

January 21, 2014

Via Electronic Filing

Dr. Burl W. Haar Minnesota Public Utilities Commission 121 Seventh Place East, Suite 350 St. Paul, MN 55101-2147

Re: In the Matter of the Petition of Northern States Power Company d/b/a Xcel Energy for Approval of Competitive Resource Acquisition Proposal and Certificate of Need Docket No. ET-002/CN-12-1240

Dear Mr. Haar:

Enclosed for e-Filing, please find Great River Energy Exceptions to the ALJ Report in the abovereferenced docket. Also Enclosed is a Certificate of Service.

Very truly yours, Michael & Bradley

Michael J. Bradley Attorney At Law P: (612) 877-5337 BradleyM@moss-barnett.com

MJB/keb cc: Parties of Record 2448328v1

STATE OF MINNESOTA BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

Beverly Jones Heydinger David Boyd J. Dennis O'Brien Betsy Wergin Nancy Lange Chair Commissioner Commissioner Commissioner

In the Matter of the Petition of Northern States Power Company d/b/a Xcel Energy for Approval of Competitive Resource Acquisition Proposal and Certificate of Need MPUC Docket No.: E002/CN-12-1240

GREAT RIVER ENERGY EXCEPTIONS TO THE ALJ REPORT

Great River Energy ("GRE") appreciates the thorough and thoughtful

consideration Administrative Law Judge ("ALJ") Eric Lipman provided in review of the information in this proceeding and his Findings of Fact, Conclusions of Law and Recommendation. GRE supports Judge Lipman's recommendation to select the "scalable alternatives" offered by GRE and Geronimo to meet Xcel Energy's needs between 2016 and 2019.¹ As the ALJ states in his Memorandum: "In the near term, these proposals offer competitively-priced energy generation; at firm prices; the fewest new environmental impacts; and significant protections against the imposition of project cancellation costs."² Great River Energy only takes exception to the ALJ's recommendation that GRE's capacity credit offering supplement Geronimo's offering.

² Id.

¹ ALJ Memorandum at p. 47.

Instead, GRE's capacity credit offering should be selected first and supplemented, if needed, by Geronimo's offer (or other alternative selected by the Commission).

As the ALJ found, GRE's proposal to sell up to 200 MW of capacity credits for periods ranging from one to three years is fully scalable to meet Xcel Energy's changing capacity needs.³ The price per MW is fixed. The capacity relied upon to support the capacity credits already exists. Consequently, there is no new permitting needed; there are no incremental transmission interconnection costs; there are no incremental environmental impacts, and there would be no cancellation costs.⁴ Additionally, using GRE's lower cost capacity credits benefits both Xcel Energy ratepayers and GRE's members through efficient use of existing capacity at a reasonable price.

GRE's proposal should be selected ahead of Geronimo's proposal because GRE's capacity credits are less costly than Geronimo's combined capacity and energy proposal.⁵ ALJ Finding 257 states that on a per MWh basis, a solar unit is also the lowest cost standalone resource. The cost per MWh (the cost of energy) is not, however, the appropriate test in this proceeding. As noted in ALJ Findings 7 and 8, the Commission identified Xcel Energy's need as a range of 150 MW in 2017, potentially increasing to 500 MW by 2019. The Commission identified Xcel Energy's need for capacity, not energy. No party has asserted that GRE's capacity credit proposal should not be selected because it does not include an energy component. The appropriate test, therefore, is evaluation of the cost of capacity, on a per MW basis.

³ See id.

⁴ See id.

⁵ See Ex. 64, Selander Rebuttal at p. 3.

The ALJ supports selection of Geronimo's proposal in part because: "it makes sense to buy the resources we are certain to need."⁶ This finding overlooks the fact that GRE's resources already exist. There is no need to create new resources to meet up to 200 MW of Xcel Energy's needs.

GRE has capacity above what is required to serve its load in the time frame under consideration in this proceeding. Consequently, GRE is able to dedicate capacity for use by Xcel Energy, in the form of MISO Planning Resource Zone credits, to meet Xcel Energy's MISO capacity requirements.

Using GRE's lower cost capacity credits benefits both Xcel Energy ratepayers and GRE and its members. In its 2012 Integrated Resource Plan proceeding, Docket No. ET2/RP-12-1114, GRE came under criticism by an intervenor because of surplus capacity on its system. In that proceeding, GRE noted that it is pursuing bilateral capacity sales opportunities to take advantage of the current capacity length in its portfolio. GRE's proposal in this proceeding is one of the actions being taken by GRE to optimize its portfolio through bilateral sales.

