

Jason D. Topp Associate General Counsel - Regulatory (651) 312-5364

November 24, 2014

The Honorable Steve Mihalchick Office of Administrative Hearings P.O. Box 64620 St. Paul, MN 55164-0620

> Re: In the Matter of the Petition of Hutchinson Telecommunications Inc. for Arbitration of Interconnection Agreements with CenturyLink under 47 U.S.C. § 252(b) MPUC Docket No. P-421, 5561, 430/IC-14-189 OAH Docket No. 48-2500-31383

Dear Judge Mihalchick:

Enclosed for filing is the Supplemental Testimony of William R. Easton regarding the above-referenced matter.

Very truly yours,

/s/ Jason D. Topp

Jason D. Topp

JDT/bardm

Enclosures

cc: Service List

200 South 5th Street, Room 2200 Minneapolis, MN 55402 www.centurylink.com

# BEFORE THE MINNESOTA OFFICE OF ADMINISTRATIVE HEARINGS FOR THE MINNESOTA PUBLIC UTILITIES COMMISSION

Beverly Jones Heydinger	Chair
David Boyd	Commissioner
Nancy Lange	Commissioner
Dan Lipschultz	Commissioner
Betsy Wergin	Commissioner

Re: In the Matter of the Petition of Hutchinson Telecommunications Inc. for Arbitration of Interconnection Agreements with CenturyLink under 47 U.S.C. § 252(b) MPUC Docket No. P-421, 5561, 430/IC-14-189 OAH Docket No. 48-2500-31383

#### AFFIDAVIT OF SERVICE

STATE OF MINNESOTA )

) SS

COUNTY OF HENNEPIN )

Dianne Barthel hereby certifies that on the 24th day of November, 2014, she e-filed a true and correct copy of the Supplemental Testimony of William R. Easton by posting it on <u>www.edockets.state.mn.us</u>. Said document was also served on the service list via U.S. mail and e-mail as designated with the Minnesota Public Utilities Commission.

/s/ Dianne Barthel Dianne Barthel

Subscribed and sworn to before me this 24th day of November, 2014.

<u>/s/ LeAnn M. Cammarata</u> Notary Public

My Commission Expires Jan 31, 2020

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Julia	Anderson	Julia.Anderson@ag.state.m n.us	Office of the Attorney General-DOC	1800 BRM Tower 445 Minnesota St St. Paul, MN 551012134	Electronic Service	Yes	OFF_SL_14-189_Official CC Service List
Linda	Chavez	linda.chavez@state.mn.us	Department of Commerce	85 7th Place E Ste 500 Saint Paul, MN 55101-2198	Electronic Service	Yes	OFF_SL_14-189_Official CC Service List
Burl W.	Haar	burl.haar@state.mn.us	Public Utilities Commission	Suite 350 121 7th Place East St. Paul, MN 551012147	Electronic Service	Yes	OFF_SL_14-189_Official CC Service List
Mary	Holly	mholly@winthrop.com	Winthrop & Weinstine, P.A.	225 S Sixth St Ste 3500 Minneapolis, MN 55402	Electronic Service	Yes	OFF_SL_14-189_Official CC Service List
Linda	Jensen	linda.s.jensen@ag.state.m n.us	Office of the Attorney General-DOC	1800 BRM Tower 445 Minnesota Street St. Paul, MN 551012134	Electronic Service	Yes	OFF_SL_14-189_Official CC Service List
John	Lindell	agorud.ecf@ag.state.mn.us	Office of the Attorney General-RUD	1400 BRM Tower 445 Minnesota St St. Paul, MN 551012130	Electronic Service	Yes	OFF_SL_14-189_Official CC Service List
Gregory R.	Merz	gregory.merz@gpmlaw.co m	Gray, Plant, Mooty	80 S 8th St Ste 500 Minneapolis, MN 55402-5383	Electronic Service	Yes	OFF_SL_14-189_Olficial CC Service List
Steve	Mihalchick	steve.mihalchick@state.mn .us	Office of Administrative Hearings	PO Box 64620 St. Paul, MN 551640620	Electronic Service	Yes	OFF_SL_14-189_Official CC Service List
Janet	Shaddix Elling	jshaddix@janetshaddix.co m	Shaddix And Associates	Ste 122 9100 W Bloomington Bloomington, MN 55431	Electronic Service Frwy	Yes	OFF_SL_14-189_Official CC Service List
Eric	Swanson	eswanson@winthrop.com	Winthrop Weinstine	225 S 6th St Ste 3500 Capella Tower Minneapolis. MN 554024629	Electronic Service	Yes	OFF_SL_14-189_Official CC Service List

