

June 30, 2014

Dr. Burl W. Haar Executive Secretary Minnesota Public Utilities Commission 121 Seventh Place East, Suite 350 St. Paul. Minnesota 55101

RE: Comments of the Minnesota Department of Commerce, Division of Energy Resources
Docket No. E999/CI-04-1616

Dear Dr. Haar,

On May 28, 2014, the Minnesota Public Utilities Commission (Commission) issued a *Notice* of Comment Period on REC Eligibility in Docket No. E999/CI-04-1616. At its May board meeting, the Midwest Renewable Tracking System (M-RETS) approved the Michigan Renewable Energy Certification System (MIRECs) as a compatible tracking system for importing RECs. The Commission's Notice seeks comment on whether RECs imported from Michigan are eligible for Minnesota Renewable Energy Standard (RES) compliance. The Department offers the following comments.

According to the MIRECS website (<a href="http://www.mirecs.org/">http://www.mirecs.org/</a>), Michigan's tracking system "issues, tracks, and enables retirement and trading of Michigan Renewable Energy Credits (RECs), Advanced Cleaner Energy Credit (ACECs), and Michigan Incentive Renewable Energy Credits (IRECS) under the State's Clean, Renewable and Efficient Energy Act."

Michigan Statutes define an ACECs as a credit representing generation from an "Advanced cleaner energy system" including a gasification facility, industrial cogeneration facility, a coal-fired electric generating facility if 85% or more of the carbon dioxide emissions are captured and permanently geologically sequestered, and a facility that uses technologies not in commercial operation as of the effective of the statute. In addition, Michigan awards additional renewable energy credits known as Incentive Renewable Energy Credits (IRECs) under certain circumstances. Specifically, Michigan awards IRECs as follows:

- a) 2 renewable energy credits for each megawatt hour of electricity from solar power.
- b) 1/5 renewable energy credit for each megawatt hour of electricity generated from a renewable energy system, other than wind, at peak demand time as determined by the commission.
- c) 1/5 renewable energy credit for each megawatt hour of electricity generated from a renewable energy system during off-peak hours, stored using advanced electric storage technology or a hydroelectric pumped storage facility, and used during

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peak hours. However, the number of renewable energy credits shall be calculated based on the number of megawatt hours of renewable energy used to charge the advanced electric storage technology or fill the pumped storage facility, not the number of megawatt hours actually discharged or generated by discharge from the advanced energy storage facility or pumped storage facility.

- d) 1/10 renewable energy credit for each megawatt hour of electricity generated from a renewable energy system constructed using equipment made in this state as determined by the commission. The additional credit under this subdivision is available for the first 3 years after the renewable energy system first produces electricity on a commercial basis.
- e) 1/10 renewable energy credit for each megawatt hour of electricity from a renewable energy system constructed using a workforce composed of residents of this state as determined by the commission. The additional credit under this subdivision is available for the first 3 years after the renewable energy system first produces electricity on a commercial basis.

Renewable Energy Certificates (RECs) each represent the generation of one megawatt hour (MWh) of renewable generation.

The Department does not oppose importing RECs from the MIRECs system for Minnesota RES compliance provided they reflect only RECs, and not incentive RECs (IRECs) or ACES. The Department is unclear whether IRECS or ACES are separately identified and tracked in MIRECs. In particular, if IRECs are aggregated with the RECs generated by a renewable generation facility (*i.e.*, are not separable) the Department would oppose their use for Minnesota RES compliance. Minnesota's RES is intended to reflect the percent of a utility's retail sales in MWh; therefore, MRETS should not grant Minnesota utilities more than one REC for a MWh of renewable generation. Therefore, the Department recommends that the Commission clarify whether IRECs and ACES are tracked separately on the MIRECs system, and if so, allow imported Michigan RECs to be used for Minnesota RES compliance.

With respect to biomass and hydroelectric generation, the Department concludes that variations in state definitions of eligibility for these technologies would require Commission approval prior to RECs being imported in order to assure that a specific facility meets Minnesota's definition of an eligible energy technology under Minn. Stat. §216B.1691. The Department recommends that the Commission require utilities seeking to use imported RECs from biomass or hydroelectric facilities to obtain Commission approval prior to using the RECs for Minnesota RES compliance.

At the time M-RETS was established, the question of whether a demonstration of deliverability needed to occur in order for a REC generated outside of Minnesota, or the M-RETS system, to be used for Minnesota RES compliance. The Department does not believe it is necessary or useful to tie REC usage to deliverability. Just as green pricing customers are not able to guarantee the electrons delivered to their home are renewable, the utilities do not need to guarantee that all electrons delivered to their customers for RES compliance

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are renewable. Rather the utilities and green pricing customers are ensuring that renewable energy is generated and delivered to the grid somewhere. Consequently, the Department recommends the Commission allow the use of imported RECs for Minnesota RES compliance without a demonstration of deliverability.

In conclusion, the Department recommends that the Commission:

- Clarify that IRECs and ACES are tracked separately on the MIRECs system, and if so, allow imported Michigan RECs to be used for Minnesota RES compliance. In the event IRECs and ACES are not separately identified on the MIRECs system, the Department recommends the Commission deny the use of Michigan RECs to comply with Minnesota RES requirements.
- Require utilities seeking to use imported RECs from biomass or hydroelectric facilities to obtain Commission approval prior to using the RECs for Minnesota RES compliance.
- Allow the use of imported RECs for Minnesota RES compliance without a demonstration of deliverability.

The Department is available to answer any questions the Commission may have.

Sincerely,

/s/ SUSAN L. PEIRCE Rates Analyst

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## CERTIFICATE OF SERVICE

I, Sharon Ferguson, hereby certify that I have this day, served copies of the following document on the attached list of persons by electronic filing, certified mail, e-mail, or by depositing a true and correct copy thereof properly enveloped with postage paid in the United States Mail at St. Paul, Minnesota.

Minnesota Department of Commerce Comments

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Dated this 30th day of June 2014

/s/Sharon Ferguson

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