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October 24, 2016

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### **ELECTRONIC FILING**

Hon. Eric L. Lipman Administrative Law Judge State of Minnesota, Office of Administrative Hearings PO Box 64620 St. Paul, MN 55164-0620

**Re:** Direct Testimony

In the Matter of the Petition of Minnesota Energy Resources Corporation for a Route Permit for the Rochester Natural Gas Pipeline Project in Olmsted County MPUC Docket No. G011/GP-15-858

OAH Docket No. 8-2500-33180

Dear Judge Lipman:

Enclosed for filing please find the Direct Testimony and Schedules of the following witnesses for Minnesota Energy Resources Corporation in the above-reference docket:

Amber S. Lee – Regulatory
Lindsay K. Lyle – Engineering and Design
Rick J. Moser – Environmental

We have served the filing on all parties noted on the attached service list by way of electronic filing through the eDockets system, or by U.S. Mail.

Please direct any questions regarding this filing to the undersigned.

Sincerely,

/s/ Kodi Jean Verhalen

Kodi Jean Verhalen

KJV/jy Enclosures

cc: Service List

In the Matter of the Petition of Minnesota Energy Resources Corporation for a Route Permit for the Rochester Natural Gas Pipeline Project in Olmsted County Docket No. G011/GP-15-858 OAH Docket No. 8-2500-33180

### **CERTIFICATE OF SERVICE**

I, Jill N. Yeaman, hereby certify that on the 24th day of October, 2016, on behalf of Minnesota Energy Resources Corporation (MERC), I electronically filed a true and correct copy of the following documents:

- 1) Direct Testimony and Schedules of Amber S. Lee;
- 2) Direct Testimony and Schedule of Lindsay K. Lyle; and
- 3) Direct Testimony and Schedule of Rick J. Moser

on <u>www.edockets.state.mn.us</u>. Said documents were also served via U.S. mail and electronic service as designated on the attached service list.

/s/ Jill N. Yeaman Jill N. Yeaman

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In the Matter of a Petition by Minnesota Energy Resources Corporation for a Route Permit for the Rochester Natural Gas Pipeline in Olmsted County

MPUC Docket No. G011/GP-15-858 OAH Docket No. 8-2500-33180 Exhibit \_\_\_\_\_

> **Direct Testimony** Regulatory

October 24, 2016

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1		I. INTRODUCTION
2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Amber S. Lee. My business address is 1995 Rahncliff Court, Suite 200,
4		Eagan, Minnesota 55122.
5		
6	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?
7	A.	I am employed by WEC Business Support ("WBS"). WBS is the service company that
8		provides service to Minnesota Energy Resources Corporation ("MERC" or the
9		"Company"). My position is Manager of Regulatory and Legislative Affairs for MERC.
10		MERC is a subsidiary of WEC Energy Group, Inc. ("WEC"), a utility holding company
11		headquartered in Milwaukee, Wisconsin. WEC's operating public utility subsidiaries
12		provide electric and natural gas service to approximately 4.4 million customers over four
13		states, including MERC's approximately 230,000 natural gas customers in Minnesota.
14		
15	Q.	FOR WHOM ARE YOU PROVIDING TESTIMONY?
16	A.	I am testifying on behalf of MERC.
17		
18	Q.	PLEASE SUMMARIZE YOUR QUALIFICATIONS AND EXPERIENCE.
19	A.	I have been the Regulatory and Legislative Affairs Manager at MERC since May 2014.
20		Prior to that time, I worked as an attorney practicing in Minnesota utility regulation.
21		

1	Q.	WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?
2	A.	I am testifying in support of MERC's application to the Minnesota Public Utilities
3		Commission ("Commission") for a Route Permit for MERC's proposed Rochester
4		Natural Gas Pipeline Project in Olmsted County ("Rochester Project" or "Project").
5		Specifically, I am testifying in support of the following sections of MERC's Route Permi
6		Application ("Application"): Section 1 (Completeness Checklist), Section 2
7		(Introduction), Section 3 (General Information (Minn. R. 7852.2100)), Section 7
8		(Preferred Route Location and Environmental Description (Minn. R. 7852.2600)) (with
9		the exception of Subpart 3), and the portion of Section 8 (Environmental Impact of
10		Preferred Route (Minn. R. 7852.2700)) regarding pipeline cost. I am also available to
11		answer questions about MERC's easement acquisition process.
12		
13	Q.	ARE YOU SPONSORING ANY SCHEDULES WITH YOUR DIRECT TESTIMONY?
14	A.	Yes. I am sponsoring the following:
15		Schedule 1. Map Comparison of the Changes Between the Application Preferred
16		Route and the Modified Preferred Route.
17		Schedule 2. A Screenshot of the Willow Creek Commons Properties from the Olmsted
18		County Zoning Website.
19		Schedule 3. A Screenshot of the Westridge Hills Development Properties from the
20		Olmsted County Zoning Website.
21		

1	Q.	FLEASE SUMMARIZE TOUR TESTIMONT.
2	A.	My testimony supports the Company's Application for the Project and I am available to
3		answer general questions about the Project. I am also available to answer more detailed
4		questions about the subjects I identified above.
5		
6		I also provide an overview of the Rochester Project, the need for the Project, MERC's
7		current pipeline route preference, and the general support for that route preference.
8		
9	Q.	ARE THERE OTHER WITNESSES PROVIDING TESTIMONY IN THIS CASE?
10	A.	Yes. In addition to my testimony, MERC is providing Direct Testimony of the following
11		witnesses:
12		
13		1. <b>Lindsay K. Lyle</b> – Ms. Lyle is an employee of MERC. She provides Direct
14		Testimony supporting the design and construction of the Project, including safety
15		considerations. Specifically, Ms. Lyle is supporting the following sections of the
16		Application: Section 4 (Proposed Pipeline and Associated Facilities Description
17		(Minn. R. 7852.2200)), Section 5 (Land Requirements (Minn. R. 7852.2300)),
18		Section 6 (Project Expansion (Minn. R. 7852.2400)), the portion of Section 8
19		(Environmental Impact of Preferred Route (Minn. R. 7852.2700)) regarding
20		pipeline accessibility, Section 10 (Right-of-Way Preparation Procedures and
21		Construction Activity Sequence (Minn. R. 7852.2500)), Section 11 Subpart 1
22		(Right-of-Way Protection Measures (Minn. R. 7852.2800)), and Section 12

(Operation and Maintenance (Minn. R. 7852.2900)).

3. 1 **Rick J. Moser** – Mr. Moser is an employee of WBS. He provides Direct 2 Testimony supporting the route development for, and environmental impacts 3 associated with, the Project. Specifically, Mr. Moser is supporting the following 4 sections of the Application: Section 7 Subpart 3 (Description of Existing 5 Environment), Section 8 (Environmental Impact of the Preferred Route (Minn. R. 7852.2700)) (with the exception of Pipeline Cost and Accessibility), Section 9 6 7 (Evidence of Consideration of Alternative Routes (Minn. R. 7852.3100)), Section 8 11, Subpart 2 (Right-of-Way Restoration Measures (Minn. R. 7852.2800)), and 9 Section 13 (List of Government Agencies and Permits (Minn. R. 7852.3000)).

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A.

#### II. DESCRIPTION OF THE ROCHESTER PROJECT

Q. PLEASE DESCRIBE THE ROCHESTER PROJECT.

The Rochester Project is a significant system integrity and system capacity project for MERC and our customers. It is designed to improve the operation and efficiency of MERC's distribution system. This Project will also allow MERC to accommodate additional natural gas capacity on its distribution system in and around the City of Rochester as well as in surrounding communities in southeastern Minnesota, which are currently at capacity and cannot support continued growth without expansion of the supply of interstate gas into the area. The proposed Project would install approximately 13.1 miles of steel pipeline designed to be capable of operating at 500 pounds per square inch gauge ("psig"), two new Town Border Stations ("TBS") and one new District Regulator Station ("DRS"). The pipeline would consist of approximately 5.1 miles of 16-inch outside diameter steel pipe to be operated at pressures between 400 psig and 475

1		psig and approximately 8.0 miles of 12-inch outside diameter steel pipe to be operated at
2		pressures between 250 psig and 275 psig.
3		
4	Q.	PLEASE DESCRIBE THE NEED FOR THE ROCHESTER PROJECT.
5	A.	The Rochester Project is designed to alleviate a two-fold need by: (1) eliminating the
6		operating pressure and piping configuration issues that prevent MERC's existing
7		distribution system in the Rochester area from efficiently and reliably distributing the gas
8		available on the system across Rochester and surrounding communities; and (2)
9		increasing the interstate natural gas pipeline capacity available to the Rochester area and
10		surrounding area so that it is adequate to meet existing customer demand as well as
11		projected future demand.
12		
13	Q.	PLEASE SUMMARIZE THE OPERATING PRESSURE AND PIPING
14		CONFIGURATION ISSUES YOU MENTIONED.
15	A.	Under present circumstances, in situations of high demand, MERC's existing low-
16		pressure distribution system in Rochester cannot distribute all of the gas supply available
17		in the southern portion of the system to the northern portion of the system where it is
18		needed. This constraint during peak periods is due to the configuration of the system's
19		piping that interconnects the various portions of MERC's low-pressure distribution
20		system within the City of Rochester and the wide range of pressures under which the
21		distribution system operates. The proposed Rochester Project will allow MERC to more
22		efficiently and effectively distribute natural gas to where the demand is located.
23		

1	Q.	PLEASE SUMMARIZE MERC'S NEED FOR ADDED INTERSTATE PIPELINE
2		CAPACITY ON ITS SYSTEM.
3	A.	The greater Rochester area has experienced continued population growth and commercial
4		and industrial expansion, in large part due to the growth of services supporting the
5		expansion of health care facilities in and around the city. As a result of this growth,
6		MERC is unable to meet its design day requirements for firm customers served in the
7		Rochester area absent improvements to increase capacity.
8		
9		The main barrier for MERC to continue to meet its design day requirements for
10		customers in the Rochester area is the limited level of interstate pipeline capacity reserve
11		that currently exists. Northern Natural Gas ("NNG") is the sole provider of interstate
12		natural gas pipeline capacity to the Rochester area, and NNG is currently fully subscribed
13		on its transmission system serving the area with no additional firm capacity available.
14		
15		The proposed Project will provide additional capacity from NNG that will allow MERC
16		to meet its existing customer requirements as well as anticipated future demand for the
17		long term.
18		
19		To provide additional firm capacity, NNG and MERC have negotiated a long-term
20		capacity contract (the "Precedent Agreement" or the "PA") under which NNG will build
21		additional capacity into the two transmission laterals that connect to MERC's proposed
22		TBS 1D, to be located adjacent to the existing NNG TBS 1D, and the Proposed TBS, to
23		be located in Section 13 or Section 14 of Salem Township.

1		
2	Q.	PLEASE SUMMARIZE HOW NNG WILL ADD CAPACITY TO ITS INTERSTATE
3		PIPELINE SYSTEM IN THE AREA.
4	A.	At a high-level, I understand that NNG must first increase the pressure of its pipeline
5		system in Minnesota, which it will do by installing a 15,000 horsepower compressor to
6		increase the pressure within the main transmission lines that run into Minnesota. In
7		addition, NNG must make modifications to other facilities in and around the Rochester
8		area to manage the increased capacity that will be fed to MERC's Rochester TBS system
9		as a result of the increased pressure.
10		
11	Q.	IS THE ROCHESTER PROJECT PREDICATED UPON PARTICULAR
12		ASSUMPTIONS OF FUTURE GROWTH?
13	A.	No. MERC currently operates with a negative reserve margin in the Rochester area and
14		we need to increase capacity into that area to meet current needs. However, I note that
15		demand growth in Rochester has generally been stronger than elsewhere on the MERC
16		system.
17		
18		III. PROJECT ROUTES UNDER CONSIDERATION
19	Q.	WHAT ROUTES HAS MERC PROPOSED IN THIS PROCEEDING?
20	A.	In the Application, MERC proposed the Preferred Route and the Alternate Route. These
21		two routes were developed based on review of the area and the preference to follow

existing rights-of-way and property lines to the greatest extent possible. Before filing the

1		Application, MERC held a public open house to obtain feedback from members of the
2		public on the proposal and the routes under consideration for inclusion in the Application
3		
4		After gathering additional landowner comments during the February 29, 2016, Scoping
5		meetings held by the Department of Commerce, Energy Environmental Review and
6		Analysis ("EERA") Staff, MERC reviewed its route preference and proposed the
7		Modified Preferred Route on April 13, 2016. All three of these routes are shown in
8		Figure 1A (Application Preferred Route), Figure 1B (Application Alternate Route), and
9		Figure 1C (Modified Preferred Route) of the Comparative Environmental Analysis
10		("CEA"). Schedule 1 to my testimony illustrates the two areas where the Modified
11		Preferred Route differs from the Application Preferred Route.
12		
13	Q.	WHAT MODIFICATIONS WERE MADE FROM THE APPLICATION PREFERRED
14		ROUTE TO DEVELOP THE MODIFIED PREFERRED ROUTE?
15	A.	The Application Preferred Route and the Modified Preferred Route differ in two areas:
16		(1) Sections 13, 24, and 25 of Salem Township and Sections 18, 19, 28, 29, and 30 of
17		Rochester Township; and (2) Sections 22, 23, 26, and 27 of Rochester Township. These
18		two areas are shown on Schedule 1 to my Direct Testimony.
19		
20	Q.	DOES MERC PREFER THE MODIFIED PREFERRED ROUTE FOR THE PROJECT?
21	A.	Yes. MERC still prefers the Modified Preferred Route for the Project.
22		

1		IV. ROCHESTER PROJECT COSTS
2	Q.	WHAT IS THE TOTAL ESTIMATED COST OF MERC'S ROCHESTER PROJECT?
3	A.	MERC estimates construction costs for the Project at about \$44 million. MERC's
4		estimate is based on the routes proposed in the Application and the Modified Preferred
5		Route and does not account for additional mileage that may be added by certain Segment
6		Alternatives identified in the CEA <sup>1</sup> if they are selected by the Commission for the
7		Project. It also does not include additional easement costs that would be incurred if the
8		Commission selects a Segment Alternative through any of the existing commercial
9		developments along 48th Street SW east of 11th Avenue SW.
10		
11	Q.	ARE THERE SEGMENT ALTERNATIVES WITH NOTABLY HIGHER COSTS
12		THAN OTHER SEGMENT ALTERNATIVES?
13	A.	Segment Alternatives HJ-2, HJ-4, IJ-3, and IJ-4 cross through densely developed
14		commercial areas. Along these Segment Alternatives, the cost of property is estimated to
15		be five times the cost of property along other Segment Alternatives that could be used in
16		this area. Therefore, the overall cost for these four Segment Alternatives would be much
17		higher than other Segment Alternatives.