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Jason	Торр	jason.topp@centurylink.co m	CenturyLink	200 S 5th St Ste 2200 Minneapolis, MN 55402	Electronic Service	Yes	OFF_SL_14-189_Official CC Service List

#### BEFORE THE MINNESOTA OFFICE OF ADMINISTRATIVE HEARINGS 600 North Robert Street St. Paul, Minnesota 55101

### FOR THE MINNESOTA PUBLIC UTILITIES COMMISSION 121 Seventh Place East, Suite 350 St. Paul, Minnesota 55101-2147

<b>Beverly Jones Heydinger</b>	Chair
David Boyd	Commissioner
Nancy Lange	Commissioner
Dan Lipschultz	Commissioner
<b>Betsy Wergin</b>	Commissioner

In the Matter of the Petition of Hutchinson Telecommunications, Inc. for Arbitration with Embarq Minnesota, Inc., Pursuant to 47 U.S.C. Section 252 of the Federal Telecommunications Act

In the Matter of the Petition of Hutchinson ) PUC Docket No. P-421, 5561, 430/IC-14-189

) OAH Docket No. 48-2500-31383

Embarq Minnesota Inc. d/b/a CenturyLink EQ

)

)

)

# SUPPLEMENTAL TESTIMONY OF WILLIAM R. EASTON

**NOVEMBER 24, 2014** 

1	Q.	PLEASE STATE YOUR NAME, OCCUPATION AND BUSINESS
2		ADDRESS.
3	А.	My name is William R. Easton. I am a Wholesale Staff Director at CenturyLink
4		Inc. ("CenturyLink"), the corporate parent of Embarq Minnesota Inc. dba
5		CenturyLink EQ ("CenturyLink EQ"). My business address is 1600 7th Avenue,
6		Seattle, Washington.
7		
8	Q.	ARE YOU THE SAME WILLIAM EASTON WHO FILED DIRECT AND
9		<b>REBUTTAL TESTIMONY IN THIS PROCEEDING?</b>
10	А.	Yes.
11	-	
12	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
13	А.	Consist with Judge Mihalchick's November 17th Order, the purpose of this
14		testimony is to describe differences in the transport of calls between
15		CenturyLink EQ customers in the Glencoe exchange and calls which involve a
16		Hutchinson ("HTI") customer.
17		
18	Q.	PLEASE PROVIDE SOME BACKGROUND ON THIS ISSUE?
19	А.	This issue was first raised in the Surrebuttal Testimony of Department of
20		Commerce witness Katherine Doherty which was filed on the day of the hearing in
21		this proceeding. In her testimony, Ms. Doherty states:
22 23		It is the way in which <i>CenturyLink</i> has configured its network, with a host switch at the Osseo tandem and a distant remote office in Glencoe, that
24 25		dictates the transport costs in the HTI-CenturyLink case. When CenturyLink Customer A in Glencoe places a local call to CenturyLink

MPUC Docket No. P-421, 5561, 430/IC-14-189 OAH Docket No. 48-2500-31383 Supplemental Testimony of William R. Easton Page 2, November 24, 2014

customer B in Glencoe, the call must be transported over CenturyLink's 1 existing facilities from the Glencoe central office to the Osseo tandem 2 switch, and then back over the existing facilities to Customer B in 3 Glencoe. When CenturyLink customer A places a call to HTC customer 4 C, the call is transported in the same way – from customer A to the 5 Glencoe central office and then back to the HTI POI at or near the 6 Glencoe central office. Regardless of whether an HTI customer in 7 Glencoe calls a CenturyLink customer in Glencoe, a CenturyLink 8 customer in Glencoe calls an HTI customer in Glencoe, or whether a 9 Glencoe CenturyLink customer calls another CenturyLink customer, the 10 traffic must be transported from Glencoe to the Osseo tandem and back to 11 Glencoe.<sup>1</sup> 12

- 13
- 14 Q. TO HELP UNDERSTAND THIS ROUTING ISSUE, PLEASE DESCRIBE
- 15 THE FUNDAMENTAL FUNCTION OF A SWITCH AND HOW IT
- 16 ACCOMPLISHES THIS FUNCTION?
- A. The function of an end office switch is to connect voice calls between customers of 17 telecommunications service. This is accomplished through the lines that connect 18 customers' phones with an end office switch and trunks that are used to connect the 19 end office switch with other switches. An end office switch connects lines to lines 20 and lines to trunks. Calls between customers who are connected to the same switch 21 use the end office switch function of a line to line connection. Calls between 22 customers' lines that are connected to different interconnected end office switches 23 use the switch function of a line to trunk connection. 24
- 25
- Q. HOW DOES A HOST/REMOTE SWITCH CONFIGURATION WORK AND
  WHAT IS ITS PURPOSE?

