### BEFORE THE MINNESOTA OFFICE OF ADMINISTRATIVE HEARINGS 600 North Robert Street St. Paul, MN 55101

### FOR THE MINNESOTA PUBLIC UTILITIES COMMISSION 121 7<sup>th</sup> Place East, Suite 350 St Paul MN 55101-2147



#### **REBUTTAL TESTIMONY AND ATTACHMENTS OF STEPHEN KLOTZ**

#### **ON BEHALF OF**

### **THE MINNESOTA DEPARTMENT OF COMMERCE DIVISION OF ENERGY RESOURCES**

**SEPTEMBER 22, 2023**

REBUTTAL TESTIMONY OF STEPHEN KLOTZ In re the Matter of Sherco Unit 3 Energy Replacement Costs MPUC DOCKET NOS. E-002/GR-12-961, et al. OAH DOCKET NO. 65-2500-38476

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## **Schedules**



# **Abbreviations Used in Testimony**

**AE** Atomic Emission **AVT** All-Volatile **AVT-O** All-Volatile Oxidizing Treatment **AVT-R** All-Volatile Reducing Treatment **CPD** Condensate Pump Discharge **CPE** Condensate Polisher Effluent **DE** Demineralizer Effluent



<span id="page-4-0"></span>



<span id="page-5-0"></span>See Xcel Ex.  $\_\_$  (DGD-1) (Daniels Direct) at 24.

<span id="page-5-1"></span> $^2$  Xcel Ex.  $\_\_$  (HJS-1) at 7.







<span id="page-8-0"></span><sup>&</sup>lt;sup>3</sup> Proceedings: Twelfth International Conference on Cycle Chemistry in Fossil and Combined [Cycle Plants with Heat Recovery Steam Generators \(epri.com\).](https://www.epri.com/research/products/000000003002014411)<br><sup>4</sup> See [EUCW-2016-Brochure.pdf \(illinois.edu\).](https://conferences.illinois.edu/eucw/documents/EUCW-2016-Brochure.pdf)

<span id="page-8-1"></span>



<span id="page-9-1"></span><span id="page-9-0"></span><sup>&</sup>lt;sup>5</sup> See http://iapws.org/techguide.html.<br><sup>6</sup> See Exhibit DOC 1, RAP-D-30 (Polich Direct).



<span id="page-10-0"></span><sup>7</sup> See Exhibit DOC-1, RAP-D-7 (Polich Direct) at 4; Exhibit DOC-4, SK-R-2 (Klotz Rebuttal) at 4-5 (GE Litigation Daniels Dep. Tr.) (Nonpublic).<br><sup>8</sup> Exhibit DOC-1, RAP-D-7 (Polich Direct) at 4; Exhibit DOC-1, RAP-D-11 (Polich Direct) (Nonpublic)

<span id="page-10-1"></span>at 4.

<span id="page-11-0"></span>

18 I followed the process described above nearly every quarter for 12 years at Consumers 19 | Energy. It was the most powerful tool that we had to drive cycle chemistry compliance 20 and program improvement. It's very easy to become complacent about cycle chemistry 21 **performance because compliance issues don't typically translate into damage in the** 22 Short term. The damage normally occurs long after the initial chemistry issues occur.





<span id="page-13-1"></span><span id="page-13-0"></span><sup>&</sup>lt;sup>9</sup> DOC Ex. 4, SK-R-7 (Klotz Rebuttal) at 5-10 (Trial Transcript). <sup>10</sup> Id. at 15-17.



<span id="page-14-0"></span> $11$  See XCEL\_Sherco\_09\_0001231. Because the data is so voluminous (i.e., hourly data for nine years), I have not attached the data to my testimony.



<span id="page-15-0"></span>Xcel Ex.  $\_\_$  (DGD-1) (Daniels Direct) at 31.

1 Daniels also wouldn't be able to find records showing that cycle chemistry conditions 2 were not sufficient to create caustic contamination risk.