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<sup>&</sup>lt;sup>1</sup> Segment Alternatives are defined in Tables 4-2 to 4-5 of the CEA. Segment Alternatives are depicted in Schedule 1 to Mr. Moser's Direct Testimony.

1		V. FUTURE DEVELOPMENT CONSIDERATIONS
2		A. County Road Development
3	Q.	HAS MERC COORDINATED WITH OLMSTED COUNTY REGARDING THE
4		POSSIBILITY THAT THE COUNTY WILL NEED TO WIDEN ITS ROADS IN THE
5		FUTURE?
6	A.	Yes. The County submitted public comments summarizing its concerns regarding the
7		future widening of county roads as envisioned in its Long Range Transportation Plan.
8		Ideally the County would like the route selected for the Project to avoid the rights-of-way
9		that may be expanded under the County's long-term plan. The County's primary concern
10		is that if any Segment Alternative that follows a county road is selected for the Project,
11		and that road needs to be expanded in the future, the pipeline may need to be relocated if
12		it is constructed near the currently-existing road right-of-way.
13		
14		MERC met with the Olmsted County Public Works Department and the Olmsted County
15		Engineer on October 17, 2016. During this meeting, MERC confirmed that it would
16		work with Olmsted County and the County Engineer on the final alignment for the
17		Project as it relates to road rights-of-way and future development plans to determine
18		where appropriate mitigation measures may be incorporated into the final design of the
19		Project. MERC understands the County's concerns in this regard and commits to
20		working with the County to avoid the duplicate construction of infrastructure wherever
21		practicable along the selected route.
22		

1		B. Private Land Developments
2	Q.	HAS THE COMPANY EVALUATED THE DEVELOPMENTS THAT MAY BE
3		ENCOUNTERED ALONG THE SEGMENT ALTERNATIVES IN THE CEA?
4	A.	Yes. The Company identified two proposed developments that would be bisected by the
5		Application Preferred Route or the Modified Preferred Route: Willow Creek Commons <sup>2</sup>
6		and Westridge Hills. <sup>3</sup>
7		
8	Q.	DID THE COMPANY MAKE ANY CHANGES TO ITS ROUTE PREFERENCE
9		AFTER LEARNING OF THESE TWO PROPOSED DEVELOPMENTS?
10	A.	Yes. During the Scoping Comment period, the landowner of the property that would be
11		crossed by the Application Preferred Route's diagonal crossing in Section 26 of
12		Rochester Township filed comments indicating that a portion of the proposed property
13		within the Willow Creek Commons General Development Plan ("GDP") had been platted
14		and recorded for development of the Willow Creek Commons with Olmsted County in
15		November 2014.
16		
17		Based on the status of development, and the fact that the Application Preferred Route
18		diagonally crossed several platted properties covered by other portions of the GDP,
19		MERC developed the Modified Preferred Route that follows 11th Avenue SW north

 $^2$  Segment Alternatives HJ-2 and IJ-2. "Willow Creek Commons" is used to refer to the combined Willow Creek Commons, Willow Creek Commons West, and the 40 ST GDP.

before turning east along  $40^{\rm th}$  Street SW. While the Modified Preferred Route anticipated

alignment still crosses parcels within the Willow Creek Commons GDP, it is now located

20

<sup>&</sup>lt;sup>3</sup> Segment Alternatives FH-1, FH-2, FI-2, GH-2, and GI-2.

1		along the perimeter and no longer bisects the smaller parcels located in the northwest
2		portion of the planned development. These parcels can be seen on Schedule 2 to my
3		testimony, which is a screenshot from the Olmsted County Zoning website, accessed on
4		October 17, 2016.
5		
6	Q.	DID MERC PROPOSE ANY PIPELINE ROUTE CHANGES TO ITS ROUTE
7		PREFERENCE ACROSS THE WESTRIDGE HILLS PROPOSED DEVELOPMENT?
8	A.	No. The status of the Westridge Hills proposed development is different from the status
9		of the Willow Creek Commons development. A portion of the Willow Creek Commons
10		development has been platted, but the Westridge Hills proposed development has not
11		been platted and currently the GDP for Westridge Hills is no longer valid.
12		
13	Q.	WHY DO YOU SAY THE GDP IS NO LONGER VALID?
14	A.	According to the City of Rochester Land Use Plan, Section 61.216, a GDP is only valid
15		for a period of two years unless subsequent development approvals occur. No action has
16		occurred on the Westridge Hills GDP since 2007 according to the City of Rochester. The
17		subdivision also does not appear in the Olmsted County Subdivision Plat records <sup>4</sup> or on
18		the Olmsted County Zoning Information website. <sup>5</sup> A screenshot of this area from the
19		Zoning website is included as <b>Schedule 3</b> to my testimony.

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<sup>&</sup>lt;sup>4</sup> Olmsted County Subdivision Plat Search, available at <a href="https://www.co.olmsted.mn.us/pw/surveying/Pages/SubdivisionAlphabeticalSearch.aspx">https://www.co.olmsted.mn.us/pw/surveying/Pages/SubdivisionAlphabeticalSearch.aspx</a>.

 $<sup>^{5}\ \</sup>underline{https://gweb01.co.olmsted.mn.us/Flexviewers/ZoningInfoPublic/}$ 

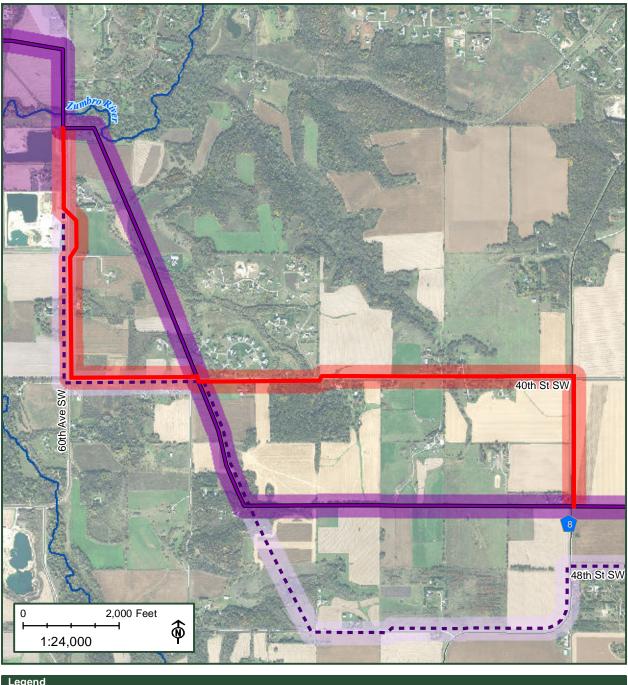
1	Q.	DOES MERC SUPPORT A ROUTE CHANGE TO THE MODIFIED PREFERRED
2		ROUTE TO AVOID THE WESTRIDGE DEVELOPMENT?
3	A.	No. Given the out-of-date status of the Westridge Hills GDP, and the ability to develop
4		lots around existing natural gas pipelines, as explained in the Direct Testimony of Ms.
5		Lyle, MERC continues to believe that the Modified Preferred Route is the most
6		appropriate route for the Project. The Modified Preferred Route anticipated alignment
7		follows the property line of two parcels that were included in the 2007 Westridge Hills
8		GDP. In addition to the fact that the current status of the proposed development does not
9		warrant route modification at this time, MERC also prefers the Modified Preferred Route
10		over the alternative that runs along 48 <sup>th</sup> Street because of the constructability issues that
11		that alternative presents.
12		
13		C. Potential Other Future Development
14	Q.	BASED ON THE PHASED CONSTRUCTION TIMELINE FOR THE PROJECT
15		(2017-2022), DOES MERC ANTICIPATE DEVELOPMENTS BEING APPROVED
16		ALONG ANY OF THE SEGMENT ALTERNATIVES IDENTIFIED IN THE CEA
17		BEFORE THE PROJECT IS FULLY CONSTRUCTED?
18	A.	MERC has no knowledge of the specifics of other future developments under
19		consideration. MERC is aware, however, that there has been a lot of commercial and
20		residential growth, generally, in the Project area, particularly between the Proposed TBS
21		and the DRS.
22		

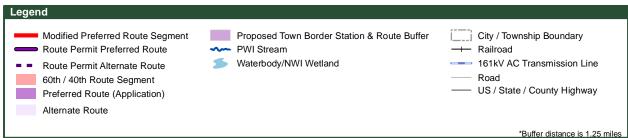
1	Q.	HOW DOES MERC INTEND TO ADDRESS FUTURE DEVELOPMENT THAT MAY
2		BE APPROVED PRIOR TO COMMENCING CONSTRUCTION ON ALL THE
3		PHASES?
4	A.	After receiving the Route Permit from the Commission, MERC will begin conversations
5		with landowners along the entire Project to gather information and design an alignment
6		that will avoid unanticipated project impacts. MERC will prioritize the design for the
7		areas where development is occurring or has occurred most recently.
8		
9		There may be unforeseen circumstances, however, that arise during the detailed
10		engineering and design of the Project or during right-of-way acquisition. In light of this,
11		MERC requests that the following special condition, which has been included in prior
12		Commission-issued pipeline Route Permits, be included in the Route Permit for this
13		Project:
14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30		Route width variations may be allowed for the Permittee to overcome potential site-specific constraints. These constraints may arise from any of the following:  1. Unforeseen circumstances encountered during the detailed engineering and design process.  2. Federal or state agency requirements.  3. Existing infrastructure within the pipeline route, including but not limited to railroads, natural gas and liquid pipelines, high voltage electric transmission lines, or sewer and water lines.  Any alignment modifications arising from these site specific constraints that would result in right-of-way placement outside of this designated route shall be located to have the same or less impacts relative to the criteria in Minnesota Rules7852.1900 as the alignment identified in this permit and be specifically identified in and approved as part of the Plan and Profile submitted pursuant to Part VI. of this permit.
31		

1		If MERC exercises this condition, consistent with other projects, it will identify any areas
2		where this special condition applies and will provide information with its plan and profile
3		filing explaining the site-specific constraints encountered and tables demonstrating that
4		the modification impacts relative to the criteria in Minnesota Rule 7852.1900 are the
5		same or less than the Commission-approved anticipated alignment.
6		
7		VI. MERC'S ROUTE PREFERENCE
8	Q.	HAS MERC IDENTIFIED ANY CHANGES TO ITS ROUTE PREFERENCE BASED
9		ON THE DEVELOPMENT OF THE CEA OR LANDOWNER FEEDBACK?
10	A.	MERC has reviewed the CEA carefully and listened to landowners and other interested
11		stakeholders throughout this process. Based on this information, MERC continues to
12		prefer the Modified Preferred Route for the entire length of the Project.
13		
14		VII. CONCLUSION
15	Q.	DOES THIS COMPLETE YOUR DIRECT TESTIMONY?
16	A.	Yes, it does.



