BEFORE THE OFFICE OF ADMINISTRATIVE HEARINGS FOR THE MINNESOTA PUBLIC UTILITIES COMMISSION STATE OF MINNESOTA

IN THE MATTER OF AN APPLICATION OF NORTHERN STATES POWER COMPANY FOR AUTHORITY TO INCREASE RATES FOR ELECTRIC SERVICE IN THE STATE OF MINNESOTA MPUC Docket Nos. E002/GR-12-961 E002/GR-13-868

IN THE MATTER OF THE REVIEW OF THE ANNUAL AUTOMATIC ADJUSTMENT REPORTS FOR ALL ELECTRIC UTILITIES

E999/AA-13-599 E999/AA-16-523 E999/AA-17-492 E999/AA-18-373

OAH Docket No. 65-2500-38476

SURREBUTTAL TESTIMONY OF

DAVID G. DANIELS

On Behalf of

NORTHERN STATES POWER COMPANY

October 30, 2023

Schedules

Document	Schedule			
Xcel Energy Response to DOC	Schodulo 1			
Information Request No. 51	Schedule 1			
Xcel Energy Supplemental Response to	Sehedule 2			
DOC Information Request No. 51	Schedule 2			
Xcel Energy Response to Information	Sahadula 2			
Amended Request No. 97	Schedule 5			
DOC Response to Xcel Energy				
Information Request No. 34	Schedule 4			

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Daniels Surrebuttal

1

Q. What is the purpose of your Surrebuttal Testimony?

A. In the four sections below, I respond to rebuttal testimony of Mr. Steve Klotz
regarding: (1) Cycle Chemistry Performance Review and Improvement Programs; (2)
Mechanical Carryover; (3) Sodium Monitoring; and (4) Makeup Water Quality.

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1. FORMAL CYCLE CHEMISTRY REVIEW AND IMPROVEMENT PROGRAM¹

According to his own testimony, Mr. Klotz's experience in the utility industry has 6 7 been as a corporate chemist for Consumers Energy (CE). It is therefore understandable that he is a strong advocate of the programs he was paid to develop and maintain for 8 CE. However, what he developed for CE was not industry standard from 2000 to 2011. 9 In my experience during that time, the majority of the U.S. utility industry did not have 10 such a formal program. Even today, a "formal cycle chemistry review and improvement 11 program" as defined by EPRI, to which Mr. Klotz refers, is not industry standard 12 practice. 13

14 Mr. Klotz's opinion also appears to be one based on semantics: whether the program was formal rather than informal, without regard for the actual cycle chemistry 15 16 impacts of the program. He acknowledges that the Company had "informal evaluation" and communication processes," including "logbook entries, chemistry monitor checks, 17 daily plant meetings" and other communications.² The Company therefore engaged in 18 regular, repetitive, and consistent processes led by an experienced chemistry lead and 19 supported by a chemistry laboratory that together were sufficient to identify and 20 respond to the presence of contamination in the steam cycle. Regardless of whether it 21 was a "formal" program to Mr. Klotz, the Company's monitoring and review of Unit 3 22 23 cycle chemistry was reasonable and consistent with, if not better than, practices at other 24 utilities in those years.

¹ Klotz Rebuttal, p. 8-13.

² Klotz Rebuttal, pp. 9; see also id., 39.

Although Mr. Klotz concluded that these "informal" processes were not sufficient 1 to avoid the 2011 Event,³ this is based on nothing more than speculation, as he also 2 admits that he did not "complete an analysis of the cycle chemistry compliance 3 performance of Sherco 3 prior to the 2011 SCC LP turbine failure."⁴ His failure to 4 comprehensively review the available cycle chemistry data also undercuts Mr. Klotz's 5 conclusion that "the cycle chemistry practices at Sherco 3 contributed to the SCC failure 6 of the LP turbine in November of 2011."5 Mr. Klotz relies entirely on the analysis of 7 other experts to support this testimony.⁶ In contrast to Mr. Klotz, I have reviewed all 8 available data, and have found no evidence that the boiler and turbine were operated 9 with concentrations of sodium hydroxide that were excessive and outside of reasonable 10 and prudent practice. Fundamentally, as GE and industry experts acknowledge,⁷ if the 11 rotor design and operation generate sufficient stresses, there is no known level of 12 13 sodium hydroxide low enough to guarantee it will not "initiate and sustain SCC 14 damage."

Finally, Mr. Klotz's position that the data records provided are too incomplete to 15 make such a determination is untrue.⁸ Although the PI (plant historian) data cited by 16 17 Mr. Klotz is not complete by itself, when combined with other data sources and laboratory records, a sufficiently complete picture can be produced to determine 18 whether cycle chemistry issues existed sufficient to warrant an inspection full blades-19 off inspection of the turbine during the 2011 outage. I reviewed all of the available 20 information for Sherco 3, and found no evidence that the chemistry team or operators 21 ignored or continued to operate the boiler with contamination. They monitored the 22 system continuously and, when necessary, took action. 23

³ Klotz Rebuttal, pp. 9-10.

⁴ Klotz Rebuttal, pp. 10-11.

⁵ Klotz Rebuttal, p. 7.

⁶ Klotz Rebuttal, p. 7.

⁷ E.g., Daniels Direct, p. 13-14; Xcel Energy Resp. to IR 51 & Attachment A (see Exhibit____(DGD-3), Schedule 1); Xcel Energy Suppl. Resp. to IR 51 (see Exhibit____(DGD-3), Schedule 2); Tipton Direct, p. 16.

⁸ Klotz Rebuttal, pp. 10-11.

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2. MECHANICAL CARRYOVER⁹

Mr. Klotz's testimony acknowledges that "[t]here are several ways to monitor 2 mechanical carryover," identifying both direct and indirect methods, and stating that 3 the direct method is more reliable than indirect methods.¹⁰ The cycle chemistry 4 monitoring at Sherco 3 indirectly monitored mechanical carryover. In finding the 5 Company's practices insufficient, Mr. Klotz appears to be holding the Company to the 6 7 highest standard—not a prudency standard—when he criticizes the Company for not monitoring mechanical carryover via a specific test protocol. Indeed, the testimony he 8 9 cites to from Duane Wold on this seems to be about a specific mechanical carryover test set forth in an EPRI document, not about whether mechanical carryover was ever 10 monitored. However, consistent with Mr. Klotz's testimony that "[c]ontinuous online 11 measurement of steam cation conductivity and steam sodium is an indirect way of 12 monitoring" mechanical carryover, the Company's cation conductivity and steam 13 14 sodium monitoring confirms that mechanical carryover was not a significant¹¹ issue at Sherco 3. Indeed, test results of the main steam chemistry do not show evidence of 15 16 abnormal carryover. Further, Mr. Klotz acknowledges that "visual inspection" is another method to determine mechanical carryover.¹² Xcel conducted a physical 17 inspection of the steam drum every three years, which showed no indication of problem 18 with mechanical carryover.¹³ Evidence that the steam drum separation equipment was 19 working properly can be seen in the photos of the turbine inspections that were 20 performed, including the condition of other turbine blade surfaces after the event, 21 which were very well documented. The blades removed from around the failure were 22 clean, with very little operationally-related deposit on the blade surface. The formal 23

⁹ Klotz Rebuttal, pp. 21-23.

¹⁰ Klotz Rebuttal pp. 15-16.

¹¹ I say "significant" because, as Mr. Klotz acknowledges, "a certain amount of entrained water droplets will always exit the steam drum with the steam." Klotz Rebuttal, pp. 14-15. So, it is not a question of whether mechanical carryover occurs, but whether the mechanical carryover is significant enough to cause caustic buildup on the turbine. ¹² Klotz Rebuttal, pp. 16-17.

¹³ Xcel Energy Resp. to Amended IR 97 (see Exhibit____(DGD-3), Schedule 3).

mechanical carryover test which Mr. Klotz cites is difficult to perform, and in my
 experience, is not routinely performed by utilities after boilers are commissioned.

