

Direct Testimony and Schedule  
Allen D. Krug

Before the Minnesota Public Utilities Commission  
State of Minnesota

In the Matter of the Application of Northern States Power Company d/b/a Xcel Energy  
for a Certificate of Need for Additional Dry Cask Storage at the  
Prairie Island Nuclear Generating Plant Independent Spent Fuel Storage Installation

Docket No. E002/CN-24-68  
Exhibit\_\_\_\_(ADK-1)

**Policy**

February 10, 2025

## **Table of Contents**

I.	Introduction.....	1
II.	Background.....	3
III.	The Prairie Island Plant and the Company’s Integrated Resource Plan .....	8
IV.	The ISFSI Expansion Project and Relicensing .....	12
	A. The ISFSI Expansion.....	12
	B. The SLR Application .....	15
V.	Certificate of Need Criteria.....	16
VI.	Introduction of Witnesses .....	19
VII.	Conclusion .....	19

## **Schedule**

Statement of Qualifications

Schedule 1

## I. INTRODUCTION

Q. PLEASE STATE YOUR NAME AND TITLE.

A. My name is Allen D. Krug. I am Associate Vice President, State Regulatory Policy for Northern States Power Company, d/b/a Xcel Energy (Xcel Energy or the Company).

Q. PLEASE SUMMARIZE YOUR QUALIFICATIONS AND EXPERIENCE.

A. I have worked for Xcel Energy since 1998, initially as a Manager of Renewable Energy and Energy Contract Coordinator. I then served as a Regulatory Consultant for a number of years before becoming Regional Vice President, Regulatory Administration in 2008. I began my current position in 2013. Prior to joining the Company, I worked for over a decade at the Minnesota Department of Commerce, first as a Statistical Analyst and later as a Supervisor in the Electric Regulatory Unit. My statement of qualifications is provided as Exhibit\_\_\_(ADK-1), Schedule 1.

Q. WHAT ARE YOUR CURRENT RESPONSIBILITIES?

A. In my current role, I develop regulatory strategy for Xcel Energy across North Dakota, South Dakota, and Minnesota.

Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY IN THIS PROCEEDING?

A. I am the Company's policy witness in this proceeding, and in that role, I present the Company's overall case to the Minnesota Public Utilities Commission (Commission) in support of our Certificate of Need Application (Application), requesting additional dry cask storage at the Prairie Island Nuclear Generating Plant (Prairie Island Plant or PINGP) Independent Spent

1 Fuel Storage Installation (ISFSI). To support our request and inform the  
2 Commission's decision, I provide a general overview of the Company's  
3 proposal, briefly introduce the Company's other witnesses in this proceeding,  
4 and explain why the Prairie Island Plant remains a vital generation resource  
5 for the Company. To extend the life of the Plant, the Company will need to  
6 expand the existing ISFSI site and apply for a 20-year Subsequent License  
7 Renewal (SLR) with the Nuclear Regulatory Commission (NRC). My  
8 testimony supports the conclusion that expansion of the ISFSI, allowing the  
9 Prairie Island Plant to continue playing a critical role in the Company's long-  
10 term carbon-free generation resource mix, will benefit Xcel Energy customers  
11 and meets the Commission's criteria for granting a Certificate of Need.  
12

13 Q. DO YOU ALSO SPONSOR ANY SECTIONS OF THE COMPANY'S APPLICATION,  
14 FILED ON FEBRUARY 7, 2024 IN THIS DOCKET?

15 A. I am sponsoring the following Application sections:

- 16 • The Executive Summary
- 17 • Section 1.1, Overview
- 18 • Chapter 2, General Information
- 19 • Chapter 3, Schedule of Other Filings and Section 3.1, Certificate of  
20 Need
- 21 • Section 4.1, Adequacy, Reliability, Safety and Efficiency of Energy  
22 Supply, portions of which will also be addressed by other witnesses.
- 23 • Section 4.3.1, discussing the Prairie Island Plant's role in meeting  
24 Minnesota's energy needs, also addressed by Company witnesses  
25 Pamela Prochaska and Christopher Shaw.
- 26 • Section 5.1, Socially Beneficial Uses of the Output of the Facility.