# 60th/40th Route Segment Overview

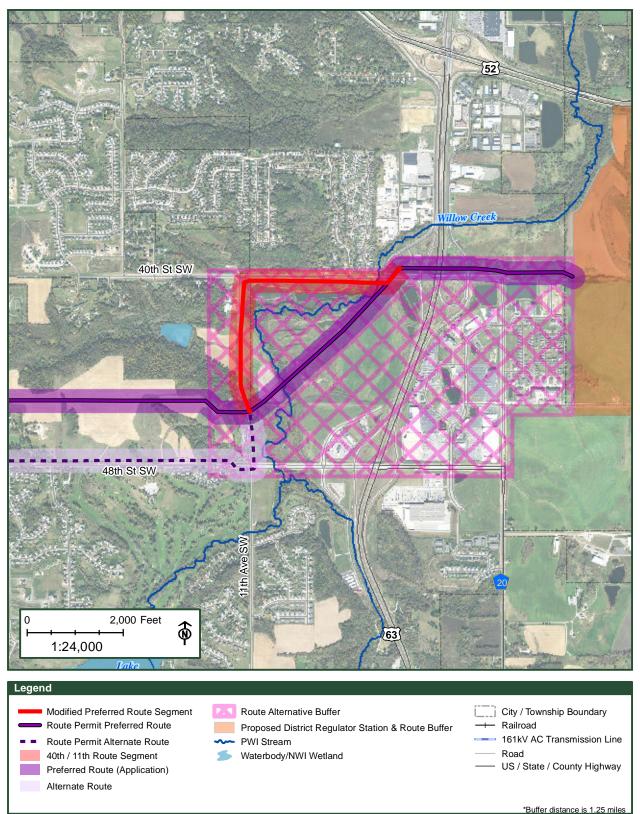




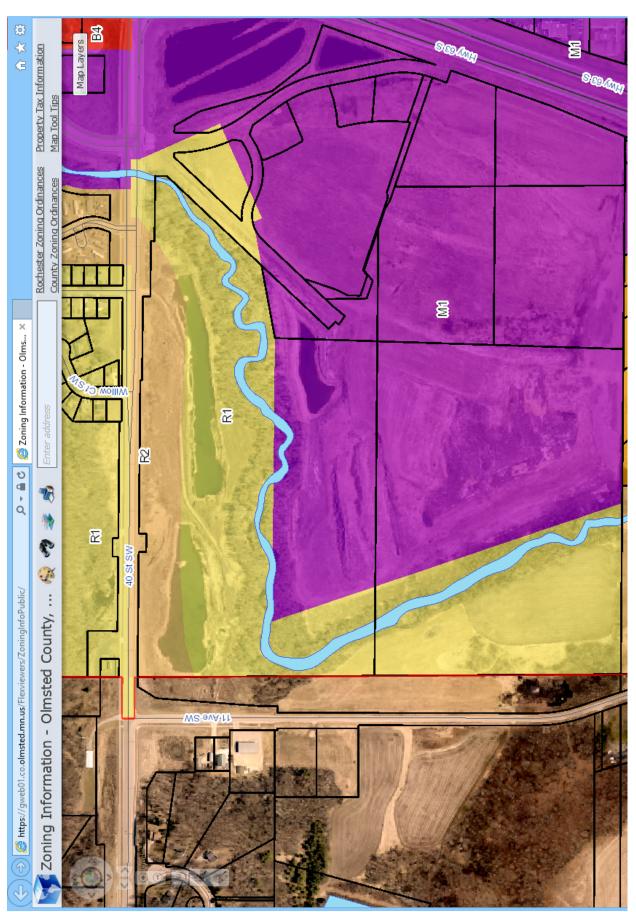
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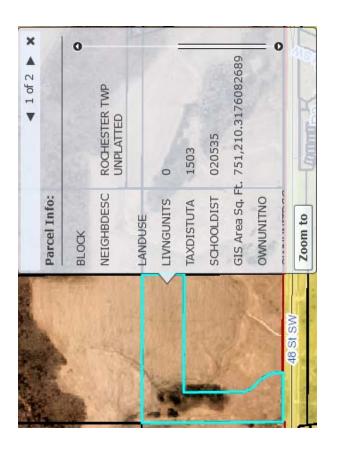
# 11th/40th Route Segment Overview

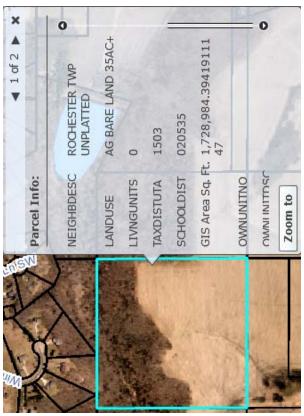


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Page 1 of 1





Before the Office of Administrative Hearings 600 North Robert Street St. Paul, Minnesota 55101

For the Minnesota Public Utilities Commission 121 Seventh Place East, Suite 350 St. Paul, Minnesota 55101

In the Matter of a Petition by Minnesota Energy Resources Corporation for a Route Permit for the Rochester Natural Gas Pipeline in Olmsted County

MPUC Docket No. G011/GP-15-858 OAH Docket No. 8-2500-33180 Exhibit \_\_\_\_\_

**Direct Testimony**Engineering and Design

October 24, 2016

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1		I. INTRODUCTION
2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Lindsay K. Lyle. My business address is 1995 Rahncliff Court, Suite 200,
4		Eagan, Minnesota 55122.
5		
6	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?
7	A.	I am Engineering Manager at Minnesota Energy Resources Corporation ("MERC" or the
8		"Company"). MERC is a public utility subsidiary of WEC Energy Group, Inc. ("WEC"),
9		a utility holding company headquartered in Milwaukee, Wisconsin. WEC's operating
10		public utility subsidiaries provide electric and natural gas service to approximately 4.4
11		million customers over four states, including MERC's approximately 230,000 natural gas
12		customers in Minnesota.
13		
14	Q.	FOR WHOM ARE YOU PROVIDING TESTIMONY?
15	A.	I am testifying on behalf of MERC.
16		
17	Q.	PLEASE SUMMARIZE YOUR QUALIFICATIONS AND EXPERIENCE.
18	A.	I received a Bachelor of Science degree in chemical engineering in 1998 from Oklahoma
19		State University. I received a Master's Degree in business administration in 2004 from
20		Oklahoma State University.
21		
22		I have been employed in the natural gas industry since 1999, holding engineering
23		positions with Oklahoma Natural Gas Company, Aquila, and now MERC. At MERC, I

1		lead the Engineering Group and oversee the delivery of engineering services for
2		construction, operation and maintenance projects for gas distribution within prescribed
3		budgets, scope and schedule.
4		
5		I have been actively involved in coordinating the design and engineering and construction
6		planning aspects of the Rochester Natural Gas Pipeline Project ("Rochester Project" or
7		"Project").
8		
9	Q.	WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?
10	A.	I am testifying in support of MERC's application to the Minnesota Public Utilities
11		Commission ("Commission") for a Route Permit for MERC's proposed Rochester
12		Project. Specifically, I am testifying in support of the following sections of MERC's
13		Route Permit Application ("Application"): Section 4 (Proposed Pipeline and Associated
14		Facilities Description (Minn. R. 7852.2200)), Section 5 (Land Requirements (Minn. R.
15		7852.2300)), Section 6 (Project Expansion (Minn. R. 7852.2400)), the portion of Section
16		8 (Environmental Impact of Preferred Route (Minn. R. 7852.2700)) regarding pipeline
17		accessibility, Section 10 (Right-of-Way Preparation Procedures and Construction
18		Activity Sequence (Minn. R. 7852.2500)), Section 11 Subpart 1 (Right-of-Way
19		Protection Measures (Minn. R. 7852.2800)), and Section 12 (Operation and Maintenance
20		(Minn. R. 7852.2900)).
21		
22	Q.	ARE YOU SPONSORING ANY SCHEDULES WITH YOUR DIRECT TESTIMONY?
23	A.	Yes. I am sponsoring the following:

1		Schedule 1. Examples of Development Around Natural Gas Pipelines.
2		
3	Q.	PLEASE SUMMARIZE YOUR TESTIMONY.
4	a.	My testimony sponsors the Company's Application for the Project related to engineering.
5		design, and safety related to both construction and maintenance. I am also testifying on
6		the incorporation of natural gas pipelines into private developments around the City of
7		Rochester. Finally, I am testifying as to the design/engineering and construction
8		considerations related to proposed Segment Alternatives for the Project based on review
9		of these alternatives with my staff and design/engineering consultants.
10		
11		II. DESCRIPTION OF THE ROCHESTER PROJECT
12	Q.	PLEASE PROVIDE MORE INFORMATION ON THE NEED FOR ADDITIONAL
13		NATURAL GAS CAPACITY IN ROCHESTER, AS DISCUSSED IN MERC'S
14		APPLICATION.
15	A.	MERC's Rochester distribution system is currently at capacity and must be upgraded to
16		meet our current needs, as well as to meet the expected growth in customer demand over
17		the next ten years.
18		
19		To meet the projected increase in demand, the capacity of both the interstate transmission
20		pipeline system (by Northern Natural Gas ("NNG")) in the Rochester area and MERC's
21		Rochester distribution system must be expanded.
22		

1	Q.	HOW WILL MERC EXPAND ITS DISTRIBUTION SYSTEM IN THE ROCHESTER
2		AREA?
3	A.	To handle the increased supply flow and operating pressure resulting from NNG's
4		upgrades to its pipeline system in the Rochester area, MERC will construct an
5		approximately 13.1-mile long main distribution pipeline that connects a new TBS 1D in
6		northwest Rochester, to the Proposed TBS in west Rochester, and to new District
7		Regulator Station ("DRS") in the vicinity of TBS 1B in southeast Rochester. This new
8		pipeline will be designed with a maximum allowable operating pressure ("MAOP") of
9		500 pounds per square inch gauge ("psig"), tying together the northern and southern
10		portions of our existing TBS system. Although the pipeline will have an MAOP of 500
11		psig, the 5.1 miles of 16-inch steel pipe from TBS 1D to the Proposed TBS will be
12		operated between 400 psig to 450 psig. The 8.0 miles of 12-inch steel pipe from the
13		Proposed TBS to the DRS will be operated between 250 psig to 275 psig.
14		
15		III. PROJECT LAND REQUIREMENTS
16	Q.	WHAT RIGHT-OF-WAY WILL BE REQUIRED FOR THE PROJECT?
17	A.	MERC will require a 50-foot permanent right-of-way and a 50-foot temporary right-of-
18		way for the length of the pipeline. The 50-foot permanent right-of-way will be used for
19		the location of the steel pipeline and to ensure access for inspections and maintenance
20		and to avoid encroachment on the natural gas pipeline. The 50-foot temporary right-of-
21		way will only be used for purposes of pipeline construction and will expire upon
22		completion of Project construction.

1	Q.	WILL THE PIPELINE BE CENTERED IN THE 50-FOOT PERMANENT RIGHT-OF-
2		WAY?
3	A.	Not necessarily. The pipeline will be located in the 50-foot right-of-way in the location
4		that makes the most sense given the location of the pipeline and surrounding
5		development. The pipeline may be offset to one side of the permanent right-of-way but
6		will maintain a minimum five-foot separation from the pipeline centerline and the edge
7		of the permanent right-of-way.
8		
9	Q.	WILL THE TEMPORARY RIGHT-OF-WAY BE EQUALLY DISTRIBUTED
10		BETWEEN THE TWO SIDES OF THE PERMANENT RIGHT-OF-WAY?
11	A.	It is unlikely that the 50-foot temporary right-of-way would measure 25 feet on each side
12		of the permanent right-of-way. The purpose of the temporary right-of-way is to provide
13		adequate space for construction equipment, the staging and welding of the pipe, and
14		storage of the soil spoil piles. Depending on the construction conditions, the temporary
15		right-of-way may be all located on one side of the permanent right-of-way or be divided
16		between the two sides of the permanent right-of-way.
17		
18	Q.	ARE THERE ANY LAND REQUIREMENTS NECESSARY FOR THE PROJECT
19		NOT ADDRESSED IN THE APPLICATION OR THE COMPARATIVE
20		ENVIRONMENTAL ASSESSMENT ("CEA")?
21	A.	Yes. MERC will need property for temporary workspace at horizontal directional drilling
22		("HDD") locations beyond the 225 square feet that will be excavated.
23		

1	Q.	WHY IS ADDITIONAL WORK SPACE FOR HDD NECESSARY?
2	A.	Although only approximately 225 square feet will be excavated at each end of an HDD
3		location, an area of appropriate size is necessary for staging equipment at each HDD
4		workspace. These work spaces need to be at least 20,000 square feet in total size,
5		although some HDD work spaces may need to be larger depending on the length, depth,
6		and angle of the HDD.
7		
8		It is MERC's intention to co-locate all temporary extra workspaces for HDD within the
9		construction right-of-way (the combined permanent and temporary right-of-way). There
10		may be feature (road or waterbody) constraints that would require the temporary extra
11		workspace to be located outside that construction right-of-way but within the 500-foot
12		route width. In rare circumstances, temporary extra workspace may be required outside
13		the 500-foot route width for pipe stringing where the route makes a turn in direction and
14		feature constraints do not allow pipe stringing within the route width. In any instance
15		where temporary extra workspace for HDD is necessary for construction of the pipeline,
16		MERC will obtain an easement from the affected landowner.
17		
18	Q.	DOES MERC REQUEST ANY SPECIAL CONDITIONS TO THE ROUTE PERMIT
19		TO ENSURE IT HAS APPROPRIATE AUTHORITY TO ACQUIRE THESE
20		NECESSARY WORK SPACES?
21	A.	Yes. Consistent with other Route Permits issued by the Commission, MERC requests
22		that the following special condition be included in the Route Permit for the Project.
23 24		The Permittee may obtain extra temporary workspace that is needed at locations where the project will cross features such as

