



June 7, 2024 VIA E-FILING

Mr. Will Seuffert Executive Secretary Minnesota Public Utilities Commission 121 7th Place East, Suite 350 St. Paul, MN 55101-2116

Re: In the Matter of a Petition by CenterPoint Energy for the Approval of its First Natural Gas Innovation Act ("NGIA") Innovation Plan ("Plan")

Docket No. G-008/M-23-215

CenterPoint Energy Update Regarding Response to Renewable Natural Gas Request for Proposals

Dear Mr. Seuffert:

CenterPoint Energy Resources Corp d/b/a CenterPoint Energy Minnesota Gas ("CenterPoint Energy" or "the Company") submits this letter to provide the Minnesota Public Utilities Commission ("the Commission") and other interested parties with an update regarding the results of the Company's request for proposals ("RFP") for the Renewable Natural Gas ("RNG") RFP Purchase (Pilot C) of the Company's Natural Gas Innovation Act ("NGIA") Innovation Plan.

CenterPoint Energy released its RFP on April 15, 2024, with a deadline for responses of May 23, 2024. The Company received 27 proposals from 14 entities. The estimated annual volume of RNG from all proposals received was over 7.7 million MMBTU per year. Thirteen of the proposals include RNG produced in Minnesota or neighboring states. A variety of feedstocks were represented, and CenterPoint Energy received proposals for both bundled RNG and environmental attributes only. CenterPoint Energy is evaluating the bids submitted and has not

¹ As discussed in CenterPoint Energy's Reply Comments and Supplemental Comments, based on discussions with developers, the Company determined that multiple Minnesota RNG projects would be seeking to secure offtake agreements in the spring and summer of 2024. The timing of the Company's RNG RFP issued April 15, 2024 was selected to ensure these local projects would have the opportunity to submit proposals for consideration. *In the Matter of CenterPoint Energy's Natural Gas Innovation Plan*, Docket No. G-008/M-23-215, Reply Comments of CenterPoint Energy at 43-44 (Mar. 15, 2024) ("CenterPoint Energy Reply Comments"); Supplemental Comments of CenterPoint Energy at 10 (May 15, 2024) ("CenterPoint Energy Supplemental Comments"). CenterPoint Energy has made its final RFP as well as all responses to the RFP available to the Department of Commerce, Division of Energy Resources; Minnesota Office of the Attorney General – Residential Utilities Division ("OAG"); Citizens Utility Board of Minnesota ("CUB"); and Clean Energy Organizations, consisting of the Minnesota Center for Environmental Advocacy, Fresh Energy, and the Sierra Club.

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yet selected winning proposals.² Based on the response received, CenterPoint Energy has high confidence that it will be able to select projects achieving the Company's lifecycle greenhouse gas ("GHG") emissions reduction goals for Pilot C and to include projects within Minnesota or neighboring states.

As described in the Company's March 15, 2024 Reply Comments, in reviewing submissions to the RNG RFP, CenterPoint Energy plans to weigh consideration of whether proposals are for locally produced RNG³ and bundled RNG, along with other relevant factors.⁴ This approach appropriately balances prioritizing in-state resources with cost considerations, GHG reductions, local economic development impacts, resource innovation in the state, and other factors, consistent with the NGIA statute. As noted by LIUNA, "we are in the early stages of RNG market development, and both flexibility and patience will be required to accomplish the objectives of the [NGIA]. If we want the market to respond, we need to make clear that we are committed to supporting diverse resources and will not move too quickly to pull back potential resources."⁵

The results of the Company's RNG RFP provide support for the reasonableness of CenterPoint Energy's approach to consider the geographic location of RNG production and whether the proposal is for bundled or unbundled RNG as factors in weighing RFP submissions while at the same time, not eliminating proposals because they are for RNG produced outside of Minnesota or for an unbundled transaction. As noted above, of the 27 proposals received, 13 include RNG from projects located in Minnesota or neighboring states. Although the majority of proposals are for bundled RNG, CenterPoint Energy also received proposals for unbundled RNG. The proposal with the lowest estimated cost per ton of lifecycle GHG reduction was for unbundled RNG from outside of Minnesota.⁶

While some commenters have advocated that only RNG produced within Minnesota be included under the Company's NGIA Plan and that purchases of unbundled environmental attributes should

² As noted in CenterPoint Energy's Supplemental Comments, the Company anticipates completing preliminary selection of proposals in advance of a Commission hearing in this docket and may have entered into one or more contracts with proposers by the time of the hearing. All contracts will be contingent upon Commission approval of relevant portions of the Company's Plan. CenterPoint Energy Supplemental Comments at 10.

³ CenterPoint Energy Reply Comments at 52-53 (noting that the Company would give preference to RNG supply in or near Minnesota and supply interconnected to CenterPoint Energy's distribution system but that there is a balance between prioritizing in-state resources, GHG reductions, monetary cost, and other factors).

⁴ CenterPoint Energy Reply Comments at 53. Bundled RNG includes both of the two value streams associated with RNG in the same transaction – the natural gas commodity, which is equivalent to geologic natural gas, and the environmental attributes, which reflect all of the attributes and benefits associated with distinguishing RNG from geologic natural gas – the avoidance of greenhouse gas ("GHG") emissions, the avoidance of other emissions, and the character of the feedstock source including whether it is renewable or waste-derived.

⁵ In the Matter of CenterPoint Energy's Natural Gas Innovation Plan, Docket No. G-008/M-23-215, Supplemental Comments of the Laborers' International Union of North America Minnesota and North Dakota at 1 (May 15, 2024) ("LIUNA Supplemental Comments").

⁶ CenterPoint Energy normalized pricing to allow for cost comparisons between proposals for bundled and unbundled RNG.