Finally, when I concluded that I "could find no evidence that the plant was 3 operated in a condition that would have sent contaminated steam to the steam 4 turbine,"¹⁴ this conclusion is based on EPRI's boiler chemistry guidelines, which the 5 plant followed. EPRI takes total carryover into account when it generates these limits, 6 7 including limits on boiler sodium and boiler cation conductivity. In the extremely rare instances when there were conditions in the boiler water that could have contaminated 8 the steam, the laboratory and operations personnel at Sherco 3 took immediate 9 corrective action to prevent contamination from reaching the turbine. I found no 10 periods where the plant ignored contamination in the boiler, which would have resulted 11 in significant contamination of the steam. 12

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3. SODIUM MONITORING¹⁵

14 Mr. Klotz testifies that "Xcel followed some of EPRI's recommendations but not all of them,"¹⁶ implying that by failing to follow all of them, the Company was in 15 16 some way operating imprudently. I strongly disagree. *First*, EPRI produces 17 recommendations, not requirements, for their member utilities, stating very clearly that their recommendations must be "adapted and customized," supporting plant-specific 18 and experience-based modifications.¹⁷ Yet without considering plant-specific or 19 experience-specific application of the given EPRI standards to Sherco 3, Mr. Klotz 20 incorrectly claims that Sherco 3 "failed to meet EPRI recommendations."¹⁸ Second, in 21 my work, the best power plants do exactly what EPRI recommends by adapting the 22 published chemistry guidelines to their particular situation, meaning there are some 23 sample points or on-line chemistry instruments which are in the EPRI guidance 24

¹⁴ Klotz Rebuttal, p. 23 (citing Daniels Direct, p. 24).

¹⁵ Klotz Rebuttal, pp. 23-29.

¹⁶ Klotz Rebuttal, p. 28.

¹⁷ See Daniels Rebuttal, pp. 16-17.

¹⁸ Klotz Rebuttal, p. 24.

document that they may not have or where modifications are made consistent with
plant experience. This is what the Sherco plant did. *Third*, when asked if Mr. Klotz's
own "formal program" followed each and every EPRI recommendation, Mr. Klotz
admitted that it did not, but aligned "whenever practical and to address gaps based on
an evaluation of risk and cost."¹⁹ Again, this is what the plant chemist at Sherco 3 did.²⁰

Fourth, as to Mr. Klotz's specific criticisms of the Sherco 3 continuous sodium 6 monitoring, the monitoring in place was more than sufficient to identify contamination. 7 For example, while Sherco 3 did not have a redundant sodium analyzer at the 8 9 Economizer Inlet sample point, it did monitor sodium continuously at the Condensate Pump Discharge sample point—the first place that contamination would be detected 10 from either the condenser or the water treatment area. That was reasonable.²¹ While 11 they did not continuously monitor sodium directly in the Main Steam sample until after 12 2008, they did continuously monitor it in the boiler (or drum water), which was 13 14 reasonable. But most importantly, the Company paid attention to the output of the continuous monitoring instruments they had and took action if there was 15 16 contamination. Again, evidence of this was the condition of the blade surfaces after the 17 Event: the blades remote from the area of failure were clean, with very little if any operationally-related deposit on the blade surface. 18

Finally, Mr. Klotz claims that because the Company did not monitor Main Steam sodium prior to 2008, "Sherco 3 was blind to intermittently excessive mechanical carryover of sodium hydroxide from the steam drum into the steam path to the turbines during this timeframe"²² stating that there was "excessive mechanical carryover" as if it were a known fact. However, nowhere does he provide evidence that such "excessive mechanical carryover" existed during the 11 years prior to the Event. A lack of

¹⁹ See DOC Resp. to IR 34(e) (see Exhibit___(DGD-3), Schedule 4).

²⁰ See, e.g., Daniels Rebuttal, p. 12.

²¹ See Klotz Rebuttal, p. 26.

²² Klotz Rebuttal p. 31.

monitoring at a specific sample point cannot be equated with the presence of sodium 1 hydroxide in the steam. For the reasons given above, other data would have indicated 2 an issue, and I have seen nothing to indicate excessive mechanical carryover at Sherco 3 4 3-and Mr. Klotz has not presented any evidence otherwise. It is also important to note that mechanical carryover is not selective to just sodium salts. Any other contaminants 5 in the boiler water would have likewise been carried over into the steam, producing an 6 elevated Main Steam cation conductivity reading, which Sherco has monitored 7 continuously since 1987. The data does not show cation conductivity levels which 8 would indicate "excessive mechanical carryover." In addition, had there been "excessive 9 mechanical carryover," it would have shown up when the Main Steam sodium 10 monitoring was started in 2008. But that monitoring showed very low levels of sodium 11 in the steam. 12

The question is whether the Company had a chemistry program that was reasonable, and it did. Mr. Klotz has only argued that the Company's program did not perfectly align with every one of EPRI's Steam Cycle Chemistry recommendations—a standard his own "formal program" failed to meet and that EPRI itself does not require.

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4. MAKEUP WATER QUALITY MONITORING²³

There are a number of issues with Mr. Klotz's testimony on this issue. *First*, for 18 19 Sherco 3's purported makeup water limits, Mr. Klotz is referencing a chemistry manual produced prior to the plant commissioning in 1987. This document is outdated and 20 does not reflect the sampling or testing practices of Sherco Unit 3 between 2000-2011. 21 Second, Mr. Klotz acknowledges that, regardless of the limits, actual data does not 22 show that Sherco 3 exceeded the applicable EPRI recommended levels.²⁴ As to chloride 23 and sulfate, it is generally accepted by EPRI and the industry that if the water had a 24 specific conductivity of $<0.1 \,\mu\text{S/cm}$, (which the Sherco demineralizer produced) it also 25

²³ Klotz Rebuttal, pp. 33-38.

²⁴ Klotz Rebuttal, pp. 36.

contained less than 3 ppb chloride and sulfate. Besides conductivity, the demineralizer 1 effluent was continuously monitored for sodium and silica. Finally, Mr. Klotz's 2 inference that a low pH of the demineralized water somehow indicated chloride and 3 sulfate contamination is technically flawed.²⁵ As anyone who has measured the pH of 4 demineralized water can attest, the measurement of a grab sample pH is always 5 depressed to about 5.5-6.0 due to the absorption of carbon dioxide gas from the air. 6 The grab sample pH values of demineralized water reported by Sherco are precisely 7 what would be expected and is not evidence of contamination. In sum, there is no 8 9 evidence that the plant fed contaminated demineralized makeup water to the Sherco 3 10 boiler.

11

CONCLUSION

In his rebuttal, Mr. Klotz understandably tries to find areas where there was potential for sodium hydroxide contamination of the steam. Ultimately, his testimony regarding contamination of the steam with caustic during the period between 2000-2011 is all presented in the context of hypothetical risk factors and conjecture. Importantly, consistent with my testimony, he does not present evidence of a single specific event that demonstrates levels of sodium hydroxide contamination in the steam which would have been a significant contributor to the Event in 2011.

²⁵ Klotz Rebuttal, pp. 36-37.

Not Public Document – Not For Public Disclosure Public Document – Not Public Data Has Been Excised Public Document

Xcel Energy	Information Request No.	S51
Docket No.:	E002/GR-12-961, E002/GR-13-868; E999/AA-13-599; E999/AA-14-579; E999/AA-16-523; E999/AA-17-492; E999/AA-18-373	
Response To:	Department of Commerce	
Requestor:	Michael Zajicek	
Date Received:	July 7, 2023	

Question:

Topic:	Sherco 3 operation and maintenance
Reference(s):	Daniels Direct Testimony

In his direct testimony at page 13, Mr. Daniels states that "While it has been shown time and again that elevated concentrations of sodium hydroxide in steam have contributed to turbine rotor failures by SCC, the literature also states that, in the presence of sufficiently high stresses, SCC can occur in 'pure water'....' With respect to this testimony:

- a. Please produce all documents on which Mr. Daniels relies to support the statement that "it has been shown time and again that elevated concentrations of sodium hydroxide in steam have contributed to turbine rotor failures by SCC."
- b. Please produce all documents on which Mr. Daniels relies to support the statement that "in the presence of high stresses, SCC can occur in 'pure water."
- c. Please explain the mechanism that would cause corrosion of the fingerpinned dovetail joints in pure water and result in SCC and the amount of time in a pure water environment that it would take to result in the type of cracking found in the Sherco 3 L-1 LP finer (sic)-pinned joints.
- d. Is it Mr. Daniels opinion that corrosion in the L-1 finger-pinned joints is not accelerated by the presence of sodium hydroxide in steam? If so, please produce all documents that support that opinion.

