

Direct Testimony and Schedule
Allen D. Krug

Before the Minnesota Public Utilities Commission
State of Minnesota

In the Matter of the Application of Northern States Power Company d/b/a Xcel Energy
for a Certificate of Need for Additional Dry Cask Storage at the
Monticello Nuclear Generating Plant Independent Spent Fuel Storage Installation
in Wright County

Docket No. E002/CN-21-668
Exhibit___(ADK-1)

Policy

March 1, 2023

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Schedule

Statement of Qualifications

Schedule 1

1 **I. INTRODUCTION AND QUALIFICATIONS**

2
3 Q. PLEASE STATE YOUR NAME AND TITLE.

4 A. My name is Allen D. Krug. I am Associate Vice President, State Regulatory
5 Policy for Northern States Power Company, d/b/a Xcel Energy (Xcel Energy
6 or the Company).

7
8 Q. PLEASE SUMMARIZE YOUR QUALIFICATIONS AND EXPERIENCE.

9 A. I have worked for Xcel Energy since 1998, initially as a Manager of Renewable
10 Energy and Energy Contract Coordinator. I then served as a Regulatory
11 Consultant for a number of years before becoming Regional Vice President,
12 Regulatory Administration in 2008. I began my current position in 2013.
13 Prior to joining the Company, I worked for over a decade at the Minnesota
14 Department of Commerce, first as a Statistical Analyst and later as a
15 Supervisor in the Electric Regulatory Unit. My statement of qualifications is
16 provided as Exhibit___(ADK-1), Schedule 1.

17
18 Q. WHAT ARE YOUR CURRENT RESPONSIBILITIES?

19 A. In my current role, I develop regulatory strategy for Xcel Energy across North
20 Dakota, South Dakota, and Minnesota.

21
22 Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY IN THIS PROCEEDING?

23 A. I am the Company’s policy witness in this proceeding, and in that role I
24 present the Company’s overall case to the Minnesota Public Utilities
25 Commission (Commission) in support of our Certificate of Need Application
26 (Application), requesting additional dry cask storage at the Monticello Nuclear
27 Generating Plant (Monticello Plant or the Plant) Independent Spent Fuel

1 Storage Installation (ISFSI). To support our request and inform the
2 Commission's decision, I provide a general overview of the Company's
3 proposal, briefly introduce the Company's other witnesses in this proceeding,
4 and explain why the Monticello Plant remains a vital generation resource for
5 the Company. To extend the life of the Plant, the Company will need to
6 expand the existing ISFSI site and apply for a 20-year Subsequent License
7 Renewal (SLR) with the Nuclear Regulatory Commission (NRC). My
8 testimony supports the conclusion that expansion of the ISFSI, allowing the
9 Plant to continue playing a critical role in the Company's long-term carbon-
10 free generation resource mix, will benefit Xcel Energy customers and meets
11 the Commission's criteria for granting a Certificate of Need.

12
13 Q. DO YOU ALSO SPONSOR ANY SECTIONS OF THE COMPANY'S APPLICATION?

14 A. Yes. I am sponsoring:

- 15 • The Executive Summary
- 16 • Section 1.1, Overview
- 17 • Chapter 2, General Information
- 18 • Chapter 3, Schedule of Other Filings and Section 3.1, Certificate of
19 Need
- 20 • Section 4.1, Adequacy, Reliability, Safety and Efficiency of Energy
21 Supply, portions of which will also be addressed by other witnesses
- 22 • Section 4.3.1, discussing the Monticello Plant's role in meeting
23 Minnesota's energy needs, also addressed by Company witnesses Ms.
24 Pamela Prochaska and Ms. Farah Mandich
- 25 • Section 5.1, Socially Beneficial Uses of the Output of the Facility.

1 Q. HOW IS THE REMAINDER OF YOUR TESTIMONY STRUCTURED?

2 A. My testimony covers the following topics:

- 3 • *Section II*: I provide background information on the Monticello Plant.
- 4 • *Section III*: I address the resource planning implications of extending
5 the operation of the Monticello Plant.
- 6 • *Section IV*: I discuss the ISFSI Expansion and the Relicensing of the
7 Monticello Plant.
- 8 • *Section V*: I discuss how our application meets the Certificate of Need
9 Criteria.
- 10 • *Section VI*: I introduce the Company's other witnesses.