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be excluded,⁷ such restrictions are unsupported by the language of the NGIA statute, the legislative intent and policy objectives to be served by NGIA, and the Commission's order in Docket No. G999/CI-21-566 establishing frameworks for the evaluation of NGIA plans.⁸

Nothing in the language of the NGIA statute supports excluding out-of-state RNG as part of CenterPoint Energy's NGIA Plan. The NGIA statute defines RNG to mean "biogas that has been processed to be interchangeable with, and that has a lower lifecycle greenhouse gas intensity than, natural gas produced from conventional geologic sources." This definition recognizes the fact that RNG procured under the NGIA will displace geologic natural gas that is produced and processed outside of Minnesota, reducing the lifecycle GHG intensity of Minnesota customers' natural gas end uses. And while the OAG urges the Commission to read the NGIA to limit consideration of GHG emissions reductions for RNG to only those that occur within the state of Minnesota, 10 such an approach would disregard the NGIA's focus on lifecycle greenhouse gas emissions, the goal of the NGIA to reduce the amount of geologic natural gas, all of which is sourced from outside of Minnesota, and the Commission's Frameworks Order establishing that approval of an NGIA plan shall be based on all of the qualitative and quantitative costs and benefits of the plan including the lifecycle GHG emissions to be avoided or reduced.11

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⁷ See, e.g., In the Matter of CenterPoint Energy's Natural Gas Innovation Plan, Docket No. G-008/M-23-215, Supplemental Comments of the Minnesota Office of the Attorney General - Residential Utilities Division at 2-10 (May 15, 2024) ("OAG Supplemental Comments") (recommending Pilot C be limited to pursuing projects where CenterPoint Energy could procure and distribute the physical RNG for use on its system and that greenhouse-gas emissions reductions from RNG sources outside of Minnesota not be considered); In the Matter of CenterPoint Energy's Natural Gas Innovation Plan, Docket No. G-008/M-23-215, Supplemental Comments of the Clean Energy Organizations, consisting of the Minnesota Center for Environmental Advocacy, Fresh Energy, and the Sierra Club at 7 (May 15, 2024) ("CEOs Supplemental Comments") (recommending that tiers 3 (RNG in neighboring regions) and 4 (other RNG) be excluded from the RFP); In the Matter of CenterPoint Energy's Natural Gas Innovation Plan, Docket No. G-008/M-23-215, Supplemental Comments of the Citizens Utility Board of Minnesota at 20-22 (May 15, 2024) ("CUB Supplemental Comments") (recommending that the Commission preclude CenterPoint Energy from procuring unbundled environmental attributes through the RFP or direct the company to assign the lowest priority to purchasing unbundled environmental attributes through the RFP and recommending the Company favor bids submitted by developers able to produce and distribute RNG locally, so long as such bids remain cost-effective).

⁸ In the Matter of Establishing Frameworks to Compare Lifecycle Greenhouse Gas Emission Intensities of Various Resources, and to Measure Cost Effectiveness of Individual Resources and of Overall Innovation Plans, Docket No. G-999/CI-21-566, Order Establishing Frameworks for Implementing Minnesota's Natural Gas Innovation Act (June 1, 2022) ("Frameworks Order").

⁹ Minn. Stat. §216B.2427, subd. 1(o).

¹⁰ OAG Supplemental Comments at 6-10 (recommending that greenhouse-gas emissions reductions from RNG sources outside of Minnesota should not be considered in Commission findings under subdivision 2(b)(2) and (7)).

¹¹ Frameworks Order at 21 ("The Commission finds that to approve an innovation plan it must find that the expected qualitative and quantitative benefits of a proposed innovation plan are greater in total than the expected quantitative and qualitative costs of the plan in total."); Frameworks Order at 16-17 ("Expected greenhouse gas intensity values will be used in cost-benefit calculations and when determining the expected greenhouse gas reduction of pilot programs and NGIA plans. . . . The greenhouse gas intensity

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The NGIA defines lifecycle greenhouse gas emissions as the aggregate greenhouse gas emissions resulting from the production, processing, transmission, and consumption of an energy resource. ¹² In the case of geologic natural gas, production, processing, and most of the transmission occur outside of Minnesota. Although the OAG tries to limit the implications of their argument to only RNG and biogas produced out of state, the statutory definition they are interpreting is not limited to those resources. The logical implication of their argument would require the Commission to disregard emissions from most of the geologic natural gas supply chain and assume a lower lifecycle GHG intensity for geologic natural gas. ¹³

While giving greater preference to local RNG, as proposed by the Company, is reasonable in light of the goals of the NGIA, it would be inconsistent with the legislative intent of the NGIA to only allow for the inclusion of in-state RNG. As acknowledged by CUB, "the Company may receive bids submitted from out of state that appear more cost-effective than bids from local developers, and...it is important to consider these cost comparisons when evaluating bids." ¹⁴ LIUNA similarly expressed support for CenterPoint Energy prioritizing purchases of RNG from sources in or immediately adjacent to Minnesota in order to maximize local economic and market development impacts while recognizing the need for flexibility to support the growth of functional RNG markets. ¹⁵ Finally, as noted by the Coalition for Renewable Natural Gas, not restricting procurement of RNG based on geographic boundaries will most effectively allow for the deployment and expansion of RNG development, which will encourage and increase the availability of local RNG over time. ¹⁶ In addition, while local RNG has benefits for Minnesota, Minnesota also has an interest in achieving GHG reductions wherever it is possible. As noted by the RNG Coalition, there is good reason to consider the lifecycle greenhouse

of renewable natural gas included in an NGIA plan will be calculated in accordance with the Argonne GREET model.").

¹² Minn. Stat. § 216B.2427, subd. 1(i). The NGIA requires a utility filing an NGIA Plan to provide the total lifecycle greenhouse gas emissions that the utility projects are reduced or avoided through implementing the plan and that an NGIA plan only be approved if the Commission finds the innovative resources included in the plan have a lower lifecycle greenhouse gas intensity than natural gas produced from conventional geologic sources. Minn. Stat. § 216B.2427, subd. 2(b)(4).

¹³ Such a reading would reduce the emissions reduction potential of every innovative resource that reduces or avoids the use of geologic natural gas including power-to-hydrogen, power-to-ammonia, district energy, energy efficiency, and strategic electrification. This is because the emissions reductions for these resources are determined by comparing their lifecycle GHG intensity to the lifecycle GHG intensity of geologic natural gas.

¹⁴ CUB Supplemental Comments at 22.

¹⁵ LIUNA Supplemental Comments at 1.