Response:

- a. Xcel Energy objects to this information request as overly broad. However, see ASME Handbook on Water Technologies for Thermal Power Systems, Paul Cohen, Editor-in-Chief, Chapter 9 Corrosion of Steam Cycle Materials, by Digby D. Macdonald and Gustavo A. Cragnolino, Section 9-5.5 Stress Corrosion Cracking. More particularly section 9-5.5.2 Stress Corrosion Cracking of Low-Alloy Steels, pg. 850-856. A copy of Chapter 9 is produced contemporaneous with this request, as Attachment A to this response.
- b. See response to subpart a. (The ability of SCC to form in pure water, pure steam, or pure condensate is mentioned in this section of the referenced handbook.) However, the statement taken from Mr. Daniels' testimony cited at the beginning of this document is misrepresented. The sentence quoted continues ... "where the concentration of sodium hydroxide is so small that it could not be measured." Thus, the theoretical concept of "pure water or pure steam" is here defined as water or steam in which the sodium hydroxide concentration is too low to be analytically determined. Intergranular stress corrosion cracking in low alloy steel has always been associated with the presence of some concentration of caustic. This is well documented in the above referenced material. The question here is whether this particular GE turbine design, (specifically the finger dovetails) can operate with prudent chemistry control without developing SCC. Furthermore, Mr. Daniels' statement is consistent with GEK-25407c, wherein GE states that the state of knowledge regarding SCC in turbine rotor material does not allow GE to establish a safe level caustic in the steam for their turbines.
- c. Experts, such as Mr. Macdonald, cited above, agree that the mechanism for stress corrosion cracking is not fully understood. However, Mr. Daniels has no reason to expect that the mechanism in this failure would be any different than for any other caustic SCC corrosion. Namely, it is a combination of a susceptible material, environmental conditions, stresses (design and operating stresses), and time.
- d. No, the presence of caustic in the steam would find its way into the high-stress areas of the finger dovetails, and would accelerate caustic stress corrosion cracking in this area.

Witness:	David Daniels
Preparer:	David Daniels
Title:	Senior Principal Scientist
Department:	Acuren Inspection, Inc.
Telephone:	512-407-8598
Date:	July 19, 2023

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 3 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 1 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit (DGD-3), Schedule 1 Page 4 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 2 of 28

CHAPTER 9

annealed Alloy 600. The authors observed that the attack occurs at both the outer and inner surfaces of the C-ring specimens used in their tests, suggesting that tensile stresses were not required to induce intergranular corrosion. However, deep fingers of extremely branched intergranular cracks were observed to extend well beyond the intergranularly corroded area. These observations suggest that high applied stresses (\sim 150% yield strength) may also play a role in the propagation of the cracks. Other authors [42-46] have reported the occurrence of intergranular corrosion on stressed specimens of Alloy 600 when exposed to 10 w / o NaOH solutions containing various impurities, such as carbonate, sulfate, etc., at temperatures of about 300-320°C under various applied cathodic and anodic potentials. However, the morphology of the intergranular attack for some potentials resembles intergranular stress corrosion cracking, rather than a purely intergranular corrosion phenomenon. It has also been reported [47] that concentrations of NaOH equal to or greater than 10 w/o are needed to develop measurable penetrations of the attack along grain boundaries (capsule tests) in testing times of the order of 10 days at temperatures well above 300°C. The estimated rate of intergranular attack was about 0.48-0.72

μm/day in 25 w/o NaOH solution at 330°C. Similar results have been reported by other authors [44], but they claim that the

presence of magnetite is required to enhance the attack, because this oxide sets the potential close to the reversible potential for the hydrogen evolution reaction; the potential region in which IGC is severe. Furthermore, it was suggested [48] that the release of sulfur species from contaminated magnetite is the necessary condition for

intergranular corrosion to occur at a high, easily detectable rate. In model boiler tests, severe intergranular corrosion of Alloy 600 has been observed [40] in the presence of simulated sludge (Fe $_{3}O_{4}$) and low concentrations of NaOH

in the recirculating water. It should be noted that IGC was accompanied by the occurrence of nearly through-wall cracking in many tests.

From the available information, it is apparent that intergranular corrosion in the absence of tensile stresses and caustic stress corrosion cracking of Alloy 600 are closely related phenomena. Therefore, a more detailed discussion on the effect of

alloy microstructure and environmental variables is presented in Section 9-5,5,4.

Stress Corrosion Cracking 9-5.5

For almost a century one of the more insidious forms of alloy failure in industrial applications has been stress corrosion cracking (SCC). This term defines a phenomenon by which many ductile metals and alloys fail by the concurrent action of a tensile stress (applied and/or residual) and a specific corrosive environment. An important observation is that SCC can occur at stresses that may be far lower than those required for macroscopic yielding. Cracks, which are initiated by the specific action of the corrodent at the metal/solution interface, can propagate through the material with velocities ranging from 10^{-12} m/s to 10^{-3} m/s, depending upon the alloy / environment system. These velocities are significantly lower than the rates of crack propagation associated with brittle failure of high-strength steels, which are of the order of several thousand meters per second, corresponding to the propagation rate of elastic waves in solid materials. However, when stress corrosion cracks have propagated to a depth at which the remaining load-bearing section of the material reaches its fracture stress in air, the material fails by normal overload fracture, usually

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MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 5 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 3 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 6 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 4 of 28

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MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 7 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 5 of 28



The principal purpose of this discussion, however, is to emphasize the important role of stress in SCC. It should be noted that, in many cases, the stresses involved

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 8 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 6 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 9 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 7 of 28



stances, alloys that were assumed to be immune to SCC we found to be susceptible in some other, apparently innocuous, environment. Alloy composition is one of the many factors that should be considered responsible for SCC resistance. This is clearly illustrated in Fig. 9-102 from the classical work of Copson [20], where the time to failure of Fe-18Cr-xNi alloy wires, exposed under stress to boiling 42% MgCl₂ solution (154°C), is shown as a function of nickel content. It is evident that in this environment the minimum time to failure corresponds to the composition of the more widely used austenitic stainless steels. On the other hand, nickel contents above 40% render the alloys resistant to cracking. On the basis of results of this type, austenitic nickel base alloys, such as Alloy 800 and Alloy 600 were adopted for steam generator (SG) tubing in PWRs. The possibility of chloride contamination of the associated risk of SCC of AISI 304SS, led to the choice

of nickel-base alloys for avoiding the so-called "transgranular chloride cracking." Many other examples of compositional effects are documented in the literature. Even minor variations in the content of an alloying element may introduce dramatic variations in the SCC resistance, in many cases associated with the appearance of a second phase. Also, the presence of impurities may significantly alter the resistance



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 10 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 8 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 11 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 9 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 12 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 10 of 28

CHAPTER 9

For many alloys, the effect of cold work is of paramount importance. For example, annealed AISI 304SS does not crack intergranularly in oxygenated high purity water. However, when the material is heavily cold-worked, transgranular stress corrosion cracking occurs in pure water with both 0.2 and 200 ppm oxygen at 288°C [22]. The susceptibility of cold worked stainless steel to SCC seems to be associated with the presence of deformation-induced martensite. In addition, as discussed in Section 9-5.4, cold work up to 5–20% prior to sensitization increases the degree of sensitization and therefore the susceptibility to intergranular SCC in high temperature oxygenated water also increases.