1 2 3 4 5 6 7 8		waterbodies, roads, railroads, side slopes, and other special circumstances and HDD will be utilized. Extra temporary workspace will be allowed for construction activities including, but not limited to, staging equipment and stockpiling spoil material to facilitate construction of the pipeline. These dimensions will vary depending on actual site-specific conditions, but will typically be 20,000 square feet on each side of the features crossed.
9		IV. ROUTE DESIGN CONSIDERATIONS
10	Q.	HAVE YOU REVIEWED ALL THE ROUTES AND SEGMENT ALTERNATIVES
11		INCLUDED IN THE CEA?
12	A.	I have reviewed the Routes and Segment Alternatives included in the CEA with my staff
13		and with my consultants who will be responsible for the detailed engineering and design
14		of the Project.
15		
16	Q.	HAS MERC IDENTIFIED ANY DESIGN OR ENGINEERING CONCERNS WITH
17		ANY OF THE SEGMENT ALTERNATIVES?
18	A.	Yes. MERC has identified design or engineering concerns with Segment Alternatives
19		CD-2, DE-2, EF-2, EG-2, EG-3, and EG-4.
20		
21	Q.	PLEASE EXPLAIN.
22	A.	Segment Alternatives CD-2, DE-2, EF-2, EG-2, EG-3, and EG-4 all, in some form,
23		follow the existing BP Pipeline, a liquid petroleum pipeline constructed in the late 1940s.
24		This pipeline was constructed prior to the implementation of federal or state standards for
25		petroleum pipeline depth of cover. During both of the Public Information Meetings held
26		for the proposed Project (February 29, 2016, and September 28, 2016), landowners
2.7		commented that the BP Pipeline was located at varying depths of cover along its length

	and some commented that field or farm equipment had encountered the pipeline in recent
	years. Based on this information, any alternative that would follow any portion of the BP
	Pipeline would pose unique challenges for accessibility, both for construction and
	maintenance purposes, when compared to other alternatives in these areas. Any of these
	Segment Alternatives would also require more separation between the BP Pipeline and
	the proposed Project, resulting in additional impacts for the landowners' property.
	Construction accessibility would also be challenging and more costly as matting over the
	BP Pipeline right-of-way would also be necessary to minimize any possibility for contact
	with, or damage to, the BP Pipeline. Finally, any future maintenance activities could be
	challenging because vehicle traffic would not be able to traverse the BP Pipeline without
	additional matting.
Q.	DOES THIS MEAN THAT NONE OF THESE SEGMENT ALTERNATIVES CAN BE
	CONSTRUCTED?
A.	While MERC believes these Segment Alternatives (CD-2, DE-2, EF-2, EG-2, EG-3, and
	EG-4) could be constructed, accessibility of these Segment Alternatives is an issue that is
	unique to these Segment Alternatives. For each of these Segment Alternatives, there are
	other options in the record that would not have these accessibility concerns. Further, as
	discussed by Mr. Rick Moser, it appears that all Segment Alternatives, when comparing

EG-2, EG-3, EG-4, and EG-7 are not the preferred choices for the Project.

those that follow the BP Pipeline to those that do not follow the BP Pipeline, are

anticipated to have minimal impacts relative to environmental criteria. So, on balance,

with accessibility as the differentiating factor, Segment Alternatives CD-2, DE-2, EF-2,

was designed around a natural gas transmission line. I am also aware of a commercial

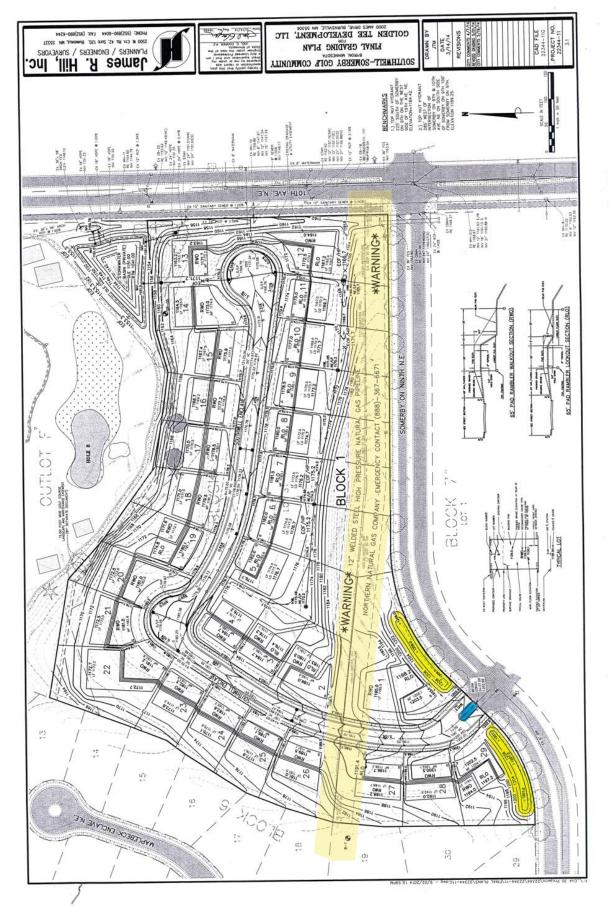
development in nearby Fillmore County occurring around a natural gas pipelines. I have

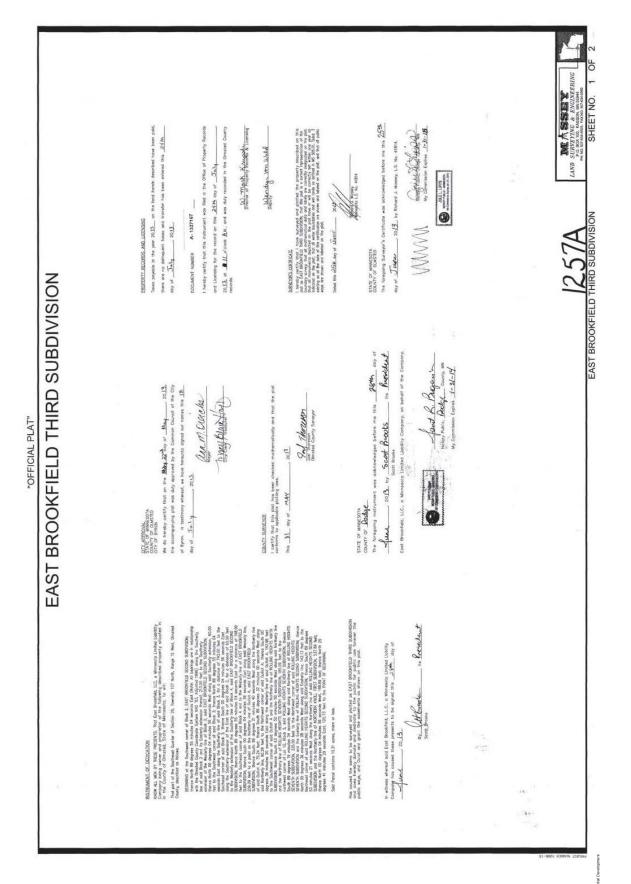
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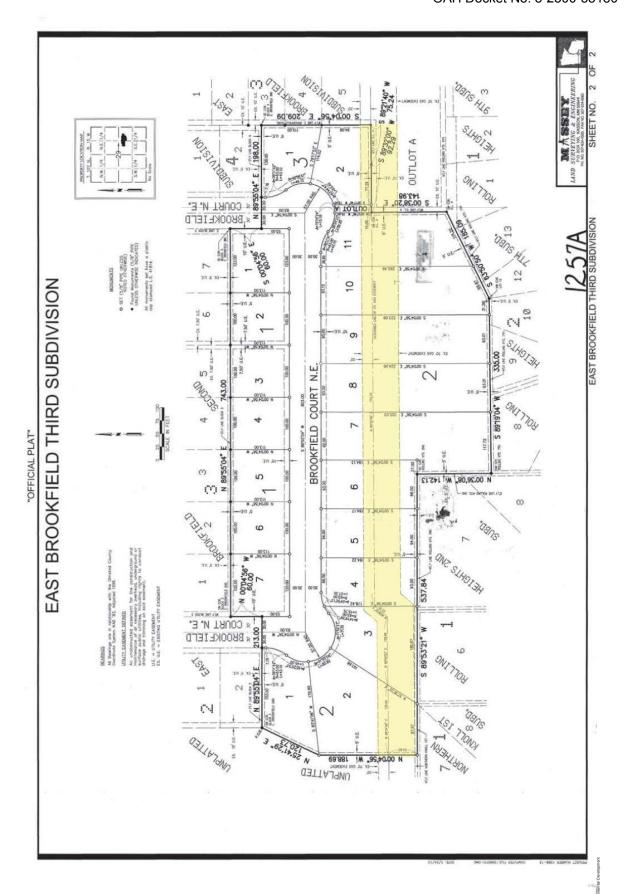
1		attached schematics of the residential and commercial developments and how they were
2		designed around the natural gas pipelines in Schedule 1 to my testimony.
3		
4	Q.	COULD A DEVELOPMENT THAT HAS NOT FINALIZED ITS DESIGN PLANS
5		REASONABLY DEVELOP A PLAN THAT COULD INCORPORATE THE
6		NATURAL GAS PIPELINE INTO ITS DEVELOPMENT?
7	A.	Yes. As I mentioned, it is feasible to design residential or commercial developments
8		around a natural gas pipeline, when incorporated early in the process. Given that the
9		Westridge Hills GDP is currently out-of-date, and the timing of the Rochester Project, it
10		is reasonable that the Westridge Hills development could be designed around the natural
11		gas distribution pipeline.
12		
13		B. Natural Resources
14	Q.	COULD IMPACTS TO THE SITE IDENTIFIED BY THE MNDNR NORTH OF 40TH
15		STREET SW BE MITIGATED?
16	A.	Yes. Based on the information available at this time, MERC believes it can complete
17		HDD under the area identified as an area of concern by the MnDNR. Mr. Moser's Direct
18		Testimony provides additional information on the area and the mitigation of impacts.
19		
20	Q.	HOW DOES MERC INTEND TO IDENTIFY KARST FEATURES COMMON TO
21		THE ROCHESTER AREA DURING PROJECT PLANNING AND CONSTRUCTION?
22		
	A	MERC has already identified that the Modified Preferred Route avoids high probability

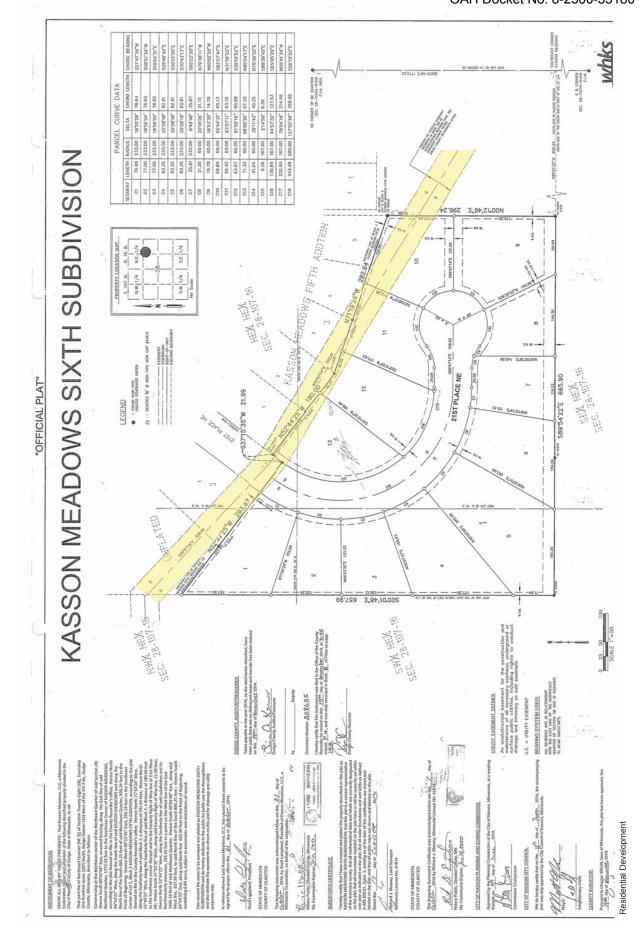
1		Commission, MERC intends to deploy ground-penetrating radar as part of the design
2		process in high potential sinkhole areas to identify any of these features. Should these
3		features be identified, the pipeline alignment may be modified to avoid them. Mitigation
4		measures, such as anti-seep collars will be utilized to prevent the movement of water
5		along the pipeline in areas adjacent to sinkholes as well as other sensitive geologic
6		features such as springs and underground stream features. The possibility of
7		encountering these features along any route selected for the Project further supports the
8		inclusion of the special condition identified in the Direct Testimony of Ms. Lee.
9		
10		C. Anticipated Alignment
11	Q.	ARE THERE ANY SEGMENT ALTERNATIVES THAT SHOULD HAVE A
12		DIFFERENT ALIGNMENT FROM THAT SHOWN IN THE CEA FOR DESIGN OR
13		ENGINEERING PURPOSES?
14	A.	Yes. After additional review of the alignments in the CEA and the existing topography in
15		the area, if any of the Segment Alternatives that continue east from the intersection of
16		11 <sup>th</sup> Avenue SW and 48 <sup>th</sup> Street SW were selected by the Commission for the Project
17		(HJ-3, HJ-4, IJ-3 and IJ-4), the alignment east of 11 <sup>th</sup> Avenue SW should continue along
18		the south side of 48 <sup>th</sup> Street SW to Fern Avenue.
19		