3

#### <span id="page-16-0"></span>4 **III. Steam Drum Mechanical Carryover**

#### 5 **Q. Would you please provide an overview of steam drum mechanical carryover?**

6 A. Water flows from the steam drum at the top of the boiler to the bottom of 7 the boiler through downcomer lines. From the bottom of the boiler, the water flows 8 back up to the steam drum through water wall tubing. The heat from the combustion of 9 coal inside of the boiler converts part of the water in the waterwall tubing into steam as 10 it travels back up to the steam drum. The steam/water mixture from the waterwalls 11 enters the steam drum below the liquid level in the steam drum. Ideally, the liquid 12 water would remain below the liquid level in the steam drum, and dry steam (steam 13 without water droplets) would exit from the surface of the liquid in the steam drum 14 before flowing through the steam path to the turbines. Unfortunately, liquid water 15 droplets are entrained (i.e., carried along) in the flowing steam based on the velocity of 16 the steam leaving the liquid surface and the density difference between the steam and 17 the liquid water in the steam drum. Steam separation equipment is designed to knock 18 out entrained water droplets before the steam enters the steam path, but the steam 19 separation equipment is not 100% efficient. A certain amount of entrained water



<span id="page-17-0"></span><sup>&</sup>lt;sup>13</sup> See Exhibit DOC-1, RAP-D-23 (Polich Direct).<br><sup>14</sup> Ex. DOC 4, SK-R-1 (Klotz Rebuttal) at 77-78 (GE Litigation, Tr. Ex. 324).

<span id="page-17-2"></span><span id="page-17-1"></span><sup>15</sup> Id. at 102-105.



<span id="page-18-1"></span><span id="page-18-0"></span><sup>&</sup>lt;sup>16</sup> Ex. DOC 4, SK-R-10 (Klotz Rebuttal).<br><sup>17</sup>Ex. DOC 4, SK-R-1 (Klotz Rebuttal) at 118-126.<br><sup>18</sup> Id. at 74.

<span id="page-18-2"></span>

$\mathbf{1}$	direct method for determining mechanical carryover, and it is also the most reliable
$\overline{2}$	method. The alternatives to regular testing are indirect methods that are less reliable.
3	Xcel used alternatives to regular mechanical carryover testing.
4	
5	EPRI recommends regular mechanical carryover testing. <sup>19</sup> The test method involves
6	taking saturated steam and drum water samples at the same time. The samples are
7	analyzed for sodium using an analytical method with an appropriate detection limit.
8	The ratio of the sodium in the saturated steam to the sodium in the drum water is
9	indicative of total carryover. The vaporous carryover of sodium is determined based on
10	the drum pressure and the drum water sodium level. The vaporous carryover is
11	subtracted from the total carryover to determine the mechanical carryover. <sup>20</sup> A graph
12	provided by EPRI is used to determine the acceptable mechanical carryover limit based
13	on the steam drum operating pressure. <sup>21</sup> If the results are above the acceptable limit,
14	the root cause for excessive mechanical carryover needs to be determined and
15	addressed.
16	
17	Continuous online measurement of steam cation conductivity and steam sodium is an
18	indirect way of monitoring that could indicate an issue with mechanical carryover.
19	Periodic steam grab sample analysis of sodium, chloride and/or sulfate is another
20	indirect way that could indicate an issue with mechanical carryover.

<span id="page-19-0"></span>Id. at 118-121.

<span id="page-19-1"></span>Id. at 75-77.

<span id="page-19-2"></span>Id. at 75.





1 | than normal contaminant levels.

2

7

12

18

3 Ammonia forms ammonium hydroxide when it is dissolved in water. Ammonium 4 hydroxide forms water when the ammonium ion is exchanged with a hydrogen ion. So, 5 the cation ion exchange resin removes the effect of ammonia on the conductivity 6 | reading.

8 Sodium chloride forms hydrochloric acid when the sodium ion is exchanged with a 9 **hydrogen ion.** Sodium sulfate forms sulfuric acid when the sodium ion is exchanged. 10 These acids are more conductive than the original sodium salts that entered the cation 11 **ion exchange resin.** 

13 In summary, the ion exchange resin removes the effect of ammonia and amplifies the 14 **effect of chloride and sulfate on the cation conductivity reading. However, there are** 15 also contaminants that do not pose a significant risk of SCC turbine damage that affect 16 the cation conductivity reading. So, steam cation conductivity only provides an indirect 17 **indication of chloride and sulfate concentration.** 

