in Xcel's reconsideration request below.

1. Avoided Generation Capacity Costs

The Department continues to support the approved methodology's calculation of avoided generation capacity costs. The goal of the method is to represent the avoided cost of capacity over the full 25 year life of the PV resource, not only the near term avoided capital costs.

Xcel is not correct in their claim "...the Commission's modification of avoided generation capacity costs..." In response to the Commission's Order, the final methodology incorporates modifications to the Avoided Fuel Cost component, the Avoided Distribution Capacity Cost component, and the Avoided Environmental Cost component. No modifications to the Avoided Generation Capacity Costs are needed and none were made.

There is no basis for Xcel's assertion that a VOS tariff, if filed by the company and approved by the Commission, would somehow be limited to or capped by the current solar energy standard.

2. Environmental Value – Avoided Carbon Dioxide Emissions

In the "Avoided Environmental Cost-Carbon Value" section of its reconsideration motion, Xcel repeated its arguments that the midpoint of the estimated costs of future carbon regulation should be used instead of the federal social cost of carbon (SCC) values in the VOS methodology. Xcel introduced no new arguments or identified any errors to support their position. It merely expressed that preference without giving any particular justification regarding why the Commission should reverse its decision.

Since Xcel continues to recommend the use of the midpoint carbon planning value in this docket, the Department believes the Company's recent comments in the docket on the carbon planning values may be relevant in this docket, as well. In its February 18, 2014 *Comments on Estimated Costs of Future Carbon Regulation* (Docket No. E999/CI-07-1199), Xcel wrote that, while it supports the existing carbon planning values, the changes in regulatory expectations since the planning values were established mean that a direct carbon planning price may not be the only or best way to include these costs in resource planning decisions.

The Department agrees with Xcel that the use of a proxy carbon regulation price in resource planning may need to evolve as the anticipated EPA regulations on existing generation sources are published in June 2014. With these comments in mind, it is unclear, then, why Xcel would argue in favor of using a midpoint of this range of planning values in the methodology, which calculates the value of distributed solar energy for the next 25 years.

The Department also takes exception to Xcel's argument that "all of the costs in the statute are focused on costs customers may face as utility customers." The statute makes clear that the VOS compensates for the value of solar to the utility, its customers, and society. It is not solely focused on avoided costs currently included in ratepayer rates.

3. Avoided Transmission Capacity Costs

The approved methodology calls for calculating the avoided transmission capacity cost based on the utility's 5-year average MISO Open Access Transmission Tariff Schedule 9, which is multiplied by (i.e., reduced by) the Load Match Factor (ELCC) in recognition that capacity-related benefits are time-dependent. Xcel has not identified any errors or new arguments in support of their recommended Avoided Transmission Capacity Costs method. Again, Xcel merely expresses its preference for a different method, which is not sufficient for the Commission to reverse its decision.

In addition to functioning as a generation resource, distributed solar PV is expected to reduce the need for future capacity investments in transmission by serving load locally. Thus, investments, such as capacity upgrades to regional transmission lines, should be reduced when generation resources are built near the point of consumption. As transmission tends to be added in rather large increments, the benefits are expected to accrue over time, but they are important to recognize in the rates paid for solar energy. Thus, the incremental effect of distributed generation to delay future transmission capacity requirements are correctly recognized for by accounting for transmission capacity benefits over the analysis period. MISO's Network Integration Transmission Service (NITS) is a proper proxy for avoided transmission costs. Xcel's proposal to use interconnection of planned natural gas is without any explanation of why it would be preferable. Again, it is merely Xcel's preference without justification.

4. Avoided Distribution Capacity Cost – Load Match Analysis

The methodology directs utilities to calculate the avoided distribution capacity cost by one of two options: 1) system-wide avoided costs, or 2) location-specific avoided costs. The resulting avoided distribution capacity is multiplied by (i.e., reduced by) the Load Match Factor (PLR) in recognition that capacity-related benefits are time dependent. In their reconsideration request Xcel has not identified any errors or new arguments in the Avoided Distribution Capacity Cost methodology.

The VOS methodology is designed to be simple and transparent in order to facilitate understanding and implementation. The methodology develops a single rate that is based on the utility fleet of PV. The value of distributed solar PV is not dependent on the customer class that installed the PV.

III. SUMMARY AND RECOMMENDATION

The Department appreciates the feedback received from all stakeholders in the 9 month methodology development process. The final methodology approved by the Commission is a result of the statute-compliant development process.