1 Q. HOW IS THE REMAINDER OF YOUR TESTIMONY STRUCTURED?

2 A. My testimony covers the following topics:

- 3 • *Section II*: I provide background information on the Prairie Island Plant.
- 4 • *Section III*: I address the resource planning implications of extending
- 5 the operation of the Prairie Island Plant.
- 6 • *Section IV*: I discuss the ISFSI Expansion and the Relicensing of the
- 7 Prairie Island Plant.
- 8 • *Section V*: I discuss how our application meets the Certificate of Need
- 9 criteria.
- 10 • *Section VI*: I introduce the Company's other witnesses.
- 11 • *Section VII*: Conclusion.

## 12 II. BACKGROUND

13  
14  
15 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

16 A. In this section, I provide a brief background of the Company's Prairie Island  
17 Plant and the Plant's recent operating history.

18  
19 Q. PLEASE PROVIDE A GENERAL OVERVIEW OF THE PRAIRIE ISLAND PLANT.

20 A. The Prairie Island Plant is a two-unit, nuclear-powered, pressurized water  
21 reactor, electric generating station located in Red Wing, Minnesota. Since it  
22 began operations in 1973 and 1974, the Plant has played a critical role in the  
23 fleet of resources Xcel Energy uses to serve our customers, generating over  
24 400 million megawatt-hours (MWh) of electricity. The Plant provides baseload  
25 service, operating 24 hours a day, seven days a week for extended periods of  
26 time to meet steady demand for electric power. The Company's Prairie Island  
27 Plant and Monticello Plant are the only generating stations in Xcel Energy's

1 system that provide this level of consistent, reliable, carbon-free energy and  
2 capacity.

3  
4 Q. WHAT IS THE CURRENT LICENSURE STATUS OF THE PRAIRIE ISLAND PLANT?

5 A. The NRC regulates the operation of nuclear power plants. It granted the  
6 Prairie Island Plant its initial 40-year licenses in 1973 and 1974, which allowed  
7 Unit 1 to operate until August 9, 2013 and Unit 2 to operate until October 29,  
8 2014. In 2011, the NRC approved 20-year license extensions, which expire on  
9 August 9, 2033 and October 29, 2034. As detailed further in witness  
10 Prochaska's and witness Shaw's testimony, the Company has determined that  
11 it can continue to operate the Plant safely, reliably, and economically beyond  
12 2033/34. The Company anticipates submitting a subsequent license renewal  
13 application in the fourth quarter of 2026. If granted, Units 1 and 2 would be  
14 licensed to run until 2053 and 2054, respectively.

15  
16 Q. HOW DOES THE PRAIRIE ISLAND PLANT OPERATE?

17 A. Company witness Pamela Prochaska provides details on the technical  
18 operations of the Plant in her Direct Testimony. But in general terms, the  
19 Prairie Island Plant operates using two pressurized water reactors, which use  
20 pressurized water to carry the heat generated by the reactors to the steam  
21 generators to produce steam, which is then directed to turbine generators to  
22 produce electrical power. The steam is cooled in a condenser and returned to  
23 the steam generators.

24  
25 The reactor cores, which provide the heat that generates the steam in the  
26 steam generators, are made up of nuclear fuel assemblies. Each assembly  
27 contains fuel rods, consisting of high-density ceramic uranium dioxide fuel

1 pellets, each about the size of a thimble, stacked in a tube made of a special  
2 steel alloy called Zircaloy. A fission reaction between two particles in the fuel  
3 rods creates heat, powering the reactor core. The Company's nuclear  
4 engineers and operators carefully monitor and control the reaction within the  
5 core to provide the steady baseload power the Company's customers rely on.  
6

7 Q. HOW LONG DOES THE FUEL LAST?

8 A. Each nuclear fuel assembly provides heat over about a four-to-six-year period  
9 before its output declines to the point that it becomes ineffective.  
10 Approximately every two years, Xcel Energy shuts down each Unit at the  
11 Prairie Island Plant to refuel approximately 40 percent of the fuel in the  
12 reactor. Refueling of Unit 1 and Unit 2 occurs on alternate years.  
13

14 Q. HOW DOES THE PRAIRIE ISLAND PLANT PROVIDE VALUE TO MINNESOTA  
15 CUSTOMERS?

16 A. The Prairie Island Plant offers customers cost-effective and carbon-free  
17 generating capacity that powers hundreds of thousands of homes in the  
18 Company's service territory nearly every day of the year. The value proposition  
19 for the Plant has several components.  
20