19 Sodium hydroxide forms water when the sodium ion is exchanged for a hydrogen ion. This removes the effect of sodium hydroxide on the cation conductivity reading. *This is why cation conductivity does not provide an indication of sodium hydroxide concentration.*

$\mathbf{1}$		
$\overline{2}$	Q.	What does steam sodium measure?
3	Α.	Steam sodium is a measure of the concentration of sodium ions in the steam. Sodium
4		from sodium hydroxide, sodium chloride and sodium sulfate would be included in the
5		measurement. Sodium from chemical species that do not pose a significant risk of SCC
6		turbine damage would also be included in the measurement. So, steam sodium is an
7		indirect indicator of sodium hydroxide, chloride, and sulfate concentration in the steam.
8		
9	Q.	Please explain the differences between continuous monitoring and grab samples?
10	А.	Continuous monitoring is monitoring that occurs on a continuous basis. A continuously
11		flowing sample is routed to an instrument that provides a signal that continuously
12		indicates the measurement of interest. Continuous monitoring provides a live reading
13		of the measurement.
14		
15		A grab sample is a sample that is taken at one point in time. The sample is collected and
16		then analyzed. The results indicate the measurement of interest at a single point in
17		time.
18		
19		For monitoring of various chemistry parameters at certain locations in the steam cycle,
20		EPRI recommendations specify whether the sampling method should be continuous
21		monitoring or intermittent (i.e., grab samples). <sup>22</sup>

<span id="page-23-0"></span> $\frac{1}{22}$  Ex. DOC 4, SK-R-10 (Klotz Rebuttal).

$\mathbf 1$		
$\overline{2}$	Q.	What methods were used at Sherco 3 to monitor and maintain mechanical carryover?
3	А.	Sherco 3 did not follow EPRI's recommendation to regularly test mechanical carryover
4		performance. <sup>23</sup> According to the Sherco 3 Chemistry Supervisor's testimony,
5		mechanical carryover performance was never tested at Sherco 3, and he didn't have any
6		idea how to complete the testing. $24$
7		
8		Prior to 2008, Sherco 3 did not have a continuous online steam sodium analyzer in
9		place. <sup>25</sup> They were analyzing steam grab samples for sodium on a weekly basis using an
10		atomic emission (AE) method. $^{26}$ According to Xcel, the detection level for this AE
11		method was 5-ppb which is 2.5 times above the EPRI limit for steam sodium. <sup>27</sup>
12		
13		Sherco 3 had a continuous online steam cation conductivity analyzer in place. So, they
14		did have an indirect way of possibly indicating excessive mechanical carryover.
15		Mechanical carryover is a ratio of a contaminant's concentration in the saturated steam
16		to that contaminant's concentration in the drum water. A high steam cation
17		conductivity alone might indicate excessive mechanical carryover, but it might not if
18		drum water contaminant concentrations are sufficiently high. Similarly, normal steam
19		cation conductivity readings might indicate acceptable mechanical carryover

<span id="page-24-0"></span>Ex. DOC 4, SK-R-1 (Klotz Rebuttal) at 94.

<span id="page-24-3"></span>Id. at 6.

<span id="page-24-1"></span>Exhibit DOC-4, SK-R-3 (Klotz Rebuttal) at 4-5.

<span id="page-24-2"></span>Id. at 7.

<span id="page-24-4"></span>Id.; Ex. DOC 4, SK-R-1 (Klotz Rebuttal) at 120.

- performance, but they might not if the drum water contaminant concentrations are sufficiently low.
- 



<span id="page-25-0"></span>Exhibit DOC 4, SK-R-3 (Klotz Rebuttal) at 7.

<span id="page-25-1"></span>Exhibit DOC 4, SK-R-4 (Klotz Rebuttal).