Finally, the surface condition, as affected by local work-hardening, phase transformations, residual stresses, embedded material from abrasives and machining equipment, etc., also has a significant influence on the susceptibility to SCC. However, the precise effect is difficult to evaluate. Deep grooves or notches provide local stress raisers and hence are obviously detrimental. On the other hand, compressive stresses, introduced in surface layers by using shot-peening, are beneficial. Nevertheless, if phase transformation occurs as a consequence of shot-peening (i.e., formation of martensite in metastable austenitic stainless steels), the procedure can be detrimental in terms of SCC resistance.

The last group of major influential factors concerning SCC is that associated with the properties of the environment. It has often been stated that the environmental requirements for SCC are highly specific. However, the number of environments known to induce SCC in a given alloy has increased substantially during the last three decades and the concept of solution specificity is not as firmly based as before. As an example, Table 9-19 shows the environments known to induce SCC in carbon steels and austenitic stainless steels in 1950, as compared to those reported in 1985. The list does not pretend to imply that, for both types of alloys, SCC will occur independently of other environmental variables, such as temperature, pH, solution composition, etc. On the contrary, the requirement of a specific environment for the occurrence of SCC, as related of electrochemical factors such as potential, has been demonstrated many times.

The specific action of the environments included in Table 9-18 in promoting SCC of alloys employed in thermal power plants will be discussed in the following subsections. However, it is convenient to discuss here some basic concepts.

One of the most important conditions that should be satisfied in order to induce environmentally-assisted subcritical crack growth, in particular when anodic dissolution is the dominant process responsible for crack advance (as seems to be the case for the alloy / environment systems listed in the center and the left of Table 9-18), can be expressed as follows. The rate of anodic dissolution at the crack tip should overcome by several orders of magnitude the anodic dissolution rate on the exposed metal surface, otherwise general dissolution will occur. This explains why SCC occurs in alloy / environment systems in which the alloy is essentially passive due to the presence of a protective oxide film. Moreover, if the dissolution rate of the incipient crack walls is close to that at the crack tip, pitting will tend to occur, instead of SCC. In general terms, it is clear that a critical balance must exist between anodic activity and passivity at the metal / solution interface in order for anodic dissolution to occur over a narrow front and hence to preserve the high aspect ratio of the crack. A completely passive condition, on the other hand, cannot lead to

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MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 13 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 11 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 14 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 12 of 28

CHAPTER 9

SCC, because any incipient crack nucleus would be readily rendered inactive by rapid repassivation.

In addition to these concepts, some generalizations can be established regarding the role of anionic species. In the absence of microstructural features that determine the formation of a pre-existing active path (e.g., chromium depletion along grain boundaries in sensitized austenitic stainless steels), the anion involved (e.g., chloride) should be able to induce in a variety of alloys localized breakdown of passivity. Accordingly, for stainless steel in the mill-annealed condition, the potential above which transgranular SCC can occur in chloride solutions corresponds precisely to the critical potential for pitting corrosion. However, the range of potentials within which SCC generally occurs is relatively narrow, because at slightly higher potentials pitting corrosion extends over the whole exposed metal surface. In case of transgranular cracking, very localized pitting corrosion tends to occur preferentially over the slip steps produced by plastic deformation, defining a strain-generated active path.

For alloys that are not commonly regarded as being "passive," such as carbon and low alloy steels, the environments in which SCC occurs do lead to the formation of passive films as illustrated in Figure 9-103. The potential-pH conditions for severe cracking susceptibility of carbon steels are encountered when a protective film (phosphate, carbonate, magnetite, etc) is either thermodynamically stable or metastable but, if ruptured, soluble species such as $Fe(OH)_b^{(2+b)+}$ (where b = 0 to 3) or HFeO₂⁻ can form. In this case, the main role of the anions is to retard the repassivation process on the exposed metal surface, following film rupture produced by the action of the applied stress or strain. At potentials higher than those corresponding to SCC susceptibility, the repassivation rate is so high that the passive film effectively inhibits dissolution at the crack tip. At potentials lower than the so-called Flade potential, active dissolution through a poorly protective surface film takes place and, therefore, the conditions are favorable for general corrosion rather than SCC.

For a variety of alloy / environment systems, in which anodic dissolution at the crack tip seems to be the predominant crack propagation mechanism, an extremely good correlation has been observed [23] between the crack growth rate and the average current density measured on fast straining or abrading surfaces, as shown in Fig. 9-104. The relationship between both quantities derives form the application of the Faraday's law, according to the following equation

$$V = \frac{M}{ZF\rho} i_s \tag{123}$$

where *M* is the atomic mass of the metal, *Z* is the charge of the metal cation, *F* is the Faraday constant, ρ is the density of the metal, and i_{ϕ} is the anodic current density on a rapidly strained metal surface, with the assumption that it is equivalent to the current density at the active crack tip. Since the anodic current density, i_{ϕ} for charge-transfer reactions under activation control is dependent upon temperature (see Section 9-3), it is apparent that temperature has an important effect on crack propagation rates and therefore on SCC susceptibility. Similar considerations can be applied to the accelerating effect of increasing anodic potentials on crack velocity, as observed for a variety of alloy/environment systems. However, as discussed above, relatively large potential increases can alter the nature of the anodic process, leading to pitting corrosion if the potential is well above the pitting potential or to passivation if the formation of a passive film is favored (cf. Fig. 9-103).

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 15 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 13 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 16 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 14 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 17 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 15 of 28

WATER TECHNOLOGY FOR THERMAL POWER SYSTEMS

thereby altering the pH of the environment. However, it is commonly accepted that cations have practically no influence on the kinetics of anodic or cathodic processes on metal surfaces. Therefore, we do not expect that they will directly affect the susceptibility of an alloy to SCC. However, it is known that the time to failure of AISI 304SS in boiling aqueous chloride solutions decreases, following the sequence $Li^+ > Ca^{2+} > Mg^{2+}$ [31]. The apparent explanation is that the pH decreases along the same sequence and, therefore, the increased susceptibility is not due to the effect of the cation per se, but to the change in the pH of the solution.

It has been found, however, that some cations have a specific influence on SCC susceptibility [32], and this is an area that deserves closer scrutiny. Other cations, such as NH₄⁻, are extremely important in the SCC of α -brasses in ammoniacal solutions (see Section 9-5.5.5). Also, in this case, the effect is indirect, because, according to the following equilibrium,

 $NH_{4}^{-} \Leftrightarrow NH_{3} + H^{+}$ (125)

both the concentration of NH $_{a}$ and the pH control the concentration of NH $_{a}$, which is a strong ligand of both copper and zinc (the main alloying elements of α -

These basic mechanistic concepts of SCC have been extensively discussed and brasses). reviewed by many authors [24-30]. It is beyond the scope of this chapter to deal in more detail with the arguments developed in such reviews. Before passing to a descriptive discussion of the alloy-environment systems of interest in the power generating industry, it is convenient, however, to discuss briefly the mechanisms suggested for those systems located on the right side of the spectrum depicted in Table 9-18. At the far right end, mechanical fracture in the absence of corrosion processes is exemplified by the brittle failure of high-strength steels. Moving to the left in the spectrum, the role of the environment becomes more and more pronounced, but it should be noted that high-strength steels are known to be susceptible to SCC in pure water or humid air, even in the absence of reducible species (a very mild environment). On the other hand, the presence of specific reduced species, such as H₂S, significantly enhances the cracking propensity [32]. For these materials, there is now enough evidence to support the concept that hydrogen-embrittlement (HE) is the dominant failure process. A more detailed discussion of this phenomenon, as well as the prevailing mechanistic interpretations, is presented in Section 9-5.7.