21 *Reliable Energy*—The Prairie Island Plant is among the most reliable generation  
22 resources in the Company's fleet. In 2022, the Plant's two reactors operated  
23 at a combined 96 percent capacity factor, and have achieved an average  
24 capacity factor of 90 percent over the past five years between 2019 and 2023.  
25 No other generation source in the Company's fleet can be depended on like  
26 its nuclear reactors, because plants like Prairie Island are designed to run at  
27 nearly full capacity year-round due to their lower marginal costs when

1 compared to other baseload generation resources. The Prairie Island Plant and  
2 the Monticello Plant provide the constant baseload output that remains an  
3 important and necessary part of the Company's overall generation portfolio.  
4 Witnesses Prochaska and Shaw further discuss the reliability benefits of the  
5 Prairie Island Plant in their Direct Testimonies.

6  
7 *Cost-Effective Resource*—The Company's nuclear fleet can deliver carbon-free  
8 energy at a competitive cost. Witness Christopher Shaw discusses the  
9 Company's resource planning and economic analysis and the recent  
10 Settlement Agreement resolving the Company's 2024-2040 Upper Midwest  
11 Integrated Resource Plan filing (2024 IRP) in Docket No. E002/RP-24-67.  
12 The Settlement Agreement includes the Settling Parties' agreement that  
13 extension of the Prairie Island Plant Units 1 and 2 to 2053 and 2054,  
14 respectively, is in the public interest. The Settlement Agreement was filed on  
15 October 3, 2024, and the Commission will consider the Settlement Agreement  
16 during its February 18 and 20, 2025 agenda meetings.

17  
18 *Fuel Diversity*—The Company's nuclear facilities also provide the Company  
19 and its customers a hedge against changes in resource availability and fossil  
20 fuel prices. Witness Shaw discusses the importance of fuel diversity from a  
21 resource planning and reliability perspective, respectively.

22  
23 *Clean Energy*—As discussed further by witness Shaw, the Prairie Island Plant  
24 is critical to achieving the Company's carbon reduction initiatives and to  
25 achieving Minnesota's standard requiring 100 percent "carbon-free" electricity  
26 in the State by 2040.



1 Q. HAS THE PLANT OPERATED RELIABLY AND EFFICIENTLY?

2 A. Yes. Witness Prochaska discusses the Plant's history in more detail. I would  
3 note that the Plant has historically been one of the system's most dependable  
4 generation resources. Most recently during the summer of 2024, one of the  
5 hottest northern summers on record, the plant achieved capacity factors of  
6 95.9 and 99.9 percent for Units 1 and 2, respectively.

7  
8 Q. HOW IS SAFETY REGULATED AND MAINTAINED AT THE PRAIRIE ISLAND  
9 PLANT?

10 A. As noted above, the NRC regulates nuclear power production in the United  
11 States, including implementing regulations and conducting oversight to ensure  
12 the safety of operations at the Plant. With respect to spent fuel storage, the  
13 NRC oversees the design, manufacturing, and use of dry casks to ensure  
14 licensees and designers follow safety and security requirements, meet the  
15 terms of their licenses, and implement quality assurance programs. The NRC  
16 also enforces strict security requirements to protect stored fuel, including the  
17 ability to detect, assess, and respond to an intrusion.

18  
19 The NRC and plant processes require continuous evaluation of plant and  
20 human performance and correction of issues as they are identified. Every two  
21 years, the NRC performs an inspection at all commercial nuclear facilities in  
22 the United States. The inspections include evaluating station processes and  
23 corrective actions for use of industry and NRC operating experience as well  
24 as the effectiveness of the stations' audits and self-assessments. In the last  
25 inspections at both the Prairie Island Plant and the Monticello Plant, the NRC  
26 determined that there was no evidence of challenges to the organization's  
27 safety-conscious work environment.

