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January 31, 2014

Burl W. Haar Executive Secretary Minnesota Public Utilities Commission 121 7<sup>th</sup> Place East, Suite 350 St. Paul, Minnesota 55101-2147

RE: Filing of the Minnesota Department of Commerce, Division of Energy Resources Docket No. E999/M-14-65

Dear Dr. Haar:

Attached is the Filing of the Minnesota Department of Commerce, Division of Energy Resources (Department) in the following matter:

In the Matter of Establishing a Distributed Solar Value Methodology under Minn. Stat. § 216B.164, subds.10 (e) and (f).

The Department recommends that the Minnesota Public Utilities Commission (Commission) **approve the methodology proposed herein** and is available to answer any questions the Commission may have.

Sincerely,

/s/ HOLLY LAHD Rates Analyst

HL/sm Attachments



# BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

# PROPOSAL OF THE MINNESOTA DEPARTMENT OF COMMERCE DIVISION OF ENERGY RESOURCES

DOCKET NO. E999/M-14-65

#### I. INTRODUCTION

During the 2013 Legislative Session, subdivision 10 was added to Minnesota Statute § 216B.164, Cogeneration and Small Power Production. The new subdivision states as follows:

#### Subd. 10. Alternative tariff; compensation for resource value.

- (a) A public utility may apply for commission approval for an alternative tariff that compensates customers through a bill credit mechanism for the value to the utility, its customers, and society for operating distributed solar photovoltaic resources interconnected to the utility system and operated by customers primarily for meeting their own energy needs.
- (b) If approved, the alternative tariff shall apply to customers' interconnections occurring after the date of approval. The alternative tariff is in lieu of the applicable rate under subdivisions 3 and 3a.
- (c) The commission shall after notice and opportunity for public comment approve the alternative tariff provided the utility has demonstrated the alternative tariff:
  - (1) appropriately applies the methodology established by the department and approved by the commission under this subdivision;
  - (2) includes a mechanism to allow recovery of the cost to serve customers receiving the alternative tariff rate;

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- (3) charges the customer for all electricity consumed by the customer at the applicable rate schedule for sales to that class of customer;
- (4) credits the customer for all electricity generated by the solar photovoltaic device at the distributed solar value rate established under this subdivision;
- (5) applies the charges and credits in clauses (3) and (4) to a monthly bill that includes a provision so that the unused portion of the credit in any month or billing period shall be carried forward and credited against all charges. In the event that the customer has a positive balance after the 12-month cycle ending on the last day in February, that balance will be eliminated and the credit cycle will restart the following billing period beginning on March 1;
- (6) complies with the size limits specified in subdivision 3a;
- (7) complies with the interconnection requirements under section 216B.1611; and
- (8) complies with the standby charge requirements in subdivision 3a, paragraph (b).
- (d) A utility must provide to the customer the meter and any other equipment needed to provide service under the alternative tariff.
- (e) The department must establish the distributed solar value methodology in paragraph (c), clause (1), no later than January 31, 2014. The department must submit the methodology to the commission for approval. The commission must approve, modify with the consent of the department, or disapprove the methodology within 60 days of its submission. When developing the distributed solar value methodology, the department shall consult stakeholders with experience and expertise in power systems, solar energy, and electric utility ratemaking regarding the proposed methodology, underlying assumptions, and preliminary data.
- (f) The distributed solar value methodology established by the department must, at a minimum, account for the value of energy and its delivery, generation capacity, transmission capacity, transmission and distribution line losses, and environmental value. The department may, based on

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known and measurable evidence of the cost or benefit of solar operation to the utility, incorporate other values into the methodology, including credit for locally manufactured or assembled energy systems, systems installed at high-value locations on the distribution grid, or other factors.

- (g) The credit for distributed solar value applied to alternative tariffs approved under this section shall represent the present value of the future revenue streams of the value components identified in paragraph (f).
- (h) The utility shall recalculate the alternative tariff on an annual cycle, and shall file the recalculated alternative tariff with the commission for approval.
- (i) Renewable energy credits for solar energy credited under this subdivision belong to the electric utility providing the credit.
- (j) The commission may not authorize a utility to charge an alternative tariff rate that is lower than the utility's applicable retail rate until three years after the commission approves an alternative tariff for the utility.
- (k) A utility must enter into a contract with an owner of a solar photovoltaic device receiving an alternative tariff rate under this section that has a term of at least 20 years, unless a shorter term is agreed to by the parties.
- (l) An owner of a solar photovoltaic device receiving an alternative tariff rate under this section must be paid the same rate per kilowatt-hour generated each year for the term of the contract. (Emphasis added)

The above subdivision was added to Minnesota's extensive history of distributed generation (DG) legislation and rules. The italicized components provide the basis for these comments.