In reviewing Xcel's request for reconsideration, the Department finds that Xcel introduced no new evidence nor identified any errors made in the Commission's Order. It merely expressed a preference for a different methodology, which is no basis for the Commissioner's reversal of its decision.

The Department recommends that the Commission deny the request for reconsideration of its April 1, 2014 Order approving the Distributed Solar Value Methodology. The Department looks forward to working with Xcel and other utilities that choose to file a VOS tariff in conformance with the methodology.

/sm

CERTIFICATE OF SERVICE

I, Sharon Ferguson, hereby certify that I have this day, served copies of the following document on the attached list of persons by electronic filing, certified mail, e-mail, or by depositing a true and correct copy thereof properly enveloped with postage paid in the United States Mail at St. Paul, Minnesota.

**Minnesota Department of Commerce
Reply Comments**

Docket No. E999/M-14-65

Dated this 1st day of **May 2014**

/s/Sharon Ferguson

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Michael	Kampmeyer	mkampmeyer@a-e-group.com	AEG Group, LLC	260 Salem Church Road Sunfish Lake, Minnesota 55118	Electronic Service	No	SPL_SL_14-65_Interested Parties
Mark J.	Kaufman	mkaufman@ibewlocal949.org	IBEW Local Union 949	12908 Nicollet Avenue South Burnsville, MN 55337	Electronic Service	No	SPL_SL_14-65_Interested Parties
Nancy	Kelly	bademailnancyk@eurekarecycling.org	Eureka Recycling	2828 Kennedy Street NE Minneapolis, MN 55413	Paper Service	No	SPL_SL_14-65_Interested Parties
Julie	Ketchum	N/A	Waste Management	20520 Keokuk Ave Lakeville, MN 55044	Paper Service	No	SPL_SL_14-65_Interested Parties
Kerry	Klemm	kerry.r.klemm@xcelenergy.com	Xcel Energy Services, Inc	414 Nicollet Mall Minneapolis, MN 55401	Electronic Service	No	SPL_SL_14-65_Interested Parties

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
John	Kluempke	jwkluempke@winlectric.com	Elk River Winlectric	12777 Meadowvale Rd Elk River, MN 55330	Electronic Service	No	SPL_SL_14-65_Interested Parties
Thomas G.	Koehler	N/A	Local Union #160, IBEW	2909 Anthony Ln Minneapolis, MN 55418-3238	Paper Service	No	SPL_SL_14-65_Interested Parties
Mara	Koeller	mara.n.koeller@xcelenergy.com	Xcel Energy	414 Nicollet Mall 5th Floor Minneapolis, MN 55401	Electronic Service	No	SPL_SL_14-65_Interested Parties
Jon	Kramer	jk2surf@aol.com	Sundial Solar	4708 york ave. S Minneapolis, MN 55410	Electronic Service	No	SPL_SL_14-65_Interested Parties
Michael	Krikava	mkrikava@briggs.com	Briggs And Morgan, P.A.	2200 IDS Center 80 S 8th St Minneapolis, MN 55402	Electronic Service	No	SPL_SL_14-65_Interested Parties
Allen	Krug	allen.krug@xcelenergy.com	Xcel Energy	414 Nicollet Mall-7th fl Minneapolis, MN 55401	Electronic Service	No	SPL_SL_14-65_Interested Parties
Scott	Kurtz	Scott.J.Kurtz@xcelenergy.com	Xcel Energy	825 Rice Street St. Paul, MN 55117	Electronic Service	No	SPL_SL_14-65_Interested Parties
Douglas	Larson	dlarson@dakotaelectric.com	Dakota Electric Association	4300 220th St W Farmington, MN 55024	Electronic Service	No	SPL_SL_14-65_Interested Parties
Deborah Fohr	Levchak	dlevchak@bepc.com	Basin Electric Power Cooperative	1717 East Interstate Avenue Bismarck, ND 585030564	Electronic Service	No	SPL_SL_14-65_Interested Parties
Amy	Liberkowski	amy.a.liberkowski@xcelenergy.com	Xcel Energy	414 Nicollet Mall 7th Floor Minneapolis, MN 554011993	Electronic Service	No	SPL_SL_14-65_Interested Parties