1 Q. HAS THE PRAIRIE ISLAND PLANT RECEIVED POSITIVE EVALUATIONS FOR ITS  
2 SAFETY STANDARDS?

3 A. Yes. The Plant is currently Column 1 status<sup>1</sup> from the NRC Reactor Oversight  
4 Process, and all NRC performance indicators are green as well.  
5

6 **III. THE PRAIRIE ISLAND PLANT AND THE COMPANY'S**  
7 **INTEGRATED RESOURCE PLAN**  
8

9 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

10 A. In this section, I discuss the importance of the Prairie Island Plant to the Xcel  
11 Energy system from a resource planning perspective, as well as the economic  
12 analysis that the Company performed on the potential Prairie Island Plant  
13 extension in the 2024 IRP docket. I also discuss the reliability benefits of the  
14 Prairie Island Plant to the Company and our customers. Finally, I discuss the  
15 impacts to the transmission system that would occur should the Prairie Island  
16 and Monticello Plants be retired.  
17

18 Q. PLEASE DESCRIBE THE PRAIRIE ISLAND PLANT'S CONTRIBUTION TO THE XCEL  
19 ENERGY SYSTEM.

20 A. The Prairie Island Plant is a key part of the baseload backbone of the  
21 Company's system, operating just outside of the Company's largest load  
22 center. The Prairie Island Plant provides approximately 1,100 MW of capacity  
23 and has historically been among the most reliable generators in the Company's

---

<sup>1</sup> Per NRC Reactor Oversight Process (ROP): Column I means that performance indicators and inspection findings all fall in baseline expected ranges (very low significance). This reflects that the licensee takes responsibility for addressing these minor problems and the NRC continues with its normal inspections. This is the highest graded performance out of Columns I – V.

1 fleet. I discuss the reliability impacts of the Prairie Island Plant in the next  
2 section.

3  
4 Q. HOW DID THE COMPANY ANALYZE THE POTENTIAL EXTENSION OF THE  
5 PRAIRIE ISLAND PLANT?

6 A. As discussed in detail by witness Shaw, the Company analyzed the potential  
7 extension of the Prairie Island Plant as part of its broader analysis of various  
8 resource portfolios in the 2024 IRP docket. The Company performed  
9 additional modeling specific to the extension of the Prairie Island Plant.

10  
11 Q. AT A HIGH LEVEL, WHAT WERE THE RESULTS OF THE COMPANY'S ECONOMIC  
12 ANALYSIS?

13 A. The Company's resource planning analyses generally found that extending the  
14 life of the Prairie Island Plant is cost effective from both a present value of  
15 revenue requirements (PVRR) and present value of societal cost (PVSC)  
16 perspective, supports achievement of our carbon reduction goals, and ensures  
17 that we maintain a robust share of firm and/or dispatchable generation  
18 relative to peak load across seasons. Taking into account the constraint that  
19 Minnesota law now requires that 100 percent of the electricity generated or  
20 procured by the Company in 2040 must be carbon-free, the Company's  
21 resource plan that was agreed to in the IRP Settlement Agreement, which  
22 includes an extension of the Prairie Island Plant through 2053/54, results in  
23 \$200 million in PVRR savings (from 2024-2040) relative to a "business as  
24 usual" reference case based on the prior 2019 Resource Plan.

1 Q. DID THE COMPANY DRAW ANY HIGH-LEVEL CONCLUSIONS ABOUT THE  
2 CONTINUED OPERATION OF THE PRAIRIE ISLAND PLANT FROM ITS ANALYSES  
3 IN THE 2024 IRP DOCKET?

4 A. Yes. In general, the resource plan scenarios analyzed in which the Prairie  
5 Island Plant continued operation past 2033/34 resulted in expected savings  
6 for Company customers.

7  
8 Q. HOW WOULD THE COMPANY REPLACE THE PRAIRIE ISLAND PLANT IF IT WAS  
9 REQUIRED TO SHUT DOWN IN 2033/34?

10 A. If Xcel Energy could not run the Plant beyond 2033/34, the Company would  
11 need to make up the substantial levels of capacity and energy provided by the  
12 Prairie Island Plant to the system. As witness Shaw discusses in more detail,  
13 this would mean the addition of firm dispatchable capacity starting in 2027.

14  
15 Q. WHAT OTHER FACTORS SHOULD THE COMMISSION CONSIDER ASIDE FROM  
16 THE MODELED COSTS OF THE PROPOSED EXTENSION?

17 A. The Prairie Island Plant provides important resource diversity benefits that  
18 are crucial to maintaining reliability on the Xcel Energy system. Combined  
19 with Monticello, the Prairie Island Plant generates nearly 30 percent of the  
20 total electricity generation in the Upper Midwest and 40 percent of the carbon-  
21 free generation, making it a critical component of the Company's overall  
22 generation fleet. As discussed above, the Prairie Island Plant also operates  
23 nearly every day of the year at a high capacity factor, and is less vulnerable to  
24 fuel supply issues, price volatility, and severe weather.