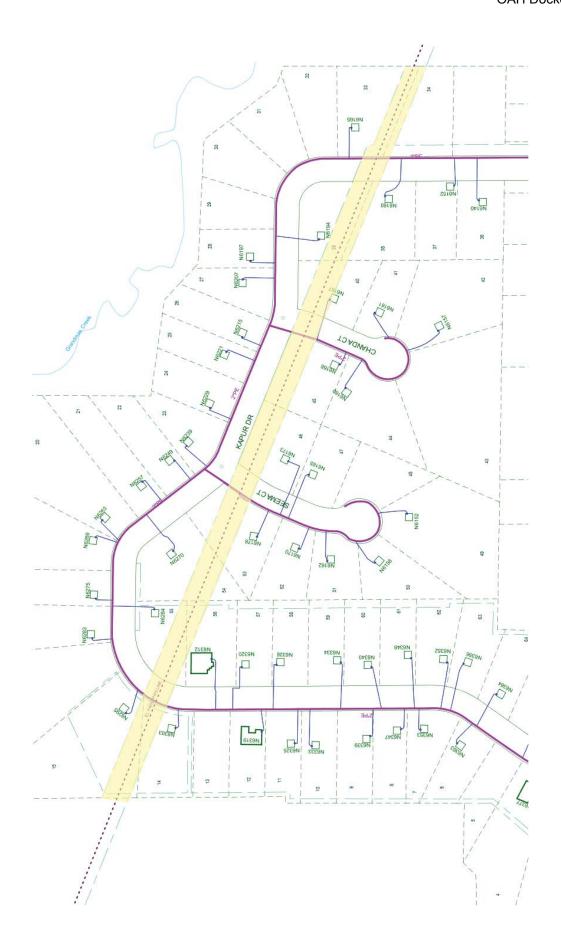
1	Q.	WHY SHOULD THE ALIGNMENT OF THESE SEGMENT ALTERNATIVES
2		CONTINUE ON THE SOUTH SIDE OF 48TH STREET SW INSTEAD OF
3		CROSSING NORTH, AS SHOWN IN THE CEA?
4	A.	In reviewing this area, the northeast corner of the intersection of 11 <sup>th</sup> Avenue SW and
5		48 <sup>th</sup> Street SW has a large change in topography and a water feature in this area. While
6		this does not make this alignment incapable of being constructed, given this dramatic
7		change in topography and the presence of the water feature, crossing to the north in this
8		area is not the best alignment for theses Segment Alternatives. If the Commission were
9		to determine that any of these Segment Alternatives were the most appropriate route for
10		the Project, the anticipated alignment should continue along the south side of 48 <sup>th</sup> Street
11		SW from 11 <sup>th</sup> Avenue SW east to Fern Avenue.
12		
13		V. CONCLUSION
14	Q.	DOES THIS COMPLETE YOUR DIRECT TESTIMONY?
15	A.	Yes, it does.



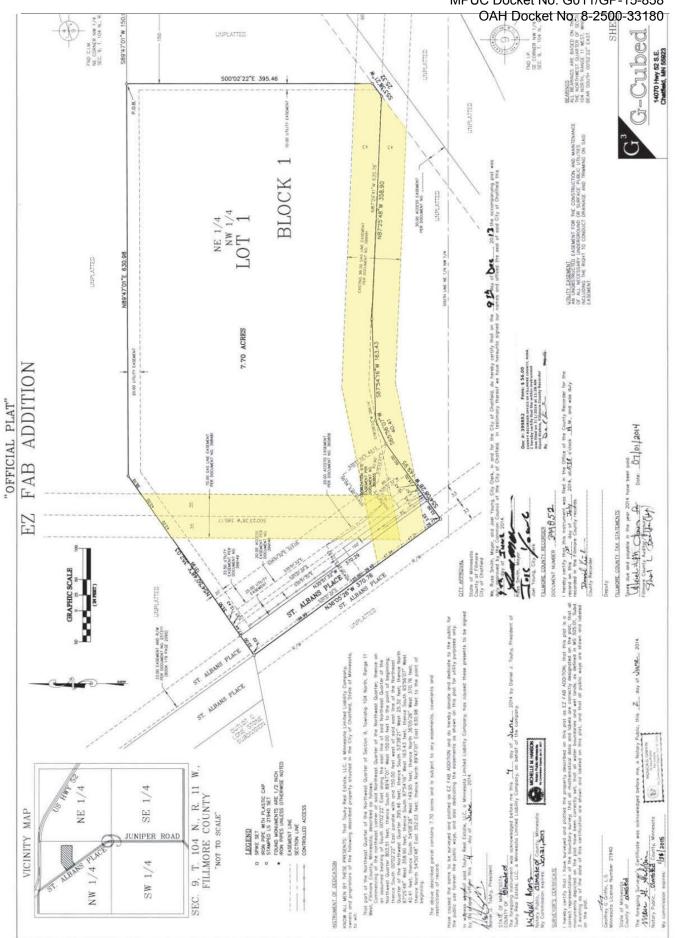








Sheboygan Natural Gas Pipeline and Residential Development



Before the Office of Administrative Hearings 600 North Robert Street St. Paul, Minnesota 55101

For the Minnesota Public Utilities Commission 121 Seventh Place East, Suite 350 St. Paul, Minnesota 55101

In the Matter of a Petition by Minnesota Energy Resources Corporation for a Route Permit for the Rochester Natural Gas Pipeline in Olmsted County

MPUC Docket No. G011/GP-15-858 OAH Docket No. 8-2500-33180 Exhibit \_\_\_\_\_

> **Direct Testimony** Environmental

October 24, 2016

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1		I. INTRODUCTION
2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Rick J. Moser, my business address is 700 N Adams Street, Green Bay, WI
4		54307.
5		
6	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?
7	A.	I am Manager – Environmental Programs & Asset Licensing for WEC Business Services
8		("WBS"). WBS is the service company that provides service to Minnesota Energy
9		Resources Corporation ("MERC" or the "Company"). MERC is a public utility
10		subsidiary of WEC Energy Group, Inc. ("WEC"), a utility holding company
11		headquartered in Milwaukee, Wisconsin. WEC's operating public utility subsidiaries
12		provide electric and natural gas service to approximately 4.4 million customers over four
13		states, including MERC's approximately 230,000 natural gas customers in Minnesota.
14		
15	Q.	FOR WHOM ARE YOU PROVIDING TESTIMONY?
16	A.	I am testifying on behalf of MERC.
17		
18	Q.	PLEASE SUMMARIZE YOUR QUALIFICATIONS AND EXPERIENCE.
19	A.	I received a Bachelor of Science degree in biology and a minor in environmental science
20		from St. Norbert College in De Pere, Wisconsin. I have been managing environmental-
21		related issues on utility projects since 1998. I joined this company's environmental
22		department in 2001. For MERC, I lead the portion of the environmental department that
23		is responsible for identifying and ensuring compliance with environmental regulations

1		commonly encountered on natural gas pipeline distribution projects. My team
2		participates in the planning, routing, and permitting of major utility projects and is
3		responsible for identifying environmental resources and recommending avoidance,
4		minimization, or mitigation measures related to those resources.
5		
6		I have been actively involved in overseeing the environmental planning and route
7		development aspects of the Rochester Natural Gas Pipeline Project in Olmsted County,
8		Minnesota ("Rochester Project" or "Project") since January 2016 and a member of my
9		team was involved prior to my involvement.
10		
11	Q.	WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?
12	A.	I am testifying in support of MERC's application to the Minnesota Public Utilities
13		Commission ("Commission") for a Route Permit for MERC's proposed Rochester
14		Project. Specifically, I am testifying in support of the following sections of MERC's
15		Route Permit Application ("Application"): Section 7 Subpart 3 (Description of Existing
16		Environment), Section 8 (Environmental Impact of the Preferred Route (Minn. R.
17		7852.2700)) (with the exception of Pipeline Cost and Accessibility), Section 9 (Evidence
18		of Consideration of Alternative Routes (Minn. R. 7852.3100)), Section 11, Subpart 2
19		(Right-of-Way Restoration Measures (Minn. R. 7852.2800)), and Section 13 (List of
20		Government Agencies and Permits (Minn. R. 7852.3000)).
21		
22	Q.	ARE YOU SPONSORING ANY SCHEDULES WITH YOUR DIRECT TESTIMONY?
23	A.	Yes. I am sponsoring the following:

1		Schedule 1. Relative Merits Analysis Summary Table and Segment Alternative Key.
2		
3	Q.	PLEASE SUMMARIZE YOUR TESTIMONY.
4	A.	My testimony sponsors the Company's Application for the Project related to
5		environmental review and route development. I also discuss certain aspects of the
6		Comparative Environmental Analysis ("CEA") prepared for the Project by the
7		Department of Commerce, Energy Environmental Review and Analysis ("EERA").
8		
9		II. ROUTE DEVELOPMENT FOR THE ROCHESTER PROJECT
10	Q.	HOW DID THE COMPANY UNDERTAKE DEVELOPMENT OF THE ROUTES
11		PROPOSED IN THE APPLICATION?
12	A.	MERC began identifying possible routes for the Rochester Project during the summer of
13		2014. To identify possible routes for the Project, MERC started by identifying the
14		necessary interconnection points for the Project. Based on input from Ms. Lindsay Lyle
15		and her department, MERC determined that the pipeline would need to connect to a
16		Town Border Station ("TBS") near the existing Northern Natural Gas ("NNG") TBS 1D
17		to a new TBS west of the City of Rochester near the intersection of County Road 25 and
18		County Road 15 ("Proposed TBS"), and to a District Regulator Station ("DRS") located
19		east of US Highway 63, in the area near the existing TBS 1B.
20		

1	Q.	AFTER IDENTIFYING THE NECESSARY INTERCONNECTION POINTS, HOW
2		DID MERC IDENTIFY ITS PREFERRED AND ALTERNATE ROUTE FOR THE
3		PROJECT APPLICATION?
4	A.	Using Minnesota Rule 7852.1900, the criteria for the Commission's selection of a final
5		route for a pipeline project, as a guide, MERC identified existing infrastructure and
6		rights-of-way between the TBS 1D, Proposed TBS, and DRS interconnection points for
7		potential right-of-way sharing or paralleling opportunities. Additionally, MERC enlisted
8		the assistance of an environmental consultant to evaluate aerial photography for the
9		purpose of identifying human settlement and the other criteria in Minnesota Rule
10		7852.1900 along the identified existing infrastructure.
11		
12		In June 2014, MERC sent letters to 27 agencies to obtain information on existing and
13		planned developments, agricultural practices, sensitive natural resources, cultural
14		resources, permitting requirements, and highway crossing requirements, to name a few.
15		After evaluating all this information, MERC identified a Preferred Route as required by
16		Minnesota Statutes Section 216G.02, subdivision 3(b)(1) and Minnesota Rule 7852.2600,
17		Subpart 1. MERC also decided that instead of including only evidence of consideration
18		of alternative routes in its Application, it would also identify an Alternate Route.
19		
20	Q.	DID MERC PROVIDE ANY OPPORTUNITIES FOR PUBLIC INPUT IN ITS ROUTE
21		SELECTION PROCESS BEFORE FILING ITS APPLICATION?
22	A.	Yes. Prior to filing its Application, but after it had tentatively identified its Preferred and
23		Alternate Routes, MERC invited landowners within the 500-foot-wide route and 1.5-

1		mile-wide TBS and DRS buffers to attend a public open house in September 2015. Other
2		stakeholders such as city, state, and county officials were also invited to the open house.
3		
4	Q.	DID MERC MAKE ANY CHANGES TO ITS PREFERRED AND ALTERNATE
5		ROUTES AS A RESULT OF FEEDBACK RECEIVED DURING THE PUBLIC OPEN
6		HOUSE?
7	A.	There were two changes as a result of the public open house. First, MERC added the
8		"Route Alternative Buffer" starting at milepost 11.4 (west of 11 <sup>th</sup> Ave SW) to the end of
9		the project. This was a result of a conversation with a City official indicating that this
10		area was actively being developed. The Route Alternative Buffer was intended to ensure
11		MERC had the flexibility to avoid conflicts with future development plans. Second,
12		MERC added an alternative route segment that proceeds south along 60 <sup>th</sup> Ave SW from
13		milepost 6.6 to 40 <sup>th</sup> Street SW and then turns and continues east to the intersection of 40 <sup>th</sup>
14		Street SW, 55 <sup>th</sup> Avenue SW, and the BP Pipeline. Mileposts can be found in Figure 6 of
15		the Route Permit Application or Figure 2 of the CEA.
16		
17		MERC initially intended to avoid this portion of 60 <sup>th</sup> Ave SW due to potential conflicts
18		with a mining operation located in this area. During the open house, the operators of the
19		mine indicated that they did not have concerns with locating a pipeline adjacent to their
20		property. At this open house, MERC started to hear concerns regarding the depth of the
21		existing BP Pipeline in the area and as a result, we began to think an alternative may be
22		required for portions of the Application Preferred Route that followed the existing BP
23		Pipeline.