11

12

II. BACKGROUND

13

14 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

15 A. In this section, I provide a brief background of the Company's Monticello
16 Plant and the Plant's recent operating history.

17

18 Q. PLEASE PROVIDE A GENERAL OVERVIEW OF THE MONTICELLO PLANT.

19 A. The Monticello Plant is a single-unit, 671 MW, nuclear-powered, boiling water
20 reactor, electric generating station located in Monticello, Minnesota. Since it
21 began operations in 1971, the Plant has played a critical role in the fleet of
22 resources Xcel Energy uses to serve our customers, generating over 200
23 million megawatt-hours (MWh) of electricity over the past 50-plus years. The
24 Plant provides baseload service, operating 24 hours a day, seven days a week
25 for extended periods of time to meet steady demand for electric power. The
26 Company's Prairie Island Plant and Monticello Plant are the only generating

1 stations in Xcel Energy's system that provide this level of consistent, reliable,
2 carbon-free energy and capacity.

3
4 Q. WHAT IS THE CURRENT LICENSURE STATUS OF THE MONTICELLO PLANT?

5 A. The NRC regulates the operation of nuclear power plants. It granted the
6 Monticello Plant its initial 40-year license in 1970, which allowed the Plant to
7 operate until September 8, 2010. In 2006, the NRC approved a 20-year license
8 extension, which expires on September 8, 2030. As detailed further in Ms.
9 Prochaska's and Ms. Mandich's testimony, the Company has determined that
10 it can continue to operate the Plant safely, reliably, and economically beyond
11 2030. Accordingly, Xcel Energy filed an application with the NRC on January
12 9, 2023 to renew the operating license for the Monticello Plant for an
13 additional 20 years. With such an extension, the Plant would be licensed until
14 September 8, 2050.

15
16 Q. HOW DOES THE MONTICELLO PLANT OPERATE?

17 A. Company witness Ms. Pamela Prochaska provides details on the technical
18 operations of the Plant in her Direct Testimony. But in general terms, the
19 Monticello Plant operates using a boiling water reactor, which boils water to
20 produce steam inside the reactor vessel, which is then directed to turbine
21 generators to produce electrical power. The steam is cooled in a condenser
22 and returned to the reactor vessel to be boiled again.

23
24 The reactor core, which provides the heat used to boil water, is made up of
25 nuclear fuel assemblies. Each assembly contains fuel rods, consisting of high-
26 density ceramic uranium dioxide fuel pellets, each about the size of a thimble,
27 stacked in a tube made of a special steel alloy called Zircaloy. A fission

1 reaction between two particles in the fuel rods creates heat, powering the
2 reactor core. The Company's nuclear engineers carefully monitor and control
3 the reaction within the core to provide the steady baseload power the
4 Company's customers rely on.

5
6 Q. HOW LONG DOES THE FUEL LAST?

7 A. Each nuclear fuel assembly provides heat over about a six-year period before
8 its output declines to the point that it becomes ineffective. Approximately
9 every two years, Xcel Energy shuts down the Plant to refuel one-third of the
10 fuel in the reactor.

11
12 Q. HOW DOES THE MONTICELLO PLANT PROVIDE VALUE TO MINNESOTA
13 CUSTOMERS?

14 A. The Monticello Plant offers customers cost-effective and carbon-free
15 generating capacity that powers hundreds of thousands of homes in the
16 Company's service territory nearly every day of the year. The value
17 proposition for the Plant has several components.

18
19 *Reliable Energy*—The Monticello Plant is among the most reliable generation
20 resources in the Company's fleet. The Plant has achieved an average capacity
21 factor of 95 percent over the past three years. No other generation source in
22 the Company's fleet can be depended on like its nuclear reactors, because
23 plants like Monticello are designed to run at nearly full capacity year-round,
24 while other baseload generation resources cannot because of higher marginal
25 costs. The Monticello Plant and the Prairie Island Plant provide the constant
26 baseload output that remains an important and necessary part of the
27 Company's overall generation portfolio. Ms. Prochaska and Ms. Mandich

1 further discuss the reliability benefits of the Monticello Plant in their Direct
2 Testimonies.

3
4 *Cost-Effective Resource*—The Company’s nuclear fleet can deliver carbon-free
5 energy at a competitive cost. In fact, the Monticello Plant’s marginal cost per
6 MWh is at its lowest point in over a decade. Over this same time period, Xcel
7 Energy has achieved all-time-high capacity factors at the Plant, further
8 reducing the cost per MWh. Ms. Mandich discusses the Company’s resource
9 planning and economic analysis and the recent Commission action approving
10 the Company’s Alternate Plan in the most recent integrated resource plan
11 (IRP) docket, Docket No. E002/RP-19-368 (2019 IRP Docket), which shows
12 that extending the life of the Monticello Plant provides important benefits for
13 customers.

14
15 *Fuel Diversity*—The Company’s nuclear facilities also provide the Company
16 and its customers a hedge against changes in resource availability and fossil
17 fuel prices. As demonstrated by recent price increases for other fuels due to
18 geopolitical events and weather disruptions, Xcel Energy’s nuclear fuel prices
19 remain less volatile and provide a consistent cost per MWh. Ms. Mandich also
20 discusses the importance of fuel diversity from a resource planning and
21 reliability perspective, respectively.

22
23 *Clean Energy*—As discussed further by Ms. Mandich, the Monticello Plant is
24 critical to achieving the Company’s carbon reduction initiatives and to
25 achieving Minnesota’s recently-established standard requiring 100 percent
26 “carbon-free” electricity in the State by 2040. On February 7, 2023, Governor
27 Tim Walz signed into law 2023 Minnesota Laws, Chapter 7, requiring that, by

1 2040, each electric utility generate or procure 100 percent of the electricity for
2 its Minnesota retail customers from a “carbon-free energy technology.” The
3 reliable baseload energy provided by the Plant will be critical to Xcel Energy’s
4 ability to meet this standard.

5
6 Q. HAS THE PLANT OPERATED RELIABLY AND EFFICIENTLY?

7 A. Yes. As Ms. Prochaska discusses in more detail, Xcel Energy has achieved
8 industry leading results in the performance of the Plant and in managing the
9 costs it invests to achieve that performance. The Company’s nuclear fleet has
10 never operated on a more consistent, efficient, and safe basis, and the Plant is
11 one of the system’s most dependable generation resources, with a capacity
12 factor in the last six months of 2022 of nearly 100 percent. In addition, the
13 Company achieved these operational results without increasing its production
14 costs. In fact, both Operations and Maintenance and production costs have
15 decreased in recent years.

16
17 Q. HAS THE PLANT BEEN RECOGNIZED FOR ITS PERFORMANCE RECORD?

18 A. Yes. The Monticello Plant has been rated among the top nuclear plants in the
19 country by the Institute of Nuclear Power Operations (INPO). In fact, the
20 plant has received a “1” ranking for exceptional performance for over ten
21 years, including in its most recent INPO evaluation.

22
23 Q. HOW IS SAFETY REGULATED AND MAINTAINED AT THE MONTICELLO PLANT?

24 A. As noted above, the NRC regulates nuclear power production in the United
25 States, including implementing regulations and conducting oversight to ensure
26 the safety of operations at the Plant. With respect to spent fuel storage, the
27 NRC oversees the design, manufacturing, and use of dry casks to ensure

1 licensees and designers follow safety and security requirements, meet the
2 terms of their licenses, and implement quality assurance programs. The NRC
3 also enforces strict security requirements to protect stored fuel, including the
4 ability to detect, assess, and respond to an intrusion.

5
6 The NRC and plant processes require continuous evaluation of plant and
7 human performance and correction of issues as they are identified. Every two
8 years, the NRC performs an inspection at all commercial nuclear facilities in
9 the United States. The inspections include evaluating station processes and
10 corrective actions for use of industry and NRC operating experience as well
11 as the effectiveness of the stations' audits and self-assessments. In the last
12 inspections at both the Monticello Plant and the Prairie Island Plant, the NRC
13 determined that there was no evidence of challenges to the organization's
14 safety-conscious work environment.

15
16 Q. HAS THE MONTICELLO PLANT RECEIVED POSITIVE EVALUATIONS FOR ITS
17 SAFETY STANDARDS?

18 A. Yes. After completing the modifications required by the NRC in the wake of
19 the Fukushima incident and other safety investments, the Company achieved
20 Column 1 (best) status from the NRC Reactor Oversight Process. This
21 exemplary safety rating underscores the tireless work Xcel Energy has done
22 and continues to do to make the Monticello Plant one of the safest, most
23 efficient, and reliable nuclear facilities in the country.

1 **III. THE MONTICELLO PLANT AND THE COMPANY'S**
2 **INTEGRATED RESOURCE PLAN**

3
4 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

5 A. In this section, I discuss the importance of the Monticello Plant to the Xcel
6 Energy system from a resource planning perspective, as well as the economic
7 analysis that the Company performed on the potential Monticello Plant
8 extension in the 2019 IRP Docket. I also discuss the reliability benefits of the
9 Monticello Plant to the Company and our customers.

10
11 Q. PLEASE DESCRIBE THE MONTICELLO PLANT'S CONTRIBUTION TO THE XCEL
12 ENERGY SYSTEM.

13 A. The Monticello Plant is a key part of the baseload backbone of the Company's
14 system, operating just outside of the Company's largest load center. The Plant
15 provides 671 MW of capacity at a very high capacity factor year-round, and is
16 among the most reliable generators in the Company's fleet. I discuss the
17 reliability impacts of the Monticello Plant in the next section.

18
19 Q. HOW DID THE COMPANY ANALYZE THE POTENTIAL EXTENSION OF THE
20 MONTICELLO PLANT?

21 A. As discussed in detail by Ms. Mandich, the Company analyzed the potential
22 extension of the Monticello Plant as part of its broader analysis of various
23 resource portfolios in the 2019 IRP Docket. The Company performed
24 additional modeling specific to the extension of the Monticello Plant.

1 Q. AT A HIGH LEVEL, WHAT WERE THE RESULTS OF THE COMPANY’S ECONOMIC
2 ANALYSIS?

3 A. The Company’s resource planning analyses generally found that extending the
4 life of the Monticello Plant (1) is cost effective from Present Value of Revenue
5 Requirements (PVRR) perspective; (2) generates considerable savings from a
6 present value of societal cost (PVSC) perspective when environmental
7 externalities are considered; (3) is critical to achieving our carbon reduction
8 goals; and (4) ensures that we maintain a robust share of firm and dispatchable
9 generation relative to peak load across seasons. Specifically, the Company’s
10 resource plan that the Commission ultimately approved (Alternate Plan),
11 which includes an extension of the Monticello Plant through 2040, results in
12 \$46 million in PVRR savings relative to a “business as usual” reference case
13 based on the prior 2016-2030 Resource Plan.

14

15 Q. DID THE COMPANY DRAW ANY HIGH-LEVEL CONCLUSIONS ABOUT THE
16 CONTINUED OPERATION OF THE MONTICELLO PLANT FROM ITS ANALYSES IN
17 THE 2019 IRP DOCKET?

18 A. Yes. In general, the resource plan scenarios analyzed in which the Monticello
19 Plant continued operation past 2030 resulted in expected savings for
20 Company customers.

21

22 Q. HOW WOULD THE COMPANY REPLACE THE MONTICELLO PLANT IF IT WAS
23 REQUIRED TO SHUT DOWN IN 2030?

24 A. If Xcel Energy could not run the Plant beyond 2030, the Company would
25 need to make up the substantial levels of capacity and energy provided by the
26 Monticello Plant to the system. As Ms. Mandich discusses in more detail, this
27 would mean increased market purchases, resulting in higher emissions and

1 leaving customers more exposed to wholesale energy markets, fuel prices, and
2 supply volatility.

3
4 Q. PLEASE ELABORATE ON HOW EARLY RETIREMENT OF THE MONTICELLO
5 PLANT WOULD EXPOSE CUSTOMERS TO WHOLESAL MARKET AND
6 VOLATILITY.

7 A. The Company's analysis found that in the case where the Monticello Plant is
8 retired in 2030, the Company would be more reliant on the MISO wholesale
9 power market to supply enough power to serve hour-to-hour customer load.
10 Unlike a nuclear unit that provides near-constant baseload power, the gas
11 combustion turbines that the model selected as replacement resources are
12 intended to be utilized as peaking capacity. These resources have higher
13 marginal costs, and would leave the Company more reliant on market
14 purchases to serve customer needs. Additionally, replacing the Monticello
15 Plant with gas combustion turbines would leave the Company more exposed
16 to fuel price volatility and supply chain disturbances. Even though Xcel
17 Energy employs appropriate hedging and fuel storage practices to mitigate
18 volatility, gas combustion turbines do not normally have firm fuel delivery
19 contracts and may need to rely on other types of fuel security such as on-site
20 storage of liquid fuels. While these resources are an important part of the
21 Company's resource mix, they do not represent a one-for-one replacement
22 strategy for nuclear capacity in terms of the risk mitigation value they provide
23 to the system.

24
25 Q. WHAT OTHER FACTORS SHOULD THE COMMISSION CONSIDER ASIDE FROM
26 THE MODELED COSTS OF THE PROPOSED EXTENSION?

27 A. The Monticello Plant provides important resource diversity benefits that are

1 crucial to maintaining reliability on the Xcel Energy system. Combined with
2 Prairie Island, the Monticello Plant represents nearly 30 percent of the total
3 electric energy our customers require, making it a critical component of the
4 Company’s overall generation fleet. As discussed above, the Monticello Plant
5 also operates nearly every day of the year at a very high capacity factor, and is
6 less vulnerable to fuel supply issues, price volatility, and severe weather. For
7 example, the Plant, along with the two Prairie Island units, performed at a high
8 level throughout the 2019 polar vortex and the February 2021 cold spell—
9 operating at a 100 percent capacity factor. Even among other traditional
10 baseload resources, the high capacity factor achieved by the Company’s
11 nuclear fleet is unique. This combination of high output and inherent
12 reliability makes the Monticello Plant a critical daily resource for maintaining
13 reliability on the Company’s system.

14
15 Q. BEYOND ITS INHERENT RELIABILITY, DOES THE MONTICELLO PLANT
16 PROVIDE OTHER RELIABILITY BENEFITS TO THE COMPANY’S SYSTEM?

17 A. Yes. As a large, “always-on” baseload resource, the Monticello Plant provides
18 a range of essential reliability services that support system strength and system
19 stability. In general, this means that the Monticello Plant supports the grid’s
20 ability to maintain stable voltages and respond to disturbances on the grid that
21 can affect balance, frequency, or other conditions. Additionally, the location
22 of the Plant near the Twin Cities provides important system balancing benefits
23 by ensuring a consistent injection of power at the Company’s historic
24 generation core near Sherburne County.

1 Q. IF THE MONTICELLO PLANT WERE RETIRED AND REPLACED WITH
2 COMBUSTION TURBINES, WOULD THOSE RESOURCES PROVIDE THE SAME
3 RELIABILITY BENEFITS?

4 A. Not entirely. While combustion turbines can provide some of the same
5 essential reliability services as synchronous generators, these essential
6 reliability services are only provided when the generator is operating. Because
7 any combustion turbine that replaces the Monticello Plant would have a much
8 lower capacity factor than the Monticello Plant, the replacement resource
9 would be less likely to provide the same essential reliability services as the
10 Plant. The same is true for the existing Sherco coal-fired generating units.
11 Because those units only run during certain periods of the year or during peak
12 periods due to economic forces, they would not be able to provide the same
13 year-round essential reliability services as the Monticello Plant.

14

15 Q. HOW DOES MAINTAINING NUCLEAR AS PART OF A DIVERSE MIX OF
16 GENERATING RESOURCES SUPPORT OVERALL RELIABILITY?

17 A. As discussed further by Ms. Mandich, the Company considers the attributes
18 of different resources in its planning processes, as it is important to maintain
19 a mix of large and small generating resources that have different operational
20 attributes. By maintaining a diverse mix of resources including nuclear, the
21 Company can hedge not only against fuel price volatility but also the
22 uncertainty of technological development, future renewable pricing, and the
23 future of renewable capacity values.

1 **IV. THE ISFSI EXPANSION PROJECT AND RELICENSING**

2
3 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

4 A. This section of my testimony introduces both the ISFSI expansion, which is
5 the subject of this Certificate of Need, and the NRC relicensing process that,
6 together with the ISFSI expansion, will allow the Plant to continue providing
7 safe, reliable, efficient carbon-free energy for our customers.

8
9 **A. The ISFSI Expansion**

10 Q. WHAT IS THE ISFSI?

11 A. The ISFSI is an area at the Plant site adjacent to the reactor and turbine
12 building where the Company stores spent fuel in canisters within modular
13 concrete vaults. The modular concrete vaults containing the spent fuel
14 assemblies sit on a reinforced concrete support pad. Concrete approach pads
15 surround the support pad to allow for the placement of vaults and spent fuel
16 canister transfer traffic. Ms. Prochaska discusses spent fuel storage at the
17 Monticello Plant and the proposed ISFSI expansion in more detail.

18
19 Q. HOW MUCH FUEL IS CONTAINED IN THE ISFSI NOW?

20 A. As of January 9, 2023 the ISFSI contains 1,830 spent fuel assemblies.
21 Additionally, the Company stores 1,052 spent fuel assemblies in its spent fuel
22 pool for a total of 2,882 spent fuel assemblies stored at the Monticello Plant.

23
24 Q. IF THE PLANT CONTINUES TO OPERATE PAST 2030, WOULD THERE BE
25 SUFFICIENT SPACE AT THE CURRENT ISFSI FOR ADDITIONAL SPENT FUEL
26 RODS?

27 A. No. Additional dry storage for spent fuel rods is needed for the Plant to

1 continue operations past 2030. However, the Company will need to plan for
2 additional on-site storage even if the Plant begins decommissioning in 2030.
3 As part of the decommissioning process, Xcel Energy will remove all fuel
4 currently in the spent fuel pool inside the Plant to dry storage at the ISFSI.
5 This process would require the Company to either expand its existing ISFSI
6 facility during decommissioning to accommodate the fuel rods already being
7 stored in the spent fuel pool or move fuel to an off-site facility.

8
9 Q. HAS THE COMPANY BEEN ABLE TO IDENTIFY ANY OFF-SITE FACILITIES THAT
10 COULD ECONOMICALLY AND RELIABLY STORE OR REPROCESS ADDITIONAL
11 SPENT FUEL?

12 A. No. The Company has determined that expanding the ISFSI facility is the
13 most economical and reliable method for storing additional spent fuel rods.
14 The Company analyzed four other potential options for disposal of the
15 additional fuel rods: (1) reprocessing spent nuclear fuel, (2) contracting for
16 additional spent fuel storage capacity at an existing offsite spent fuel storage
17 facility, (3) contracting for additional spent fuel storage capacity at an offsite
18 interim spent fuel storage facility in the future, and (4) the availability of a
19 federally-sponsored permanent repository for spent fuel at Yucca Mountain.
20 Ultimately, the Company has concluded that none of the four alternatives
21 represent a viable strategy to support continued operation of the Monticello
22 Plant after it exhausts its current storage capacity. Ms. Prochaska's testimony
23 further details the Company's analysis on each of these alternative options and
24 why ISFSI expansion is the least-cost solution for additional spent fuel
25 storage.

1 Q. PLEASE PROVIDE A HIGH LEVEL OVERVIEW OF THE PROPOSED ISFSI
2 EXPANSION PROJECT.

3 A. The Company's proposal involves the construction of a second concrete pad
4 and modular concrete storage system within the existing ISFSI to support
5 additional storage casks, which will store sufficient spent fuel to allow the
6 Monticello Plant to continue operating past 2030. The largest part of the
7 project would be the construction of a second concrete pad at the site. The
8 Company would also purchase additional dry storage casks to hold the spent
9 fuel rods.

10

11 Q. HOW DOES THE ISFSI EXPANSION PROJECT BENEFIT XCEL ENERGY'S
12 MINNESOTA CUSTOMERS?

13 A. With additional spent fuel storage capacity, the Plant can continue providing
14 reliable, baseload and carbon-free electricity, without exposing customers to
15 the same fuel price or availability concerns as other resource types. Expanding
16 the storage capacity of the ISFSI is necessary to keep this important resource
17 on the system. Once the expansion is complete, the Company will have the
18 ability to run the Plant economically and reliably at least until 2040,
19 representing a long-term hedge against volatile fuel prices and helping the
20 Company and the State of Minnesota meet its carbon reduction goals.

21

22 **B. The SLR Application**

23 Q. WHY DOES THE MONTICELLO PLANT REQUIRE A LICENSE RENEWAL?

24 A. The Plant's license will expire on September 8, 2030. Therefore, to operate
25 the plant past this date, along with the Certificate of Need to allow for
26 additional dry cask storage, the Company will need to obtain a license renewal.
27 The proposed SLR would be the Plant's second license renewal and would

1 extend the Plant's life from 60 to 80 years, with a new expiration date of
2 September 8, 2050.

3
4 Q. APART FROM THE LAST MONTICELLO SLR, HAS THE COMPANY SUBMITTED
5 SLRS FOR OTHER NUCLEAR FACILITIES?

6 A. Yes. The Company also completed an SLR process for its Prairie Island Plant
7 in 2014. Because the Company has already completed the SLR process for
8 the Monticello Plant and the two units at Prairie Island, we expect that the
9 Company's institutional expertise in the relicensing process will help expedite
10 the process for the Monticello Plant's second SLR. Furthermore, the
11 Company plans to study other operators as they undergo the second SLR
12 process to help learn what issues could arise for the Monticello Plant during
13 the relicensing.

14
15 Q. HAS THE COMPANY FILED THE SLR APPLICATION?

16 A. Yes. The Company filed an application with the NRC on January 9, 2023 to
17 renew the operating license for the Monticello Plant for an additional 20 years.
18 NRC rules required the SLR application to be filed no later than September 8,
19 2025, but by submitting the SLR application earlier, the Company has
20 minimized the potential for changing regulatory expectations to impact the
21 project.

22
23 Q. PLEASE DESCRIBE THE RELICENSING PROCESS AT A HIGH LEVEL.

24 A. Ms. Prochaska explains the relicensing process in more detail, but in brief, the
25 SLR process includes all of the requirements imposed on an initial 40-year
26 license plus new equipment evaluations and equipment replacement
27 frequencies to mitigate the effects of aging. The Company expects that its

1 previous relicensing efforts will help with many of the relicensing
2 requirements for the Monticello Plant for the second SLR.

3
4 **V. CERTIFICATE OF NEED CRITERIA**
5

6 Q. HOW DOES THE COMPANY’S PROPOSAL FOR ADDITIONAL DRY CASK STORAGE
7 CONFORM WITH THE COMMISSION’S CRITERIA FOR GRANTING A CERTIFICATE
8 OF NEED?

9 A. Xcel Energy’s proposal satisfies all four of the Commission criteria set forth in
10 Minnesota Rules 7855.0120, as outlined in our application at Chapter 4. Those
11 criteria are as follows:

12 A. the probable direct or indirect result of denial would be an adverse effect
13 upon the future adequacy, reliability, safety, or efficiency of energy supply
14 to the applicant, to the applicant’s customers, or to the people of
15 Minnesota and neighboring states;

16 B. a more reasonable and prudent alternative to the proposed facility has
17 not been demonstrated by a preponderance of the evidence on the record
18 by parties or persons other than the applicant;

19 C. it has been demonstrated by a preponderance of the evidence on the
20 record that the consequences of granting the certificate of need for the
21 proposed facility, or a suitable modification thereof, are more favorable
22 to society than the consequences of denying the certificate; and

23 D. that it has not been demonstrated on the record that the design,
24 construction, operation, or retirement of the proposed facility will fail to
25 comply with those relevant policies, rules, and regulations of other state
26 and federal agencies and local governments.

1 With regard to Criterion A, denial of our application for a Certificate of Need
2 would result in an adverse impact on the future adequacy, reliability and
3 efficiency of energy supply, as demonstrated by the Commission's approval of
4 the Company's Alternate Plan in the 2019 IRP Docket and as further discussed
5 by Ms. Mandich. And as Ms. Prochaska discusses, the Plant is one of the most
6 reliable plants on the Xcel Energy system. In order for the Company to
7 continue providing an adequate and reliable supply of electricity to our
8 customers, we need the electricity provided by the Plant. Without the Plant
9 available, its output would have to be replaced by other sources, adding costs,
10 carbon emissions, or both.

11
12 Regarding Criterion B, the Company examined available alternatives to provide
13 the capacity and energy of the Monticello Plant in the 2019 IRP Docket and, as
14 demonstrated by the Commission approval of the Alternate Plan and discussed
15 by Ms. Mandich and Company witness Ms. Jessica Peterson, those alternatives,
16 including the alternative of increased conservation efforts, are either insufficient
17 to replace the capacity and energy supplied by the Monticello Plant or are not
18 superior to continued operation of the Plant. In addition, Xcel Energy
19 examined storage alternatives that may be possible, in lieu of adding dry cask
20 storage capacity at the ISFSI. None of those alternatives provide a more
21 reasonable option to additional dry cask storage at the ISFSI, as discussed by
22 Ms. Prochaska and Company witness Mr. Daniel Flo.

23
24 With respect to Criterion C, the consequences of providing additional dry cask
25 storage that allows the plant to continue operating are more favorable to society
26 than the consequences of denying the Certificate of Need and closing the Plant
27 in 2030. The reliability and efficiency advantages associated with granting the

1 Certificate of Need help foster a strong regional economy, as Ms. Prochaska
2 and Ms. Mandich discuss, while any radiological impacts are minimal, as
3 discussed by Company witness Mr. Glenn Mathiasen. In addition, as I discussed
4 above, the carbon-free energy provided by the Plant helps the Company and
5 the State achieve the ambitious carbon reduction goals that have been set.

6
7 Finally, regarding Criterion D, the Company will comply with all applicable laws
8 and regulations, including the rigorous federal framework in place to ensure safe
9 operation of nuclear power plants and ISFSIs, as discussed by Ms. Prochaska.

10
11 Given that each of the Commission's Certificate of Need criteria has been
12 demonstrated, the Certificate of Need should be granted.

13
14 **VI. INTRODUCTION OF WITNESSES**

15
16 Q. PLEASE INTRODUCE THE WITNESSES PROVIDING TESTIMONY FOR THE
17 COMPANY IN THIS PROCEEDING.

18 A. In addition to my Policy Testimony, the Company sponsors the following
19 witnesses:

- 20 • *Pamela Prochaska*, who sponsors testimony on nuclear operations and
21 nuclear policy.
- 22 • *Farah L. Mandich*, who sponsors testimony on resource planning and the
23 role of the Monticello Plant in the Xcel Energy System.
- 24 • *Daniel S. Flo*, of Merjent, Inc., who sponsors testimony on environmental
25 impacts.
- 26 • *Glenn D. Mathiasen*, who sponsors testimony on radiological impacts.

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- *Jessica K. Peterson*, who sponsors testimony on the Company’s conservation programs and the impacts of those programs on the Company’s capacity and energy needs.

Together, these witnesses provide the information needed to evaluate and approve our Application.

VII. CONCLUSION

Q. PLEASE SUMMARIZE YOUR CONCLUSIONS.

A. The Company’s proposal for additional dry cask storage at the Monticello Plant is necessary to allow the Plant to continue providing Company customers with efficient, reliable and carbon-free baseload power as the system continues to shift to more variable, non-dispatchable resources. This benefit will help the Company maintain reliability during winter storms and seasonal peaking events, with less reliance on market purchases or high marginal cost dispatchable generators. By maintaining the Monticello Plant as a baseload generator beyond 2030, the Company and our customers will benefit from the Plant’s ability to provide low marginal cost power as it continues to develop new low-cost generation sources to replace the Plant when it eventually retires.

Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

A. Yes, it does.

Al Krug

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EDUCATION

1980 University of California, Los Angeles
MA, Economics

1978 Queens College, City University of New York
BA, Economics

WORK EXPERIENCE

2013-Present **Xcel Energy Services, Inc., Minneapolis MN**
Associate Vice President, State Regulatory Policy

- Develop regulatory strategy for NSPM.

2008-2013 **Xcel Energy Services, Inc., Minneapolis MN**
Regional Vice President, Regulatory Administration

- Coordinate regulatory compliance and strategy for NSPM.

2003-2008 **Xcel Energy Services, Inc., Denver, Colorado**
Regulatory Consultant

- Develop regulatory strategy for Commercial Operations.
- Coordinate compliance activity.
- Coordinate internal and external audits of trading activity.

1998-2003 **Xcel Energy Services, Inc., Minneapolis, MN**
Manager Renewable Energy/Regulatory Contract Coordinator

- Develop corporate strategies for renewable energy development.
- Represent Company at state regulatory and legislative proceedings regarding renewable energy issues.
- Negotiate purchased power contracts for renewable energy.
- Manage Energy Market's regulatory interactions with internal and external stakeholders.

1994-1998

Minnesota Department of Commerce, St. Paul, MN
Supervisor, Electric Regulatory Unit

- Manage regulatory staff to participate in state regulatory proceedings before the Minnesota Public Utilities Commission.
- Submit expert testimony in regulatory proceedings.
- Represent the Department of Commerce before the Minnesota legislature.

1982-1994

Minnesota Department of Commerce, St. Paul, MN
Principal Statistical Analyst

- Submit expert testimony in regulatory proceedings.
- Perform economic and statistical analysis to support regulatory and energy policy initiatives.