The ALJ's Conclusions 12 to 14 identify the benefits of the Geronimo proposal from an environmental standpoint. Those conclusions are accurate and appropriate when comparing Geronimo to the other proposals, but do not support a preference for Geronimo over GRE's proposal. GRE's and Geronimo's equal footing from an environmental impact perspective is reflected in the ALJ's Conclusion 11 which, states in part: "... selection of GRE's proposal will provide benefits to society in a manner

⁶ Memorandum at p. 47.

compatible with the natural and socioeconomic environments, including public health." See also the ALJ Memorandum, which identifies both the GRE and Geronimo proposals as having "the fewest new environmental impacts."⁷

Therefore, GRE respectfully requests that Conclusions 11 through 17, and Recommendations 19 and 21 be modified to select GRE's proposal as the most appropriate resource for up to 200 MW of Xcel Energy's capacity requirement. If additional capacity is needed, that need should be met by Geronimo's proposal (or other resource selected by the Commission). As modified, Conclusions 11 through 17 would be replaced with the following (with changes shown in legislative format):

Conclusions of Law

11. If added capacity is needed beyond <u>200 MW</u>, selection of GRE's proposal to meet the first 200 MW, supplemented by Geronimo's proposal for up to an additional 71 MW, will provide benefits to society, in a manner compatible with protecting the natural and socioeconomic environments, including public health.

12. Selection of Geronimo's proposal <u>to supplement GRE's proposal</u> is in accord with Minnesota's preference <u>for new facilities</u> with low-emission, renewable and distributed generation.

13. Among the proposals in this proceeding, <u>GRE's and</u> Geronimo's solutions represents the lowest risks of non-compliance with state and federal policies, rules, and regulations.

⁷ ALJ Memorandum at 47.

14. Minn. Stat. § 216B.243, subd. 3(a) prohibits the Commission from issuing a certificate of need for an<u>y new</u> energy facility that uses nonrenewable fuels unless it can be demonstrated that: (a) the possibility of generating power by means of renewable energy resources was explored, and (b) selection of a renewable energy source to meet the stated need is not in the public interest.

15. The hearing record does not establish that selection of a <u>new</u> nonrenewable energy source to meet the first <u>200 MW</u> 71 MW is in the public interest.

16. Selection of <u>GRE's and</u> Geronimo's proposal<u>s</u> further the public interest.

17. If added capacity beyond 200 MW 71-MW is needed before the end of
2019, selection of <u>Geronimo's GRE's-proposal (or other proposal of the</u>
Commission's choice) is in the public interest.

Recommendation

ñ

19. Select <u>GRE's</u> Geronimo's proposal.

21. Select <u>Geronimo's GRE's proposal (or other proposal of the</u> <u>Commission's choice)</u> if added capacity beyond <u>200 MW</u> 71 MW is needed before the end of 2019.

Dated: January 21, 2014

/s/

Donna L. Stephenson Associate General Counsel Great River Energy

5

12300 Elm Creek Blvd. Maple Grove, MN 55369 Telephone: 763-445-5218

And

/s/

Michael J. Bradley Moss & Barnett A Professional Association 4800 Wells Fargo Center 90 South Seventh Street Minneapolis, MN 55402 Telephone: 612-877-5337

Attorneys on Behalf of Great River Energy

CERTIFICATE OF SERVICE

In the Matter of the Petition of Northern States Power Company d/b/a Xcel Energy for Approval of Competitive Resource Acquisition Proposal and Certificate of Need MPUC Docket No.: ET-002/CN-12-1240

Karen E. Berg certifies that on the 21st day of January, 2014, she filed a true and correct copy of **Great River Energy Exceptions to the ALJ Report**, by positing it on <u>www.edockets.state.mn.us</u>. Said document was also served via U.S. Mail and e-mail as designated on the Official Service List on file with the Minnesota Public Utilities Commission and attached hereto.