For more ductile alloys, in which HE has also been postulated [33] as a possible mechanism for SCC, Ford [30] has emphasized that the sequence of the ratecontrolling steps at a given crack-tip electrode potential and pH may be the same for anodic oxidation processes and for hydrogen discharge, as described by the elementary steps presented in Section 9-4.1.4. In the case of HE, the final electrochemical step of interest is not the chemical or electrochemical desorption of the H₂ molecule, but the entry of atomic hydrogen into the metal lattice. However, the previous steps of mass transport in the solution and charge transfer at the metal/ solution interface, as well as the mass transfer to the bulk of the solution of the solvated cations produced by the charge-transfer reaction, may be the same for anodic dissolution-induced cracking and for HE. Both the hydrogen adatom coverage, which is critical to HE models, and the overall anodic oxidation rate that is critical to strain-induced anodic dissolution models, may be affected by the same rate-determining steps [30].

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 18 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 16 of 28

CHAPTER 9

In the case of SCC, since the metal surface is usually covered by a surface film, there are two important rate-controlling events for the charge transfer reaction (metal oxidation and/or hydrogen reduction) to occur at the appropriate rate within the crack enclave. One of them is the film (oxide, oxyhydroxide, salt, etc.) rupture rate at the crack tip, which is controlled by variables such as local stress, strain rate, film thickness and film rupture strain, substructure of moving dislocations, microstructure, etc. These parameters are dependent in a more general sense on the stress and the material (c.f., Fig. 9-96). The second is the repassivation rate of the crack walls in the vicinity of the crack apex, which is principally affected by the material and the environment (potential, pH, solution composition, etc.).

Both processes of subcritical crack growth, hydrogen-induced and anodic dissolution, may coexist or occur alternately depending upon minor variations in some of the parameters affecting the three major influential factors indicated in Fig. 9-96. This seems to be the case for some of the alloy-environments systems presented on the right side of Table 9-18 (i.e., low alloy steel in turbine environments).

To complete this introductory discussion, it should be noted that most of the mechanistic interpretations of SCC deal with the propagation stage. However, in many of the cases of SCC failure, there is indirect evidence that the initiation stage is the dominant term in the lifetime of the component, and we are of the opinion that not enough attention has been given to this aspect of SCC studies. In this regard, the process of film formation, and the alteration of the film properties by environmental changes, should be properly addressed. In the case of transgranular cracking of annealed stainless steels in concentrated chloride solutions, the subject has been more extensively studied. It is now established [34] that, under conditions leading to transgranular SCC, the original, air-formed oxide film is substantially modified, leading to a less protective state. The film is frequently contaminated with chloride ion. This seems to be the initial process that leads to the nucleation of cracks at specific sites on the metal surface, where the film, ruptured under stress, cannot be easily repaired. However, an alternative explanation has been proposed. It has been claimed [35], that selective dissolution of an alloy component induces the formation of a thin (10-20 nm) dealloyed layer with specific properties as the initial step in the nucleation of a transgranular crack. Detailed arguments have been put forward to explain the cleavage-like features of transgranular cracks, suggesting that the dealloyed layer is reformed at the crack tip following a fast short-range cleavage event. The discontinuous nature of crack growth during transgranular SCC was discussed by these authors [35], with particular reference to α -brasses (see Table 9-18), but the validity of this "dealloying" mechanism is far from unequivocal acceptance by the SCC fraternity.

9-5.5.1 Ferritic Steels. The first documented cases of SCC in the thermal-power industry are the catastrophic failures of steam boilers made of carbon steels in England at the end of the last century. Between 1865 and 1870, 288 cases of explosive failures were reported, which were later attributed to so-called "caustic embrittlement." At the time, the metallurgical nature of the phenomenon was established by determining that the fractures were intergranular. Around 1914, it was recognized that the failures were related to the quality of the feedwater. In order to control the addition of small concentrations of NaOH. Since riveted boilers were employed, steam leaked past badly fitted rivets, so that concentrated NaOH was formed in the

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MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 19 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 17 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 20 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 18 of 28



mechanism is not relevant to the caustic cracking of mild steels. The effect of alloying additions has also been reviewed during the last decade [41, 42]. In moving from the plain carbon steels to low-alloy steels, the alloying additions may influence the SCC propensity by affecting the microstructure or by altering the segregation of impurities or carbon to grain boundaries. They may affect the passivation characteristics of the steel and also its mechanical properties. Recently, Parkins et al. [43] assessed the influence of various alloying elements

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MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 21 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 19 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 22 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 20 of 28

CHAPTER 9

seem to be electrochemical in nature, as reflected in the effect of the various alloying elements on the repassivation rate. The effect of heat treatment, as related to quenching and tempering operations, is very influential upon mechanical properties, microstructure and / or composition of grain boundaries, as well as the effect of grain size, mainly due to its influence on the yield strength. Therefore the relation of all these material variables to the SCC susceptibility should be considered carefully.

Even though the caustic cracking of boilers is not a recurrent problem in the thermal-power industry, due to improved control of the feedwater, it is interesting to note that in the pulp and paper industry widespread incidents of caustic cracking on non stress-relieved welds of carbon steel digesters have been reported recently [44].

In order to complete this discussion on stress corrosion cracking of carbon steels in environments of interest to the thermal power industry, it should be noted that in two separate investigations [45, 46] transgranular cracking of carbon steels has been observed in high-temperature, high-purity water in the presence of dissolved oxygen concentrations of 0.15 ppm. Transgranular cracking occurred at temperatures ranging between 150°C and 250°C and at a dissolved oxygen concentration of 0.16 ppm oxygen. At higher oxygen concentrations (1 and 8 ppm), the temperature range within which cracking was observed extends up to 300°C. At ~0.16 ppm oxygen, the transgranular cracks nucleate from pits formed under the straining conditions of the slow strain-rate tests employed in both investigations (cf. Section 9-5.2), whereas at high oxygen concentrations cracks were not initiated from pits. The authors of both investigations emphasized, however, that the crack propagates at very high stress levels, close to the ultimate tensile strength attained during slow strain-rate testing, and therefore may not pose a serious problem in the various environments encountered in BWR plants. It should be noted that plain carbon steel piping is extensively used in both BWR and PWR nuclear steam supply systems for the feedwater heater train. During the 1970s, BWR designs increasingly specified carbon steels for other systems that were previously constructed from stainless steel. Now, virtually the entire primary pressure boundary piping, the emergency core cooling systems, and the balance-of-plant piping is made of carbon steel. However, no incidents of stress corrosion cracking have been observed in BWRs, whereas a large number of environmentally-assisted cracking failures in secondary feedwater lines of PWRs have been reported. The catastrophic failure of a deaerator vessel in the pulp and paper industry [44] prompted an inspection program that extended to several industries. It was found that 30-40% of those vessels inspected exhibit cracks in welds and heat-affected zones. Analysis of various cases indicated a transgranular mode of crack propagation [47]. Cracking in both PWRs and in pulp and paper deaerator vessels has been attributed to corrosion fatigue, a subject that is discussed in Section 9-5.6. However, the possibility of environmentally-assisted cracking under monotonic loading cannot be neglected for carbon steels with moderately high tensile strength.

From the previous discussion, it is apparent that ferritic steels are susceptible to intergranular cracking in highly concentrated NaOH solutions due to enhanced anodic dissolution along preexisting active paths. This explains the location of this alloy / environment system at the left of the spectrum depicted in Table 9-18. However, for the same type of material exposed to a mild environment (oxygenated pure water) under severe stress conditions, the crack path changes to transgranular.

