

414 Nicollet Mall Minneapolis, Minnesota 55401-1993

August 29, 2013

Burl W. Haar Executive Secretary Minnesota Public Utilities Commission 121 7th Place East, Suite 350 St. Paul, MN 55101

-VIA ELECTRONIC FILING-

RE: SUPPLEMENTAL COMMENTS SOLAR ENERGY STANDARD DOCKET NO. E-999/CI-13-542

Dear Dr. Haar:

Northern States Power Company, doing business as Xcel Energy, submits to the Minnesota Public Utilities Commission these Supplemental Comments further discussing the topics set out in the Commission's July 25, 2013 Notice.

We have electronically filed this document with the Commission, which also constitutes service on the Department of Commerce and the Office of the Attorney General. A copy of this filing has been served on all parties on the official service list in this docket.

Please contact Amy Liberkowski at (612) 330-6613 or <u>amy.a.liberkowski@xcelenergy.com</u> if you have any questions regarding this filing.

Sincerely,

/s/

CHRISTOPHER B. CLARK VICE PRESIDENT RATES AND REGULATORY AFFAIRS

Enclosures cc: Service List

STATE OF MINNESOTA BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

Beverly Jones Heydinger David Boyd Nancy Lange J. Dennis O'Brien Betsy Wergin

Chair Commissioner Commissioner Commissioner

IN THE MATTER OF THE REQUEST FOR FILINGS FROM ELECTRIC UTILITIES ON CUSTOMERS EXCLUDED FROM THE SOLAR ENERGY STANDARD DOCKET NO. E-999/CI-13-542

SUPPLEMENTAL COMMENTS

OVERVIEW

Northern States Power Company, doing business as Xcel Energy, submits to the Minnesota Public Utilities Commission these supplemental comments on the topics identified in the Commission's July 25, 2013 Notice in the above-referenced docket. We agree that clear criteria and procedures for determining customer exclusions from the Solar Energy Standard (SES) would mitigate potential confusion and subjectivity around customer eligibility and improve the transparency and predictability of the Company's compliance requirement.

SUPPLEMENTAL COMMENTS

Below we provide the Company's response to the topics identified in the Notice.

1) Have the utilities provided reasonable estimates of their SES obligations?

We believe we have provided a reasonable preliminary estimate of our SES obligation, recognizing that the population of excluded customers may be modified as a result of this proceeding or subsequent action.

2) Should the Commission establish criteria to be used by utilities in determining customer exclusions, such as kW demand, kWh usage, NAICS codes?

The Company believes that the Commission should establish criteria for determining customer exclusions from the SES in order to make the decisionmaking process more transparent and consistently applied between utilities, and to find the appropriate balance between relieving certain customers of the cost of the SES while increasing costs for others.

Unlike the exemption from conservation improvement program (CIP) charges, the SES statute does not provide a clear definition of eligible customers or a process and criteria for exemption approval. For CIP exemption, the statute specifies that only the defined "large customer facilities"¹ and "commercial gas customers"² may apply to the Department for exemption. It also outlines the necessary components of the filing and the criteria for approval. This process, while not perfect, ensures that there is a well-developed record on which to base an exemption decision and consistency in the granting of exemptions.

While the SES statute lacks the specificity of the CIP exemption, it appears that the Legislature intended the exemption to apply to a similar group of customers as the CIP exemption, namely large customers facing competitive or economic pressures. In this case, the statute identifies customers in the iron mining and processing industry and paper and wood products industry. However, because the SES statute does not specify a minimum kW demand or kWh usage, we believe the potential application of such criteria should be open for further comment from interested parties.

Standard Industrial Classification (SIC) or North American Industry Classification System (NAICS) codes may be helpful criteria in identifying eligible customers. However, as noted by Minnesota Power, these classifications are self-reported at the time the account is established and currently are not subject to verification. Field verification of all potential customers could be challenging and resource intensive, particularly for smaller customers without a dedicated account manager,

¹ Minn. Stat. 216B.241, subdivision 1

⁽i) "Large customer facility" means all buildings, structures, equipment, and installations at a single site that collectively: (1) impose a peak electrical demand on an electric utility's system of not less than 20,000 kilowatts, measured in the same way as the utility that serves the customer facility measures electrical demand for billing purposes, or (2) consume not less than 500 million cubic feet of natural gas annually. ² *Minn. Stat. 216B.241, subdivision 1a*

⁽c) A commercial gas customer that is not a large customer facility and that purchases or acquires natural gas from a public utility having fewer than 600,000 natural gas customers in Minnesota may petition the commissioner to exempt gas utilities serving the commercial gas customer from the investment and expenditure requirements of paragraph (a) with respect to retail revenues attributable to the commercial gas customer.

and also involve subjective judgment. Additionally, it appears that the utilities vary in whether they use SIC or NAICS codes. Mapping between the two classification systems could be time-consuming and potentially result in inconsistencies in exclusion eligibility.

3) Should the Commission establish procedures and/or require utilities to file tariffs relating to customer exclusions, which address verification procedures, reporting requirements, customer petitions, or other related issues?

As noted above, a standardized process similar to the CIP exemption process, in which customers need to apply for exemption and are screened relative to established approval criteria, would be helpful in minimizing confusion and subjectivity in determining and enforcing customer exclusions. The Notice indicated that subsequent notices would explore mechanisms for excluding SES costs from rates of excluded customers. We believe any tariff modifications or crediting procedures would be best considered as part of that discussion.

CONCLUSION

We believe that the Commission should establish criteria and procedures for determining customer exclusions from the SES. This would improve the transparency of a utility's compliance obligation and better ensure consistency between utilities. We look forward to working with parties on appropriate criteria and procedures.

Dated: August 29, 2013

Northern States Power Company

Respectfully submitted by:

/s/

Amy Liberkowski Manager Regulatory Analysis

CERTIFICATE OF SERVICE

I, SaGonna Thompson, hereby certify that I have this day served copies or summaries of the foregoing document on the attached list of persons.

xx by depositing a true and correct copy thereof, properly enveloped with postage paid in the United States Mail at Minneapolis, Minnesota

xx electronic filing

DOCKET NO. E-999/CI-13-542

Dated this 29th day of August 2013

/s/

SaGonna Thompson

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