$\mathbf{1}$	Q.	Were the mechanical carryover monitoring and maintenance practices at Sherco 3
$\overline{2}$		sufficiently prudent to avoid the SCC turbine failure in November of 2011?
3	А.	No. EPRI recommended regular testing of mechanical carryover performance. Xcel has
4		never performed mechanical carryover testing on Sherco 3. EPRI recommended
5		continuous online monitoring of steam sodium. Xcel did not have continuous online
6		steam sodium monitoring until 2008. Xcel did continuously monitor steam cation
7		conductivity, but this is an indirect measure of chloride and sulfate contamination that
8		doesn't respond at all to sodium hydroxide contamination. Xcel's visual inspections of
9		the steam drum internals were infrequent, occurring only once every 3 years, and it's
10		difficult to visually locate small gaps or cracks that would allow mechanical carryover to
11		bypass the steam separation equipment.
12		
13		Contrary to Mr. Daniels, who stated that he "could find no evidence that the plant was
14		operated in a condition that would have sent contaminated steam to the steam
15		turbine," $30$ it is my opinion that mechanical carryover cannot be eliminated as a
16		potentially significant cause for the 2011 LP turbine SCC failure.
17		
18	IV.	<b>Sodium Monitoring</b>
19	Q.	Do you agree with Mr. Daniels's conclusion <sup>31</sup> that the steam chemistry monitoring
20		practices at Sherco 3 were based on industry standards?

<span id="page-26-1"></span><span id="page-26-0"></span>Xcel Ex.  $\_\_$  (DKD-1) at 24 (Daniels Direct).

<span id="page-26-2"></span>Id. at 32.

$\mathbf{1}$	А.	No. As discussed in detail below, I identified numerous ways in which monitoring at
$\overline{2}$		Sherco 3 failed to meet EPRI recommendations. EPRI recommendations represent
3		prudent practices in the industry that Xcel professed to follow.
4		
5	Q.	Would you please describe how continuous sodium monitoring affects the potential
6		for SCC related turbine damage?
7	А.	Chloride, sulfate, and sodium are the key contaminants of concern for SCC related
8		turbine damage. $32$ Continuous sodium monitors measure the total sodium in the sample
9		which includes sodium in sodium hydroxide and sodium associated with chloride and
10		sulfate. The total sodium measurement also includes sodium associated with other
11		contaminants that are not a significant concern for SCC turbine damage. So, sodium
12		monitors provide an indirect indication of chloride, sulfate and sodium hydroxide
13		contamination which is a significant concern for SCC turbine damage.
14		
15		Cation conductivity monitors also give an indirect indication of chloride and sulfate
16		contamination, but these monitors do not give any indication of sodium hydroxide
17		contamination. It's critical to properly monitor sodium levels on a continuous basis in
18		the steam cycle to reduce the risk of sodium hydroxide related SCC turbine damage.
19		
20	Q.	Prior to 2011, did EPRI make any recommendations regarding continuous sodium
21		monitoring?

<span id="page-27-0"></span>DOC Ex. 4, SK-R-1 (Klotz Rebuttal) at102-105.

1 A Yes, EPRI's Cycle Chemistry Guidelines, published in 2002, which are attached to my rebuttal testimony as Schedule 1 and which I've referenced throughout my testimony, also address the importance of continuous online sodium monitoring. 5 Please refer to Figure 1 directly below as an aid to the discussion that follows. 



<span id="page-28-0"></span><sup>&</sup>lt;sup>33</sup> Ex. DOC 4, SK-R-1 (Klotz Rebuttal) at 73.



<span id="page-29-0"></span><sup>&</sup>lt;sup>34</sup> Xcel Ex. \_\_ (DGD-1, Schedule 3) (Daniels Direct) (Sherco 3 had capacity to generate 6350k/lbs/hr of steam); Exhibit DOC 4, SK-R-3 (Klotz Rebuttal) at 2 (normal makeup water flow is 50 to 100 gpm.) 100 gpm equals approximately 50k lbs/hr. 50k lbs. per hour is less than 1% of 6350k lbs. per hour.