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
John	Lindell	agorud.ecf@ag.state.mn.us	Office of the Attorney General-RUD	1400 BRM Tower 445 Minnesota St St. Paul, MN 551012130	Electronic Service	Yes	SPL_SL_14-65_Interested Parties
Tim	Lindl	tlindl@kfwlaw.com	Keyes, Fox & Wiedman LLP	436 14th St, Ste 1305 Oakland, CA 94612	Electronic Service	No	SPL_SL_14-65_Interested Parties
Mark	Lindquist	N/A	The Minnesota Project	57107 422nd St New Ulm, MN 56073-4321	Paper Service	No	SPL_SL_14-65_Interested Parties
Matthew P	Loftus	matthew.p.loftus@xcelenergy.com	Xcel Energy	414 Nicollet Mall FL 5 Minneapolis, MN 55401	Electronic Service	No	SPL_SL_14-65_Interested Parties
Bob	Long	rlong@larkinhoffman.com	Larkin Hoffman (Silicon Energy)	1500 Wells Fargo Plaza 7900 Xerxes Ave S Bloomington, MN 55431	Paper Service	No	SPL_SL_14-65_Interested Parties
Rebecca	Lundberg	rebecca.lundberg@powerfullygreen.com	Powerfully Green	11451 Oregon Ave N Champlin, MN 55316	Electronic Service	No	SPL_SL_14-65_Interested Parties
Casey	MacCallum	casey@appliedenergyinnovations.org	Applied Energy Innovations	4000 Minnehaha Ave S Minneapolis, MN 55406	Electronic Service	No	SPL_SL_14-65_Interested Parties
Susan	Mackenzie	susan.mackenzie@state.mn.us	Public Utilities Commission	Suite 350121 7th Place East St. Paul, MN 551012147	Electronic Service	No	SPL_SL_14-65_Interested Parties
Kavita	Maini	kmairi@wi.rr.com	KM Energy Consulting LLC	961 N Lost Woods Rd Oconomowoc, WI 53066	Electronic Service	No	SPL_SL_14-65_Interested Parties
Pam	Marshall	pam@energycents.org	Energy CENTS Coalition	823 7th St E St. Paul, MN 55106	Electronic Service	No	SPL_SL_14-65_Interested Parties

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Jennifer	Martin	N/A	Center for Resource Solutions	1012 Torney Ave, 2nd Floor San Francisco, CA 94129	Paper Service	No	SPL_SL_14-65_Interested Parties
Mary	Martinka	mary.a.martinka@xcelenergy.com	Xcel Energy Inc	414 Nicollet Mall 7th Floor Minneapolis, MN 55401	Electronic Service	No	SPL_SL_14-65_Interested Parties
Mike	McDowell		Heartland Consumers Power District	PO Box 248 Madison, SD 570420248	Paper Service	No	SPL_SL_14-65_Interested Parties
Natalie	McIntire	natalie.mcintire@gmail.com	Wind on the Wires	570 Asbury St Ste 201 St. Paul, MN 55104-1850	Paper Service	No	SPL_SL_14-65_Interested Parties
Dave	McNary	N/A	Hennepin County DES	701 Fourth Avenue South suite 700 Minneapolis, MN 55415-1842	Paper Service	No	SPL_SL_14-65_Interested Parties
John	McWilliams	jmm@dairy.net.com	Dairyland Power Cooperative	3200 East Ave SPO Box 817 La Crosse, WI 54601-7227	Electronic Service	No	SPL_SL_14-65_Interested Parties
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Stacy	Miller	stacy.miller@state.mn.us	Department of Commerce	State Energy Office 85 7th Place East, Suite 500 St. Paul, MN 55101	Electronic Service	No	SPL_SL_14-65_Interested Parties
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Andrew	Moratzka	apmoratzka@stoel.com	Stoel Rives LLP	33 South Sixth Street Suite 4200 Minneapolis, MN 55402	Electronic Service	No	SPL_SL_14-65_Interested Parties
Martin	Morud	mmorud@trunorthsolar.com	Tru North Solar	5115 45th Ave S Minneapolis, MN 55417	Electronic Service	No	SPL_SL_14-65_Interested Parties
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Donna	Pickard	dpickard@aladdinsolar.com	Aladdin Solar	1215 Lilac Lane Excelsior, MN 55331	Electronic Service	No	SPL_SL_14-65_Interested Parties
Charlie	Pickard	cpickard@aladdinsolar.com	Aladdin Solar	1215 Lilac Lane Excelsior, MN 55331	Electronic Service	No	SPL_SL_14-65_Interested Parties
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John C.	Reinhardt		Laura A. Reinhardt	3552 26Th Avenue South Minneapolis, MN 55406	Paper Service	No	SPL_SL_14-65_Interested Parties
Kevin	Reuther	kreuther@mncenter.org	MN Center for Environmental Advocacy	26 E Exchange St, Ste 206 St. Paul, MN 551011667	Paper Service	No	SPL_SL_14-65_Interested Parties
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Michelle	Rosier	michelle.rosier@sierraclub.org	Sierra Club	2327 E. Franklin Avenue Minneapolis, MN 554061024	Paper Service	No	SPL_SL_14-65_Interested Parties
Craig	Rustad	crustad@minnkota.com	Minnkota Power	1822 Mill Road PO Box 13200 Grand Forks, ND 582083200	Electronic Service	No	SPL_SL_14-65_Interested Parties

