

AN ALLETE COMPANY

Environmental Services

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October 28, 2015

VIA E-FILING The Honorable Jeanne M. Cochran Administrative Law Judge Office of Administrative Hearings 600 North Robert Street PO Box 64620 St. Paul, MN 55164-0620

**Re:** 16 Line 115 Kilovolt High Voltage Transmission Line (HVTL) Project Public Utilities Commission (PUC) Docket Number E-015/TL-14-977 Office of Administrative Hearings (OAH) Docket Number: 68-2500-32500 Comments Responding to an Issue Raised By Public Utilities Commission Staff on October 27, 2015.

Dear Judge Cochran:

Minnesota Power provides these comments in response to an issue raised by Minnesota Public Utilities Commission (Commission) Staff at the Minnesota Power 16 Line 115 kV High Voltage Transmission Line Project (Project) Public Hearing held on October 27, 2015.

At the Project's Public Hearing, Commission Staff raised the issue that the cost analysis for Alternative Route 2 (as depicted in Attachment 1- EA Figure 11 Parcel Data Map) included the removal of three miles of existing transmission line. In reality, if the Commission selected Alternative Route 2 it would require the removal of only two miles of existing transmission line and one mile would remain.

The removal costs for two mile of existing transmission line associated with Alternative Route 2 were included in the cost estimated provided and the overall higher cost for Alternative Route 2 is still within the same range as previously provided by Minnesota Power. However, to clarify the record, Minnesota Power has provided a corrected Figure 12 Comparative Impacts, in the Project's Environmental Assessment to reflect that a two mile segment of existing transmission line would need to be removed rather than a three mile segment for Alternative Route 2 (as shown on Attachment 2).

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Thank you for the opportunity to clarify the record. Please contact me at or 218.355.3515 or David Moeller at 218.723.3963 if you have any questions.

Sincerely,

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Daniel P. McCourtney Environmental Specialist

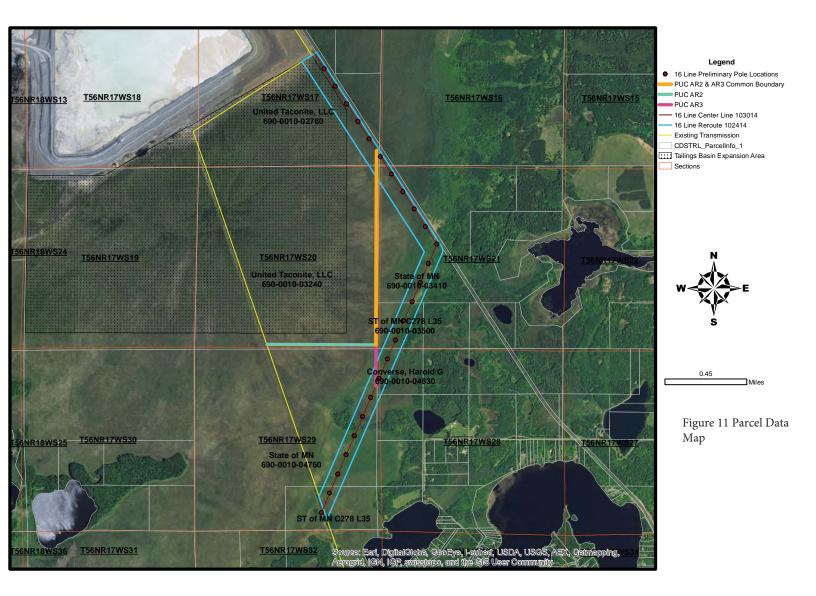
DPM:sr

Cc: Bill Storm, Department of Commerce (w/ Encl.) Mike Kaluzinak, Minnesota Public Utilities Commission (w/ Encl.)