¹⁶ In the Matter of CenterPoint Energy's Natural Gas Innovation Plan, Docket No. G-008/M-23-215, Reply Comments of the Coalition for Renewable Natural Gas at 2-3 (Mar. 15, 2024) ("RNG Coalition Reply Comments"). The OAG advocates that NGIA spending should only be authorized for the procurement and delivery of RNG that "promotes the development of a local RNG market" and that an NGIA plan must promote local economic development. OAG Comments at 8-9. As discussed by the RNG Coalition and other commenting parties, expansion of RNG markets more broadly will encourage additional local RNG development in Minnesota.

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gas emissions of resources as "the effects of climate change are not jurisdiction-specific—a concept well understood by leading climate jurisdictions—which is why the majority of RNG procurement policies do not impose geographic limitations."¹⁷

A number of commenters have also advocated that the Commission disallow the inclusion of unbundled RNG environmental attributes without the purchase of the associated natural gas commodity through the NGIA.¹⁸ For example, the OAG asserts that purchasing only environmental attributes does not meet the NGIA statute's requirement that "50 percent or more of the utility's costs approved by the commission for recovery under the plan are for the procurement and distribution" of low-carbon fuels because unbundled environmental attributes will not be "distributed" to CenterPoint Energy's customers. 19 The OAG reads the word "and" to require that each cost incurred must be for both the procurement and distribution of the fuel. However, the context of the 50 percent spending requirement makes clear that the legislature recognized some costs related to low-carbon fuels would involve procurement while others would be related to distribution, and that both categories should be counted toward the 50 percent spending requirement.²⁰ The OAG's interpretation of "and" in the context of the spending requirement is also inconsistent with other provisions of the NGIA. For example, incremental operating costs are defined to include "costs...for the production, processing, pipeline interconnection, storage, and distribution of innovative resources."21 If all costs needed to include production, processing, pipeline interconnection, storage, and distribution, then almost nothing will count towards incremental operation costs.

The OAG further argues that "[p]urchasing an environmental attribute, without the associated gas, does not reduce the amount of geologic natural gas that flows to customers. Instead, those customers receive the very same geologic gas they would have without the utility's purchase."²² This is not accurate.²³ Renewable thermal credits ("RTCs") are generated when a Dth of RNG is injected into the natural gas pipeline system, displacing geologic gas.²⁴ It is therefore not

¹⁷ RNG Coalition Supplemental Comments at 3. The OAG even acknowledges that their proposed interpretation of the NGIA Statute as limiting inclusion of out-of-state RNG is "counterintuitive given the global nature and spread of greenhouse gas." OAG Supplemental Comments at 7.

¹⁸ OAG Supplemental Comments at 4-10 (recommending that the Commission Modify Pilot C to not allow CenterPoint to accept bids under its RFP for solely the environmental attributes of RNG); CUB Supplemental Comments at 20.

¹⁹ OAG Supplemental Comments at 5.

²⁰ See American Family Ins. Group v. Schroedl, 616 NW 2d 273 (Minn. 2000) ("Both 'and' and 'or' are equally ambiguous because both are subject to multiple interpretations, some of which may be the same. For instance, 'and' can have a joint or a several meaning while 'or,' commonly thought to be exclusive, can also be inclusive, depending on the context.").

²¹ Minn. Stat. 216B.2427, Subd. 1(r)(ii).

²² OAG Supplemental Comments at 8.

²³ Nor does NGIA require that every innovative resource reduce geologic natural gas throughput. Carbon capture, for example, does not generally reduce natural gas throughput.

²⁴ See https://www.mrets.org/m-rets-renewable-thermal-tracking-system/.

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necessary to contract for the commodity portion of the RNG in order for RNG to displace geologic natural gas.²⁵

CenterPoint Energy appreciates the opportunity to update the Commission and interested parties on the status of its RNG RFP. The responses to the Company's RFP demonstrate the significant interest in Pilot C and the fact that meaningful opportunities exist to develop and gain knowledge regarding this innovative resource, which is central to the NGIA. As discussed above, it is in the interest of CenterPoint Energy's customers and the state of Minnesota to remain open to considering a variety of potential RNG sources—in state and out of state as well as bundled or unbundled, and nothing within the language of the NGIA requires the Commission to eliminate potentially favorable RNG sources from consideration.

If you have questions, please contact us at Emily.Suppes@centerpointenergy.com, 612-321-5363, or Betsy.Lang@centerpointenergy.com, 612-321-4318.

Sincerely,

/s/ Emily Suppes

/s/ Betsy Lang

Director of Regulatory Affairs

Lead Regulatory Analyst

C: Service List

²⁵ Other states with developed regulatory structures for utility procurement of RNG such, as Washington and Oregon, and transportation fuels markets recognize unbundled purchases as compliant because RTCs are generated when RNG is injected into a gas pipeline. For example, Oregon's RNG rules do not distinguish between "bundled" or "unbundled" RTCs. Instead, Oregon relies on "book-and-claim" accounting, whereby RTCs and the associated attestations regarding environmental claims about the RNG the RTCs were originally associated with can be tracked electronically from the point in time when the RNG is injected into a common carrier pipeline, with no need to track the physical gas itself. Oregon Statute 737.390 to 757.398 establishes a voluntary program under which Oregon's natural gas utilities may fully recover prudent costs associated with the purchase of RNG for their retail natural gas customers, as well as the costs of qualified investments the natural gas utilities make in infrastructure to produce RNG and transport it to their retail customers in Oregon.

CERTIFICATE OF SERVICE

Melodee Carlson Chang, certifies that on Friday, June 7, 2024, she served the attached Update of CenterPoint Energy on the attached service list for Docket No. G-008/M-23-215. The filing was delivered electronically or, if indicated on the attached service list, placed in the U.S. Mail at Minneapolis, Minnesota.