The following history informs and supports the Department's Value of Solar (VOS) approach discussed below.

In 1981, Minnesota was one of the first states to require net metering with the adoption of legislation for Cogeneration and Small Power Production.<sup>1</sup> In 2001, the legislature required the Commission to develop standards that govern the interconnection and operation of on-site

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<sup>&</sup>lt;sup>1</sup> Minn. Stat. § 216B.164. Cogeneration and Small Power Production.

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distributed generation,<sup>2</sup> resulting in the September 28, 2004 Commission *Order Establishing Standards for Interconnection and Operation of Distributed Generation*.<sup>3</sup>

Over the last several years, the Department has regularly convened and engaged stakeholders to review and discuss and develop topics related to distributed generation.<sup>4</sup> In the fall of 2011, the Department conducted a series of four workshops to explore DG resource opportunities and issues including an introduction and overview, contractual issues (e.g. standby rates, third party ownership, power purchase agreements, interconnection standards), net metering issues, and policy improvements.<sup>5</sup> On May 31, 2012 a daylong workshop was held with stakeholder and utility engineers to discuss technical interconnection issues; a webinar on August 15, 2012 provided an update on baselines and benchmarks for Minnesota DG; and on October 11, 2012 a daylong stakeholder meeting explored the costs, values, benefits and policy options for DG.<sup>6</sup>

In the October 11, 2012 stakeholder meeting, Northern States Power, d/b/a Xcel Energy (Xcel), the state's largest electric utility, outlined concerns regarding net metering and proposed an alternative approach, similar to a Value of Solar tariff, that would separate the customer's electric consumption and the customer's DG production into two separate transactions with the utility.

In January 2013, at the invitation of the Department, Karl Rabago (Rabago Energy LLC) met with Minnesota stakeholders to discuss his experience developing Austin Energy's Value of Solar tariff and how it could inform DG rates in Minnesota.<sup>7</sup>

In May 2013, the Minnesota legislature passed legislation<sup>8</sup> that allows Investor-Owned Utilities (IOUs) to apply to the Commission for a VOS tariff as an alternative to net metering and as a rate identified for community solar gardens. The Department was assigned the responsibility of developing and submitting a proposed methodology for calculating the VOS tariff to the Commission by January 31, 2014. Utilities adopting the VOS will be required to follow this methodology when calculating the VOS rate.

Key issues raised and questions addressed in the development of the VOS Methodology are central to all distributed generation regulatory models, including net metering. While Net Energy Metering effectively values Photovoltaic (PV)-generated electricity at the customer retail rate, a VOS tariff seeks to quantify the value of distributed PV electricity. Because the VOS rate is based on the values of the PV-generated electricity to the utility and society, the utility and its

<sup>&</sup>lt;sup>2</sup> Minn. Stat. § 216B.1611. Interconnection of On-Site Distributed Generation.

<sup>&</sup>lt;sup>3</sup> Docket E-999 / CI-01-1023.

<sup>4</sup> https://mn.gov/commerce/energy/topics/clean-energy/distributed-generation/

<sup>5</sup> https://mn.gov/commerce/energy/topics/clean-energy/distributed-generation/2011-workshops/index.jsp

<sup>6</sup> https://mn.gov/commerce/energy/topics/clean-energy/distributed-generation/2012-workshops/index.jsp

<sup>7</sup> https://mn.gov/commerce/energy/topics/clean-energy/distributed-generation/2013-workshops/index.jsp

<sup>&</sup>lt;sup>8</sup> MN Laws 2013, Chapter 85 HF 729, Article 9, Section 10.

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ratepayers can view electricity that is supplied from customer-sited PV similarly to electricity from comparable conventional means, particularly if environmental factors are fully considered. Thus, a VOS tariff is intended to eliminate the potential cross-subsidization concerns regarding net energy metering from a societal perspective.