$\mathbf{1}$		Elevated MS or RH sodium could be caused by elevated drum or feedwater
$\overline{2}$		sodium levels from condenser leaks or contaminated makeup water, or from
3		excessive mechanical carryover.
4		Demineralizer effluent (DE): This sample is located between the demineralizer
5		system and the makeup water storage tanks. Elevated DE sodium could indicate
6		that the cation resin in the system is spent and needs to be regenerated.
7		Chronically elevated DE sodium would likely indicate that the demineralizer
8		system is not functioning properly because of mechanical issues or because of
9		poorly performing ion exchange resins for example. It is critical to continuously
10		monitor DE sodium to avoid producing makeup water that is contaminated with
11		excessive sodium and to avoid contaminating the makeup water storage tanks
12		with excessive sodium. Contaminated makeup water is one of the possible
13		sources of contamination entering the steam path to the turbines.
14		
15	Q.	Did Sherco 3 follow EPRI's recommendations for continuous online sodium
16		monitoring?
17	А.	From 1999 until the SCC turbine failure in 2011, Xcel followed some of EPRI's
18		recommendations but not all of them: <sup>35</sup>
19		[NONPUBLIC INFORMATION BEGINS
20		
21		

<span id="page-31-0"></span><sup>35</sup> Ex. DOC 4, SK-R-10 (Klotz Rebuttal).

 $\overline{\phantom{a}}$ 



<span id="page-32-0"></span>DOC Ex. 1, RAP-D-22 at 22 (Nonpublic).

<span id="page-32-1"></span>DOC Ex. 4, SK-R-5 (Xcel Response to DOC IR S95).

<span id="page-32-2"></span>DOC Ex. 4, SK-R-10.







<span id="page-35-0"></span>

# **V. Makeup Water Quality**

<span id="page-35-1"></span>Ex. DOC 4, SK-R-3 (Klotz Rebuttal) at 6.<br> $40$  Ex. DOC 4, SK-R-10.

<span id="page-35-3"></span><span id="page-35-2"></span>Ex. DOC-4, SK-R-3 (Klotz Rebuttal) at 6.

<span id="page-35-4"></span>Ex. DOC 4, SK-R-10.

$\mathbf{1}$	Q.	Would you please provide an overview of makeup water quality as it relates to the
$\overline{2}$		risk of SCC turbine damage?
$\mathbf{3}$	А.	Makeup water is used to replace water and steam that leaves the boiler water and
4		steam cycle. Losses of cycle water and steam occur for various reasons including leaking
5		pipes, leaking seals, water for soot blowing, and take offs for chemistry samples.
6		
7		The Sherco generating site produced makeup water for all 3 operating units from well
8		water. Well water was processed through various pieces of equipment in the site's
9		demineralizer system to purify the water for use in the generating plants. Purified water
10		from the demineralizer system was forwarded to makeup storage tanks and then
11		forwarded to the hot wells of the Sherco site's three operating units (not just Sherco 3)
12		on an as needed basis.
13		
14	Q.	Has EPRI published recommendations regarding makeup water quality?
15	А.	Yes. Makeup water quality is directly related to the amount of chemical contamination
16		in the makeup water. Low quality makeup water means that the water contains higher
17		levels of chemical contamination. High quality makeup water means that the water
18		contains lower levels of chemical contamination. The key makeup water contaminants
19		that relate to SCC turbine damage include chloride, sulfate, and sodium. <sup>43</sup> The EPRI
20		recommended makeup water limit for each of these contaminants is 3-ppb. 44

<span id="page-36-1"></span><span id="page-36-0"></span>Ex. DOC 4, SK-R-1 (Klotz Rebuttal) at 72-75. 44 Ex. DOC 4, SK-R-10 (Klotz Rebuttal).

$\mathbf 1$		
$\overline{2}$		A significant amount of the sodium in the makeup water will be converted to sodium
3		hydroxide in the condensate polishers. From the polishers, some of this sodium
4		hydroxide will bypass the boiler and directly enter the steam path to the turbines via the
5		attemperator sprays. The remainder of the sodium hydroxide will be fed directly into
6		the boiler where it will build up in concentration unless the boiler is blown down. If the
7		boiler isn't blown down to remove the sodium hydroxide, it can build up enough to
8		cause excessive carryover of sodium hydroxide from the steam drum into the steam
9		path to the turbines.
10		
11	Q.	Were the Sherco site's makeup water limits for chloride, sulfate, and sodium
12		consistent with the EPRI recommended makeup water limits?
13	А.	Based on my review of the Sherco Chemistry Department manual, the makeup water
14		limits were considerable higher than the EPRI's recommended limits. According to the
15		Sherco Chemistry Department manual, the limits for chloride, sulfate and sodium were
16		as follows: [NONPUBLIC INFORMATION BEGINS
17		
18		
19		
20		

<span id="page-37-0"></span><sup>45</sup> Ex. DOC 4, SK-R-6 (Klotz Rebuttal) at 37 (NSP Sherburne County Generating Plant Chemistry Manual) (Nonpublic).