/<u>s/ Melodee Carlson Chang</u>
Senior Regulatory Paralegal
CenterPoint Energy

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Michael	Ahern	ahern.michael@dorsey.co m	Dorsey & Whitney, LLP	50 S 6th St Ste 1500 Minneapolis, MN 554021498	Electronic Service	No	OFF_SL_23-215_Official
Elizabeth	Aldrich	laldrich@bluesource.com	Bluesource	15669 WATERLOO CIR TRUCKEE, CA 96161	Electronic Service	No	OFF_SL_23-215_Official
Michael	Allen	michael.allen@allenergysol ar.com	All Energy Solar	721 W 26th st Suite 211 Minneapolis, MN 55405	Electronic Service	No	OFF_SL_23-215_Official
Abigail	Alter	aalter@rmi.org		2490 Junction Place Ste 200 Boulder, CO 80301	Electronic Service	No	OFF_SL_23-215_Official
Gary	Ambach	Gambach@slipstreaminc.org	Slipstream, Inc.	8973 SW Village Loop Chanhassen, MN 55317	Electronic Service	No	OFF_SL_23-215_Official
Kristine	Anderson	kanderson@greatermngas. com	Greater Minnesota Gas, Inc.& Greater MN Transmission, LLC	1900 Cardinal Lane PO Box 798 Faribault, MN 55021	Electronic Service	No	OFF_SL_23-215_Official
Susan	Arntz	sarntz@mankatomn.gov	City Of Mankato	P.O. Box 3368 Mankato, MN 560023368	Electronic Service	No	OFF_SL_23-215_Official
Mara	Ascheman	mara.k.ascheman@xcelen ergy.com	Xcel Energy	414 Nicollet Mall FI 5 Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Official
Michael J	Auger	Michael.auger@ever- greenenergy.com	Ever-Green Energy	305 Saint Peter St Saint Paul, MN 55102	Electronic Service	No	OFF_SL_23-215_Official
Jessica L	Bayles	Jessica.Bayles@stoel.com	Stoel Rives LLP	1150 18th St NW Ste 325 Washington, DC 20036	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
_aura	Beaton	beaton@smwlaw.com	Shute, Mihaly & Weinberger LLP	396 Hayes Street San Francisco, CA 94102	Electronic Service	No	OFF_SL_23-215_Official
Randall	Beck	RBeck3@wm.com	Waste Management Renewable Energy, L.L.C.	1021 Main St Houston, TX 77002	Electronic Service	No	OFF_SL_23-215_Official
David	Bender	dbender@earthjustice.org	Earthjustice	1001 G Street NW Suite 1000 Washington, DC 20001	Electronic Service	No	OFF_SL_23-215_Official
Alicia	Berger	Alicia.E.Berger@xcelenerg y.com	Xcel Energy	414 Nicollet Mall Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Official
Ггасу	Bertram	tbertram@ci.becker.mn.us		12060 Sherburne Ave Becker City Hall Becker, MN 55308-4694	Electronic Service	No	OFF_SL_23-215_Official
James J.	Bertrand	james.bertrand@stinson.co m	STINSON LLP	50 S 6th St Ste 2600 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Sherri	Billimoria	sbillimoria@rmi.org	Rocky Mountain Institute (RMI)	N/A	Electronic Service	No	OFF_SL_23-215_Official
Mike	Boughner	Michael.l.boughner@xcele nergy.com	Xcel Energy	414 Nicollet Mall Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Official
Гim	Brinkman	tim.brinkman@gvtel.net	Garden Valley Telephone Company - Coop	206 Vance Ave S PO Box 259 Erskine, MN 56535	Electronic Service	No	OFF_SL_23-215_Official
Roderick	Cameron	roderick.cameron@ftr.com	Frontier Communications of Minnesota, Inc.	180 South Clinton Avenue Rochester, NY 14646	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
lames	Canaday	james.canaday@ag.state. mn.us	Office of the Attorney General-RUD	Suite 1400 445 Minnesota St. St. Paul, MN 55101	Electronic Service	No	OFF_SL_23-215_Official
Γhomas	Carlson	thomas.carlson@edf- re.com	EDF Renewable Energy	10 2nd St NE Ste. 400 Minneapolis, MN 55413	Electronic Service	No	OFF_SL_23-215_Official
Melodee	Carlson Chang	melodee.carlsonchang@ce nterpointenergy.com	CenterPoint Energy	505 Nicollet Mall Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Margaret	Cherne-Hendrick	cherne-hendrick@fresh- energy.org		Fresh Energy 408 Saint Peter Street Suite 220 St. Paul, MN 55102	Electronic Service	No	OFF_SL_23-215_Official
Cody	Chilson	cchilson@greatermngas.co m	Greater Minnesota Gas, Inc. & Greater MN Transmission, LLC	1900 Cardinal Ln PO Box 798 Faribault, MN 55021	Electronic Service	No	OFF_SL_23-215_Official
Ray	Choquette	rchoquette@agp.com	Ag Processing Inc.	12700 West Dodge Road PO Box 2047 Omaha, NE 68103-2047	Electronic Service	No	OFF_SL_23-215_Official
John	Coffman	john@johncoffman.net	AARP	871 Tuxedo Blvd. St, Louis, MO 63119-2044	Electronic Service	No	OFF_SL_23-215_Official
Sheri	Comer	Sheri.comer@ftr.com	Frontier Communications Corporation	1500 MacCorkle Ave SE Charleston, WV 25396	Electronic Service	No	OFF_SL_23-215_Official
Generic Notice	Commerce Attorneys	commerce.attorneys@ag.st ate.mn.us	Office of the Attorney General-DOC	445 Minnesota Street Suite 1400 St. Paul, MN 55101	Electronic Service	Yes	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Jean	Comstock	jean.comstock.dbcc@gmail .com	St. Paul 350	729 6th St E St. Paul, MN 55106	Electronic Service	No	OFF_SL_23-215_Official
George	Crocker	gwillc@nawo.org	North American Water Office	5093 Keats Avenue Lake Elmo, MN 55042	Electronic Service	No	OFF_SL_23-215_Official
Joseph	Dammel	dammel@fresh-energy.org	Fresh Energy	408 Saint Peter St Ste 350 St. Paul, MN 55102	Electronic Service	No	OFF_SL_23-215_Official
Seth	DeMerritt	Seth.DeMerritt@centerpoin tenergy.com	CenterPoint Energy Minnesota Gas	505 Nicollet Mall Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
James	Denniston	james.r.denniston@xcelen ergy.com	Xcel Energy Services, Inc.	414 Nicollet Mall, 401-8 Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Official
Ryan	Dougherty	ryan@geoexchange.org	Geothermal Exchange Organization	312 S 4th St Ste 100 SPRINGFIELD, IL 62701	Electronic Service	No	OFF_SL_23-215_Official
J.	Drake Hamilton	hamilton@fresh-energy.org	Fresh Energy	408 St Peter St Ste 350 Saint Paul, MN 55101	Electronic Service	No	OFF_SL_23-215_Official
Brian	Edstrom	briane@cubminnesota.org	Citizens Utility Board of Minnesota	332 Minnesota St Ste W1360 Saint Paul, MN 55101	Electronic Service	No	OFF_SL_23-215_Official
John	Farrell	jfarrell@ilsr.org	Institute for Local Self-Reliance	2720 E. 22nd St Institute for Local Self- Reliance Minneapolis, MN 55406	Electronic Service	No	OFF_SL_23-215_Official
Sharon	Ferguson	sharon.ferguson@state.mn .us	Department of Commerce	85 7th Place E Ste 280 Saint Paul, MN 551012198	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Mike	Fiterman	mikefiterman@libertydiversi fied.com	Liberty Diversified International	5600 N Highway 169 Minneapolis, MN 55428-3096	Electronic Service	No	OFF_SL_23-215_Official
Lucas	Franco	Ifranco@liunagroc.com	LIUNA	81 Little Canada Rd E Little Canada, MN 55117	Electronic Service	No	OFF_SL_23-215_Official
Daryll	Fuentes	energy@usg.com	USG Corporation	550 W Adams St Chicago, IL 60661	Electronic Service	No	OFF_SL_23-215_Official
BEAU	GRIFFEY	bgriffey@id8energy.com	iD8 Energy Group, LLC	1799 County Rd 90 N Maple Plain, MN 55395	Electronic Service	No	OFF_SL_23-215_Official
Edward	Garvey	edward.garvey@AESLcons ulting.com	AESL Consulting	32 Lawton St Saint Paul, MN 55102-2617	Electronic Service	No	OFF_SL_23-215_Official
Edward	Garvey	garveyed@aol.com	Residence	32 Lawton St Saint Paul, MN 55102	Electronic Service	No	OFF_SL_23-215_Official
Debbie	Goettel	Debbie.Goettel@hennepin. us	Partnership on Waste and Energy	2785 White Bear Ave N Ste 350 Maplewood, MN 55109	Electronic Service	No	OFF_SL_23-215_Official
Todd J.	Guerrero	todd.guerrero@kutakrock.c om	Kutak Rock LLP	Suite 1750 220 South Sixth Stree Minneapolis, MN 554021425	Electronic Service	No	OFF_SL_23-215_Official
Matthew B	Harris	matt.b.harris@xcelenergy.c om	XCEL ENERGY	401 Nicollet Mall FL 8 Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Official
Kim	Havey	kim.havey@minneapolismn .gov	City of Minneapolis	350 South 5th Street, Suite 315M Minneapolis, MN 55415	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Philip	Hayet	phayet@jkenn.com	J. Kennedy and Associates, Inc.	570 Colonial Park Drive Suite 305 Roswell, GA 30075-3770	Electronic Service	No	OFF_SL_23-215_Official
Adam	Heinen	aheinen@dakotaelectric.co m	Dakota Electric Association	4300 220th St W Farmington, MN 55024	Electronic Service	No	OFF_SL_23-215_Official
Mike	Henchen	mhenchen@rmi.org	Rocky Mountain Institute (RMI)	N/A	Electronic Service	No	OFF_SL_23-215_Official
Annete	Henkel	mui@mnutilityinvestors.org	Minnesota Utility Investors	413 Wacouta Street #230 St.Paul, MN 55101	Electronic Service	No	OFF_SL_23-215_Official
Joylyn C	Hoffman Malueg	Joylyn.hoffmanmalueg@we cenergygroup.com	Minnesota Energy Resources	2685 145th St W Rosemount, MN 55068	Electronic Service	No	OFF_SL_23-215_Official
Michael	Норре	lu23@ibew23.org	Local Union 23, I.B.E.W.	445 Etna Street Ste. 61 St. Paul, MN 55106	Electronic Service	No	OFF_SL_23-215_Official