25  
26 Q. BEYOND ITS INHERENT RELIABILITY, DOES THE PRAIRIE ISLAND PLANT  
27 PROVIDE OTHER RELIABILITY BENEFITS TO THE COMPANY'S SYSTEM?

1 A. Yes. As a large, “always-on” baseload resource, the Prairie Island Plant  
2 provides a range of essential reliability services that support system strength  
3 and system stability. In general, this means that the Prairie Island Plant  
4 supports the grid’s ability to maintain stable voltages and respond to  
5 disturbances on the grid that can affect balance, frequency, or other  
6 conditions.

7  
8 Q. IF THE PRAIRIE ISLAND PLANT WERE RETIRED AND REPLACED WITH  
9 COMBUSTION TURBINES, WOULD THOSE RESOURCES PROVIDE THE SAME  
10 RELIABILITY BENEFITS?

11 A. Not entirely. While combustion turbines can provide some of the same  
12 essential reliability services as synchronous generators, these essential  
13 reliability services are only provided when the generator is operating. Because  
14 any combustion turbine that replaces the Prairie Island Plant would have a  
15 much lower capacity factor than the Prairie Island Plant, the replacement  
16 resource would be less likely to provide the same essential reliability services  
17 as the Plant. Because those units only run during certain periods of the year  
18 or during peak periods due to economic forces, they would not be able to  
19 provide the same year-round essential reliability services as the Prairie Island  
20 Plant.

21  
22 Q. HOW DOES MAINTAINING NUCLEAR AS PART OF A DIVERSE MIX OF  
23 GENERATING RESOURCES SUPPORT OVERALL RELIABILITY?

24 A. As discussed further by witness Shaw, the Company considers the attributes  
25 of different resources in its planning processes, as it is important to maintain  
26 a mix of large and small generating resources that have different operational  
27 attributes. By maintaining a diverse mix of resources including nuclear, the

1 Company can hedge not only against fuel price volatility but also the  
2 uncertainty of technological development, future renewable pricing, and the  
3 future of renewable capacity values.  
4

#### 5 **IV. THE ISFSI EXPANSION PROJECT AND RELICENSING** 6

7 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

8 A. This section of my testimony introduces both the ISFSI expansion, which is  
9 the subject of this Certificate of Need, and the NRC relicensing process that,  
10 together with the ISFSI expansion, will allow the Plant to continue providing  
11 safe, reliable, efficient carbon-free energy for our customers.  
12

#### 13 **A. The ISFSI Expansion**

14 Q. WHAT IS THE ISFSI?

15 A. The ISFSI is an area at the Plant site west of the Plant's cooling towers where  
16 the Company currently stores spent fuel in vertical bolted-lid canisters on a  
17 reinforced concrete support pad. In 2026, additional spent fuel at the Plant  
18 will be stored in a new dry fuel storage (DFS) technology approved by the  
19 Commission in 2022. Concrete approach pads surround the support pad to  
20 allow for the placement of DFS systems. Witness Prochaska discusses spent  
21 fuel storage at the Prairie Island Plant and the proposed ISFSI expansion in  
22 more detail.

1 Q. HOW MUCH FUEL IS CONTAINED IN THE ISFSI NOW?

2 A. As of January 17, 2025, the ISFSI contains 2,080 spent fuel assemblies.  
3 Additionally, the Company currently stores 981 spent fuel assemblies in its  
4 spent fuel pool for a total of 3,061 spent fuel assemblies stored at the Prairie  
5 Island Plant.  
6

7 Q. IF THE PLANT CONTINUES TO OPERATE PAST 2033/34, WOULD THERE BE  
8 SUFFICIENT SPACE AT THE CURRENT ISFSI FOR ADDITIONAL SPENT FUEL  
9 RODS?

10 A. No. Additional dry storage for spent fuel rods is needed for the Plant to  
11 continue operations past 2033/34. However, the Company will need to plan  
12 for additional on-site storage even if the Plant begins decommissioning in  
13 2033/34. As part of the decommissioning process, Xcel Energy will remove  
14 all fuel currently in the spent fuel pool inside the Plant to dry storage at the  
15 ISFSI. This process would require the Company to either expand its existing  
16 ISFSI facility during decommissioning to accommodate the fuel rods already  
17 being stored in the spent fuel pool or move fuel to an off-site facility.  
18

19 Q. HAS THE COMPANY BEEN ABLE TO IDENTIFY ANY OFF-SITE FACILITIES THAT  
20 COULD ECONOMICALLY AND RELIABLY STORE OR REPROCESS ADDITIONAL  
21 SPENT FUEL?