<span id="page-38-0"></span>Id. at 38.

<span id="page-38-2"></span><span id="page-38-1"></span><sup>&</sup>lt;sup>47</sup> DOC Ex. 4, SK-R-10 (Klotz Rebuttal).<br><sup>48</sup> DOC Ex. 4, SK-R-8 (Klotz Rebuttal) (Grab sample analysis, demineralizer effluent).

<span id="page-38-3"></span>DOC Ex. 4, SK-R-9 (Klotz Rebuttal) (Grab sample analysis, makeup storage tank).

$\mathbf{1}$	Q.	What were the results of your limited evaluation of Sherco's makeup water quality
$\overline{2}$		data?
$\mathbf{3}$	А.	For the demineralizer effluent grab samples, nearly all the sodium and silica results that
4		were provided were reported simply as "< 5-ppb". Based on the grab sample results
5		that Xcel provided, it's not possible to know if Sherco's makeup water consistently met
6		the EPRI recommended limit of 3-ppb for sodium and silica. <sup>50</sup> Nearly all the
7		demineralizer effluent specific conductivity grab sample results that were provided were
8		in compliance with EPRI's recommended limit of 0.1 uS/cm. <sup>51</sup>
9		
10		For the grab samples that were taken from the makeup water supply line to the hot
11		well, nearly all the sodium and silica results that were provided were reported simply as
12		"< 5-ppb." <sup>52</sup> Based on the results provided by Xcel, it's not possible to know if Sherco's
13		makeup water consistently met the EPRI recommended limit of 3-ppb for sodium and
14		silica. <sup>53</sup>
15		
16		Xcel also provided demineralizer effluent pH grab sample results from March of 2004
17		through December of 2011. The pH results for 127 different grab samples across this
18		time were provided. Almost 90% of the results indicated that the makeup water being
19		sent from the demineralizer to the makeup storage tanks was acidic. In other words,

<span id="page-39-0"></span><sup>50</sup> DOC Ex. 4, SK-R-10.

<span id="page-39-1"></span><sup>&</sup>lt;sup>51</sup> Id.; DOC Ex. 8 (Klotz Rebuttal)<br><sup>52</sup> DOC Ex. 4, SK-R-9 (Klotz Rebuttal).

<span id="page-39-3"></span><span id="page-39-2"></span><sup>&</sup>lt;sup>53</sup> DOC Ex. 4, SK-R-10 (Klotz Rebuttal).

$\mathbf 1$		the pH was below 7 for 90% of the samples. The lowest pH result provided was 5.1, and
$\overline{2}$		the average pH result provided was $6.2^{54}$
$\mathbf{3}$		
4		The Sherco demineralizer effluent pH results provided by Xcel were typically acidic. This
5		indicates that anionic contaminants such as chloride, sulfate and bicarbonate were
6		making it through the demineralizer system without being completely removed. If the
7		pH of the demineralizer effluent was over 7, it would be basic rather than acidic. If it
8		was basic, that would indicate that cationic contaminants like sodium and calcium were
9		making it through the demineralizer without being completely removed.
10		
11		Demineralizer systems are not perfect. Some anionic contaminants and some cationic
12		contaminants are always going to pass through without being removed. Because the
13		demineralizer effluent was normally acidic, more anionic contaminants were making it
14		through the system without being removed than cationic contaminants. This could
15		indicate that there was a performance issue with the anion removal portions of the
16		demineralizer system. Chloride and sulfate are anionic contaminants that can
17		contribute to SCC turbine damage. Xcel did not provide any chloride or sulfate analysis
18		results for the makeup system.
19		
20	Q.	Was the Sherco site's makeup water quality sufficient to avoid the Sherco 3
21		SCC turbine failure in November of 2011?

<span id="page-40-0"></span>DOC Ex. 4, SK-R-8 (Klotz Rebuttal).

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<span id="page-41-0"></span>