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MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 23 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 21 of 28



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MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 24 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 22 of 28

	CHAPTER 9
ght of acture ter at - to a ted at ed by ng. As in the	centrated to high levels in the keyway crevices of discs that were located just upstream of the Wilson line (the position at which supersaturated steam condenses to form water droplets). For a nuclear low-pressure turbine at a temperature of about 200°C and a pressure of 690 kPa (100 psia), it is predicted that an NaOH concentration of about 50 w/o can be attained in the water droplets if the caustic concentration in the stream exceeds 1 ppb [51]. After the incident, inspection of the remaining discs revealed the presence of cracks in two additional discs. The steel used in these discs was Fe-3Cr-0.5Mo. Later on, 810 discs from different plants in England were inspected and about 15% were found to have cracks in the keyways [52]. These
el is a lloying	discs were fabricated with different low-alloy steels. An extensive survey was con- ducted in the U.S. [53, 54] and the main conclusion of this study, coupled with the results of extensive programs in the U.K. and elsewhere can be summarized as
some- 1.65%	follows: (a) Cr-Mo and Ni-Cr-Mo-V steels are susceptible to SCC, but 3.5 Ni steel apparently is not.
How- steel is is, two	 (b) Temper embrittlement, even though extremely importantly importantly in particular for SCC. (c) Cracking occurs only in wet steam, at crevices and areas of limited steam
ted by Class mately	 access (i.e., at the location of the so-called Wilson mere austenite grain boundaries, (d) Cracking is usually intergranular, following prior austenite grain boundaries, but may be transgranular, depending apparently upon the contaminants present in
n yield equire-	the steam. (e) Hydroxides and / or sulfides appear to have been responsible for many cracking incidents, but SCC may also occur in high-purity wet steam. The role of other steam incidents, but peen extensively investigated.
Typical or and 0.75-	(f) The period of operation before cracking occurs appears to be related to the (f) The period of operation before cracking occurs appears to be related to the level of contamination present in the system and, possibly, to the type of water chemistry control employed.
.75 Ni, 5. They trength	The majority of the stress corrosion cracks have been detected by inspection before the cracks grew to a critical size and, with the exception of a few cases, the catastrophic consequences of disc disintegration have been avoided.
ture of tough-	Extensive laboratory work has been conducted [35-07] in an attempt of SCC on the conditions for cracking to occur, and to understand the mechanism of SCC on rotor materials. Part of this work has been recently reviewed by Speidel [66, 67].
roides. iadium nent in	The major parameters that influence of the environment, potential, and temperature, intensity, yield strength, composition of the environment, potential, and temperature. Speidel [66, 67] has emphasized that alloy composition does not have an important for the crack growth rate. As illustrated in Fig. 9-107, the crack propagation
der the	effect on the crack growth rate, so that intensity. At very low stress intensities, close rate is extremely dependent on stress intensity. At very low stress intensities, close rate is extremely dependent on stress intensity. At very low stress intensities, close rate is extremely dependent on stress intensity. At very low stress intensities, close rate is extremely dependent on stress intensity. At very low stress intensities, close rate is extremely dependent on stress intensity. At very low stress intensities, close rate is extremely dependent on stress intensity. At very low stress intensities, close rate is extremely dependent on stress intensity. At very low stress intensities, close rate is extremely dependent on stress intensity.
nerous	to the threshold stress intensity value where then increases with increasing stress lower than 10 ⁻¹¹ m/s. The crack growth rate then increases with increasing stress intensity (Region I), until a plateau is reached where crack growth is independent
vas the plant in	of stress intensity (Region II). At even higher stress intensity the crack growth increases again (Region III). The crack growth rate at the plateau, as well as $K_{\rm ISCC}$
ed key- to be a during	are dependent on many environmental variables. It is seen from Fig. 9-107 that the yield strength of the material (in this case ASTM A471 steel) has a strong influence on the plateau crack growth rate, in that the rate
ly high ic con-	increases by more than four orders of magnitude when the year and an

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 25 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 23 of 28



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MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 26 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 24 of 28

CHAPTER 9

from 760 MPa to 1220 MPa by decreasing the tempering temperature. On the other hand, $K_{\rm ISCC}$ is practically not affected by the variation in the yield strength.

As summarized in Fig. 9-108, for a variety of steam-turbine rotor steels, the crack growth rate in Region II (*K*, from 30 to 60 Mpa · m¹₂) is increased one million times by increasing the yield strength from 640 MPa to 1440 MPa. It is clear that the yield strength is a prime variable to be considered in developing strategies to control the SCC of turbine rotor steels. It should be noted that in both Figs. 9-108 and 9-107 the environment is very mild, deaerated water at 100°C. Fig. 9-108 also includes data for aerated 28% NaOH solution at 110°C, which indicate that the composition of the environment also has an important effect on the crack propagation rate. An increase of about 15 times is observed in the presence of a concentrated caustic solution compared with the crack growth rates measured in water. Speidel [67] has also discussed the relation of these laboratory data to apparent crack growth rates, as calculated from failure analysis of steam-turbine discs.

Similar conclusions regarding the influence of yield strength on crack growth rate have been reached by other investigators [54, 62], but there are differences in emphasis on the significance of the yield strength regarding service failures. The problem revolves around the initiation time for crack propagation. As pointed out by Roberts and Greenfield [62], on the basis of laboratory work, cracks are initiated in plain specimens exposed to steam at relatively high stress levels (110% of the yield strength), after prolonged periods (varying from 5000 up to almost 24,000 hr). They indicate that initiation times are highly variable, and that under service conditions they could be significantly affected by impurities present in the steam, flow conditions, etc. They claim, however, that initiation times are reduced by increasing the yield strength of the steel. Even more important, initiation times can be significantly increased by reducing the applied tensile stress or stress concentration effects, as is done by many turbine manufacturers through modifications in the design of the rotor [68]. The process of crack initiation seems to be related to the condition of the oxide film, as affected by temperature, flow rate, potential, and other properties of the environment, but it is obviously the more difficult parameter to account for when analyzing service failures and even laboratory tests.

The influence of metallurgical factors has been discussed at length in Vol. 3 of [54], mainly on the basis of investigations done on plain carbon steels in caustic solutions. Within this context, it is convenient to discuss the influence of molybdenum as an alloying element. Results of investigations conducted in the U.K., in conjunction with the conclusions derived from a survey of operating turbines [52], led to the conclusion that molybdenum is detrimental to SCC resistance, since 3Ni steels (no molybdenum) were found to be non-susceptible to cracking, both in laboratory experiments and service applications. However, with few exceptions, most of the experimental work has been conducted in concentrated NaOH solutions, an environment in which molybdenum is obviously extremely detrimental, as discussed in Section 9-5.5.1. On the other hand, the results of Speidel for deaerated water at 100°C [66], indicate that the absence of molybdenum in a variety of low-alloy steels does not affect the crack growth rate within Region II of the crack velocity vs. stress intensity curve. However, this observation does not imply that the addition of molybdenum to the steels may not be extremely important in the initiation stage. It is interesting to note that no crack initiation was detected in 3Ni steel at the same stress levels and exposure times at which molybdenum-containing steels showed the

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 27 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 25 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 28 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 26 of 28

CHAPTER 9

initiation of cracks [62]. It has been demonstrated [69] that molybdic acid can be leached from 3CrMo steels in boiling water, and it is possible that this is the detrimental species although the mechanism by which it would act is not at all clear.

It is apparent from the extensive research conducted over the last decade that the presence of specific chemical species in aqueous solutions is not a requirement for the development of cracks in typical steam-turbine rotor steels. Pure condensed steam is enough. However, as already indicated, impurities can accelerate the process of crack initiation and can significantly increase the crack growth rate. It is beyond the scope of this section to discuss different processes of transport and concentration of impurities in steam turbines. The implications of these processes in relation to SCC of turbine materials, as influenced by the particular design of the steam-water cycle in BWR, PWR, and fossil-powered plants, and the operating conditions, has been reviewed in [54] (Vol. 4), [70] and [71]. See also Chapters 7, 18 and 16.