A timeline of Minnesota Distributed Generation and Value of Solar activities is attached in the Appendix.

#### II. SUMMARY OF STAKEHOLDER ENGAGEMENT

The Department designed and actively facilitated a series of four stakeholder workshops to inform, develop, present, and receive feedback on the VOS Methodology development. Through the four VOS workshops (three full day, one half day), the Department, with the support of national experts, convened, informed, and robustly engaged a broad set of Minnesota and national stakeholders.

Each of the four workshops was well attended (100 to 150 participants) by a diverse set of interested parties including active participation from Minnesota utilities, advocates, and regional and national experts (see full list of participating organizations in the Appendix). Many of these active participants also submitted detailed written comments at several stages of the workshop series.<sup>9</sup>

The Department selected Clean Power Research (CPR) to support the process of developing the methodology.

Each stakeholder workshop built on the prior one:

#### Stakeholder Workshop 1 (8:30am – 4pm, September 17, 2013):

- Presented and discussed Value of Solar concepts and work to date around the country;
- Developed a shared understanding of the range and complexity of Value of Solar methods;
- Prepared stakeholders to be actively engaged in the VOS methodology development.

#### Stakeholder Written Comments - Initial (September 20, 2013)

These initial comments were used to frame the Stakeholders Perspectives portion of Workshop 2.

### <u>Stakeholder Workshop 2</u> (8:30am – 4pm, October 1, 2013):

- Introduced the Department's proposed approach to the methodology;
- Heard the responses and perspectives of stakeholders and utilities;
- Identified key issues for further discussion and development.

 $<sup>\</sup>frac{9}{\text{http://mn.gov/commerce/energy/topics/resources/energy-legislation-initiatives/value-of-solar-tariff-methodology\%20.jsp}$ 

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#### <u>Stakeholder Written Comments - Key Issues</u> (October 8, 2013)

These comments were used to frame the October 15<sup>th</sup> Stakeholder Workshop

#### Stakeholder Workshop 3 (8:30am – 3pm, October 15, 2013):

- Reviewed and discussed key issues identified by stakeholders;
- Prioritized key unresolved issues;
- Discussed options for resolution.

#### Stakeholder Workshop 4 (8:30am – Noon, November 19, 2013):

- Presented draft methodology;
- Answered clarification questions regarding the methodology;
- Reviewed timeline for stakeholder written comments.

#### <u>Stakeholder Written Comments – Draft Methodology</u> (December 10, 2013)

These comments were used to inform the final draft VOS Methodology

The full set of workshop agendas, including presenters and participating organizations, is attached in the Appendix.

All workshop materials were posted prior to each workshop and all stakeholder written comments were posted in a timely manner to maximize stakeholder engagement and participation.<sup>10</sup>

#### III. ISSUES FOR THE COMMISSION TO CONSIDER

The Minnesota VOS Methodology is based on the enabling statute, input from the four stakeholder workshops and 47 sets of written comments, and Department analysis.

The VOS is not an incentive for distributed PV, nor is it intended to eliminate or prevent current or future incentive programs.

The objectives of the VOS Methodology are to:

- Accurately account for all relevant value streams (benefits net of costs) from a societal perspective as required by Minnesota statutes;
- Simplify the methodology and the input data set (where possible and warranted);
- Provide transparency; and
- Facilitate modification, if necessary, in future years.

 $<sup>\</sup>frac{10}{\text{http://mn.gov/commerce/energy/topics/resources/energy-legislation-initiatives/value-of-solar-tariff-methodology\%20.jsp}$ 

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As indicated in the statutory language cited above, the legislature identified a VOS tariff as an alternative to existing Net Energy Metering tariffs that currently compensate home and business owners that own PV systems for their electricity production.

Key aspects of the VOS Methodology include:

- A standard PV rating convention
- Methods for creating an hourly PV production time-series, representing the aggregate output of all PV systems in the service territory per unit of capacity corresponding to the output of a PV resource on the margin
- Requirements for calculating the electricity losses of the transmission and distribution systems
- Methods for performing technical calculations for avoided energy, effective generation capacity and effective distribution capacity
- Economic methods for calculating each value component (e.g., avoided fuel cost, capacity cost, avoided environmental cost, etc.)
- Requirements for summarizing input data and final calculations in order to facilitate review and understanding

Application of the methodology results in the creation of two tables: 1) the VOS Data Table (a table of utility-specific input assumptions), and 2) the VOS Calculation Table (a table of utility-specific total value of solar). Together these two tables ensure stakeholder transparency and facilitate stakeholder understanding.

