

February 2, 2024

Will Seuffert, Executive Secretary Minnesota Public Utilities Commission 121 7<sup>th</sup> Place East, Suite 350 Saint Paul, MN 55101-2147

Subject: Dakota Electric Association Reply Comments

In the Matter of Updating Generic Standards for Utility Tariffs for Interconnection and Operation of Distributed Generation Facilities Under Minn. Stat. §216B.1611

Docket No. E-999/CI-16-521

Dear Mr. Seuffert:

On September 1, 2023, the Minnesota Public Utilities Commission (Commission) issued a Notice of Comment Period (Notice) in the above-referenced docket. This Notice stated that the issue to be addressed is:

What changes to the Minnesota Distributed Energy Resources Interconnection Process (MN DIP) should the Commission make to achieve the purpose of Minnesota Law 2023, Ch. 60, Art. 12, Sec. 75 (HF 2310)?

Specifically, the Commission requested that proposals address the following topics:

- 1. Interconnection procedures that allow customer-sited distributed generation projects up to 40 kilowatts alternating current in capacity to be processed according to schedules specified in the MNDIP, giving such projects priority over larger projects that may enjoy superior positions in the processing queue.
- 2. Whether the prioritization of these projects include areas where the distribution system is capacity constrained as well as in areas that are not similarly constrained.
- 3. Whether there are changes to the MN DIP that would be de minimis in nature regarding policy but would update the document to accurately reflect recent changes and references.
- 4. Are there other issues or concerns related to this matter?

On November 1, 2023, Dakota Electric Association (Dakota Electric or Cooperative) submitted a proposal in response to the Commission's Notice. In our proposal filing, we noted that we remain in the "free phase" of distributed energy resource (DER) interconnections so we have not experienced significant interconnection issues or concerns between under 40 kW (small DER) and over 40 kW (large DER) facilities. Given these facts, we proposed a relatively straightforward interconnection review process that we believe provides sufficient preference to small DER systems based on the current realities of our distribution system. Specifically, Dakota Electric proposed a process where utilities maintain at least two queues for DER interconnections. One for systems which are smaller than 40kW, and one for systems larger than 40kW. The utility continues to process less than 40kW DER applications as they come in for all portions of their system which are not already limited. When a larger than 40kW system is proposed, any required studies are completed with a base of existing and proposed level of DER. The base of existing DER is then increased to a level that reflects the expected amount of less than 40kW DER interconnection requests over the next 6 to 12 months. The proposed larger than 40 kW DER is then studied with that updated base of interconnected DER. No other larger than 40kW DER can proceed in that area (substation) until that first DER has completed the process and is cleared for interconnection or withdrawals their request.

The following parties filed proposals on November 1, 2023:

- Minnesota Rural Electric Association;
- Otter Tail Power Company;<sup>1</sup>
- Xcel Energy; and
- Minnesota Solar Energy Installers Association (MnSEIA).

The utility proposals were generally similar and involved the creation of separate queues for small DER and large DER with certain nuances based on the current realities of each utility system. MnSEIA's proposal was somewhat higher level in nature but shared the general concept that there needs to be some sort of queue bifurcation. MnSEIA also proposed three changes to the MN DIP corresponding with its proposal.

On January 19, 2024 the following parties filed comments in response to the four proposals:

- All Energy Solar (All Energy);<sup>2</sup>
- Minnesota Department of Commerce, Division of Energy Resources (Department);
- Coalition for Community Solar Access;
- MnSEIA;
- Xcel Energy;
- Dakota Electric;
- Institute for Local Self-Reliance; and
- Solar United Neighbors.<sup>3</sup>

Dakota Electric reviewed the various comments and most of them focused on Xcel Energy's proposal and topics specific to Xcel Energy. The Cooperative takes no position

<sup>&</sup>lt;sup>1</sup> Otter Tail did not make a formal proposal, but it expressed a willingness to participate in any future Distributed Generation Working Group regarding this topic.

<sup>&</sup>lt;sup>2</sup> All Energy comments were received by the Commission on January 23, 2024.

<sup>&</sup>lt;sup>3</sup> Dakota Electric notes that the Institute for Local Self-Reliance and Solar United Neighbors both requested two-week extensions to provide their comments. It does not appear that the Commission granted these requests at the time these reply comments were filed.

on these Xcel Energy related topics except for the issue of size to load. Dakota Electric touched on the topic of size to load and the impact of export on distribution costs in its discussion topic in our proposal filing. Several parties expressed concern with Xcel Energy's 120% size to load standard and conversely supported the 200% size to load recommendation made by MnSEIA. As noted in our comments, we believe the topic of size to load warrants additional discussion in the Distributed Generation Working Group (DGWG). The Cooperative agrees with the other parties that systems that are not sized to load place additional stresses on the distribution, unreasonably shift costs, and impact overall DER interconnection. However, as noted in our comments, Dakota Electric's understanding of size to load from an operational or engineering perspective is different than MnSEIA's 200% recommendation. This appears to be an issue where there is agreement that an issue exists but more clarity is needed on the overall solution, which is why Dakota Electric believes further discussion amongst DGWG participants is warranted.

