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February 20, 2024

Will Seuffert
Executive Secretary
Minnesota Public Utilities Commission
121 7th Place East, Suite 350
St. Paul, MN 55101

—Via Electronic Filing—

RE: COMMENTS – APPLICATION COMPLETENESS
IN THE MATTER OF XCEL ENERGY’S COMPETITIVE RESOURCE ACQUISITION
PROCESS FOR UP TO 800 MEGAWATTS OF FIRM DISPATCHABLE GENERATION
DOCKET NO. E002/CN-23-212

Dear Mr. Seuffert:

Northern States Power Company, doing business as Xcel Energy, submits these Comments in response to the Minnesota Public Utilities Commission’s (Commission) January 26, 2024 Notice of Comment Period in the above-noted docket.

This proceeding is directed at identifying specific firm dispatchable resources needed to reliably serve customers while also delivering on Xcel Energy’s commitment to transition to a cleaner (and ultimately carbon-free) energy future. The specific need of up to 800 megawatts (MW)¹ of firm dispatchable resources in the 2027-2029 timeframe was confirmed by the Commission in Xcel Energy’s 2019 Integrated Resource Plan (2019 Plan) as part of a broader transformation of our system through the retirement of all of our baseload coal units in the coming years, replacing them with thousands of MWs of new renewable resources.² Xcel Energy’s 2024 Integrated Resource Plan (2024 Plan)³ builds on the 2019 Plan and represents the next step in decarbonizing our system in a manner that delivers safe, reliable and affordable service to our customers. Importantly, taking that next step is predicated upon the

¹ The identified need is measured in MW alternating current (MWac). To the extent parties have submitted proposals in some other unit of measurement, it will need to be converted to MWac.

² *In the Matter of the 2020–2034 Upper Midwest Integrated Resource Plan of Northern States Power Company d/b/a Xcel Energy*, Docket No. E002/RP-19-368, Order at 32 (Order Point 3) (April 15, 2022). *See also In the Matter of Xcel Energy’s Competitive Resource Acquisition Process for up to 800 Megawatts of Firm Dispatchable Generation*, Docket No. E002/CN-23-212, Order at 4 (Nov. 3, 2022) (“The Commission appreciates the extensive work of the parties to identify and address Xcel’s proposal for acquiring 800 MW of firm dispatchable resources consistent with the Commission’s directive in the 2019 Resource Plan Order.”).

³ *See In the Matter of Xcel Energy’s 2024-2040 Integrated Resource Plan*, Docket No. E002/RP-24-67, Initial Filing (Feb. 1, 2024).

resources at issue in this proceeding, along with others,⁴ to ensure reliability and to be able to integrate renewable resources into the system. Completing this proceeding in a timely and efficient manner is vital to our ongoing efforts to meet State goals and satisfy our obligations to customers.

A. Completeness

On January 22, 2024, the Company and six other parties filed various proposals to meet the identified need for 800 MW of firm dispatchable resources in the 2027-2029 timeframe. Not all proposals included a completeness checklist, and several parties filed some (or all) of the information describing their respective proposals as Trade Secret information. While the Company is working with the parties to obtain access to the Trade Secret information, we do not have the necessary information at this time to fully assess completeness.⁵ Based on the publicly available information, the Company notes the following regarding certain proposals:

- *Invenergy*: Invenergy states that the pricing and offer associated with its Lake Wilson Solar Energy Center is for a Power Purchase Agreement (PPA), but that it can accommodate a Build-Transfer arrangement.⁶ Since Invenergy submitted information consistent with a PPA, that is how the Company will assess the project in the subsequent phases of the evaluation process.
- *DESRI*: DESRI Renewable Energy Development, LLC, an affiliate of D. E. Shaw Renewable Investments (DESRI), made a proposal for a standalone storage PPA, noting that it could be changed to be a solar plus storage PPA.⁷ These two situations (standalone storage PPA verses solar plus storage PPA) need to be modeled differently. Since DESRI submitted information consistent with a standalone storage PPA, the Company intends to model the project as such.
- *Onward Energy*: Onward Energy noted that its proposed project is hydrogen-blend capable.⁸ It is unclear if the information supporting Onward Energy's proposal includes the cost of hydrogen capability. If Onward Energy wants

⁴ Docket No. E002/RP-24-67, Initial Filing, Chapter 4, Page 9 of 24 (Feb. 1, 2024). The 2024 Plan re-confirms the need of the 800 MW of firm dispatchable resources at issue in this proceeding, while demonstrating a need for 2,244 MW of firm dispatchable resources (in total) by 2030.

⁵ The Company contacted parties on January 25, 2024, circulating a proposed Non-Disclosure Agreement/Confidentiality Agreement to facilitate the exchange of Trade Secret information before the issuance of a Protective Order in connection with the contested case proceeding. After incorporating parties' comments, a final Non-Disclosure Agreement/Confidentiality Agreement was circulated to parties on February 14, 2024.