1		
2	Q.	WHAT WERE THE REASONS MERC SUPPORTED THE "PREFERRED ROUTE"
3		IN THE APPLICATION FOR THE PROJECT?
4	A.	MERC selected the "Application Preferred Route" as the route it preferred for the Project
5		in its Application because MERC concluded, that on balance and based on the
6		information available to MERC at the time, that route, of those considered, was the
7		preferential route for the Project. When compared to the alternative segments included in
8		the Application, the Application Preferred Route crossed fewer feet of wetlands, fewer
9		feet of agricultural land, and fewer feet of forest land. The Application Preferred Route
10		paralleled existing infrastructure for approximately 60 percent of its length and where it
11		deviated, it was located in agricultural land to minimize the environmental impacts.
12		
13		III. MODIFIED PREFERRED ROUTE
14	Q.	HAS MERC REVISED ITS ROUTE PREFERENCE SINCE FILING THE
15		APPLICATION?
16	A.	Yes. After hearing from landowners during the Scoping Meetings on February 29, 2016,
17		and reading comments filed during the commend period, MERC reevaluated the portions
18		of the Application Preferred Route that paralleled the BP Pipeline as well as a portion of

the route that proceeded cross-country to the northeast from  $11^{\text{th}}$  Avenue SW to  $40^{\text{th}}$ 

Street SW primarily in Section 26, T106N, R14W.

19

20

1	Q.	WHY DID MERC REEVALUATE THE PORTIONS OF THE PREFERRED ROUTE
2		THAT FOLLOWED THE BP PIPELINE?
3	A.	During the Scoping Meetings on February 28, 2016, MERC once again heard from
4		landowners that there were depth-of-cover issues with the BP Pipeline. The BP Pipeline
5		was constructed in the late 1940s, before the enactment of federal or state standards
6		associated with petroleum pipeline depth of cover. Landowners commented that there
7		were places where the BP Line was either exposed through soil or where farm equipment
8		was encountering the BP Line at shallow depths. As discussed by Ms. Lyle, depth of
9		cover issues for an existing pipeline in a parallel corridor would create construction,
10		maintenance, and accessibility concerns not associated with any of the other Segment
11		Alternatives under consideration for the Project.
12		
13	Q.	WHY DID MERC REEVALUATE THE PORTION OF THE PREFERRED ROUTE
14		THAT CROSSED DIAGONALLY TO THE NORTHWEST FROM $11^{\mathrm{TH}}$ AVENUE SW
15		TO 40 <sup>TH</sup> STREET SW IN SECTION 26, T106N, R41W?
16	A.	During the Scoping Comment period, the landowner of the property crossed by this
17		portion of the Project filed comments indicating that a portion of this land was platted
18		and recorded with Olmsted County in November 2014 as part of the Willow Creek
19		Commons development and the rest was within an approved General Development Plan
20		("GDP"). This was the first time MERC learned of this GDP and the Willow Creek
21		Commons development. Based on the stage of development, MERC reevaluated whether
22		an alternative could be identified that would minimize the impacts to the platted lots and
23		avoid a diagonal crossing of small parcels covered by the Willow Creek Commons GDP.

1		
2	Q.	WHAT WAS THE RESULT OF THESE ADDITIONAL REVIEWS?
3	A.	As a result of these additional reviews, MERC identified the Modified Preferred Route in
4		its Scoping Comments dated April 13, 2016. The Modified Preferred Route follows 60 <sup>th</sup>
5		Avenue SW from milepost 6.6 south to 40 <sup>th</sup> Street SW, proceeds east to County Road 8
6		where it turns south until it rejoins the Application Preferred Route, to avoid following
7		the BP Pipeline. The Modified Preferred Route also parallels 11 <sup>th</sup> Avenue SW to 40 <sup>th</sup>
8		Street SW to avoid a diagonal crossing of the Willow Creek Commons GDP and internal
9		parcels. Comparison maps of these areas between the Application Preferred Route and
10		the Modified Preferred Route are available as Schedule 1 to the testimony of Ms. Amber
11		Lee.
12		
13		IV. OTHER ROUTE ADJUSTMENTS
14	Q.	HAVE YOU REVIEWED ALL THE ROUTES AND SEGMENT ALTERNATIVES
15		INCLUDED IN THE CEA?
16	A.	Yes. I have reviewed the Routes and Segment Alternatives included in the CEA.
17		
18	Q.	ARE ALL OF THE SEGMENT ALTERNATIVES CAPABLE OF BEING
19		CONSTRUCTED FROM AN ENVIRONMENTAL PERSPECTIVE?
20	A.	Yes. I have not identified any environmental features that would render any of the

Segment Alternatives incapable of being constructed.

20

21

22

1	Q.	DO YOU BELIEVE THE CEA ACCURATELY REFLECTS THE RELATIVE
2		MERITS OF THE SEGMENT ALTERNATIVES?
3	A.	Not entirely. While I think the CEA does a good job of analyzing and evaluating the
4		Segment Alternatives, I believe the relative merits analysis in Chapter 6 fails to consider
5		two key issues. The first is the cost to construct Segment Alternatives HJ-3, HJ-4, IJ-3
6		and IJ-4. As discussed in the testimony of Ms. Lee, these four Segment Alternatives
7		would be more expensive to construct than other options because of the existing
8		commercial development in the area. The second is the accessibility for construction and
9		maintenance purposes of Segment Alternatives CD-2, DE-2, EF-2, EG-2, EG-3, EG-4,
10		and EG-7, as discussed in the testimony of Ms. Lyle, due to the fact they follow the BP
11		Pipeline. For purposes of comparing the potential impacts of Segment Alternatives in
12		these areas for the criteria of surface water, wetlands, vegetation, wildlife and wildlife
13		habitat, and threatened, endangered, and other special status species, all Segment
14		Alternatives are anticipated to have minimal impacts on these criteria.
15		
16		I have provided a summary table that reflects the conclusions of Chapter 6 of the CEA
17		relative merits analysis as <b>Schedule 1</b> to my testimony. As noted in that schedule, I have
18		added a column for Criteria E, cost and accessibility, to reflect the analysis I discuss
19		above.
20		

1	Q.	DO YOU BELIEVE ANY OF THE SEGMENT ALTERNATIVES IDENTIFIED IN
2		THE CEA COMPLY MORE FULLY WITH THE CRITERIA IDENTIFIED IN
3		MINNESOTA RULE 7852.1900 THAN THE MODIFIED PREFERRED ROUTE?
4	A.	No. MERC continues to advocate that the Modified Preferred Route best addresses the
5		criteria identified in Minnesota Rule 7852.1900 and is the most appropriate route for the
6		Project.
7		
8		V. ENVIRONMENTAL COMMENTS
9	Q.	HAVE ANY AREAS ALONG MERC'S MODIFIED PREFERRED ROUTE BEEN
10		IDENTIFIED FOR ENVIRONMENTAL CONCERNS BY ANY STATE OR
11		FEDERAL AGENCIES?
12	A.	Yes. In Scoping Comments filed on April 13, 2016, the Minnesota Department of
13		Natural Resources ("MnDNR") commented that it was concerned about the crossing of
14		native plant communities and/or Minnesota Biologic Survey ("MBS") sites of moderate
15		to high biodiversity. The MnDNR requested that "greenfield routes" be avoided and that
16		the Company use wildlife friendly erosion control materials during Project construction.
17		The Minnesota Pollution Control Agency ("MPCA") also provided comments to EERA
18		on the Project on October 7, 2016.
19		

1		A. MnDNR
2	Q.	HOW DOES MERC RESPOND TO THE REQUEST TO USE WILDLIFE FRIENDLY
3		EROSION CONTROL MATERIALS?
4	A.	MERC has no objection to using wildlife friendly erosion control materials in higher
5		priority areas, consistent with the guidelines provided by the MnDNR. Areas of higher
6		priority of wildlife-friendly erosion control will include areas with higher amphibian use.
7		such as wetland and water crossings, and rare species habitat.
8		
9	Q.	WHAT MBS SITES OF MODERATE TO HIGH BIODIVERSITY ARE LOCATED
10		ALONG THE SEGMENT ALTERNATIVES AND HOW MIGHT THEY BE
11		IMPACTED BY SEGMENT ALTERNATIVES UNDER CONSIDERATION?
12	A.	There are five sites of native plant communities and/or MBS sites of moderate to high
13		biodiversity crossed by a Segment Alternative or the DRS Buffer for the Project. One
14		Railroad Rights-of-Way prairie is crossed by Segment Alternative BC-1. One MBS site
15		of moderate biodiversity is crossed by Segment Alternative EG-8. One MBS site of
16		moderate biodiversity is located north of 40 <sup>th</sup> Street SW and is crossed by Segment
17		Alternatives HJ-1, HJ-2, IJ-1, and IJ-2. Segment Alternatives BC-1 and HJ-1 are
18		incorporated into MERC's Modified Preferred Route. One MBS site of moderate
19		biodiversity is located within the buffer for the Proposed TBS. One MBS site of high
20		biodiversity is within the DRS Buffer. These MBS sites can be found on Figure 2, Pages
21		3 and 4 of the CEA.

1	Q.	WHAT MITIGATION MEASURES ARE AVAILABLE TO MINIMIZE IMPACTS TO
2		THE MBS SITES OF MODERATE BIODIVERSITY CROSSED BY PROPOSED
3		PIPELINE SEGMENT ALTERNATIVES?
4	A.	As discussed in the CEA at pages 108-109, for areas that might contain rare features,
5		horizontal directional drilling ("HDD") may be used. If any route were selected that
6		incorporated Segment Alternatives HJ-1, HJ-2, IJ-1, or IJ-2, MERC would install the
7		pipeline using HDD underneath the wetland complex. Any large woody vegetation that
8		would prevent access for inspection purposes in a 10-foot wide area above the pipeline
9		would need to be removed. The identified MBS site in this area, however, is not
10		classified as forested or a forested wetland, so vegetation clearing is anticipated to be
11		minimal. All vegetation management in this area could be accomplished during the
12		winter months to minimize overall impacts to the site.
13		
14		With respect to the MBS site of moderate biodiversity crossed by Segment Alternative
15		EG-8, MERC would prefer to entirely avoid direct impacts to this site by not routing the
16		project along this Segment Alternative. However, if the Commission selects Segment
17		Alternative EG-8 for the Project, MERC believes it can avoid direct impacts to this site
18		by locating the permanent and temporary rights-of-way outside of the MBS site.

 $<sup>^{1}</sup>$  This Segment Alternative was added to consideration by a member of the public during the Scoping Comment process.

1	Q.	WHAT MITIGATION MEASURES ARE AVAILABLE TO AVOID THE IMPACTS
2		TO THE MBS SITES OF BIODIVERSITY WITHIN THE DRS AND PROPOSED TBS
3		BUFFERS?
4	A.	Both the Proposed TBS and the DRS can be located to avoid the MBS sites of moderate
5		and high biodiversity, respectively, that have been identified in these areas.
6		
7	Q.	WOULD MERC BE ABLE TO AVOID IMPACTS ON THE RAILROAD RIGHTS-OF-
8		WAY PRAIRIE?
9	A.	Yes. Open-cut trenching through the railroad and U.S. Highway 14 is not a viable
10		option. Therefore, MERC would avoid direct impacts to this prairie through the use of
11		HDD underneath the railroad right-of-way. Due to the design constraints of 16-inch steel
12		pipe, a setback beyond the railroad right-of-way would be necessary for this crossing.
13		Direct impacts to the prairie would be avoided through the use of HDD.
14		
15		B. MPCA
16	Q.	WHAT COMMENTS DID THE MPCA PROVIDE ON THE PROJECT?
17	A.	The MPCA provided several comments and requests related to Minnesota's Section 401
18		Water Quality Certification Program and the construction of the Project.
19		
20	Q.	HOW DOES MERC RESPOND TO THE MPCA'S COMMENTS?
21	A.	All of the issues identified by the MPCA will be addressed during the permitting process
22		undertaken by MERC with the MPCA after issuance of the Route Permit. MERC
23		commits to complying with the requirements of the MPCA's Section 401 program and to

1		develop a Project-specific stormwater pollution prevention plan in compliance with the
2		MPCA's general construction stormwater permit.
3		
4		VI. CONCLUSION
5	Q.	DOES THIS COMPLETE YOUR DIRECT TESTIMONY?
6	A.	Yes, it does.