22 A. No. The Company has determined that expanding the ISFSI facility is the  
23 most economical and reliable method for storing additional spent fuel rods.  
24 The Company analyzed six other potential options for disposal of the  
25 additional fuel rods: (1) reprocessing spent nuclear fuel, (2) contracting for  
26 additional spent fuel storage capacity at an existing offsite spent fuel storage  
27 facility, (3) contracting for additional spent fuel storage capacity at an offsite

1 interim spent fuel storage facility in the future, (4) the availability of a federally-  
2 sponsored permanent repository for spent fuel at Yucca Mountain, (5) the  
3 Department of Energy (DOE) consent-based siting program, and (6)  
4 increased storage pool capacity. Ultimately, the Company has concluded that  
5 none of these alternatives represent a viable strategy to support continued  
6 operation of the Prairie Island Plant after it exhausts its current storage  
7 capacity. Witness Prochaska's testimony further details the Company's  
8 analysis on each of these alternative options and why ISFSI expansion is the  
9 least-cost solution for additional spent fuel storage.

10  
11 Q. PLEASE PROVIDE A HIGH LEVEL OVERVIEW OF THE PROPOSED ISFSI  
12 EXPANSION PROJECT.

13 A. The Company's proposal involves the construction of a second (and possibly  
14 a third) concrete pad and modular concrete storage system within the existing  
15 ISFSI to support additional storage casks, which will store sufficient spent fuel  
16 to allow the Prairie Island Plant to continue operating past 2033/34. The  
17 largest part of the project would be the construction of an additional concrete  
18 pad or pads at the site. The Company would also purchase additional DSF  
19 systems to hold the spent fuel rods.

20  
21 Q. HOW DOES THE ISFSI EXPANSION PROJECT BENEFIT XCEL ENERGY'S  
22 MINNESOTA CUSTOMERS?

23 A. With additional spent fuel storage capacity, the Plant can continue providing  
24 reliable, baseload and carbon-free electricity, without exposing customers to  
25 the same fuel price or availability concerns as other resource types. Expanding  
26 the storage capacity of the ISFSI is necessary to keep this important resource  
27 on the system. Once the expansion is complete, the Company will have the



1 ability to run the Plant economically and reliably at least until 2053/54,  
2 representing a long-term hedge against volatile fuel prices and helping the  
3 Company and the State of Minnesota meet its carbon reduction goals.  
4

5 **B. The SLR Application**

6 Q. WHY DOES THE PRAIRIE ISLAND PLANT REQUIRE A LICENSE RENEWAL?

7 A. The Plant's licenses will expire on August 9, 2033 and October 29, 2034.  
8 Therefore, to operate the plant past this date, along with the Certificate of  
9 Need to allow for additional dry cask storage, the Company will need to obtain  
10 a license renewal. The proposed SLR would be the Plant's second license  
11 renewal and would extend the Plant's life from 60 to 80 years, with new  
12 expiration dates in 2053 and 2054.  
13

14 Q. HAS THE COMPANY SUBMITTED SLRS FOR OTHER NUCLEAR FACILITIES?

15 A. Yes. The Company submitted an SLR for the Monticello Plant on January 9,  
16 2023 seeking to allow that plant to operate through 2050. That application was  
17 granted by the NRC on December 30, 2024. Prior to this latest submission,  
18 the Company completed an SLR process for its Monticello Plant in 2006, and  
19 the Prairie Island Plant in 2011. We expect that the Company's institutional  
20 expertise in the relicensing process will help expedite the process for the  
21 Prairie Island Plant's second SLR. Furthermore, the Company has studied  
22 other operators' experiences with second SLR processes to help learn what  
23 issues could arise for the Prairie Island Plant during the relicensing.  
24

25 Q. HAS THE COMPANY FILED THE SLR APPLICATION?

26 A. No. The Company anticipates filing the SLR application during the fourth  
27 quarter of 2026. NRC rules required the SLR application to be filed no later

1 than 2028, but by submitting the SLR application earlier, the Company will  
2 minimize the potential for changing regulatory expectations to impact the  
3 project.