Emma	Ingebretson	Emma.Ingebretsen@center pointenergy.com	CenterPoint Energy	505 Nicollet Mall PO Box 59038 Minneapolis, MN 55402	Electronic Service	Yes	OFF_SL_23-215_Official
Travis	Jacobson	travis.jacobson@mdu.com	Great Plains Natural Gas Company	400 N 4th St Bismarck, ND 58501	Electronic Service	No	OFF_SL_23-215_Official
John	Jaimez	john.jaimez@hennepin.us	Hennepin County Public Works	Environment & Energy Department 701 4th Ave S Minneapolis, MN 55415	Electronic Service	No	OFF_SL_23-215_Official
Alan	Jenkins	aj@jenkinsatlaw.com	Jenkins at Law	2950 Yellowtail Ave. Marathon, FL 33050	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Richard	Johnson	Rick.Johnson@lawmoss.co m	Moss & Barnett	150 S. 5th Street Suite 1200 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Sarah	Johnson Phillips	sarah.phillips@stoel.com	Stoel Rives LLP	33 South Sixth Street Suite 4200 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Brendan	Jordan	bjordan@gpisd.net	Great Plains Institute & Bioeconomy Coalition of MN	2801 21st Ave S Ste 220 Minneapolis, MN 55407	Electronic Service	No	OFF_SL_23-215_Official
Cliff	Kaehler	cliff.kaehler@novelenergy. biz	Novel Energy Solutions LLC	4710 Blaylock Way Inver Grove Heights, MN 55076	Electronic Service	No	OFF_SL_23-215_Official
David	Kailbourne	EDK@REVLNG.COM	REV LNG, LLC	1002 Empson Rd Ulysses, PA 16948	Electronic Service	No	OFF_SL_23-215_Official
D	Kalmon	dkalmon@mwmo.org	Mississippi Watershed Management Organization	2522 Marshall St NE Minneapolis, MN 55418-3329	Electronic Service	No	OFF_SL_23-215_Official
William D	Kenworthy	will@votesolar.org	Vote Solar	332 S Michigan Ave FL 9 Chicago, IL 60604	Electronic Service	No	OFF_SL_23-215_Official
Samuel B.	Ketchum	sketchum@kennedy- graven.com	Kennedy & Graven, Chartered	150 S 5th St Ste 700 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Frank	Kohlasch	frank.kohlasch@state.mn.u s	MN Pollution Control Agency	520 Lafayette Rd N. St. Paul, MN 55155	Electronic Service	No	OFF_SL_23-215_Official
Kyle R.	Kroll	kkroll@winthrop.com	Winthrop & Weinstine, P.A.	225 South Sixth Street Suite 3500 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Nicolle	Kupser	nkupser@greatermngas.co m	Greater Minnesota Gas, Inc. & Greater MN Transmission, LLC	1900 Cardinal Ln PO Box 798 Faribault, MN 55021	Electronic Service	No	OFF_SL_23-215_Official
Brenda	Kyle	bkyle@stpaulchamber.com	St. Paul Area Chamber of Commerce	401 N Robert Street Suite 150 St Paul, MN 55101	Electronic Service	No	OFF_SL_23-215_Official
Carmel	Laney	carmel.laney@stoel.com	Stoel Rives LLP	33 South Sixth Street Suite 4200 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Betsy	Lang	betsy.lang@centerpointene rgy.com	CenterPoint Energy Minnesota Gas	505 Nicollet Ave Mall, 3rd Floor Minneapolis, MN 55402	Electronic Service	Yes	OFF_SL_23-215_Official
Peder	Larson	plarson@larkinhoffman.co m	Larkin Hoffman Daly & Lindgren, Ltd.	8300 Norman Center Drive Suite 1000 Bloomington, MN 55437	Electronic Service	No	OFF_SL_23-215_Official
Samuel	Lehr	sam.lehr@rngcoalition.com	Coalition for Renewable Natural Gas	1017 L St #513 Sacramento, CA 95814	Electronic Service	No	OFF_SL_23-215_Official
Robert	Lems	administration@dmt- cgs.com	DMT Clear Gas Solutions	19125 SW 125th Ct Tualatin, OR 97062	Electronic Service	No	OFF_SL_23-215_Official
Rachel	Leonard	rachel.leonard@ci.monticell o.mn.us	City of Monticello	505 Walnut St Ste 1 Monticello, MN 55362	Electronic Service	No	OFF_SL_23-215_Official
Annie	Levenson Falk	annielf@cubminnesota.org	Citizens Utility Board of Minnesota	332 Minnesota Street, Suite W1360 St. Paul, MN 55101	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Amy	Liberkowski	amy.a.liberkowski@xcelenergy.com	Xcel Energy	414 Nicollet Mall 7th Floor Minneapolis, MN 554011993	Electronic Service	No	OFF_SL_23-215_Official
Eric	Lipman	eric.lipman@state.mn.us	Office of Administrative Hearings	PO Box 64620 St. Paul, MN 551640620	Electronic Service	No	OFF_SL_23-215_Official
Jason	Loos	jason.loos@centerpointene rgy.com	CenterPoint Energy Resources Corp.	505 Nicollet Mall 3rd Floor Minneapolis, MN 55402	Electronic Service	Yes	OFF_SL_23-215_Official
Kavita	Maini	kmaini@wi.rr.com	KM Energy Consulting, LLC	961 N Lost Woods Rd Oconomowoc, WI 53066	Electronic Service	No	OFF_SL_23-215_Official
Emily	Marshall	emarshall@mojlaw.com	Miller O'Brien Jensen, PA	120 S. 6th Street Suite 2400 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Nicholas	Martin	nicholas.f.martin@xcelener gy.com	Xcel Energy	414 Nicollet Mall 7th floor Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Official
Linda	Martinez	Imartinez@auri.org	Agricultural Utilization Research Institute	N/A	Electronic Service	No	OFF_SL_23-215_Official
Mary	Martinka	mary.a.martinka@xcelener gy.com	Xcel Energy Inc	414 Nicollet Mall 7th Floor Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Official
Daryl	Maxwell	dmaxwell@hydro.mb.ca	Manitoba Hydro	360 Portage Ave FL 16 PO Box 815, Station N Winnipeg, MB R3C 2P4 CANADA	Electronic Service flain	No	OFF_SL_23-215_Official
Taylor	McNair	taylor@gridlab.org		668 Capp Street San Francisco, CA 94110	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Sarah	Mead	sarah.mead@wecenergygr oup.com	MERC	N/A	Electronic Service	No	OFF_SL_23-215_Official
Matthew	Melewski	matthew@nokomisenergy.com	Nokomis Energy LLC & Ole Solar LLC	2639 Nicollet Ave Ste 200 Minneapolis, MN 55408	Electronic Service	No	OFF_SL_23-215_Official
Joseph	Meyer	joseph.meyer@ag.state.mn .us	Office of the Attorney General-RUD	Bremer Tower, Suite 1400 445 Minnesota Street St Paul, MN 55101-2131	Electronic Service	No	OFF_SL_23-215_Official
Ana Sophia	Mifsud	amifsud@rmi.org	Rocky Mountain Institute (RMI)	N/A	Electronic Service	No	OFF_SL_23-215_Official
Stacy	Miller	stacy.miller@minneapolism n.gov	City of Minneapolis	350 S. 5th Street Room M 301 Minneapolis, MN 55415	Electronic Service	No	OFF_SL_23-215_Official
David	Moeller	dmoeller@allete.com	Minnesota Power	30 W Superior St Duluth, MN 558022093	Electronic Service	No	OFF_SL_23-215_Official
Andrew	Moratzka	andrew.moratzka@stoel.co m	Stoel Rives LLP	33 South Sixth St Ste 4200 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Evan	Mulholland	emulholland@mncenter.org	Minnesota Center for Environmental Advocacy	1919 University Ave W Ste 515 Saint Paul, MN 55101	Electronic Service	No	OFF_SL_23-215_Official
Alan	Muller	alan@greendel.org	Energy & Environmental Consulting	1110 West Avenue Red Wing, MN 55066	Electronic Service	No	OFF_SL_23-215_Official
Carl	Nelson	cnelson@mncee.org	Center for Energy and Environment	212 3rd Ave N Ste 560 Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Official
David	Niles	david.niles@avantenergy.c om	Minnesota Municipal Power Agency	220 South Sixth Street Suite 1300 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Samantha	Norris	samanthanorris@alliantene rgy.com	Interstate Power and Light Company	200 1st Street SE PO Box 351 Cedar Rapids, IA 524060351	Electronic Service	No	OFF_SL_23-215_Official
M. William	O'Brien	bobrien@mojlaw.com	Miller O'Brien Jensen, P.A.	120 S 6th St Ste 2400 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Ric	O'Connell	ric@gridlab.org	GridLab	2120 University Ave Berkeley, CA 94704	Electronic Service	No	OFF_SL_23-215_Official
Logan	O'Grady	logrady@mnseia.org	Minnesota Solar Energy Industries Association	2288 University Ave W St. Paul, MN 55114	Electronic Service	No	OFF_SL_23-215_Official
Carol A.	Overland	overland@legalectric.org	Legalectric - Overland Law Office	1110 West Avenue Red Wing, MN 55066	Electronic Service	No	OFF_SL_23-215_Official
Greg	Palmer	gpalmer@greatermngas.co m	Greater Minnesota Gas, Inc. & Greater MN Transmission, LLC	1900 Cardinal Ln PO Box 798 Faribault, MN 55021	Electronic Service	No	OFF_SL_23-215_Official
Jessica	Palmer Denig	jessica.palmer- Denig@state.mn.us	Office of Administrative Hearings	600 Robert St N PO Box 64620 St. Paul, MN 55164	Electronic Service	No	OFF_SL_23-215_Official
Antonio	Parisi	aparisi@sacyr.com	Sacyr Environment USA LLC	3330 Washington Blvd Ste 400 Arlington, VA 22201	Electronic Service	No	OFF_SL_23-215_Official
Melissa	Partin	mpartin@mncenter.org	Minnesota Center for Environmental Advocacy	1943 Princeton Ave St Paul, MN 55105	Electronic Service	No	OFF_SL_23-215_Official
Audrey	Partridge	apartridge@mncee.org	Center for Energy and Environment	212 3rd Ave. N. Suite 560 Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Official