# Attachment 1

EA Figure 11 Parcel Data Map

### Attachment 1- EA Figure 11 Parcel Data Map



# Attachment 2

EA Figure 12 Comparative Impacts

#### Figure 12 Comparative Impacts Proposed Route, AR-2 and AR-3

Title	Comparison Applicable	Proposed Route	Alternative Route AR-2	Alternative Route AR-3		
Project Description	Each of the routes differs slightly; however, the start and end of each route connect with the existing 16 Line.	The proposed Project is located south of Fayal Township and approximately four miles east of McDavitt Township in St. Louis County, Minnesota. The proposed HVTL would connect to Minnesota Power's existing 16 Line on the east side of United Taconite's existing tailings basin and proceed southeast, parallel to an existing railroad grade for approximately 1.25 miles. The line would then proceed southwest for approximately 1.75 miles where it would connect to the existing 16 Line. An existing three-mile 115 kV HVTL section would be taken out of service and removed.	The proposed Project is located south of Fayal Township and approximately four miles east of McDavitt Township in St. Louis County, Minnesota. The proposed HVTL would connect to Minnesota Power's existing 16 Line on the east side of United Taconite's existing tailings basin and proceed southeast, parallel to an existing railroad grade for approximately 0.65 miles. The line would then proceed south for approximately 1.10 miles and then it would proceed west for approximately 0.60 miles where it would connect to the existing 16 Line.	The proposed Project is located south of Fayal Township and approximately four miles east of McDavitt Township in St. Louis County, Minnesota. The proposed HVTL would connect to Minnesota Power's existing 16 Line on the east side of United Taconite's existing tailings basin and proceed southeast, parallel to an existing railroad grade for approximately 0.65 miles. The line would then proceed south for approximately 1.30 miles and then it would proceed southwest for approximately 0.75 miles where it would connect to the existing 16 Line. An existing three-mile 115 kV HVTL section would be taken out of service and removed.		
Project Costs	The options for constructing the structure foundations with mine tailings or constructing the structure foundations with select granular fill have been compared and the cost differences are noted. Mine tailings would be preferred due to their proximity and cost.	Assumes Structure Foundations require nofill material Total Cost = \$4,699,349.38	Structure Foundations Constructed with Mine Tailings Cost Difference = \$396,118.24 Structure Foundations Constructed with Select Granular Fill = \$533,729.14	Structure Foundations Constructed with Mine Tailings Cost Difference = \$831,698.01 Structure Foundations Constructed with Select Granular Fill = \$861,838.42		
Location	Each of the routes would impact the same Township, Range, and Sections. The routes and the Township, Range, and Section are displayed in <b>Figure 2</b> .		Township 56 North, Range 17 West, Section 16 Township 56 North, Range 17 West, Section 17 Township 56 North, Range 17 West, Section 18 Township 56 North, Range 17 West, Section 20 Township 56 North, Range 17 West, Section 21 Township 56 North, Range 17 West, Section 28 Township 56 North, Range 17 West, Section 29			
Route Width	Each of the routes would have the same route and ROW widths.	The route width for each route would be 500-feet an	d the ROW width would be 100 feet. For each route engin require a 500-foot route width to allow adequate flexibi	• • • • •		
Transmission Structures	Each of the routes would utilize the same structures; however, the placement of each structure may be different depending on the route. More specific information regarding the structure design is included in <b>Table 3</b> .	The transmission line for each route would be designed to meet or exceed relevant local and state codes including the National Electric Safety Code (NESC) and Company standards. Appropriate standards will be met for construction and installation, and applicable safety procedures will be followed during and after installation.				
Right-of-Way Width	Each of the routes would have the same ROW width.	The ROW width for each route would be 100 feet.				
Transmission Removal Procedures	Transmission Removal Procedures, which is not specific to the route. (see Section 5.1.5 RPA)	ΝΑ				

Title	Comparison Applicable	Proposed Route	Alternative Route 2	Alternative Route 3			
Restoration Procedures	Not applicable, the text in this section describes Restoration Procedures, which is not specific to the route. (see Section 5.2.6 RPA)						
Maintenance Procedures	Not applicable, the text in this section describes Maintenance Procedures, which is not specific to the route. (see Section 5.1.7 RPA)	ΝΑ					
Electric Fields	Each of the routes would have the same EF Values. Detailed information regarding the calculated EF is located in <b>Table 10</b> .	Due to the conductor configuration of the single circuit 115 kV H-Frame type structure, the maximum EF for this configuration actually occurs at approximately 16 feet fro the centerline of the ROW, this would be the same for all routes. The maximum EF was calculated to be 1.55 kV/m at one meter above ground for all routes.					
Magnetic Fields	Each of the routes would have the same MF Values. Detailed information regarding the calculated MF is located in <b>Table 11</b> .	Due to the conductor configuration of the single circuit 115 kV H-Frame type structure, the peak MF for this configuration actually occurs at the centerline of the ROW, th would be the same for all routes. This peak MF was calculated to be 104.90 mG under the conductor thermal limit condition and 70.69 mG under the expected peak loadi condition for all routes.					
Stray Voltage	Each of the routes would have the same mitigation measures for stray voltage.	Appropriate measures would be taken to preve	nt stray voltage problems when the proposed HVTL paralle	els or crosses distribution lines for each route.			
Farm Operations, Vehicle Use and Metal Buildings Near Power Lines	Each of the routes would have the same mitigation measures.	2 Minnesota Power would design the Project to exceed NESC minimum clearances for each route.					
Environmental Setting	Each of the routes is located in close proximity; therefore, they are within the same environmental setting.	Each route area is located within the Northern Minnesota Drift and Lake Plains Section, a section within the biogeographic province known as the Laurentian Mixed For Province under the Ecological Classification System developed by the Minnesota Department of Natural Resources. Each route is located in the Tamarack Lowlands Subsection of the Northern Minnesota Drift and Lake Plains Section, near the transition between the St. Louis Moraines and Toini Uplands Subsections. The Tamara Lowlands Subsection is characterized by level to gently rolling topography. The largest landform is a lake plain. Around the deges of the old glacial lake is a till plain (Au Till Plain) formed in Superior lobe sediments. There is also a small piece of end moraine north of Sandy Lake that is related to the St. Louis Moraines. The most comm forest communities include lowland hardwoods and conifers. Additionally, northern hardwood and aspen-birch forests were common on the other portions of this reg Presently, much of the land is in public ownership. Forestry and tourism, along with some agriculture are the most common land uses.					
Public Health and Safety	Each of the routes is located in close proximity; therefore, the public health and safety concerns are the same.	Minnesota Power would implement proper safeguards during construction and operation to avoid potential impacts to public health and safety for each route. Concer related to health and safety include hazards associated with coming into contact with energized equipment, induction, and stray voltage. In general, impacts to publi					