4  
5 Q. PLEASE DESCRIBE THE RELICENSING PROCESS AT A HIGH LEVEL.

6 A. Witness Prochaska explains the relicensing process in more detail, but in brief,  
7 the SLR process includes all of the requirements imposed on an initial 40-year  
8 license plus new equipment evaluations and equipment replacement  
9 frequencies to mitigate the effects of aging. The Company expects that its  
10 previous relicensing efforts will help with many of the relicensing  
11 requirements for the Prairie Island Plant for the second SLR.

12  
13 **V. CERTIFICATE OF NEED CRITERIA**

14  
15 Q. HOW DOES THE COMPANY'S PROPOSAL FOR ADDITIONAL DRY CASK STORAGE  
16 CONFORM WITH THE COMMISSION'S CRITERIA FOR GRANTING A CERTIFICATE  
17 OF NEED?

18 A. Xcel Energy's proposal satisfies all four of the Commission criteria set forth in  
19 Minnesota Rules 7855.0120, as outlined in our Application at Chapter 4. Those  
20 criteria are as follows:

21 A. the probable direct or indirect result of denial would be an adverse effect  
22 upon the future adequacy, reliability, safety, or efficiency of energy supply  
23 to the applicant, to the applicant's customers, or to the people of  
24 Minnesota and neighboring states;

25 B. a more reasonable and prudent alternative to the proposed facility has  
26 not been demonstrated by a preponderance of the evidence on the record  
27 by parties or persons other than the applicant;

- 1 C. it has been demonstrated by a preponderance of the evidence on the  
2 record that the consequences of granting the certificate of need for the  
3 proposed facility, or a suitable modification thereof, are more favorable  
4 to society than the consequences of denying the certificate; and  
5 D. that it has not been demonstrated on the record that the design,  
6 construction, operation, or retirement of the proposed facility will fail to  
7 comply with those relevant policies, rules, and regulations of other state  
8 and federal agencies and local governments.  
9

10 With regard to Criterion A, denial of our application for a Certificate of Need  
11 would result in an adverse impact on the future adequacy, reliability and  
12 efficiency of energy supply, as demonstrated by the Settlement Agreement  
13 submitted in the Company's 2024 IRP docket and as further discussed by  
14 witness Shaw. And as witness Prochaska discusses, the Prairie Island Plant has  
15 historically been one of the most reliable plants on the Xcel Energy system. In  
16 order for the Company to continue providing an adequate and reliable supply  
17 of electricity to our customers, we need the electricity provided by the Plant.  
18 Without the Plant available, its output would have to be replaced by other  
19 sources, adding costs, carbon emissions, or both.  
20

21 Regarding Criterion B, the Company examined available alternatives to provide  
22 the capacity and energy of the Prairie Island Plant in the 2024 IRP docket and,  
23 as demonstrated by the Settlement Agreement in that document and as  
24 discussed by Company witnesses Christopher Shaw and Jessica Peterson, those  
25 alternatives, including the alternative of increased conservation efforts, are  
26 either insufficient to replace the capacity and energy supplied by the Prairie  
27 Island Plant or are not superior to continued operation of the Plant. In addition,

1 Xcel Energy examined storage alternatives that may be possible, in lieu of  
2 adding dry cask storage capacity at the ISFSI. None of those alternatives provide  
3 a more reasonable option to additional dry cask storage at the ISFSI, as  
4 discussed by witness Prochaska.

5  
6 With respect to Criterion C, the consequences of providing additional dry cask  
7 storage that allows the Plant to continue operating are more favorable to society  
8 than the consequences of denying the Certificate of Need and closing the Prairie  
9 Island Plant in 2033/34. The reliability and efficiency advantages associated  
10 with granting the Certificate of Need help foster a strong regional economy, as  
11 discussed in the Nuclear Leave Behind Study performed as part of the 2024 IRP  
12 and discussed in greater detail by Company witness Shaw, while any radiological  
13 impacts are minimal, as discussed by Company witness Samuel Hobbs. In  
14 addition, as I discussed above, the carbon-free energy provided by the Plant  
15 helps the Company and the State achieve the ambitious carbon reduction goals  
16 that have been set.