The VOS Calculation Table is illustrated below. The table shows each value component and identifies how the gross value of each component is converted into a distributed solar value. The process uses a component-specific load match factor (where applicable) and a component-specific Loss Savings Factor. The values are then summed to yield the 25-year levelized value.

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VOS Calculation Table: economic value, load match, loss savings, and distributed PV value.

25 Year Levelized Value	Gross Value	Load Match × Factor	× (1+	Loss Savings Factor	) = Distributed PV Value
	(\$/kWh)	(%)		(%)	(\$/kWh)
Avoided Fuel Cost	GV1			LSF-Energy	V1
Avoided Plant O&M - Fixed	GV2			LSF-Energy	V2
Avoided Plant O&M - Variable	GV3			LSF-Energy	V3
Avoided Gen Capacity Cost	GV4	ELCC		LSF-ELCC	V4
Avoided Reserve Capacity Cost	GV5	ELCC		LSF-ELCC	V5
Avoided Trans. Capacity Cost	GV6	ELCC		LSF-ELCC	V6
Avoided Dist. Capacity Cost	GV7	PLR		LSF-PLR	V7
Avoided Environmental Cost	GV8			LSF-Energy	V8
Avoided Voltage Control Cost					
Solar Integration Cost					

Value of Solar

As a final step, the methodology calls for the conversion of the 25-year levelized value to an equivalent inflation-adjusted credit rate. The inflation-adjusted credit rate is intended to ensure that the credit's value will remain proportional to future costs of other electricity generation methods, while also meeting the statute's requirement that solar generators receiving VOS credits be paid the same rate during the contract's life (in real value terms).

The utility would then use the first year value as the credit for solar customers, and would adjust the rate each year using the latest Consumer Price Index (CPI) data for 25 years. For future solar interconnections under the VOS tariff, the utility is required to recalculate the VOS rate and file the new rate with the Commission. Recalculated VOS rates will also be adjusted for inflation annually.

The VOS methodology is detailed in the attached document: *Minnesota Value of Solar: Methodology*.

#### V. CONCLUSIONS AND RECOMMENDATIONS

The Department recommends that the Minnesota Public Utilities Commission (Commission) approve the methodology as detailed in the attached document: *Minnesota Value of Solar: Methodology*. The Department is available to answer any questions the Commission may have.

# **Appendix**

- Timeline, Minnesota DG and VOS activities
- Legislation, Alternative Tariff / VOS
- MN DER VOS Stakeholder Workshops

## Timeline of Minnesota Distributed Generation and Value of Solar Activities

#### Cogeneration & **Small Power Production (MN** Statute 216B.164)

- Requires Net Metering for qualifying facilities < 40 kW
- Required purchase of all energy& capacity at Avoided cost for all facilities > 40 kW

#### Interconnection of On Site DG (MN Statute 216B.1611)

- Established the terms and conditions that govern the interconnection and parallel operation of on site distribution generation
- Required DG tariffs & annual reporting

**Commission Order** Establishing Standards for Interconnection & Operation of DG (MN PUC Docket E999 / Cł 01-1023)

**FERC Standard** Interconnection Agreements & Procedures for Small Generators(Docket RM-12-002)

#### MN 2013 Legislature

- · Established a Solar **Energy Standard**
- Updated the state's 30 year old net metering law
- Established Production Based and Made in MN Incentives
- Provided opportunities for Community Solar Gardens
- · Established a process for a Value of Solar Tariff

**MN VOS Tariff** Methodology Development

1981

1983

2001

2003 / ongoing

2004

2005

2006

2009

2011 - 2013

2013 - 2014

Cogeneration & **Small Power** Production (MN **Rules Chapter** 7835)

 Requires cogeneration & small power production tariff; requires reporting

IEEE 1547Technical specifications and requirements for interconnecting distributed resources

Opportunities for **Distributed Generation** (MN Statute 216B.2426)

Commission shall ensure that opportunities for DG are considered in Resource Planning (216B.2422), State Transmission Plan (216B.2425), Certificate of Need for Large Energy Facility (216B.243)