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Dean	Pawlowski	dpawlowski@otpco.com	Otter Tail Power Company	PO Box 496 215 S. Cascade St. Fergus Falls, MN 565370496	Electronic Service	No	OFF_SL_23-215_Officia
Lisa	Peterson	lisa.r.peterson@xcelenergy .com	Xcel Energy	414 Nicollet Mall FL 7 Minneapolis, MN 55401	Electronic Service	No	OFF_SL_23-215_Officia
Catherine	Phillips	Catherine.Phillips@wecene rgygroup.com	Minnesota Energy Resources	231 West Michigan St Milwaukee, WI 53203	Electronic Service	No	OFF_SL_23-215_Officia
J. Gregory	Porter	greg.porter@nngco.com	Northern Natural Gas Company	1111 South 103rd St Omaha, NE 68124	Electronic Service	No	OFF_SL_23-215_Official
Kevin	Pranis	kpranis@liunagroc.com	Laborers' District Council of MN and ND	81 E Little Canada Road St. Paul, MN 55117	Electronic Service	No	OFF_SL_23-215_Official
Greg	Pruszinske	gpruszinske@ci.becker.mn. us	City of Becker	PO Box 250 12060 Sherburne Ave Becker, MN 55308	Electronic Service	No	OFF_SL_23-215_Officia
Victoria	Reinhardt	Victoria.Reinhardt@co.ram sey.mn.us	Partnership on Waste and Energy	Ramsey County Board Office 15 W. Kellogg Blvd., S 220 St. Paul, MN 55102	Electronic Service te.	No	OFF_SL_23-215_Official
Generic Notice	Residential Utilities Division	residential.utilities@ag.stat e.mn.us	Office of the Attorney General-RUD	1400 BRM Tower 445 Minnesota St St. Paul, MN 551012131	Electronic Service	Yes	OFF_SL_23-215_Official
Kevin	Reuther	kreuther@mncenter.org	MN Center for Environmental Advocacy	26 E Exchange St, Ste 206 St. Paul, MN 551011667	Electronic Service	No	OFF_SL_23-215_Official