17  
18 Finally, regarding Criterion D, the Company will comply with all applicable laws  
19 and regulations, including the rigorous federal framework in place to ensure safe  
20 operation of nuclear power plants and ISFSIs, as discussed by witness  
21 Prochaska.

22  
23 Given that each of the Commission's Certificate of Need criteria has been  
24 demonstrated, the Certificate of Need should be granted.

## VI. INTRODUCTION OF WITNESSES

Q. PLEASE INTRODUCE THE WITNESSES PROVIDING TESTIMONY FOR THE COMPANY IN THIS PROCEEDING.

A. In addition to my Policy Testimony, the Company sponsors the following witnesses:

- *Pamela Prochaska*, who sponsors testimony on nuclear operations and nuclear policy.
- *Christopher J. Shaw*, who sponsors testimony on resource planning and the role of the Prairie Island Plant in the Xcel Energy System.
- *Britta Bergland*, of Merjent, Inc., who sponsors testimony on environmental impacts.
- *Samuel P. Hobbs*, who sponsors testimony on radiological impacts.
- *Jessica K. Peterson*, who sponsors testimony on the Company's conservation programs and the impacts of those programs on the Company's capacity and energy needs.

Together, these witnesses provide the information needed to evaluate and approve our Application.

## VII. CONCLUSION

Q. PLEASE SUMMARIZE YOUR CONCLUSIONS.

A. The Company's proposal for additional dry cask storage at the Prairie Island Plant is necessary to allow the Plant to continue providing Company customers with efficient, reliable and carbon-free baseload power as the system continues to shift to more variable, non-dispatchable resources. This

1 benefit will help the Company maintain reliability during winter storms and  
2 seasonal peaking events, with less reliance on market purchases or high  
3 marginal cost dispatchable generators. By maintaining the Prairie Island Plant  
4 as a baseload generator beyond 2033/2034, the Company and our customers  
5 will benefit from the Plant's ability to provide low marginal cost power as it  
6 continues to develop new low-cost generation sources to replace the Plant  
7 when it eventually retires.

8  
9 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

10 A. Yes, it does.

# Al Krug

414 Nicollet Mall, 401-7th Floor  
Minneapolis, MN 55401  
[allen.krug@xcelenergy.com](mailto:allen.krug@xcelenergy.com)  
612-330-6270 (W)

---

## ***EDUCATION***

1980	University of California, Los Angeles MA, Economics
1978	Queens College, City University of New York BA, Economics

## ***WORK EXPERIENCE***

2013-Present	<b>Xcel Energy Services, Inc., Minneapolis MN</b> <b><i>Associate Vice President, State Regulatory Policy</i></b> <ul style="list-style-type: none"><li>• Develop regulatory strategy for NSPM.</li></ul>
2008-2013	<b>Xcel Energy Services, Inc., Minneapolis MN</b> <b><i>Regional Vice President, Regulatory Administration</i></b> <ul style="list-style-type: none"><li>• Coordinate regulatory compliance and strategy for NSPM.</li></ul>
2003-2008	<b>Xcel Energy Services, Inc., Denver, Colorado</b> <b><i>Regulatory Consultant</i></b> <ul style="list-style-type: none"><li>• Develop regulatory strategy for Commercial Operations.</li><li>• Coordinate compliance activity.</li><li>• Coordinate internal and external audits of trading activity.</li></ul>
1998-2003	<b>Xcel Energy Services, Inc., Minneapolis, MN</b> <b><i>Manager Renewable Energy/Regulatory Contract Coordinator</i></b> <ul style="list-style-type: none"><li>• Develop corporate strategies for renewable energy development.</li><li>• Represent Company at state regulatory and legislative proceedings regarding renewable energy issues.</li><li>• Negotiate purchased power contracts for renewable energy.</li><li>• Manage Energy Market's regulatory interactions with internal and external stakeholders.</li></ul>

1994-1998

**Minnesota Department of Commerce, St. Paul, MN**  
***Supervisor, Electric Regulatory Unit***

- Manage regulatory staff to participate in state regulatory proceedings before the Minnesota Public Utilities Commission.
- Submit expert testimony in regulatory proceedings.
- Represent the Department of Commerce before the Minnesota legislature.

1982-1994

**Minnesota Department of Commerce, St. Paul, MN**  
***Principal Statistical Analyst***

- Submit expert testimony in regulatory proceedings.
- Perform economic and statistical analysis to support regulatory and energy policy initiatives.