#### STATE OF MINNESOTA BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

Beverly Jones Heydinger Chair

Nancy Lange Commissioner
Dan Lipschultz Commissioner
Matthew Schuerger Commissioner
John Tuma Commissioner

In the Matter of a Petition by Minnesota Energy Resources Corporation for Evaluation and Approval of Rider Recovery for Its Rochester Natural Gas Extension Project MPUC Docket No. G-011/M-15-895 OAH Docket No. 2500-33191

# REPLY OF THE MINNESOTA DEPARTMENT OF COMMERCE, DIVISION OF ENERGY RESOURCES TO EXCEPTIONS TO ALJ REPORT

The Minnesota Department of Commerce, Division of Energy Resources (Department) respectfully submits to the Minnesota Public Utilities Commission (Commission) this Reply to the Exceptions to the Administrative Law Judge's Findings of Fact, Conclusions and Recommendations (ALJ Report) as to the Minnesota Energy Resources Corporation (MERC) Rochester Natural Gas Extension Project (Project).

### A. The Commission Should Not Amend the ALJ Report Regarding the Department's Analysis of MERC's Forecasted Need.

The Department agrees with the Office of Attorney General (OAG) Exceptions (the Exceptions) at 3-4 that "the Commission should be provided with a complete record and a fair accounting" of the parties' arguments. The Department is concerned, however, that the language proposed in the Exceptions for Findings 111 and 113 of the ALJ Report does not fairly characterize the record. As to Finding 111, the Exceptions proposes that the Commission add two sentences about the forecast of the Rochester-Olmsted Council of Governments (ROCG). The proposed addition appears to imply that the ROCG conducted a customer count forecast, which the ROCG, in fact, did not perform. The ROCG's forecast looked at population growth.

Further, the second proposed sentence is not supported by a citation to the record and could be read to imply that the ROCG assessment was part of or relied upon in the Department's analysis of forecasted need, which it was not. The proposed revision to Finding 113 is also not helpful because it could be read to imply that the proposed new language ("60 percent less") may be attributed to a Department witness. Such an attribution would be inaccurate, as no Department (nor other party's) witness made such a statement.<sup>1</sup>

## B. The Commission Should Not Amend the ALJ Report's Conclusions Regarding MERC's Forecast of its Future Capacity Needs.

The Department does not recommend the deletion or amendment proposed by the Exceptions at 9-10 to the ALJ Report, Findings 169 and 170. The proposal appears to misconstrue the ALJ Report's analysis; the ALJ Report at Findings 169 and 170 was not trying to "force the facts in this record" into the type of analysis used in an integrated resource plan. The ALJ Report on this point appears only to have been a distillation of the Department's analysis, (i.e., that the various outcomes are *analogous to* low, base, and high scenarios).

The Department does not recommend the amendment proposed by the Exceptions at 10-11 to ALJ Report, Finding 179, for several reasons. First, proposed Findings 179a to 179g are not supported by a citation to the evidentiary record and, while the proposed new Findings could have been drawn as conclusions, no Department witness made the statements that are set forth in these proposed new Findings 179a to 179g. In addition, the Department's testimony is not supportive, but is instead inconsistent with proposed Finding 179c regarding the assumption that residential use-per-customer will remain constant for the next two or three decades. Finally, the proposed new Finding 179e does not accurately characterize the Department's testimony.

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<sup>&</sup>lt;sup>1</sup> If any change is made to Finding 113, it would be more appropriate for the Finding to characterize the testimony as saying that the "forecast is approximately 1.14 percentage points less than the Company's projections...."

## C. The Commission Should Not Amend the ALJ Report's Analysis of Need and Reasonableness of the Rochester Project.

The Exceptions at 18-19 notes certain policies described in the ALJ Report, Footnote 429 that the ALJ Report did not recommend, but which the Commission could conceivably choose to consider with respect to cost recovery. The Exceptions urges the Commission to consider these policies and their implications when determining the reasonableness of the Rochester Project.<sup>2</sup>

If the Commission were to adopt the policies mentioned in the ALJ Report, Footnote 429 to support a finding that a "phased approach" is reasonable, such an adoption would reflect a fundamental change in the Commission's cost recovery policy. The Department urges that, if the Commission wishes to defer some recovery until later in the Rochester Project's life, it should exercise care in making any such fundamental change in cost recovery policy.

The Department also disagrees with the Exceptions at 20-21, which misleadingly suggests that the Department's testimony, (that revenue generated by capacity release sales is "typically small compared to the original purchase price of the capacity") constitutes support for the Exceptions' proposed amendment to ALJ Report, Finding 321. The Department testimony that is quoted at pages 20-21 pertains solely to the standard capacity releases and not the type of long term capacity releases that the Department witness discussed extensively in pre-filed testimony, which testimony directly contradicts the proposed amendment to ALJ Report Finding 321.

The Exceptions at 20-22 also proposes amendments to ALJ Report Findings 314-328 that appear to confuse how reserve margins enter into the analysis of cost recovery. In particular, the Exceptions proposes amendments to Findings 318-323 that would make significant the reserve margins in the Rochester area while making insignificant the system-wide reserve margins.

<sup>&</sup>lt;sup>2</sup> The Exceptions does not appear to take exception to the language in Footnote 429.

These suggested amendments should not be adopted. The Commission has always accounted for

reserve margins on a system-wide level, not a micro level. For example, there could be town

border stations (TBSs) throughout the State with large reserve margins, and there could be good

reasons for such situations to exist. The Commission analyzes such reserve margins on a

system-wide reserve basis; it does not deny cost recovery area by area, simply because a reserve

margin in that area is "too high".

In conclusion, the Department recommends that the Commission adopt the ALJ Report as

recommended by the ALJ.

Respectfully submitted,

Dated: December 29, 2016

/s/ Linda S. Jensen

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December 29, 2016

Mr. Daniel P. Wolf Executive Secretary Minnesota Public Utilities Commission 350 Metro Square Building 121 Seventh Place East St. Paul, MN 55101

Re: In the Matter of a Petition by Minnesota Energy Resources Corporation for Evaluation and Approval of Rider Recovery for Its Rochester Natural Gas Extension Project

MPUC Docket No. G-011/M-15-895, OAH Docket No. 2500-33191

Dear Mr. Wolf:

Please find attached for filing, the REPLY OF THE DEPARTMENT TO EXCEPTIONS TO THE ALJ REPORT and AFFIDAVIT OF SERVICE in the above-referenced matter.

Sincerely,

/s/ Linda S. Jensen LINDA S. JENSEN 445 Minnesota Street, Suite 1800 St. Paul, MN 55101-2131

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Attorney for the Minnesota Department of Commerce, Division of Energy Resources

#### **AFFIDAVIT OF SERVICE**

Re:	In the Matter of a Petition by Minnesota Energy Resources Corporation for Evaluation and Approval of Rider Recovery for Its Rochester Natural Gas Extension Project MPUC Docket No. G-011/M-15-895, OAH Docket No. 2500-33191					
STAT	ΓΕ OF MINNESOTA )					
COU	) ss. NTY OF RAMSEY )					
	I, Ann Kirlin, hereby state that on December 29, 2016, I filed by electronic eDockets the ded Reply of the Department to Exceptions to the ALJ Report and eServed or sent be fail, as noted, to all parties on the attached service list.					
	See attached service list.					
	/s/ Ann Kirlin ANN KIRLIN					
	cribed and sworn to before me on December 29, 2016.					
	ura Capuana					
motal	ry Public – Minnesota					

My Commission Expires January 31, 2018.

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