Distributed Energy Resources (MN Statute 216B.2411)

5% of approved energy distributed conservation spending requirement on DG •May request permission for up to 10% for qualifying solar contractual issues, energy projects (<100 net metering

**MN DER engaged** stakeholders to •MN utilities may spend review and assess

resources •Workshops on DG technologies,

net metering. interconnection, baseline & benchmarks, impacts & fees, value of solar

# Stakeholder Workshops for Minnesota Value of Solar Methodology Minnesota Department of Commerce Division of Energy Resources

# Stakeholder Workshop 1 (September 17, 2013):

#### Objectives:

- Learn about Value of Solar concepts and work to date around the country;
- Develop a shared understanding of the range and complexity of Value of Solar methods;
- Prepare stakeholders to be actively engaged in the VOS methodology development.

Agend	
8:30	Welcome
8:45	Opening Remarks Deputy Commissioner Bill Grant (Commerce DER)
	A Review of Solar PV Benefit and Cost Studies  – Rocky Mountain Institute, Lena Hansen & Virginia Lacy
9:15	<ul> <li>Framing the Need &amp; Setting the Stage.</li> <li>National dialogue, overview of distributed energy resources, emerging market &amp; structural issues</li> <li>Categories of benefit and cost, stakeholder perspectives, flow of benefits &amp; cost to stakeholders</li> </ul>
9:45	Overview of Studies
10:30	Break
10:45	<ul> <li>Key Findings about the Benefits and Costs</li> <li>Benefit/cost category definitions, why &amp; how values differ across studies, insights &amp; implications</li> </ul>
12:00	Lunch
1:15	<b>Key Findings about the Benefits and Costs (continued)</b>
2:45	Takeaways and Implications to Consider       RMI         ● MN VOS legislation (context), key considerations and choices for Minnesota's process
3:45	Next Steps
4:00	Adjourn

#### Presenters:

RMI is an independent nonprofit "think-and-do tank" working with industry, government and other market leaders to drive the efficient and restorative use of resources. Through its Electricity

Innovation Lab (e<sup>-</sup>Lab) project, RMI has developed and recently released a meta-analysis of solar PV benefit and cost studies, available at www.rmi.org/elab\_empower.

Lena Hansen is a Principal with RMI's electricity practice. Lena co-leads the Electricity Innovation Lab (e'Lab), a consortium of ~40 leading institutions including utilities, customers, developers, and regulators focused on collaborative innovation to address critical institutional, regulatory, business, economic, and technical barriers to the economic deployment of distributed resources. She coauthored the electricity chapter of RMI's recent book *Reinventing Fire: Bold Business Solutions for a New Energy Era*. In her work at RMI, Lena specializes in design innovation, pricing & business models, and energy strategy in the electricity sector. Lena holds a Master of Environmental Management in Environmental Economics and Policy from Duke University, with a focus on energy, and a Bachelor of Arts, Physics and Astronomy, from the University of North Carolina at Chapel Hill.

Virginia Lacy is a Senior Consultant with RMI's electricity practice. She specializes in electric utility resource planning and corporate energy and climate strategy. Virginia manages RMI's DOE SunShot funded project, Innovative Solar Business Models, which is aimed to partner with key electricity sector actors and pilot-test new solar business models that recognize and create value for multiple stakeholders. She is a member of the senior team that leads RMI's Electricity Innovation Lab, and is managing e Lab's work in new business models. Virginia holds Master of Environmental Management, Yale University and a Bachelor of Arts, Government, University of Virginia.

Stakeholder participants (number attending if more than one per organization) included:

Abengoa Solar, Aladdin Solar, Allco Renewable Energy, Alliant Energy, Applied Energy Innovations, Baker Associates, Best Power International, Center for Energy and Environment (2), CenterPoint Energy, City of Saint Paul, Connexus Energy, CR Planning, Dairyland Power Cooperative, DThayer and Associates, EDF Renewable Energy, Flaherty & Hood, Franklin Ecos Energy, Energy Services, Fresh Energy (4), Geronimo Energy (2), Great River Energy, Geronimo Energy (2), Gexpro, Ideal Energies, IEER, Innovative Power Systems (3), Institute for Local Self Reliance, IWLA, Kandiyohi County EDC, LHB, LLS Resources, Metropolitan Council, MN Community Solar, MN Solar Sales, MN Valley Electric Cooperative, MCEA, Minnesota Chamber of Commerce, Minnesota Municipal Utility Association, Minnesota Power (45, MnSEIA (4), MRETS (2), MRES, Novel Energy Solutions, NP Solar Development, Otter Tail Power (5), Owatonna Public Utilities, PAR Energy Solutions, Powerfully Green (2), Renewable Energy Services, Rochester Public Utilities, Runestone Electric Association, Silent Power, Solar Integration, Solart, SMMPA, Stoel Rives, Sundial Solar, TenkSolar (2), The Energy Source, The Minnesota Project, TruNorth Solar, University of Minnesota, Viking Electric Supply, Werner Electric, WindLogics, Wright-Hennepin Cooperative Electric, Xcel Energy (7)

# <u>Stakeholder Written Comments - Initial</u> (September 20, 2013)

These initial comments were used to frame the Stakeholders Perspectives portion of Workshop 2.

# Stakeholder Workshop 2 (October 1, 2013):

#### Objectives:

- Introduce the Department 's proposed approach to the methodology;
- Hear the responses and perspectives of stakeholders and investor owned utilities;
- Identify key issues for further discussion and development.

#### Agenda:

- 8:45 Commerce Proposed Approach to Methodology
  - Presentation by Clean Power Research......Tom Hoff and Ben Norris (CPR)
- 10:15 Break
- 10:30 Investor Owned Utility Responses to Commerce/CPR & Perspectives on Methodology
  - Presentation by Xcel Energy (Steve Wishart)
  - Perspectives of Minnesota Power (Tina Koecher) and Otter Tail Power (Brian Draxton)

#### 11:15 Minnesota Stakeholder Responses & Perspectives

 Perspectives of Geronimo Energy, CR Planning (Brian Ross), WindLogics (Mark Ahlstrom), and Community Solar LLC (Ken Bradley)

#### 12:00 Lunch

#### 1:15 National Stakeholder Responses to Commerce/CPR & Perspectives on Methodology

- Presentations by the Interstate Renewable Energy Council (Joe Wiedman) and by the Vote Solar Initiative/Environmental Law & Policy Center (Rick Gilliam)
- Perspectives of The Alliance for Solar Choice (Tim Lindl) and Union of Concerned Scientists (Steve Clemmer)

#### 2:15 Minnesota Stakeholder Responses & Perspectives

- Presentations by the Institute for Local Self-Reliance (John Farrell) and Fresh Energy (Erin Stojan Ruccolo)
- Perspectives of the MN Solar Energy Industries Association (Lynn Hinkle), Solar Rate Reform Group/MN Chamber of Commerce (Larry Schedin), and Izaak Walton League of America (Eric Jensen)
- 3:45 Next StepsCommerce DER

#### 4:00 Adjourn

#### Presenters:

Clean Power Research has 15 years of experience providing consulting and commercial software products designed to solve problems associated with PV asset design and management for federal government and state energy agencies, and investor-owned and municipal utilities. Clean Power

Research has been performing Value of Solar studies since the company was founded in 1998. In the past two years alone, Clean Power Research has performed or supported more than ten value of solar studies, including studies in Arizona, San Diego, Utah, New Jersey, San Antonio and Pennsylvania. Clean Power Research also conducted the value of solar study that led to the introduction of Austin Energy's ground-breaking value of solar tariff. For more information, visit www.cleanpower.com.

Tom Hoff is the Founder of Clean Power Research and President of its Research and Consulting Group. Tom pioneered the science of valuing distributed solar generation, and holds several patents in the area of PV fleet power estimation. His research in areas such as the value of PV, risk management and renewables, and methods to characterize PV intermittency are integrated into the company's commercial-grade software services. Tom began his career at Pacific Gas and Electric Company. He holds a Ph.D. from Stanford University's School of Engineering.

Ben Norris is a Senior Consultant and manager of the Clean Power Research Consulting Group. Ben's expertise in the areas of distributed generation are applied to technical analyses and development of new solar analysis tools. Subject areas include economic valuation of distributed PV, output variability and forecasting, energy storage technology, and incentive program design. After earning a degree in Mechanical Engineering from Stanford University in 1985, Ben worked as a research engineer at PG&E, later as an independent consultant.