#### Figure 12 Comparative Impacts Proposed Route, AR-2 and AR-3

Title	Comparison Applicable	Proposed Route	Alternative Route 2	Alternative Route 3		
Residential and Non-Residential Land Use	Each of the routes are located in close proximity: therefore, the public health and safety concerns are the same. Each of the routes differ slightly: therefore, the amount of residential land impact is different. The Proposed Route crosses 1.6 acres of areas zoned residential; AR-2 does not cross areas zoned residential; and AR-3 crosses 1.3 acres of areas zoned residential. The most proximate structure is the same for each route; which is a dwelling located at least 1950 feet from the routes.	The Proposed Route would cross areas zoned as industrial, residential, and forest agricultural management. Construction of the Proposed Route is primarily located in open wetland areas and wetlands adjacent to railroad tracks. Approximately 1.6 acres of the Proposed Route would cross an area zoned residential. There are no residences are located within the proposed ROW and within 1,000 feet of the Proposed Route.	The AR-2 would cross areas zoned as industrial, and forest agricultural management. Construction of AR-2 is primarily located in open wetland areas and wetlands adjacent to railroad tracks. No areas zoned residential would be crossed by AR-2. There are no residences located within the proposed ROW and within 1,000 feet of AR-2.	The AR-3 cross areas zoned as industrial, residential, and forest agricultural management. Construction of AR-3 is primarily located in open wetland areas and wetlands adjacent to railroad tracks. Approximately 1.3 acres of AR-3 would cross an area zoned residential. There are no residences located within the proposed ROW nor within 1,000 feet of the Proposed Route.		
Noise	The routes would be constructed in a similar fashion; therefore, there are no differences regarding noise produced by the HVTL.	level is well below the MPCA limits for the relevant n comply with state noise standards established by the anticipated that the proposed Project would increase	Id not exceed background noise levels and would, therefi oise area classifications (NAC 1, NAC 2, and NAC 3). The p MPCA. Any audible noise would be below the MPCA noise noise from transmission line conductors or any associate uction standards, the proposed project is not anticipated as a result of noise.	roposed HVTLs would be designed and constructed to e standards established for NAC 1. Additionally, it is not d facilities above the levels already experienced in the		
Television and Radio Interference	The routes would be constructed in a similar fashion; therefore, there are no differences regarding television and radio interference associated with the HVTL.	If television or radio interference is caused by or from the operation of the routes in those areas where good reception is presently obtained, the Applicant would inspect and repair any loose or damaged hardware, or take other necessary action to restore reception to the present level, including the appropriate modification of receiving antenna systems if deemed necessary.				
Aesthetics	Each of the routes are located in close proximity; therefore, the aesthetic impacts for all routes would be the same.		dustrial, residential, or forest agricultural management. 1 f the routes is at least 1950 feet away in a forested area. not be adversely affected by any of the routes.			
Socioeconomic	Each of the routes are located in close proximity: therefore, the socioeconomic impacts for all routes would be the same.	None of the routes would create any permanent jobs; however, the construction activities for each route would provide a seasonal influx of additional dollars into the				
Cultural Values	Each of the routes are located in close proximity; therefore, the cultural impacts for all routes would be the same.	No impacts are anticipated for any of the routes and, therefore, no mitigative measures are proposed.				
Recreation	Each of the routes are located in close proximity; therefore, the impacts to recreation for all routes would be the same.	each of the routes as shown in Figure 5. Several prop	inity of any recognized recreational area; however, Hiekl verties have shoreline property on these water bodies. T uding boating, fishing, and watersports. None of the rout lakes and, thus, no impacts are anticipated.	hese property owners and the general public may use		