Species that seem to affect the SCC susceptibility of steam-turbine steels are OH -, CI -, CO₂₁ and S²⁻. The effect of NaOH has been briefly discussed above. Although the effect of chloride has not been extensively investigated, it was found in two consecutive studies [61, 65] that 3.5% NaCl solution at temperatures ranging from 121°C to 157°C promotes transgranular cracking of A470 and A471 steels when the potential is above a critical value. In NaOH solutions which contain various concentrations of NaCl, a mixed mode of propagation, consisting of intergranular and transgranular cracks, was observed [61, 65]. Recently, the crack growth rate of NiCrMoV steels has been measured in a variety of simulated steam environments at 157°C [72]. It was found that cracking was intergranular in all solutions investigated, with the exception of aerated pure water, in which transgranular propagation was observed. Intergranular stress corrosion cracking of 3CrMo and NiCrMoV has also been observed at potentials close to the active-passive transition in sodium or ammonium acetate and sodium propionate solutions at 90°C [55, 73, 74]. Another factor that influences the crack growth rate is temperature. Apparent crack growth rates (calculated from field failure analyses done for U.K. plants) plotted as a function of reciprocal temperature show an Arrhenius dependence [52]. An apparent activation energy of 46 kJ (11kcal) / mole is calculated from such plots, whereas a similar analysis using data from U.S. plants gave 25 kJ (6 kcal)/mole [53, 54].

Many authors have studied the effect of potential on SCC susceptibility of lowalloy turbine steels in concentrated NaOH solutions [55, 56, 58, 59, 63, 64]. As for other alloy/environment systems it was found that the susceptibility is a strong function of potential. Typical results are shown in Fig. 9-109, in which the behavior of a 3Cr-0.5Mo steel is compared with that of plain carbon steels in deaerated 8m NaOH solution at 100°C, after 24 hr exposure at stresses corresponding to the yield strength. It is seen in this figure that the low-alloy steel shows two cracking ranges. One corresponds to the range of potentials within which mild steels are also susceptible to intergranular cracking, whereas the second appears at higher anodic potentials. Similar results were observed in temperature-embrittled specimens, and in specimens that were subsequently deembrittled, but the latter specimens showed reduced susceptibility and slower crack growth rates in the potential range of -500to $-300 \text{ mV}_{HB/HBO}$ compared with the embrittled material. The authors also report that the open-circuit potential of the low alloy steel invariably attained stationary values in the more anodic cracking zone. Other low-alloy steels (3.5NiCr-MoV, 4.5NiCrMo, 3NiCrMoV), were also found to be susceptible to cracking in this zone.





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MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 29 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 27 of 28



MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 Exhibit___(DGD-3), Schedule 1 Page 30 of 30

MPUC Docket No. E999/AA-18-373, et al. OAH Docket No. 65-2500-38476 DOC Information Request No. S051 Attachment A - Page 28 of 28



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	Supple	ment
Xcel Energy	Information Request No.	S51
Docket No.:	E002/GR-12-961, E002/GR-13-868; E999/AA-13-599; E999/AA-14-579; E999/AA-16-523; E999/AA-17-492; E999/AA-18-373	
Response To:	Department of Commerce	
Requestor:	Michael Zajicek	
Date Received:	July 7, 2023	

Question:

Topic:	Sherco 3 operation and maintenance
Reference(s):	Daniels Direct Testimony

In his direct testimony at page 13, Mr. Daniels states that "While it has been shown time and again that elevated concentrations of sodium hydroxide in steam have contributed to turbine rotor failures by SCC, the literature also states that, in the presence of sufficiently high stresses, SCC can occur in 'pure water'...." With respect to this testimony:

- a. Please produce all documents on which Mr. Daniels relies to support the statement that "it has been shown time and again that elevated concentrations of sodium hydroxide in steam have contributed to turbine rotor failures by SCC."
- b. Please produce all documents on which Mr. Daniels relies to support the statement that "in the presence of high stresses, SCC can occur in 'pure water."
- c. Please explain the mechanism that would cause corrosion of the fingerpinned dovetail joints in pure water and result in SCC and the amount of time in a pure water environment that it would take to result in the type of cracking found in the Sherco 3 L-1 LP finer (sic)-pinned joints.
- d. Is it Mr. Daniels opinion that corrosion in the L-1 finger-pinned joints is not accelerated by the presence of sodium hydroxide in steam? If so, please produce all documents that support that opinion.

Response:

- a. Xcel Energy objects to this information request as overly broad. However, see ASME Handbook on Water Technologies for Thermal Power Systems, Paul Cohen, Editor-in-Chief, Chapter 9 Corrosion of Steam Cycle Materials, by Digby D. Macdonald and Gustavo A. Cragnolino, Section 9-5.5 Stress Corrosion Cracking. More particularly section 9-5.5.2 Stress Corrosion Cracking of Low-Alloy Steels, pg. 850-856. A copy of Chapter 9 is produced contemporaneous with this request, as Attachment A to this response.
- b. See response to subpart a. (The ability of SCC to form in pure water, pure steam, or pure condensate is mentioned in this section of the referenced handbook.) However, the statement taken from Mr. Daniels' testimony cited at the beginning of this document is misrepresented. The sentence quoted continues ... "where the concentration of sodium hydroxide is so small that it could not be measured." Thus, the theoretical concept of "pure water or pure steam" is here defined as water or steam in which the sodium hydroxide concentration is too low to be analytically determined. Intergranular stress corrosion cracking in low alloy steel has always been associated with the presence of some concentration of caustic. This is well documented in the above referenced material. The question here is whether this particular GE turbine design, (specifically the finger dovetails) can operate with prudent chemistry control without developing SCC. Furthermore, Mr. Daniels' statement is consistent with GEK-25407c, wherein GE states that the state of knowledge regarding SCC in turbine rotor material does not allow GE to establish a safe level caustic in the steam for their turbines.
- c. Experts, such as Mr. Macdonald, cited above, agree that the mechanism for stress corrosion cracking is not fully understood. However, Mr. Daniels has no reason to expect that the mechanism in this failure would be any different than for any other caustic SCC corrosion. Namely, it is a combination of a susceptible material, environmental conditions, stresses (design and operating stresses), and time.
- d. No, the presence of caustic in the steam would find its way into the high-stress areas of the finger dovetails, and would accelerate caustic stress corrosion cracking in this area.

Supplement:

b. Xcel Energy further cites to Deposition Exhibit 688, at page 22, in which GE states as follows: "While extensive work done investigating SCC has shown that it is very often associated with 'corrosive' contamination by chemicals such as sulfides, hydroxides and chlorides, it can also occur in pure water."

Witness:	David Daniels
Preparer:	David Daniels
Title:	Senior Principal Scientist
Department:	Acuren Inspection, Inc.
Telephone:	512-407-8598
Date:	July 19, 2023
Supplemented:	July 28, 2023

Not-Public Document – Not For Public Disclosure Public Document – Not-Public Data Has Been Excised Public Document

Xcel Energy	Information Request No.	S97
Docket No.:	E002/GR-12-961, E002/GR-13-868; E999/AA-13-599; E999/AA-14-579; E999/AA-16-523; E999/AA-17-492; E999/AA-18-373	
Response To:	Department of Commerce	
Requestor:	Michael Zajicek	
Date Received:	August 21, 2023	

Question:

Topic:	Cycle Chemistry Performance
Reference(s):	Multiple, see below

This request incorporates by reference the instructions provided in Department Information Request No. S95.

Request: Concerning risk management associated with mechanical carryover from the steam drum to the steam path:

- a. Provide evidence of mechanical carryover risk management program and mechanical carryover performance at Sherco 3 prior to November 2011.
- b. Provide all available chloride and sulfate analysis results for drum water and steam samples at Sherco 3 prior to November 2011.
- c. Provide drum level control and drum pressure performance data for Sherco 3 prior to November 2011.

Amended Request: In response to Xcel's request for clarification of Request Nos. 97a and 97c, the Department amends its request as follows:

a. Provide evidence that, prior to November 2011, Xcel had in place a process, system, mechanism, or method for managing the mechanical carryover of liquid water from the Sherco 3 drum boiler into the steam path to the turbines. Provide all data evidencing or relating to any measurement or monitoring of mechanical carryover of liquid water from the Sherco 3 drum boiler along with the corresponding MW output of Sherco 3 for each pressure measurement.

- b. Provide all available chloride and sulfate analysis results for drum water and steam samples at Sherco 3 prior to November 2011.
- c. Provide all data produced as a result of Xcel's monitoring and/or measurement, prior to November 2011, of the liquid water level in the Sherco 3 drum boiler along with the corresponding MW output of Sherco 3 for each level measurement. Provide all data evidencing or relating to any measurement or monitoring, prior to November 2011, of the internal steam drum pressure of the Sherco 3 boiler along with the corresponding MW output of Sherco 3 for each pressure measurement.