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Robert K.	Sahr	bsahr@eastriver.coop	East River Electric Power Cooperative	P.O. Box 227 Madison, SD 57042	Electronic Service	No	SPL_SL_14-65_Interested Parties
Raymond	Sand	rms@dairynet.com	Dairyland Power Cooperative	P.O. Box 8173200 East Avenue South LaCrosse, WI 546020817	Electronic Service	No	SPL_SL_14-65_Interested Parties
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Erin	Shea	eshea@silicon-energy.com	Silicon Energy	11168 Sumter Circle Bloomington, MN 55438	Electronic Service	No	SPL_SL_14-65_Interested Parties

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Doug	Shoemaker	dougs@mnRenewables.org	MRES	2928 5th Avenue South Minneapolis, MN 55408	Paper Service	No	SPL_SL_14-65_Interested Parties
Mrg	Simon	mrgsimon@mrenergy.com	Missouri River Energy Services	3724 W. Avera Drive P.O. Box 88920 Sioux Falls, SD 571098920	Electronic Service	No	SPL_SL_14-65_Interested Parties
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Ken	Smith	ken.smith@districtenergy.com	District Energy St. Paul Inc.	76 W Kellogg Blvd St. Paul, MN 55102	Electronic Service	No	SPL_SL_14-65_Interested Parties
Beth H.	Soholt	bsoholt@windonthewires.org	Wind on the Wires	570 Asbury Street Suite 201 St. Paul, MN 55104	Electronic Service	No	SPL_SL_14-65_Interested Parties
Chanti	Sourignavong	chantipal.sourignavong@honeywell.com	Honeywell	1985 Douglas Drive North MN10-111A Golden Valley, MN 55422-3992	Paper Service	No	SPL_SL_14-65_Interested Parties
Ron	Spangler, Jr.	rlspangler@otpc.com	Otter Tail Power Company	215 So. Cascade St. PO Box 496 Fergus Falls, MN 565380496	Electronic Service	No	SPL_SL_14-65_Interested Parties
Byron E.	Starns	byron.starns@leonard.com	Leonard Street and Deinard	150 South 5th Street Suite 2300 Minneapolis, MN 55402	Electronic Service	No	SPL_SL_14-65_Interested Parties
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SaGonna	Thompson	Regulatory.Records@xcelenergy.com	Xcel Energy	414 Nicollet Mall FL 7 Minneapolis, MN 554011993	Electronic Service	No	SPL_SL_14-65_Interested Parties
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Lise	Trudeau	lise.trudeau@state.mn.us	Department of Commerce	85 7th Place East Suite 500 Saint Paul, MN 55101	Electronic Service	No	SPL_SL_14-65_Interested Parties
Darryl	Tveitbakk		Northern Municipal Power Agency	123 Second Street West Thief River Falls, MN 56701	Paper Service	No	SPL_SL_14-65_Interested Parties
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Steven	Wishart	steven.w.wishart@xcelenergy.com	Xcel Energy	7th Floor 414 Nicollet Mall Minneapolis, MN 554011993	Electronic Service	No	SPL_SL_14-65_Interested Parties
Robyn	Woeste	robynwoeste@alliantenergy.com	Interstate Power and Light Company	200 First St SE Cedar Rapids, IA 52401	Electronic Service	No	SPL_SL_14-65_Interested Parties
Thomas J.	Zaremba	TZaremba@wheelerlaw.com	WHEELER, VAN SICKLE & ANDERSON	Suite 801 25 West Main Street Madison, WI 537033398	Electronic Service	No	SPL_SL_14-65_Interested Parties