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August 29, 2014



Dr. Burl Haar
Executive Secretary
Minnesota Public Utilities Commission
121 7<sup>th</sup> Place East, Suite 350
St. Paul, MN 55101-2147

RE: In the Matter of Otter Tail Power Company's 2014-2028 Resource Plan Docket No. E017/RP-13-961 Supplemental Comments

Dear Dr. Haar:

Otter Tail Power Company ("Otter Tail") respectfully submits these Supplemental Comments to the Minnesota Public Utilities Commission ("Commission") in the above-referenced docket.

Otter Tail has electronically filed this filing with the Commission and is serving a copy on all persons on the official service list for this docket. A Certificate of Service is also enclosed.

If you have any questions regarding this filing, please contact me at <a href="mailto:bhdraxten@otpco.com">bhdraxten@otpco.com</a> or (218) 739-8417.

Sincerely,

/s/ BRIAN DRAXTEN
Brian Draxten
Manager, Resource Planning

wao
Enclosures
By electronic filing
c: Service List



## STATE OF MINNESOTA BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

In the Matter of Otter Tail Power Company's 2014-2028 Integrated Resource Plan Docket No. E017/RP-13-961

OTTER TAIL POWER COMPANY SUPPLEMENTAL COMMENTS

#### I. INTRODUCTION

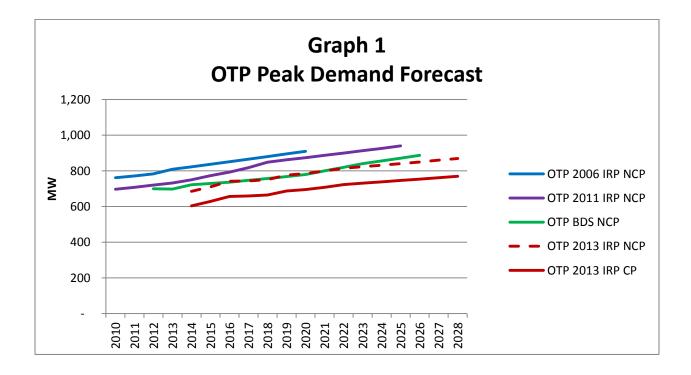
Otter Tail Power Company ("Otter Tail" or "Company") submits these Supplemental Comments in response to the Reply Comments of the Minnesota Center for Environmental Advocacy, *et al.* ("MCEA") and the Clarifying Responsive Comments of the Midcontinent Independent System Operator, Inc. ("MISO"), both filed in the above-captioned docket on August 1, 2014.

### II. MCEA HAS MADE SIGNIFICANT ERRORS IN ITS ATTEMPTS TO COMPARE OTTER TAIL'S LOAD GROWTH PROJECTIONS.

Otter Tail explained in its Reply Comments errors that MCEA made in its Initial Comments, the results of which were a misleading comparison by MCEA of load growth projections. In its Reply Comments, MCEA made additional statements that further reflect its confusion on the clear data Otter Tail has presented that shows a consistency in its various load growth projections.

In its Reply Comments, MCEA claimed that "OTP's 2013 load growth projections are declining at a greater rate when reserve margin requirements are excluded." MECA referenced informal discussions it had with the Company about the 2013 IRP peak demand forecast that was shown graphically in Figure 5 of MCEA's Initial Comments filed on May 2, 2014. MCEA claimed that the "2013 IRP peak demand included the reserve margin requirement but prior forecasts did not." That is not correct. The informal discussions referred only to transmission losses and not reserve margins.

The 2006, 2011, and BDS forecasts shown in Figure 5 of MCEA's Initial Comments included transmission losses and excluded the reserve margin requirement. The 2013 forecast did not include transmission losses or the reserve margin requirement. However, the 2013 IRP peak demand forecast shown in Figure 5 was the Company's coincident peak (CP) demand forecast while the other forecasts were the Company's non-coincident peak (NCP) demand forecast. Graph 1 below shows MCEA's Figure 5 with all forecasts representing the NCP demand forecasts with transmission losses included and reserve margin requirements excluded. The dashed red line is the Company's 2013 IRP NCP demand forecast (with transmission losses and without the reserve margin requirement) and the solid red line is the 2013 IRP CP demand forecast (without transmission losses and reserve margin requirement as represented by MCEA).