Stakeholder participants (number attending if more than one per organization) included:

Abengoa Solar, Array Solar, Applied Energy Innovations, Baker Associates, Barr Engineering, Best Power International, Bevarra Advisors, City of Minneapolis, City of Saint Paul, CMMPA, Connexus Energy, CR Planning, Dairyland Power Cooperative, Dakota Electric Association, DT Renewables, Dorsey & Whitney, EDF Renewable Energy (2), ELPC, Franklin Energy Services, Fresh Energy (2), Geronimo Energy (3), Great River Energy (2), Harvest Energy Solutions, Ideal Energies, IEER, IREC, IWLA, Innovative Power Systems (2), Institute for Local Self Reliance, JJR Power, Kandiyo Consulting, LHB, Metropolitan Council, LLS Resources, Minnesota Chamber of Commerce, MN Community Solar, MCTC, Minnesota Municipal Utility Association (2), Minnesota Power (4), Minnesota Rural Electric Association, MnSEIA (3), MN Solar Sales, MN Valley Electric Cooperative, MRETS (2), MRES, Otter Tail Power (4), NP Solar Development, Powerfully Green (2), Provectus Energy Development, Rai Energy, Renewable Energy Services, Rochester Public Utilities, Runestone Electric Association, Schwickerts Tecta America, Solart, Solscient Energy Sundial Solar, tenKsolar (2), The Alliance for Solar Choice, SolarPod, SunEdison, TruNorth Solar, SMMPA, Union of Concerned Scientists, Viking Electric Supply, Vote Solar, University of Minnesota, Westwood, Werner Electric, WindLogics, Windustry, Xcel Energy (13), Zinniel Electric

# <u>Stakeholder Written Comments – Key Issues</u> (October 8, 2013) These comments were used to frame the October 15<sup>th</sup> Stakeholder Workshop

# Stakeholder Workshop 3 (October 15, 2013):

#### Objectives:

- Review and discuss key issues identified by stakeholders;
- Prioritize key unresolved issues;
- Discuss options for resolution.

#### Agenda:

Welcome, Opening Remarks, Follow Up...... Deputy Commissioner Bill Grant, 8:30 Commerce DER

#### 8:50 Presentations – perspectives on components, methodologies, expected range

- Perspective of Xcel Energy (30 minutes)
- Perspective of Environmental Law and Policy Center / Fresh Energy / Interstate Renewable Energy Council / Vote Solar Initiative (30 minutes)

#### 10:15 Break

#### 10:30 Presentations on Key Methodologies

- Distribution Capacity Value (20 minutes) ............. Ben Norris, Clean Power Research
- Fuel Price Guarantee Value (20 minutes)...... Tom Hoff, Clean Power Research
- Environmental Value (20 minutes)...... Karl Rabago, Rabago Energy LLC

#### 12:00 Lunch

1:15

2:45

3:00 **Adjourn** 

#### Presenters:

Clean Power Research has 15 years of experience providing consulting and commercial software products designed to solve problems associated with PV asset design and management for federal government and state energy agencies, and investor-owned and municipal utilities. Clean Power

Research also conducted the value of solar study that led to the introduction of Austin Energy's ground-breaking value of solar tariff. For more information, visit www.cleanpower.com.

Tom Hoff is the Founder of Clean Power Research and President of its Research and Consulting Group. Tom pioneered the science of valuing distributed solar generation, and holds several patents in the area of PV fleet power estimation. His research in areas such as the value of PV, risk management and renewables, and methods to characterize PV intermittency are integrated into the company's commercial-grade software services. Tom began his career at Pacific Gas and Electric Company. He holds a Ph.D. from Stanford University's School of Engineering.

Ben Norris is a Senior Consultant and manager of the Clean Power Research Consulting Group. Ben's expertise in the areas of distributed generation are applied to technical analyses and development of new solar analysis tools. Subject areas include economic valuation of distributed PV, output variability and forecasting, energy storage technology, and incentive program design. After earning a degree in Mechanical Engineering from Stanford University in 1985, Ben worked as a research engineer at PG&E, later as an independent consultant.