Although most party comments addressed Xcel Energy specific topics, the Department and All Energy provided analysis and recommendations related to our proposal. The Cooperative appreciates the thorough review and comments of these parties, including the Department's recommendation that the Commission approve our minor MN DIP changes. Both parties also provided comments on our two-queue proposal and did not oppose our position, although both All Energy and the Department expressed concern about the long-term viability of this option and its applicability to all utilities other than Xcel Energy. As noted in our comments, separate queues may create additional resource issues, particularly for smaller utilities, and may not address certain concerns, including an instance where existing large DER has already taken up free capacity on a portion of the utility system. The Cooperative proposed a two queue solution in an effort to present the Commission with an option that it believes complies with the Legislative direction in Minnesota Laws 2023, Ch.60, Art. 12, Sec. 75 (HF 2310).

<sup>&</sup>lt;sup>4</sup> Dakota Electric Proposal, Pages 9-16.

<sup>&</sup>lt;sup>5</sup> Dakota Electric Comments, Page 4.

<sup>&</sup>lt;sup>6</sup> Dakota Electric Comments, Page 3.

However, as discussed in our proposal filing, Dakota Electric does not currently have queue and interconnection issues because we remain in the "free phase" of DER development, as such, if the Commission does not believe a two-queue system is necessary for our system, we would support that position as well.

Dakota Electric also appreciates All Energy's and the Department's review and response to the discussion topic that we included in our proposal filing. We included this discussion in our proposal filing not as a formal proposal but as a starting point to discuss areas of concern involving DER policy. These topics include the treatment of storage plus storage and the allocation and recovery of DER interconnection costs. The DGWG has been an effective tool in the creation, maintenance, and improvement of the DER interconnection process in Minnesota, which is why the Cooperative raised these issues in our proposal. We believe the DGWG is the venue where these topics can be discussed and refined so that the Commission has an appropriate record to make reasoned policy decisions. Dakota Electric has been an active participant in the DGWG since its formation and is appreciative of the collaborative efforts by parties as they relate to various distributed generation issues, and we are ready to continue participating and attempting to reach agreement on important DER policy.

Specifically on the topic of storage, the Cooperative notes that All Energy supports amending the current MN DIP to no longer treat energy storage and DER capacity on a combined basis. Based on these comments, it is unclear if All Energy is advocating for a change to the MN DIP now or after discussion in the DGWG. As noted in our proposal and comments, Dakota Electric believes this is an issue where changes to the MN DIP can occur to provide additional clarity, but it is important to remember that this issue was discussed at length previously in the DGWG, prior to approval of the current interconnection standards. Given the previous history on this topic, Dakota Electric believes that discussion of this topic is warranted in the DGWG prior to the Commission taking action on potential changes to the MN DIP. This will ensure that there is a full understanding of the topic and potential changes.

<sup>&</sup>lt;sup>7</sup> All Energy Comments, Page 7.

Dakota Electric appreciates the opportunity to provide its response to the comments of other parties in this proceeding. Dakota Electric continues to believe that its proposal is a reasonable path forward that recognizes the current operations of our system as they relate to DER interconnection and provides sufficient preference to under 40kW facilities, as requested by the Legislature. However, if the Commission does not believe our proposal is necessary, Dakota Electric's distribution system and interconnection process remains able to efficiently interconnection member DER without significant issues. The Cooperative also remains committed, and prepared, to work collaboratively in the DGWG to address important current and future DER policy considerations.

If you or your staff have any questions about these comments, please contact me at 651-463-6258 or aheinen@dakotaelectric.com.

Sincerely,

/s/ Adam J. Heinen

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## **Certificate of Service**

I, Melissa Cherney, hereby certify that I have this day served copies of the attached document to those on the following service list by e-filing, personal service, or by causing to be placed in the U.S. mail at Farmington, Minnesota.

Docket No. E-999/CI-16-521

Dated this 2nd day of February 2024

/s/ Melissa Cherney

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Matthew	Melewski	matthew@nokomisenergy.com	Nokomis Energy LLC & Ole Solar LLC	2639 Nicollet Ave Ste 200  Minneapolis, MN 55408	Electronic Service	No	OFF_SL_16-521_Official Service List PUC
Thomas	Melone	Thomas.Melone@AllcoUS.com	Minnesota Go Solar LLC	222 South 9th Street Suite 1600 Minneapolis, MN 55120	Electronic Service	No	OFF_SL_16-521_Official Service List PUC
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First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
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First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
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Wendi	Olson	wolson@otpco.com	Otter Tail Power Company	215 South Cascade  Fergus Falls,  MN  56537	Electronic Service	No	OFF_SL_16-521_Official Service List PUC
Bethany	Owen	bowen@mnpower.com	Minnesota Power	30 West Superior Street  Duluth, MN 55802	Electronic Service	No	OFF_SL_16-521_Official Service List PUC
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First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
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John C.	Reinhardt	N/A	Laura A. Reinhardt	3552 26th Ave S  Minneapolis, MN 55406	Paper Service	No	OFF_SL_16-521_Official Service List PUC
Generic Notice	Residential Utilities Division	residential.utilities@ag.stat e.mn.us	Office of the Attorney General-RUD	1400 BRM Tower 445 Minnesota St St. Paul, MN 551012131	Electronic Service	Yes	OFF_SL_16-521_Official Service List PUC
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First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
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First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
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