In its Initial Comments MCEA claimed that "OTP's 2013 IRP is undermined by an unreliable load forecast" and that "Over the last several resource planning related proceedings, OTP has continued to temper expectations for its load and energy demand growth and to reduce the starting point of its load forecasts…."

The Company disagrees with MCEA on their claim. The Company addressed this issue in their Reply Comments filed on August 1, 2014 as it relates to the energy forecasts shown on Figure 6 of MCEA's Initial Comments. Here again, as it relates to the Company's peak demand forecast, the Company asserts that it has not "tempered expectation for its load and energy

demand growth" as claimed by MCEA. Rather, it was MCEA using data on a different basis from different forecasts that cause their comparisons to be invalid.

Because Otter Tail has not overestimated prior forecasts and because its forecast models will implicitly project changes in building codes, the Company should not have to make additional duplicative adjustments to its forecasts as recommended by MCEA.

#### III. GREENHOUSE GAS EMISSION GOAL

MCEA states in its Reply Comments that Otter Tail has not demonstrated compliance with Minnesota's greenhouse gases ("GHG") reduction goals. That is not correct. Otter Tail Power Company has reduced its output of GHG significantly in recent years and it has plans that will reduce such emissions even more significantly in the future. Notably, Otter Tail has added almost 300 MW of wind which totals about 19 percent of its retail sales, and the Company is planning to shut down its coal-fired Hoot Lake Plant at the end of 2020. These actions demonstrate that Otter Tail is taking reasonable and meaningful steps toward the GHG reduction goal that are consistent with the intent of the GHG legislation.

# IV. SHOULD OTTER TAIL ADD RESOURCES IN EXCESS OF THOSE REQUIRED TO MEET THE MIDCONTINENT INDEPENDENT SYSTEM OPERATOR, INC. ("MISO") RESOURCE ADEQUACY?

MISO's Clarifying Responsive Comments support Otter Tail's use of the CP methodology to determine its resource requirements.

MISO stated that it uses "the industry recognized and NERC-defined Loss of Load Expectation ("LOLE")", that "this standard is the most commonly used resource adequacy standard in the industry for decades" and that it reviews the LOLE analysis annually.

MISO has always used the CP method to determine Planning Reserve Margins ("PRM") to create a system that is both equitable and efficient and that this method has not recently changed. MISO provided an example for Load Serving Entities ("LSE") to follow when calculating their MISO CP demand forecasts and MISO confirmed that Otter Tail used the MISO-provided methodology. MISO also conducts a review of load forecasts submitted by LSE's each year.

MISO also indicates that individual states may set their own planning reserve margin

standards. While the Company does not dispute this statement, the record in this proceeding

would not support a different reserve margin for Otter Tail. As Otter Tail explained in its Reply

Comments, and as the MISO Comments confirm, there would be substantial additional cost to

Otter Tail's customers if the diversity benefits inherent in the MISO resource adequacy construct

were ignored, and there would be no reliability benefit for doing so. For these reasons Otter

Tail's resource adequacy requirements should be set as described in Otter Tail's Resource Plan.

V. **CONCLUSION** 

Otter Tail appreciates the opportunity to submit additional comments in this resource

planning proceeding.

Otter Tail Power Company has submitted a Resource Plan that maintains adequate and

reliable electric service while keeping customer's electric rates as low as possible. Otter Tail's

plan also minimizes both the socioeconomic and environmental impacts while at the same time

maintains flexibility to respond to changing financial, social and technological factors. Otter Tail

requests approval of its Resource Plan as proposed in its August 1, 2014, Reply Comments.

Dated: August 29, 2014

Respectfully submitted,

OTTER TAIL POWER COMPANY

By: /s/ BRIAN DRAXTEN

Brian Draxten

Manager, Resource Planning

Otter Tail Power Company 215 S. Cascade Street

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4

#### **CERTIFICATE OF SERVICE**

RE: In the Matter of Otter Tail Power Company's 2014-2028 Integrated Resource Plan Docket No. E017/RP-13-961

I, Wendi A. Olson, hereby certify that I have this day served a copy of the following on Dr. Burl W. Haar and Sharon Ferguson by e-filing, and to all other persons on the attached service list by electronic service or by first class mail.

Otter Tail Power Company Supplemental Comments

Dated this 29th day of August 2014.

/s/ WENDI A. OLSON

Wendi A. Olson Regulatory Filing Coordinator Otter Tail Power Company 215 South Cascade Street Fergus Falls MN 56537 (218) 739-8699

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