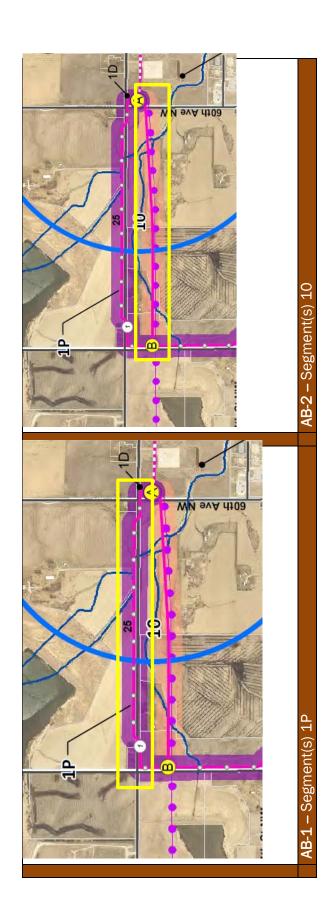
## Rochester Natural Gas Pipeline Project Route Segments

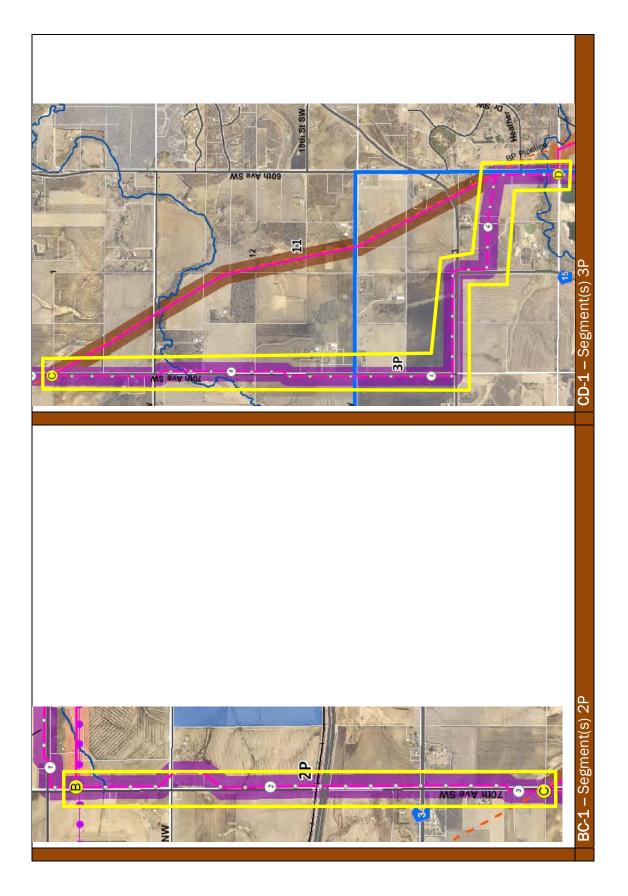
TBS 1D to Proposed TBS Segment Alternatives

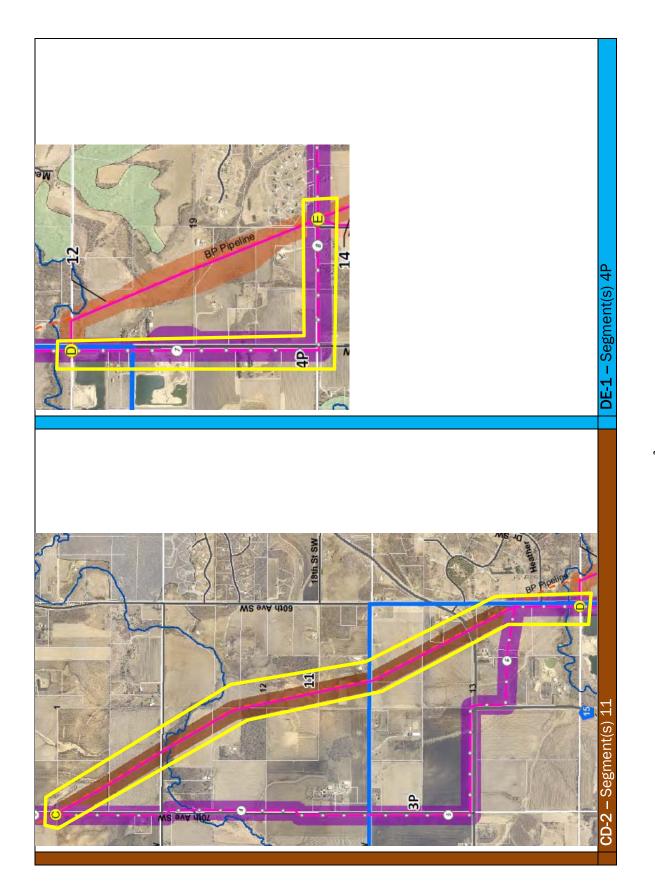
Proposed TBS to County Road 8 Segment Alternatives

County Road 8 to 11th Avenue SW Segment Alternatives

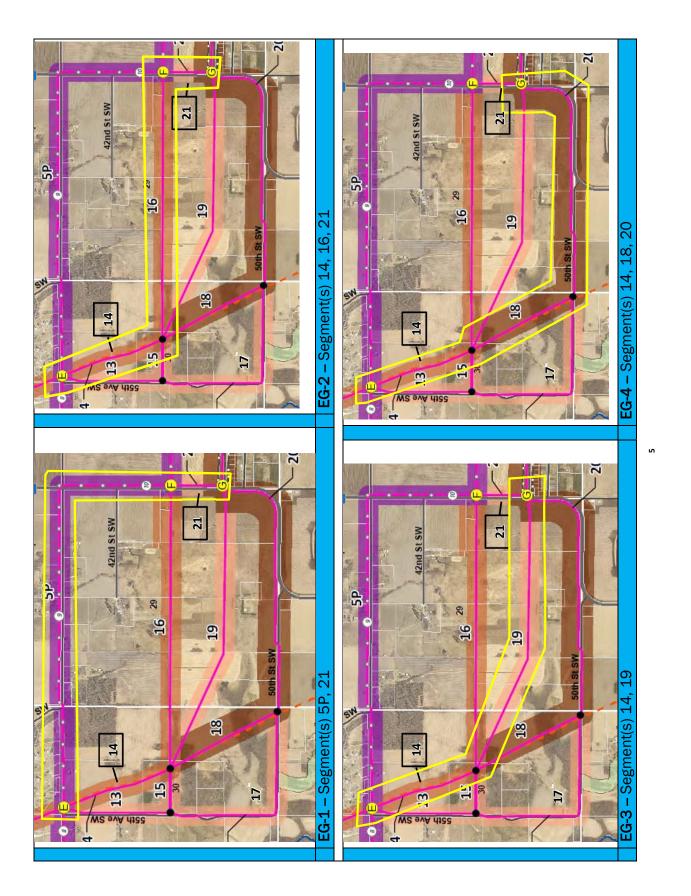
11th Avenue SW to Proposed District Regulator Station Segment Alternatives