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Nathaniel	Runke	nrunke@local49.org	International Union of Operating Engineers Local 49	611 28th St. NW Rochester, MN 55901	Electronic Service	No	OFF_SL_23-215_Official
Bjorgvin	Saevarsson	bjorgvin@yorthgroup.com	Yorth	500 East Grant Street 1207 #1207 Minneapolis, MN 55404	Electronic Service	No	OFF_SL_23-215_Official
Kevin	Saville	kevin.saville@ftr.com	Citizens/Frontier Communications	2378 Wilshire Blvd. Mound, MN 55364	Electronic Service	No	OFF_SL_23-215_Official
Elizabeth	Schmiesing	eschmiesing@winthrop.co m	Winthrop & Weinstine, P.A.	225 South Sixth Street Suite 3500 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Peter	Scholtz	peter.scholtz@ag.state.mn. us	Office of the Attorney General-RUD	Suite 1400 445 Minnesota Street St. Paul, MN 55101-2131	Electronic Service	No	OFF_SL_23-215_Official
Christine	Schwartz	Regulatory.records@xcele nergy.com	Xcel Energy	414 Nicollet Mall FL 7 Minneapolis, MN 554011993	Electronic Service	No	OFF_SL_23-215_Official
Douglas	Seaton	doug.seaton@umwlc.org	Upper Midwest Law Center	8421 Wayzata Blvd Ste 300 Golden Valley, MN 55426	Electronic Service	No	OFF_SL_23-215_Official
Patrick	Serfass	info@americanbiogascoun cil.org	American Biogas Council	1211 Connecticut Ave NW Ste 650 Washington, DC 20036	Electronic Service	No	OFF_SL_23-215_Official
Patrick	Serfass	pserfass@ttcorp.com	American Biogas Council	1211 Connecticut Ave NW Ste 650 Washington, DC 20036	Electronic Service	No	OFF_SL_23-215_Official