Karl Rábago is the Principal of Rábago Energy, LLC. Karl is an attorney with more than 20 years of experience in utility regulation and clean energy, including as a former utility executive with Austin Energy and the AES Corporation, Commissioner for the Texas Public Utility Commission, and Deputy Assistant Secretary for the U.S. Department of Energy. For more information visit: <a href="http://rabagoenergy.com/">http://rabagoenergy.com/</a>.

#### Stakeholder participants (number attending if more than one per organization) included:

Abengoa Solar, Applied Energy Innovations, Array Solar, Baker Associates Consultants, Barr Engineering, Center for Energy and Environment, Connexus Energy, Dairyland Power, DT Renewables, City of Minneapolis, City of Saint Paul, CR Planning, EDF Renewable, ELPC, Eutectics Consulting, Flaherty & Hood, Franklin Energy, Fresh Energy (4), Geronimo Energy (3), Innovative Power Systems, Institute for Local Self-Reliance, IREC, Gexpro, Great River Energy (2), Harvest Energy Solutions, Ideal Energies, IWLA, JJR Power, MCEA, MCES, MN Chamber of Commerce, MNCS, MN Municipal Utilities Association (2), Minnesota Rural Electric Association, Minnesota Power (4), MN Solar Sales, MN Valley Electric Cooperative, MRETS, LLS Resources, MnSEIA (3), NP Solar Development, Larkin Hoffman, Otter Tail Power (2), PRC, RENEW Wisconsin, Renewable Energy Services, Rochester Public Utilities, Runestone Electric Association, Silent Power, SolarPod, SMMPA, Stoel Rives, Sundial Solar, SunEdison, The Alliance for Solar Choice, The Energy Source, University of Minnesota, Viking electric Supply, Werner Electric, WindLogics, Windustry, Xcel Energy (10)

## Stakeholder Workshop 4 (November 19, 2013):

#### Objectives:

- Present draft methodology;
- Answer clarification questions regarding the methodology;
- Review timeline for stakeholder written comments.

#### Agenda:

- 8:30 Welcome and Opening Remarks..... Deputy Commissioner Bill Grant, Commerce DER
- **8:45** Presentation of Draft Methodology............Commerce DER and Clean Power Research
- 10:15 Break
- 10:30 Facilitated Stakeholder Q&A Clarification of Draft Methodology Matt Schuerger,

Commerce DER

#### Noon Adjourn

Stakeholder participants (number attending if more than one per organization) included:

Abengoa Solar, Alladin Solar, Applied Energy Innovations, Array Solar, Blue Horizon Energy, Center for Energy and Environment, City of Minneapolis, City of Saint Paul, CMMPA, Connexus Energy, Cooperative Energy Futures, DTrenewables, EDF Renewable Energy, Dairyland Power Cooperative, Dorsey & Whitney, ELPC, Evergreen Energy, Flaherty & Hood, Franklin Energy, Fresh Energy (3), Geronimo Energy (2), Great River Energy (2), Ideal Energies, IEER, Innovative Power Systems, IREC, JJR Power, Kandiyo Consulting, Minnesota Chamber of Commerce, MnSEIA Moorhead Public Service, Novel Energy Solutions, Institute for Local Self Reliance, LHB, MN Valley Electric Cooperative, MRES, MRETS (2), MnSEIA (3), Minnesota Municipal Power Association, Minnesota Power (3) NorthTek Services, Otter Tail Power (2), Peak Power MN, Powerfully Green, Rochester Public Utilities, Runestone Electric Association, SMMPA, Solar Integration, SolarPod, Sundial Solar, tenKsolar (2), The Minnesota Project, University of Minnesota, Viking Electric Supply, Vote Solar, Werner Electric, WindLogics, Wright Hennepin Electric, Xcel Energy (8)

# <u>Stakeholder Written Comments – Draft Methodology</u> (December 10, 2013)

These comments were used to inform the final draft VOS Methodology

#### **CERTIFICATE OF SERVICE**

I, Sharon Ferguson, hereby certify that I have this day, served copies of the following document on the attached list of persons by electronic filing, certified mail, e-mail, or by depositing a true and correct copy thereof properly enveloped with postage paid in the United States Mail at St. Paul, Minnesota.

**Minnesota Department of Commerce Comments** 

Docket No. E999/M-14-65

Dated this 31st day of January 2014

/s/Sharon Ferguson

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First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
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