<sup>&</sup>lt;sup>1</sup> Doherty Surrebuttal Testimony, p. 5.

MPUC Docket No. P-421, 5561, 430/IC-14-189 OAH Docket No. 48-2500-31383 Supplemental Testimony of William R. Easton Page 3, November 24, 2014

A host/remote switch configuration is a switching arrangement where the end office 1 A. switch processing takes place in one location (the host) and the line interface 2 module (remote switching unit) is located in a geographically distant location. This 3 configuration allows a single end office switch processor to serve one or more 4 5 distant small communities without the need to extend each customer's line over a long distance to that end office switch. It also provides these smaller communities 6 with the benefits of the features of end office switches that serve much larger 7 communities. In this type of arrangement, customer lines are connected to a remote 8 switch (line interface module) which is then connected via an umbilical to the 9 distant host switch. When two customers in a community are served by the same 10 service provider, typically they are connected with lines to the same remote switch. 11 Calls between these customers use the remote switch function of a line to line 12 connection without the need to transport the calls back to the host. However, when 13 the calling and called parties use different switch based service providers, a line to 14 trunk connection is required to complete the call and the call must be transported 15 back to the host where the trunk connection between the two service providers' 16 switches physically takes place. 17

18

19 Q. HAS MS. DOHERTY ACCURATELY DESCRIBED HOW CALLS ARE
 20 ROUTED BETWEEN THE GLENCOE REMOTE AND OSSEO HOST
 21 SWITCH?

MPUC Docket No. P-421, 5561, 430/IC-14-189 OAH Docket No. 48-2500-31383 Supplemental Testimony of William R. Easton Page 4, November 24, 2014

No. The routing described by Ms. Doherty does not reflect how routing occurs in 1 A. the host/remote switch configuration that I just discussed. There is a critical 2 difference in how a call is routed between two CenturyLink EQ Glencoe customers 3 and how a call would be routed between a CenturyLink EQ and an HTI customer in 4 Glencoe. For calls between CenturyLink customers in Glencoe, the call is not 5 routed back to the Osseo host. These line to line connections between CenturyLink 6 customers in Glencoe are switched in the CenturyLink EQ Glencoe remote switch.<sup>2</sup> 7 8 By contrast, calls between an HTI customer in Glencoe and a CenturyLink EQ 9 customer in Glencoe would require that the call be physically transported back to 10 Osseo because it is at the Osseo host office that the trunk connection between the 11 two companies' switches physically takes place.<sup>3</sup> For each call between an HTI 12 customer in Glencoe and a CenturyLink EQ customer in Glencoe, two voice paths 13 must be established between the Glencoe remote and the Osseo host locations, one 14 from Glencoe to Osseo and another from Osseo to Glencoe.<sup>4</sup> No such voice paths 15 are established when there is a call between two CenturyLink EQ customers in 16 Glencoe.<sup>5</sup> 17

18

<sup>&</sup>lt;sup>2</sup> See Exhibit WRE-7A.

<sup>&</sup>lt;sup>3</sup> See Exhibit WRE-7B.

<sup>&</sup>lt;sup>4</sup> This assumes that HTI's intention remains to establish a presence in the Glencoe central office as a method to interconnect with the Osseo host switch.

<sup>&</sup>lt;sup>5</sup> See Exhibit WRE-7A.

MPUC Docket No. P-421, 5561, 430/IC-14-189 OAH Docket No. 48-2500-31383 Supplemental Testimony of William R. Easton Page 5, November 24, 2014

1	Q.	IS THERE COMMUNICATION BETWEEN THE HOST AND REMOTE
2		SWITCH WHEN TWO CENTURYLINK EQ CUSTOMERS IN GLENCOE
3		CALL EACH OTHER?
4	A.	Yes. There is communication over the data links which connect the host and
5		remote switch for these calls. This is necessary to allow for the provision of certain
6		non-essential central office features (e.g. Calling Name Caller ID), but the calls
7		themselves are not routed back to the host switch and the voice paths discussed
8		above need not be established.
9 10	Q.	IS THERE A BENEFIT IN ROUTING CALLS THIS WAY?
11	А.	Yes. In the unlikely event that the umbilical between the Glencoe remote and the
12		Osseo host is severed, the remote switch will continue to perform the switch
13		function that connects lines to lines. This allows the uninterrupted communication
14		capability between CenturyLink EQ customers in Glencoe. Only the non-essential
15		data link would be lost.
16 17	Q.	IS CENTURYLINK EQ'S HOST/REMOTE CONFIGURATION
18		CONSISTENT WITH INDUSTRY PRACTICE?
19	А.	Yes. Providers often use a centralized host switch with remote switches located
20		close to concentrations of users. This host/remote configuration is designed to
21		provide the most efficient way to serve remote/rural customers. <sup>6</sup> Like the

<sup>&</sup>lt;sup>6</sup> See also Telcordia Technologies GR-532-CORE, Issue 1, June 2000 (Formerly TR-TSY-000532, Issue 2 July 1987) LSSGR: Remote Switching Units (FSD 30-23-0000) A Module of LSSGR, FR-64, section 1.2 Background.