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Title	Comparison Applicable	Proposed Route	Alternative Route 2	Alternative Route 3
Recreation	Each of the routes is located in close proximity; therefore, the impacts to recreation for all routes would be the same.	the routes as shown in Figure 5. Several properties have	y of any recognized recreational area; however, Hiekkila a re shoreline property on these water bodies. These propen shing, and watersports. None of the routes are located wi impacts are anticipated.	rty owners and the general public may use the lakes for
Public Services	Each of the routes is located in close proximity; therefore, the impacts to public services for all routes would be the same.	No impacts to publ	ic services are anticipated for any of the routes and, there	fore, no mitigative measures are proposed.
Utilities	Each of the routes is located in close proximity; therefore, the impacts to utilities for all routes would be the same.	No impacts to ut	ilities are anticipated for any of the routes and, therefor	e, no mitigative measures are proposed.
Transportation and Traffic	Each of the routes is located in close proximity; therefore, the impacts to transportation and traffic for all routes would be the same.	coordination of the construct	services are anticipated for any of the routes, Minnesota ion with local and state road authorities for all routes ar ated. Operation of the transmission line is not expected	nd use signage during construction to alert drivers. No
Agriculture	Each of the routes is located in close proximity; therefore, the impacts to agriculture for all routes would be the same.		No farmland is present within the any of the routes as	displayed on Figure 6.
Forestry	Each of the routes is located in close proximity; therefore, the impacts to forestry for all routes would be the same.	There	are no known tree farms or federal or state forests loca	ated within any of the routes.
Tourism	Each of the routes is located in close proximity; therefore, the impacts to tourism for all routes would be the same.		No formal tourist areas are present within the ar	ny of the routes.
Mining	Each of the routes would accommodate expanding United Taconite's tailing basin; therefore, the impacts to mining for all routes would be the same.		uld allow for United Taconite to complete its planned ex e basin. This could impact future expansion or maintena be relocated in the future.	

Title	Comparison Applicable	Prop	osed Route		Alt	ernative Route	2	Alternat	tive Route 3	
Archaeological and Historic Resources	Each of the routes are located in close proximity: therefore, the impacts to archaeological and historic resources for all routes would be the same.	Two Pines Resource Group, LLC (Two Pines) conducted a cultural resources literature search for the proposed Project in December of 2014. Based on the data from Two Pines, no archaeological or historic resources have been documented within one mile of the Proposed Route. Both AR-2 and AR-3 are within one mile of the Proposed Route; therefore, there are no anticipated impacts to archaeological and historic resources for any of the routes. U routes would be subject to conditions of the route permit regarding encountering such items/features during construction								
Air Quality	Each of the routes would be constructed in a similar fashion with the same materials; therefore, the impacts air quality for all routes would be the same.	None of the routes would result in adverse or significant effects on air quality.								
Water Quality	Each of the routes would be constructed in a similar fashion with the same materials in similar environmental settings; therefore, the impacts air quality for all routes would be the same.	Each route may have minor, short term effects on water quality. Impacts on water quality are possible during the construction phase of each route; when sediment could possibly reach surface waters due to excavation, grading, and construction traffic disturb the ground. In the event that a National Pollutant Discharge Elimination System (NPDES) construction storm water permit and Stormwater Pollution Prevention Plan (SWPPP) is required for any of the routes the Applicant would obtain the permit and prepare a SWPPP as a condition of the route permit.								
MnDNR Public Waters Inventory	Each of the routes would be constructed in a similar fashion with the same materials.	No PWI basins are located within the ROW of any of the routes, PWIs are displayed on Figure 8.								
Wetlands	Each of the routes differs slightly; therefore, the amount of wetlands impacted is different. The Proposed Route impacts 157.7 acres of Forested/Shrub Wetlands; AR-2 impacts 144.5 acres of Forested/Shrub Wetlands; and AR-3 impacts 161.1 acres of Forested/Shrub Wetlands. Wetland impacts are displayed on Figure 8.	Forested/Shrub Wetland	Based on NWI data approximately 157.5 acres of orested/Shrub Wetland have been mapped within the Proposed Route. AR-2.				Based on NWI data ap Forested/Shrub Wetlan			
Floodplain	Each of the routes is located in close proximity; therefore, the impacts to floodplains for all routes would be the same.	None of the routes would impact floodplain resources. The location of the routes and nearby floodplains is displayed on Figure 8.								
		Land Cover Type	Acres	Percent	Land Cover	Acres	Percent	Land Cover Type	Acres	Percent
		Aquatic	0.75	2.15%	Aquatic	3.82	13.53%	Aquatic	3.72	10.65%
		Lowland Shrub	11.02	31.57%	Lowland Black	14.62	51.76%	Aspen/White Birch	0.55	1.57%
	Each of the routes is located in close		1.86	5.33%	Lowland Shrub	5.46	19.32%	Grassland	0.25	0.71%
	Each of the routes is located in close proximity: however, they differ slightly.	Marsh				4.25	15 2024	Laurianal Diasi, Can	17.07	
Flora	Each of the routes is located in close proximity; however, they differ slightly. Therefore, the amount of flora impacted	Tamarack	4.89	14.01%	Tamarack	4.35	15.39%	Lowland Black Spruce	17.87	51.20%
Flora	proximity; however, they differ slightly.	Tamarack Lowland Black Spruce	4.89 15	14.01% 42.97%		4.35	15.39%	Lowland Shrub	3.69	51.20% 10.56%
Flora	proximity; however, they differ slightly. Therefore, the amount of flora impacted	Tamarack	4.89	14.01%		4.35	15.39%		-	51.20%