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Will	Seuffert	Will.Seuffert@state.mn.us	Public Utilities Commission	121 7th PI E Ste 350 Saint Paul, MN 55101	Electronic Service	Yes	OFF_SL_23-215_Official
Janet	Shaddix Elling	jshaddix@janetshaddix.co m	Shaddix And Associates	7400 Lyndale Ave S Ste 190 Richfield, MN 55423	Electronic Service	No	OFF_SL_23-215_Official
David	Shaffer	david.shaffer@novelenergy .biz	Novel Energy Solutions	2303 Wycliff St Ste 300 St. Paul, MN 55114	Electronic Service	No	OFF_SL_23-215_Official
Andrew R.	Shedlock	Andrew.Shedlock@KutakR ock.com	Kutak Rock LLP	60 South Sixth St Ste 3400 Minneapolis, MN 55402-4018	Electronic Service	No	OFF_SL_23-215_Official
Colleen	Sipiorski	Colleen.Sipiorski@wecener gygroup.com	Minnesota Energy Resources Corporation	700 North Adams St Green Bay, WI 54307	Electronic Service	No	OFF_SL_23-215_Official
Edyta	Sitko	esitko@ucsusa.org	Union of Concerned Scientists	1 N Lasalle Ave CHICAGO, IL 60602	Electronic Service	No	OFF_SL_23-215_Official
Ken	Smith	ken.smith@districtenergy.c om	District Energy St. Paul Inc.	76 W Kellogg Blvd St. Paul, MN 55102	Electronic Service	No	OFF_SL_23-215_Official
Beth	Smith	bsmith@greatermankato.co m	Greater Mankato Growth	1961 Premier Dr Ste 100 Mankato, MN 56001	Electronic Service	No	OFF_SL_23-215_Official
Joshua	Smith	joshua.smith@sierraclub.or g		85 Second St FL 2 San Francisco, CA 94105	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Beth	Soholt	bsoholt@cleangridalliance. org	Clean Grid Alliance	570 Asbury Street Suite 201 St. Paul, MN 55104	Electronic Service	No	OFF_SL_23-215_Official
Anna	Sommer	ASommer@energyfuturesg roup.com	Energy Futures Group	PO Box 692 Canton, NY 13617	Electronic Service	No	OFF_SL_23-215_Official
Peggy	Sorum	peggy.sorum@centerpointe nergy.com	CenterPoint Energy	505 Nicollet Mall Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Mark	Spurr	mspurr@fvbenergy.com	International District Energy Association	222 South Ninth St., Suite 825 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Byron E.	Starns	byron.starns@stinson.com	STINSON LLP	50 S 6th St Ste 2600 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Richard	Stasik	richard.stasik@wecenergyg roup.com	Minnesota Energy Resources Corporation (HOLDING)	231 West Michigan St - P321 Milwaukee, WI 53203	Electronic Service	No	OFF_SL_23-215_Official
Kristin	Stastny	kstastny@taftlaw.com	Taft Stettinius & Hollister LLP	2200 IDS Center 80 South 8th St Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
James M	Strommen	jstrommen@kennedy- graven.com	Kennedy & Graven, Chartered	150 S 5th St Ste 700 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Kent	Sulem	ksulem@mmua.org	MMUA	3131 Fernbrook Ln N Ste 200 Plymouth, MN 55447-5337	Electronic Service	No	OFF_SL_23-215_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Emily	Suppes	emily.suppes@centerpoint energy.com	CenterPoint Energy Minnesota Gas	505 Nicollet Mall Minneapolis, MN 55402	Electronic Service	Yes	OFF_SL_23-215_Official
Eric	Swanson	eswanson@winthrop.com	Winthrop & Weinstine	225 S 6th St Ste 3500 Capella Tower Minneapolis, MN 554024629	Electronic Service	No	OFF_SL_23-215_Official
Matthew	Tomich	tomich@energy-vision.org	Energy Vision	138 E 13th St New York, NY 10003	Electronic Service	No	OFF_SL_23-215_Official
Jessica	Tritsch	jessica.tritsch@sierraclub.o rg	Sierra Club	2327 E Franklin Ave Minneapolis, MN 55406	Electronic Service	No	OFF_SL_23-215_Official
Julie	Voeck	julie.voeck@nee.com	NextEra Energy Resources, LLC	700 Universe Blvd Juno Beach, FL 33408	Electronic Service	No	OFF_SL_23-215_Official
Sam	Wade	sam@rngcoalition.com	Coalition for Renewable Natural Gas	1017 L Street #513 Sacramento, CA 95814	Electronic Service	No	OFF_SL_23-215_Official
Nicole	Westling	nicole.westling@state.mn.u s	Department of Commerce	85 7th Place E Suite 280 St Paul, MN 55001	Electronic Service	No	OFF_SL_23-215_Official
Casey	Whelan	cwhelan@kinectenergy.co m	Kinect Energy Group	605 Highway 169 N Ste 1200 Plymouth, MN 55441	Electronic Service	No	OFF_SL_23-215_Official
Laurie	Williams	laurie.williams@sierraclub.	Sierra Club	Environmental Law Program 1536 Wynkoop St Ste Denver, CO 80202	Electronic Service 200	No	OFF_SL_23-215_Official

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Joseph	Windler	jwindler@winthrop.com	Winthrop & Weinstine	225 South Sixth Street, Suite 3500	Electronic Service	No	OFF_SL_23-215_Official
				Minneapolis, MN 55402			
Tim	Wulling	t.wulling@earthlink.net		1495 Raymond Ave. Saint Paul, MN 55108	Electronic Service	No	OFF_SL_23-215_Official
Donald	Wynia	donald.wynia@centerpoint energy.com	CenterPoint Energy	CenterPoint Energy 505 Nicollet Mall Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official
Grant	Zimmerman	GZIMMERMAN@AMPAME RICAS.COM	Amp Americas	811 W Evergreen Ave Ste 201 Chicago, IL 60642	Electronic Service	No	OFF_SL_23-215_Official
Kurt	Zimmerman	kwz@ibew160.org	Local Union #160, IBEW	2909 Anthony Ln St Anthony Village, MN 55418-3238	Electronic Service	No	OFF_SL_23-215_Official
Patrick	Zomer	Pat.Zomer@lawmoss.com	Moss & Barnett PA	150 S 5th St #1200 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_23-215_Official