<u>/s/ Karen E. Berg</u>

Karen E. Berg

irst Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
lulia	Anderson	Julia,Anderson@ag.state.m n,us	Office of the Attorney General-DOC	1800 BRM Tower 445 Minnesota St St. Paul, MN 551012134	Electronic Service	Yes	OFF_SL_12-1240_Official CC Service List
l'homas	Bailey	tbailey@briggs.com	Briggs And Morgan	2200 IDS Center 80 S 8th St Minneapolis, MN 55402	Electronic Service	No	OFF_SL_12-1240_Official CC Service List
Michael	Bradley	mike.bradley@lawmoss.co m	Moss & Barnett	Suite 4800 90 S 7th St Minneapolis, MN 55402-4129	Electronic Service	No	OFF_SL_12-1240_Official CC Service List
Christina	Brusven	cbrusven@fredlaw.com	Fredrikson & Byron, P.A.	200 S 6th St Ste 4000 Minneapolis, MN 554021425	Electronic Service	No	OFF_SL_12-1240_Official CC Service List
Kodi	Church	kchurch@briggs.com	Briggs & Morgan	2200 IDS Center 80 South Eighth Stree Minneapolis, Minnesota 55402	Electronic Service	No	OFF_SL_12-1240_Official CC Service List
James	Denniston	james.r.denniston@xcelen ergy.com	Xcel Energy Services, Inc.	414 Nicollet Mall, Fifth Floor Minneapolis, MN 55401	Electronic Service	No	OFF_SL_12-1240_Officia CC Service List
Sharon	Ferguson	sharon.ferguson@state.mn .us	Department of Commerce	85 7th Place E Ste 500 Saint Paul, MN 551012198	Electronic Service	Yes	OFF_SL_12-1240_Officia CC Service List
Burl W.	Haar	burl.haar@state.mn.us	Public Utilities Commission	Suite 350 121 7th Place East St. Paul, MN 551012147	Electronic Service	Yes	OFF_SL_12-1240_Officia CC Service List
Linda	Jensen	linda.s.jensen@ag.slate.m n.us	Office of the Attorney General-DOC	1800 BRM Tower 445 Minnesota Street St. Paul, MN 551012134	Electronic Service	Yes	OFF_SL_12-1240_Officia CC Service List
Michael	Krikava	mkrikava@briggs.com	Briggs And Morgan, P.A.	2200 IDS Center 80 S 8th St Minneapolis, MN 55402	Electronic Service	No	OFF_SL_12-1240_Officia CC Service List

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Eric	Lipman		Office of Administrative Hearings	PO Box 64620 St. Paul, MN 551640620	Electronic Service	Yes	OFF_SL_12-1240_Official CC Service List
Thomas	Melone	Thomas,Melone@AllcoUS, com	Minnesota Go Solar LLC	222 South 9th Street Suite 1600 Minneapolis, Minnesota 55120	Electronic Service	No	OFF_SL_12-1240_Official CC Service List
Brian	Meloy	brian.meloy@leonard.com	Leonard, Street & Deinard	150 S 5th St Ste 2300 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_12-1240_Official CC Service List
Ryan	Norrell	rmnorrell@nd.gov	North Dakota Public Service Commission	600 E. Boulevard Avenue State Capital, 12 th Fl Dept 408 Bismarck, ND 58505-0480	Electronic Service oor	No	OFF_SL_12-1240_Official CC Service List
Kevin	Reuther	kreuther@mncenter.org	MN Center for Environmental Advocacy	26 E Exchange St, Ste 206 St. Paul, MN 551011667	Electronic Service	No	OFF_SL_12-1240_Official CC Service List
Janet	Shaddix Elling	jshaddix@janetshaddix.co m	Shaddix And Associates	Ste 122 9100 W Bloomington Bloomington, MN 55431	Electronic Service Frwy	No	OFF_SL_12-1240_Official CC Service List
Donna	Stephenson	dstephenson@grenergy.co m	Great River Energy	12300 Elm Creek Boulevard Maple Grove, MN 55369	Electronic Service	No	OFF_SL_12-1240_Official CC Service List
Eric	Swanson	eswanson@winthrop.com	Winthrop Weinstine	225 S 6th St Ste 3500 Capella Tower Minneapolis, MN 554024629	Electronic Service	No	OFF_SL_12-1240_Official CC Service List
SaGonna	Thompson	Regulatory.Records@xcele nergy.com	Xcel Energy	414 Nicollet Mall FL 7 Minneapolis, MN 554011993	Electronic Service	No	OFF_SL_12-1240_Officia CC Service List