Title	Comparison Applicable	Proposed Route	Alternative Route 2	Alternative Route 3
Fauna	Each of the routes are located in close proximity; therefore, the impacts to fauna for all routes would be the same.	any of the routes. Additionally, no USFWS Waterfowl P minor and temporary for each route, and no long-term Power Line Interaction Committee (APLIC) recomm	WMA) is located approximately 0.75 miles east of each of roduction Areas (WPA) are located within the vicinity of population-level impacts are anticipated. The Applicant ended safety design standards regarding avian collisions to identify any areas that may require marking transmiss to reduce the likelihood of avian collisions.	the any of the routes. Displacement of fauna would be would construct the selected route according to Avian and avian electrocution with HVTLs. In addition, the
Rare and Unique Natural Resources	Each of the routes are located in close proximity; therefore, the impacts to rare and unique natural resources for all routes would be the same.	present along or near the Proposed Route. According to Lymx (Lymx canadensis; federally threatened), Gray Wol knot (Calidris canutus rufa; federall threatened), an proximate to the Proposed Route the habitat and im adversely affect them as it would not limit their moveme sandy habitats, would not be present within any of the areas during migration through this county. Suitable ha species will be avoided by adhering to seasonal tree-clea known i The Minnesota Natural Heritage Inventory System (NH documented within one mile of the proposed Proje	e routes. No rufa red knot are expected to be found in th bitat for the northern long-eared bat is potentially preser	bute is located, is within the overall range of the Canada haradrius melodus; federally endangered), the rufa red derally threatened). Since AR-2 and AR-3 are very Wolf are present along any route it would not likely sites. Piping plover, which occupies shoreline and open e project vicinity, as the species only utilizes shoreline th ear the proposed route, however, all impacts to the t through September 30th. Additionally, there are no routes. ndangered, and special concern species that have been gentilis; state special concern) nests comprising one

STATE OF MINNESOTA ) ) ss COUNTY OF ST. LOUIS ) AFFIDAVIT OF SERVICE VIA ELECTRONIC FILING AND U.S. MAIL

Susan Romans of the City of Duluth, County of St. Louis, State of Minnesota, says that on the **28<sup>th</sup> day of October**, **2015**, she served Minnesota Power's Response in Docket No. E015/TL-14-977 on the Minnesota Public Utilities Commission and the Energy Resources Division of the Minnesota Department of Commerce via electronic filing. The remaining parties on the attached service list were served as indicated.

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First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
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Jeanne	Cochran	Jeanne.Cochran@state.mn .us	Office of Administrative Hearings	P.O. Box 64620 St. Paul, MN 55164-0620	Electronic Service	Yes	OFF_SL_14-977_Official CC Service List
Sharon	Ferguson	sharon.ferguson@state.mn .us	Department of Commerce	85 7th Place E Ste 500 Saint Paul, MN 551012198	Electronic Service	Yes	OFF_SL_14-977_Official CC Service List
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