Response:

a. The design of the steam drum by the boiler manufacturer establishes the mechanical carryover of the drum. Xcel Energy's process for managing mechanical carryover from the Sherco 3 drum boiler into the steam path relied on routine physical inspection of the drum internals, as described below.

At Sherco, since 1987, the steam drum has been opened for inspection and repaired every three years. The primary purpose is to assess the inner liner and steam separation equipment. The drum liner is inspected for any signs of wear or damage along the total length of the drum. Any damage to the liner is repaired in place. Hardware is checked for tightness and any looseness is corrected. There are inspection ports built into the liner to access the shell. These ports are opened to inspect the shell and to remove any settled oxide at the bottom of the drum. Initial steam separation occurs at the cyclone separators. These are assessed in place to determine if a portion or all of the cyclone separators need to be removed for further inspection and repair. The inlet ducts are the entrance point of the steam/water mix into the cyclone separator. These are inspected prior to and after the removal of the cyclone separators. Repairs are made to these in the drum. Further steam separation occurs above the cyclone separators at the secondary steam separators. The secondary steam separators are inspected and any damaged separators are replaced. The purpose of the drum inspection and subsequent repairs is to restore design functionality to the drum every overhaul (every three years).

Because Xcel Energy's maintenance process relied on physical inspection, there are no records of measuring or monitoring the amount of mechanical carryover from the Sherco 3 drum boiler. From 2000 to 2011, routine inspections performed on the Unit 3 turbine showed no indication of problems with mechanical carryover that would have triggered additional testing.

- b. The laboratory at the plant did not have the ability to analyze for ppb levels of chloride and sulfate, nor was such testing typically performed on a routine basis. For fossil-fired steam cycles, cation conductivity is the continuous measurement that determines the risk of ppb levels of chloride and sulfate in the steam. Indeed, from at least 2000 to November 2011, routine chloride and sulfate analysis was not required by EPRI or GE; rather, it was expected that plants would only use cation conductivity to infer these parameters. Nevertheless, there were times when Sherco sent samples from various points in the steam cycle on all three units to the Chestnut Street Laboratory for analysis of chloride and sulfate by ion chromatography. Results from this testing can be found in Attachment 1 to this response and in previously produced documents marked as XCEL_Sherco_09_0000697, XCEL_Sherco_09_0000749 - XCEL_Sherco_09_0000752, XCEL_Sherco_05_0101523, XCEL_Sherco_09_0008613. The capability to analyze for low ppb concentrations of chloride and sulfate by ion chromatography, including during the period between 2000 and 2011, was exceptional for the industry and points to the emphasis that Sherco and NSP placed on steam cycle chemistry. Very few fossil-fired power plants of similar size had the capacity to perform these analyses, even by a corporate laboratory.
- c. The steam drum level and MW generation of Unit 3 were stored in the PI system and is provided in Attachment 2 to this response. Drum pressure and corresponding MW generation was included in the PI data previously produced at XCEL_Sherco_09_0001231.

To the extent additional documents or information responsive to this information request are identified, Xcel Energy will supplement this response.

Witness:	David Daniels
Preparer:	Adam Henderson
Title:	Manager, Operations
Department:	Sherco Plant
Telephone:	763-261-3394
Date:	August 30, 2023

Darin Schottler Director, Regional Capital Projects Engineering & Construction 612-630-4403

Northern States Power Company, doing business as Xcel Energy Information Request

Docket No.:	E002/GR-12-961, E002/GR-13-868; E999/AA-13-599; E999/AA-14-579; E999/AA-16-523; E999/AA-17-492; E999/AA-18-373; OAH 65-2500-38476		
	Sherco 3		
Requestor:	Xcel Energy – Lauren Steinhaeuser, Assistant General Counsel		
Requestor email:	lauren.steinhaeuser@xcelener	gy.com	
Requested from:	Minnesota Department of Co	mmerce	
Date of Request:	October 6, 2023	Information Request No.	34
Response Due:	October 18, 2023		

Question:

Reference: Rebuttal Testimony of Stephen E. Klotz, p. 4, lines 2-3

- a. Specify and fully describe the "cycle chemistry specifications and related programs" developed by Mr. Klotz for Consumers Energy, including the year(s) in which each such specification and related program was developed and implemented and identification of any plant(s) to which it applied.
- b. For each such "cycle chemistry specification[] and related program[]" identified in subpart (a) provide all documents describing that specification and related program.
- c. For each "cycle chemistry specification[] and related program[]" identified in subpart (a), indicate whether the specification and related program developed by Mr. Klotz replaced an already existing specification and related program. If so, please describe the specification and related program it replaced and indicate how long that prior specification and related program had been in place.
- e. Specify and fully describe any differences in each "cycle chemistry specification[] and related program[]" identified in subpart (a), including the basis for such differences.
- d. Confirm that each "cycle chemistry specification[] and related program[]" identified in subpart (a) included all EPRI cycle chemistry guidelines (as that term is used on page 9, line 1 of Mr. Klotz's Direct Testimony), including but not limited to all recommended contaminant

limits, sampling points, shutdown timing limits, testing processes and intervals, monitoring processes, and steam purity.

<u>Response:</u> The Department objects to the Request on the ground that it is untimely. Under the ALJ's Second Prehearing Order, all discovery requests were to be served so that answers would be received by October 6. Contrary to that requirement, Xcel served this request on October 6.

Notwithstanding its objection, the Department responds as follows: Mr. Klotz retired in 2021 and no longer has access to Consumers Energy (CE) cycle chemistry related documentation. As such, it's not possible to provide all the requested information in detail.

a. Mr. Klotz developed cycle chemistry specifications for each of CE's 14 coal-fired generating units and both of CE's combined cycle units that were operational during his 12 plus years with the company. Specifications included startup, normal operation and shutdown limits for cycle chemistry parameters at sample locations around the water and steam cycle.

Mr. Klotz also developed cycle chemistry related programs for CE's fleet of generating units. Examples include but are not limited to cycle chemistry alarm response procedures, mechanical carryover testing protocols, boiler tube sampling protocols, chemical cleaning protocols and procedures, online pH analyzer calibration procedures, and fleet cycle chemistry performance tracking protocols.

- b. Mr. Klotz retired in 2021 and no longer has access to Consumers Energy (CE) cycle chemistry related documentation.
- c. All the cycle chemistry specifications developed by Mr. Klotz replaced existing specifications. When EPRI issued new cycle chemistry guidelines, the specifications for all applicable units were revised to align with the new guidelines. Generally, these were minor revisions to the specifications. In some cases, specification revisions were extensive. An example of an extensive revision included eliminating the injection of reducing agent from a newly purchased combined cycle plant and aligning the existing specification with EPRI's guidelines for neutralizing amine treatment. Other examples of specification changes include converting from AVT-R to AVT-O feedwater chemistry and converting from AVT boiler treatment to a low-level phosphate boiler treatment.

Most of the cycle chemistry program development work conducted by Mr. Klotz involved replacing or revising existing programs. Examples of new program development include mechanical carryover testing protocols for combined cycle units, online pH analyzer calibration procedures, a reheater flushing procedure, and protocols for managing cycle chemistry compliance on units scheduled for near-term retirement.

- d. Cycle chemistry specification changes were made to align with new EPRI guidelines or to change feedwater or boiler chemistry treatment programs. Internal CE procedures, guidelines, and protocols were developed or revised to improve the overall performance of CE's cycle chemistry program.
- e. CE's cycle chemistry specifications did not align 100% with all EPRI recommendations. CE's approach was to align with EPRI recommendations whenever practical and to address gaps based on an evaluation of risk and cost. The basis for any exceptions to EPRI recommendations were well documented and were reviewed and approved by plant management before implementation.

Preparer: Title: Department: Telephone: Date: