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April 19, 2023

# VIA ELECTRONIC FILING

Mr. William Seuffert Executive Secretary Minnesota Public Utilities Commission 121 Seventh Place East, Suite 350 St. Paul, MN 55101-2147

# Re: In the Matter of the Decommissioning Trust Fund for the Enbridge Energy, Limited Partnership Line 3 Replacement Pipeline MPUC Docket No. PL-9/CN-21-823

Dear Mr. Seuffert,

Enbridge Energy, Limited Partnership ("Enbridge") submits its supplemental comments in the above-referenced docket. A copy of this filing is also being served as designated on the Official Service List on file with the Minnesota Public Utilities Commission.

Thank you for your attention to this matter.

Sincerely,

Chith Bu

Christina K. Brusven Direct Dial: 612.492.7412 Email: cbrusven@fredlaw.com

## STATE OF MINNESOTA BEFORE THE PUBLIC UTILITIES COMMISSION

Katie Sieben Valerie Means Matthew Schuerger Joseph K. Sullivan John A. Tuma

Chair Commissioner Commissioner Commissioner

In the Matter of the Decommissioning Trust Fund for the Enbridge Energy, Limited Partnership Line 3 Replacement Pipeline

MPUC Docket No. PL-9/CN-21-823

# ENBRIDGE ENERGY, LIMITED PARTNERSHIP'S SUPPLEMENTAL COMMENTS

#### **INTRODUCTION**

Enbridge Energy, Limited Partnership ("Enbridge") submits these supplemental comments concerning its proposed draft trust agreement ("Trust Agreement") in accordance with the Minnesota Public Utilities Commission's ("Commission") November 4, 2022 Order Directing Enbridge to Draft Trust Agreement for Notice and Comment ("November 2022 Order").

As set forth in more detail below, Enbridge respectfully submits that the Commission has sufficient information in this record to order the establishment of a decommissioning trust ("Trust"); in Section III below, Enbridge identifies the process by which a Trust could be established to fulfill the Commission's objective and is consistent with the record in this matter.

#### **DISCUSSION**

#### I. DECOMMISSIONING COST ESTIMATE.

On April 17, 2023, the Department of Commerce, Division of Energy Resources ("DER") filed the decommissioning cost estimate review prepared by WSP USA Inc. ("WSP") on behalf of DER. WSP concluded:

WSP believes that, except with respect to the correct rate of inflation, the 2022 Cost Estimate approach and methodology used

by Enbridge is reasonable, and that Enbridge furnished sufficient information to demonstrate their methodology and assumptions.<sup>1</sup>

With respect to the inflation rate, as WSP notes, in response to an information request, Enbridge provided updated information, explaining that: "If the now-published inflation rate of 14.53% were applied, the total decommissioning trust estimate would increase by approximately \$45 million to \$1,249,000,000."<sup>2</sup> Enbridge appreciates WSP's thorough review of its decommissioning cost estimate and does not object to updating the cost estimate to \$1.249 billion. To the extent applicable, Enbridge will incorporate WSP's comments in future reviews updating the current cost estimate. Enbridge respectfully requests that the Commission accept the Line 93 decommissioning cost estimate of \$1,249,000.

#### II. RESPONSE TO FRIENDS OF THE HEADWATERS REPLY COMMENTS.

In their reply comments, Friends of the Headwaters ("FOH") restate many of their prior arguments. Enbridge has already responded to those arguments and will not repeat those responses again here. Overall, Enbridge's proposed Trust Agreement provides creditor protection to the extent possible, and FOH has not identified an alternative mechanism or trust structure that would accomplish the same goals under existing law.

Enbridge further notes that FOH's reply comments repeatedly reference the potential to refer some matters under consideration in this docket to a separate, future docket. It is unclear to what FOH is referring. Enbridge has made no such proposal in any of its submissions or oral comments in this docket and is unaware of any proposal to establish a separate docket. Rather, the record in this docket is sufficient for the Commission to order the establishment of the Trust.

<sup>&</sup>lt;sup>1</sup> WSP Cost Estimate Review, at 5.

<sup>&</sup>lt;sup>2</sup> *Id.* at Information Request No. 2, dated Mar. 24, 2023.

## **III. FRAMEWORK FOR ESTABLISHMENT OF TRUST.**

In addition to the record developed in Docket 14-916 as part of the Certificate of Need proceedings, the Commission now has the benefit of multiple rounds of comments and record development over the course of multiple years regarding establishment of the Trust. Throughout that process, Enbridge has revised and refined the proposed Trust to address feedback from the Commission, as well as DER and other commenters. In <u>Table 1</u> below, Enbridge sets forth a proposed framework for establishment of the Trust that reflects the current record to assist the Commission in its consideration of this matter. Note that the milestones below also include necessary processes that will occur before the Federal Energy Regulatory Commission ("FERC").

Milestone / Topic	Description						
Establishment of Trust	<ul> <li>Within 60 days of the Commission's order requiring establishment of the Trust, Enbridge will submit a compliance filing with its trustee selection and the final Trust Agreement. The Trust Agreement will be consistent with the terms and conditions identified in Attachment A to Enbridge's April 12, 2023 Reply Comments.</li> <li>Within 90 days after receiving the Commission order requiring</li> </ul>						
Commencement of contributions	<ul> <li>Within 90 days after receiving the Commission order requiring establishment of the Trust, Enbridge will file the Facilities Surcharge Mechanism ("FSM") with FERC, which will include the collection of decommissioning funds to be deposited in the Trust.</li> <li>The FSM becomes effective 30 days after it is filed.</li> <li>Enbridge makes its first monthly contribution to the Trust within 30 days after the FSM becomes effective.</li> </ul>						
Amount of contributions	Total contribution of \$1.249 billion by October 1, 2051, unless revised by Commission order based on subsequent decommissioning cost estimate. Monthly contributions to be calculated using the formulas in Attachment C to Enbridge's January 3, 2023 Comments.						
Compliance filings	<ul> <li>Enbridge will submit compliance filings upon:</li> <li>Trustee selection and finalization of Trust Agreement;</li> <li>Initial funding of Trust; and,</li> <li>Annually with Trust accounting.</li> </ul>						

Table 1

Periodic Commission	Eve
review	

ery five years.

# **CONCLUSION**

The establishment of a Trust that will likely include contributions in excess of \$1 billion is, by necessity, a complex and detailed process. Enbridge's proposal reflects the input of trust law experts and is designed to fulfill the Commission's prior orders regarding establishment of a decommissioning trust. Enbridge remains ready to begin implementation of a Trust on the terms and conditions identified in Table 1 above.

Dated: April 19, 2023

Respectfully submitted,

/s/ Christina K. Brusven

Christina K. Brusven (# 0388226) Haley Waller Pitts (# 0393470) **FREDRIKSON & BYRON, P.A.** 200 South Sixth Street, Suite 4000 Minneapolis, MN 55402-1425 Telephone: (612) 492-7000 Fax: (612) 492-7077 **Attorneys for Enbridge Energy, Limited Partnership**  In the Matter of the Decommissioning Trust Fund for the Enbridge Energy, Limited Partnership Line 3 Replacement Pipeline

MPUC Docket No. PL-9/CN-21-823

## **CERTIFICATE OF SERVICE**

Maia M. Martinez certifies that on the 19th day of April 2023, she e-filed on behalf of Enbridge Energy, Limited Partnership ("Enbridge") a correct copy of Enbridge's Supplemental Comments via eDockets (www.edockets.state.mn.us). Said documents were also served as designated on the Official Service List on file with the Minnesota Public Utilities Commission (attached hereto).

/s/ Maia M. Martinez

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