⁶ Invenergy LLC Alternative Proposal at 4.

⁷ DESRIA Renewable Energy Development Bid to Northern States Power Company 2023 Firm Dispatchable Proceeding (Public) at 9.

⁸ Onward Energy Competitive Bid Package at 13.

hydrogen capability considered, then the Company will need access to associated cost data.

- *NextEra Energy*: NextEra Energy indicates that its proposed pricing is “indicative until PPA signing.”⁹ The Company intends to model NextEra’s proposals at the pricing provided and would expect that NextEra would bear any risk between the pricing provided in its bid and price upon PPA execution.

Ultimately, the Department may be best positioned to comment on completeness at this time since it has had access to Trade Secret information in each of the parties’ initial filings.

As noted above, the resources at issue in this proceeding are part of an ongoing, broader transition of the Company’s system to a cleaner energy future, and they are needed as early as 2027. The Commission therefore adopted a procedural schedule directed at completing this proceeding “in a timely manner” by December 19, 2024.¹⁰ If the Commission does permit parties to supplement incomplete proposals, we ask that this be accomplished expeditiously, as the Company needs complete information in order to move onto subsequent phases of the process approved in the Commission’s November 3, 2023 Order.¹¹ A delay in the Commission’s decision in this proceeding could impact our ability to secure the necessary firm dispatchable resources needed to reliably serve our customers ahead of our system needs.

B. Contested Case Proceedings

The 2019 IRP Order required use of the Xcel-Bid Contested Case/Track 2 process in this proceeding, and the Company is prepared to move forward on that basis. The Company would not oppose use of a different process deemed more appropriate by the Commission so long as it could reach a final resolution in the same December 2024 timeframe.

C. Other Issues

The Commission’s November 3, 2023 Order contemplates an Administrative Law Judge’s report by October 25, 2024, in order to accommodate a final Commission decision by December 19, 2024.¹² While the ultimate contested case procedural schedule will be established by the Administrative Law Judge, the Company will need time to complete evaluations and present its findings (presumably in the form of

⁹ NextEra Energy Resources Development, LLC bid proposal to Xcel Energy at 2.

¹⁰ Docket No. E002/CN-23-212, Order at 3 (Nov. 3, 2022).

¹¹ *Id.* Order at 2. The acquisition process will follow five phases, with Project Threshold Review being the first and involving completeness review and assessment if the proposal meets minimum requirements. The results of Phases 2 through 5 will be presented in the Company’s direct case.

¹² *Id.* Order at 3.

pre-filed, written testimony).¹³ We anticipate being able to provide an estimate of the amount of time required to complete evaluations and make such a filing in our Reply Comments. Subsequent contested case milestones would proceed from that date. These timing considerations mean a contested case may differ from other cases in either the number of rounds of testimony or the time between the Company's direct case and initial responsive testimony.

As discussed above, the Company is only now beginning to assess information provided by parties to support their proposals, and we may need to obtain additional information from parties in order to complete the assessment. This information exchange may need to occur prior to formal assignment to the Office of Administrative Hearings in order to continue with the timeline for this proceeding. We expect such pre-referral information exchanges to occur through discovery and would appreciate parties providing responsive material expeditiously and no later than 8 business days of receipt of the request.¹⁴

The firm dispatchable resources analyzed and selected through this proceeding will facilitate transition to a cleaner (and ultimately carbon-free) energy future. The need is known and approaching rapidly. We look forward to working with the Commission, Department, parties and other interested stakeholders to complete this proceeding in a timely and efficient manner.

We have electronically filed this document with the Minnesota Public Utilities Commission, and copies have been served on the parties on the attached service list. Please contact Alex Cutchey at alex.cutchey@xcelenergy.com or (612) 216-8084 or me at monsherra.s.blank@xcelenergy.com if you have any questions regarding this filing.

Sincerely,

/s /

MONSHERRA S. BLANK
DIRECTOR, REGULATORY AND STRATEGIC ANALYSIS

c: Service List

¹³ The Company anticipates the Commission will make a completeness determination prior to referring the matter to the Office of Administrative Hearings.

¹⁴ Consistent with standard practice and Minn. R. 1400.6100, subp. 1, the day that the discovery request is received is not counted in the 8 business day period. The Company also will consider 4:30 p.m. (Central) to be the daily timeline for issuing discovery.

CERTIFICATE OF SERVICE

I, Christine Schwartz, hereby certify that I have this day served copies or summaries of the foregoing documents on the attached list(s) of persons.

xx by depositing a true and correct copy thereof, properly enveloped
with postage paid in the United States Mail at Minneapolis, Minnesota

or

xx electronic filing

Docket No. E002/CN-23-212

Dated this 20th day of February 2024

/s/

Christine Schwartz
Regulatory Administrator

[illegible]

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