MPUC Docket No. P-421, 5561, 430/IC-14-189 OAH Docket No. 48-2500-31383 Supplemental Testimony of William R. Easton Page 6, November 24, 2014

CenturyLink EQ host/remote arrangement, when other service providers use these 1 host/remote arrangements, the remotes perform the line to line connections while 2 the hosts are typically relied upon to connect lines to trunks. 3 4 DO YOU HAVE A DIAGRAM WHICH DEPICTS THE DIFFERENCES IN **Q**. 5 CALL FLOWS BETWEEN TWO CENTURYLINK EQ GLENCOE 6 7 CUSTOMERS AND BETWEEN AN HTI GLENCOE CUSTOMER AND A **CENTURYLINK EQ CUSTOMER?** 8 Yes. Attached as Exhibit WRE-7 is a diagram depicting the different call flows. 9 A. WRE-7A depicts the call flow between two CenturyLink EQ Glencoe customers 10 and exhibit WRE-7B depicts the call flow between an HTI Glencoe customer and a 11 CenturyLink EQ Glencoe customer. As depicted in the diagrams, calls between 12 two CenturyLink EQ customers use line to line connections within the Glencoe 13 remote, while the call between an HTI Glencoe customer and a CenturyLink EQ 14 Glencoe customer must be transported to the Osseo host since it requires a line to 15 trunk connection. 16 17 AT PAGES 20-21 OF THE DEPARTMENT OF COMMERCE'S POST 18 **O**. DEPARTMENT DISTINGUISHES THE 19 HEARING BRIEF, THE CHARTER CASE FROM THIS PROCEEDING. IS THAT DISTINCTION 20 VALID? 21 No. The Department argues that this case is different from the Charter case because 22 A. in Charter, CenturyLink was required to route Charter calls in a manner different 23

MPUC Docket No. P-421, 5561, 430/IC-14-189 OAH Docket No. 48-2500-31383 Supplemental Testimony of William R. Easton Page 7, November 24, 2014

1		from the way it routes its own calls. The Department makes this argument based on
2		the mistaken impression that "Regardless of whether an HTI customer in Glencoe
3		calls a CenturyLink customer in Glencoe, a CenturyLink customer in Glencoe calls
4		an HTI customer in Glencoe, or whether a Glencoe CenturyLink customer calls
5		another Glencoe CenturyLink customer, the traffic must be transported from
6		Glencoe to the Osseo tandem and back to Glencoe."7 As my testimony
7		demonstrates, the Department's understanding is incorrect and in fact, HTI's
8		request here requires routing that is not necessary when a Glencoe CenturyLink
9		customer calls another Glencoe CenturyLink EQ customer. Thus, the HTI
10		interconnection request is similar to Charter's interconnection request.
11 12	Q.	IS THIS TESTIMONY INCONSISTENT WITH YOUR DIRECT
13		TESTIMONY?

14 A. No. In my Direct Testimony, I stated:

Hutchinson seeks to connect with CenturyLink EQ at Glencoe, Minnesota, in a remote central office. A remote central office contains no intelligent switching equipment and instead provides line side connections for customer loops and an umbilical connection to a host switch, where all of the switching activity takes place. In this case, the host switch for Glencoe is located in Osseo, Minnesota, approximately 44 miles away.<sup>8</sup>

- 21 A call between a Glencoe CenturyLink customer and another Glencoe CenturyLink
- 22 customer uses a line side connection. Therefore, the call can be completed without
- 23 being routed back to the Osseo host office.
- 24

<sup>&</sup>lt;sup>7</sup> Department of Commerce Post Hearing Brief, p. 21 (emphasis in original).

<sup>&</sup>lt;sup>8</sup> Ex. 1 (Easton Direct), 48:31-49:4.

MPUC Docket No. P-421, 5561, 430/IC-14-189 OAH Docket No. 48-2500-31383 Supplemental Testimony of William R. Easton Page 8, November 24, 2014

# 1 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

2 A. Yes.

#### **VERIFICATION**

I, William R. Easton, Wholesale Staff Director for Embarq Minnesota, Inc. dba CenturyLink EQ, state that I have first-hand knowledge of the matters set forth above and hereby verify that, to the best of my knowledge and belief, the allegations and statements contained herein are true and correct.

Dated: November 24, 2014

WiNiam R. Easton