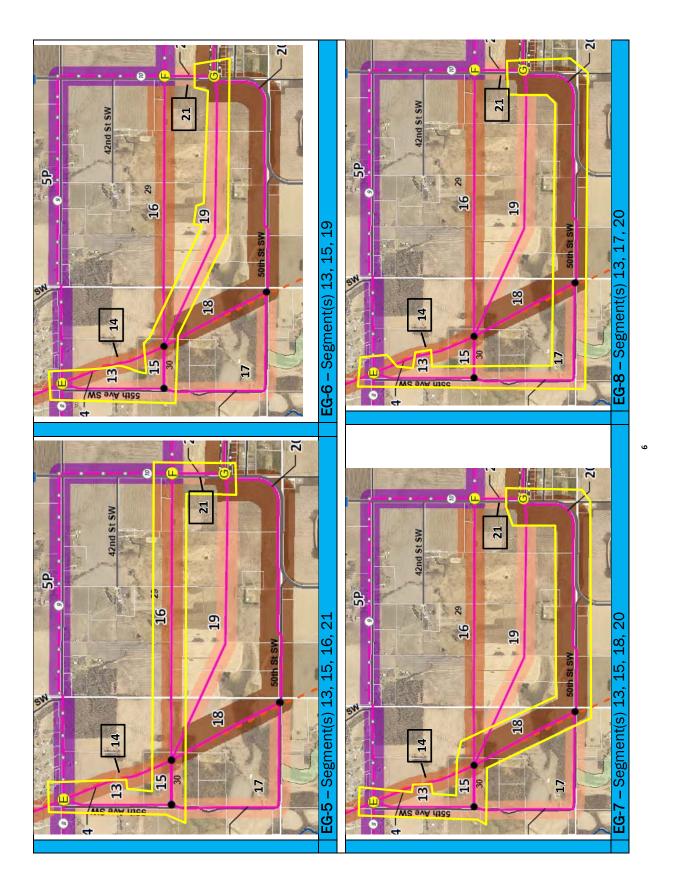








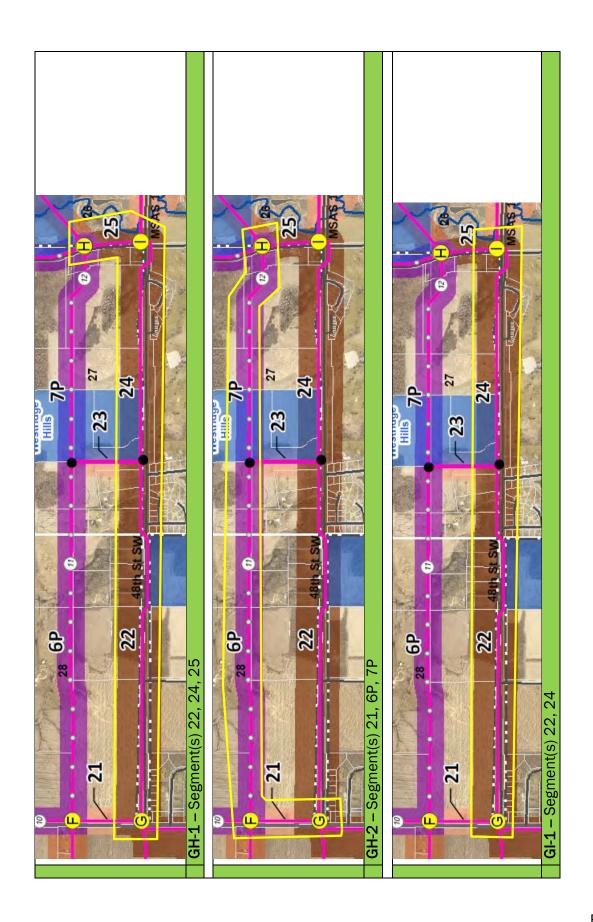




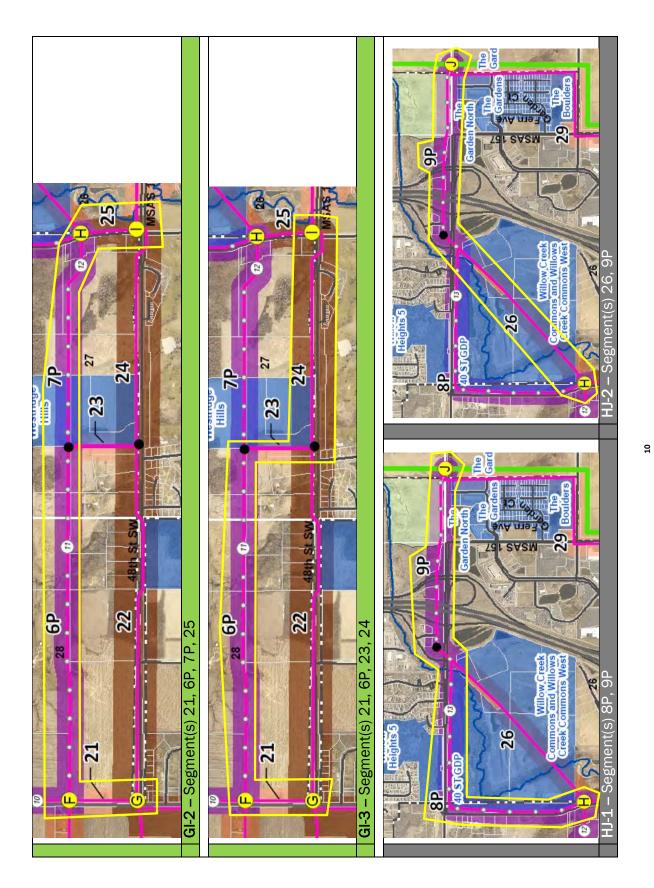


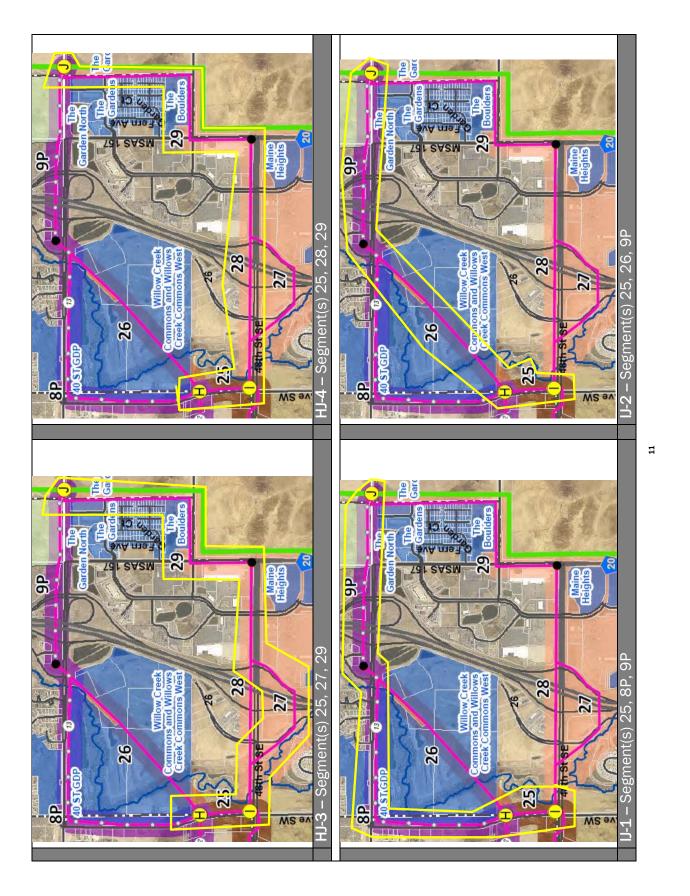


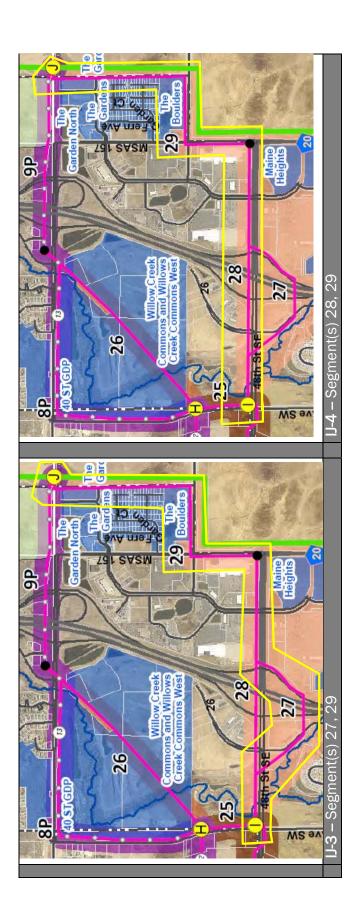
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Cost and Accessibility<sup>1</sup> Future Development Resources Land Use and Zoning Originates at junction of BP pipeline and 70th Ave SW and follows 70th Ave SW south for 2.0 miles to CSAH 35, then follows CSAH 25 as for 0.5 miles to CR 15, then south for 0.2 miles, then east for 0.6 miles to 60th Ave SW, then follows 60th Ave SW south for 0.3 miles to 60th Ave SW, then follows 60th Ave SW south for 0.3 miles to Comparison Endpoint D. Originates at junction of BP pipeline and 70th Ave SW and follows BP pipeline to 60th Ave SW. Originates on 70th Ave NW approximately 0.1 mile south of 19th St NW and follows 70th Ave NW south to the junction of BP pipeline. Originates at TBS 1D on the southeast comer of 19th St NW and 60th Ave NW. Follows 19th St NW west for 1.0 miles and then 70th Ave NW south for 0.1 miles. Originates at TBS 1D and follows the existing Northern Natural Gas Pipeline right-of-way for 1.0 miles to 70th Ave NW, approximately 0.1 mile south of 19th St NW. Route Segment 10 was added. Length (mi appx.) 1.0 1.9 3.4 2.7 1.1 1P 10 2P 3Ъ 11 Segment Alternative AB-1 AB-2 BC-1 CD-1 CD-2

Table 1: TBS 1D to Proposed TBS Segment Alternatives

<sup>1</sup> Column not included in Comparative Environmental Analysis Relative Merits Analysis Tables.

Cost and Accessibility <sup>2</sup>		<b>\</b>		<b>_</b>			<u> </u>	4			
Planned Future Development		,		,				`			
Paralleling				<b>—</b>	<b></b>		<u> </u>	<b>4</b>			<u> </u>
Mining											
<b>Groundwater</b> <b>Resources</b>											
Geology				<b>—</b>	<b></b>		<b>—</b>	<b>⋖</b>	<b>~</b>	<b>~</b>	
Land Use and Zoning	<u> </u>										
Description	Follows 60th Ave SW south to 40th St SW and east along 40th St SW. Route Segment 4P was widened along 60th Ave SW.	From 60th Ave SW, heads east to the existing BP pipeline. Follows the BP pipeline southeast to 40th St SW. Route Segment 12 was widened along the BP pipeline.	Follows 40th St SW east for 1.5 miles to CR 8, then south along CR 8 for 0.5 miles. Route Segment SP was added.	Follows the BP pipeline southeast to about 0.5 mile south of 40th St SW. Heads east cross country along the half section to CR 8.	From the intersection of 55th Ave SW and 40th St SW, follows 55th Ave SW south to about 0.5 miles south of 40th St SW. Heads east cross country along the half section to CR 8. Route Segments 13 and 15 were added.	From the intersection of 55th Ave SW and 40th St SW, follows 40th St SW. Turns south and follows CR 8 to 48th St SW. Route Segments SP and 21 were added.	Follows the BP pipeline southeast to about 0.5 mile south of 40th St SW. Heads east cross country along the half section to CR 8. Follows CR 8 south to intersection with 48th St SW. Route Segment 21 was added.	Follows the BP pipeline southeast to about 0.5 mile south of 40th St SW. Heads southeast cross country (following property boundaries where available) to intersection of CR 8 and 48th St SW. Route Segment 19 was added.	Follows the BP pipeline southeast to 50th St SW. Follows 50th St SW to CR 8 and then follows CR 8 north to the intersection with 48th St SW. The Route Segments 18 and 20 were widened along the BP pipeline, 50th St SW, and CR 8.	From the intersection of 55th Ave SW and 40th St SW, follows 55th Ave SW south to about 0.5 miles south of 40th St SW. Heads east cross country along the half section to CR 8. Follows CR 8 south to intersection with 48th St SW. Route Segments 13, 15, and 21 were added.	From the intersection of 55th Ave SW and 40th St SW, follows 55th Ave SW south to about 0.5 miles south of 40th St SW. Heads east cross county to the BP pipeline. Heads southeast cross county (following property boundaries where available) to intersection of CR 8 and 48th St SW. Route Segments 13, 15, and 19 were added.
Length (mi appx.)	1.5	1.2	2.0	1.8	2.0	2.2	2.1	1.9	2.3	2.2	2.1
Route Segment(s)	4P	12		14, 16	13, 15, 16	5P, 21	14, 16, 21	14, 19	14, 18, 20	13, 15, 16, 21	13, 15, 19
Segment Alternatives	DE-1	DE-2	EF-1	EF-2	EF-3	EG-1	EG-2	E-G-3	EG-4	EG-5	EG-6

Table 2: Proposed TBS to County Road 8 Segment Alternatives

<sup>2</sup> Column not included in Comparative Environmental Analysis Relative Merits Analysis Tables.

Segment Alternatives	Route Segment(s)	Length (mi appx.)	Description	Land Use and Zoning	Geology	<b>Groundwater</b> <b>Resources</b>	Mining	Paralleling	Planned Future Cost and Development Accessibility	Cost and Accessibility <sup>2</sup>
EG-7	13, 15, 18, 20	2.5	From the intersection of 55th Ave SW and 40th St SW, follows 55th Ave SW south to about 0.5 miles south of 40th St SW. Heads east cross county to the BP pipeline. Follows the BP pipeline southeast to 50th St SW. Follows 50th St SW to CR 8 and then CR 8 north to the intersection with 48th St SW. Route Segments 18 and 20 were widened along the BP pipeline, 50th St SW, and CR 8. Route Segments 13 and 15 were added.		<b>■</b>					<b>4</b>
E.G-8	13, 17, 20	2.7	From the intersection of 55th Ave SW and 40th St SW, follows 55th Ave SW south to 50th St SW. Follows 50th St SW to CR 8 and then CR 8 north to intersection with 48th St SW. Route Segment 20 was widened along 50th St SW and CR 8. Route Segments 13 and 17 were added.		<b></b>	<b>4</b>				

Segment Alternatives	Route Segments	Length (mi appx.)	Description	Land Use and Zoning	Geology	Groundwater Resources	Mining	Paralleling	Planned Future Development	Cost and Accessibility <sup>3</sup>
FH-1	6P, 7P	2.0	From CR 8, heads east cross county along the half section to 11th Ave SW.							
H-2	6P, 23, 24, 25	2.5	From CR 8, heads east cross county along the half section to the western boundary of the Westridge Hills Development. Follows property boundaries south to 48th St SW. Heads east on 48th St SW to 11th Ave SW. Heads north on 11th Ave SW for 0.2 mile. Route Segment 24 was widened along 48th St SW. Route Segment 23 was added.					<b>▼</b>	<b>~</b>	
FH-3	21, 22, 24, 25	2.5	Follows CR 8 south to intersection with 48th St SW. Follows 48th St SW east to 11th Ave SW. Follows 11th Ave SW north for 0.2 mile. Route Segments 22 and 24 were widened along 48th St SW. Route Segment 21 was added.						<u> </u>	
F-1	6P, 23, 24	2.3	From CR 8, heads east cross county along the half section to the western boundary of the Westridge Hills Development. Follows property boundaries south to 48th St SW. Heads east on 48th St SW to 11th Ave SW. Route Segment 24 was widened along 48th St SW. Route Segment 23 was added.					<b>4</b>	<b>~</b>	
FI-2	6P, 7P, 25	2.2	From CR 8, heads east cross county along the half section to 11th Ave SW. Follows 11th Ave SW south for 0.2 mile.					<b>V</b>		
Н-3	21, 22, 24	2.3	Follows CR 8 south to intersection with 48th St SW. Follows 48th St SW east to 11th Ave SW. Route Segments 22 and 24 was widened along 48th St SW. Route Segment 21 was added.						<b>~</b>	
GH-1	22, 24, 25	2.3	From the intersection of CR 8 and 48th St SW, follows 48th St SW east to 11th Ave SW. Follows 11th Ave SW north for 0.2 mile. Route Segments 22 and 24 were widened along 48th St SW.							
GH-2	21, 6P, 7P	2.2	From the intersection of CR 8 and 48th St SW, follows CR 8 north for 0.2 mile. From CR 8, heads east cross county along the half section to 11th Ave SW. Route Segment 21 was added.					<b>◄</b>		
GI-1	22, 24	2.1	From the intersection of CR 8 and 48th St SW, follows 48th St SW east to 11th Ave SW. Route Segments 22 and 24 were widened along 48th St SW.							
GI-2	21, 6P, 7P, 25	2.4	From the intersection of CR 8 and 48th St SW, follows CR 8 north for 0.2 mile. From CR 8, heads east cross county along the half section to 1.1th Ave SW. Follows 1.1th Ave SW south for 0.2 mile. Route Segment 2.1 was added.					<b>4</b>		

Table 3: County Road 8 to 11th Avenue SW Segment Alternatives

<sup>3</sup> Column not included in Comparative Environmental Analysis Relative Merits Analysis Tables.

Segment Alternatives	Route Segments	Length (mi appx.)	Description	Land Use and Zoning	Geology	Groundwater Resources	Mining		Planned Future Cost and Paralleling Development Accessibility	Cost and Accessibility <sup>3</sup>
GI-3	21, 69, 23, 24 2.5	2.5	From the intersection of CR 8 and 48th St SW, follows CR 8 north for 0.2 mile. From CR 8, heads east cross county along the half section to the western boundary of the Westridge Hills Development. Follows property boundaries south to 48th St SW. Heads east on 48th St SW to 11th Ave SW. Route Segment 24 was widened along 48th St SW. Route Segments 21 and 23 were added.					<b>ĕ</b>	<b>~</b>	

Land Use and Follows 11th Ave SW south for 0.2 mile. Follows 48th St SE east, crossing US Highway 63 south of the 48th St SE interchange, to CR 20. Continues north along CR 20 to 45th St SE, east along 45th St SE for 0.25 mile, and north along property boundaries, to the Proposed DRS. Route Segments 27 and 29 were added.

Follows 11th Ave SW south for 0.2 mile, Follows 48th St SE interchange, to CR 20. Continues north along groperty boundaries, to the Proposed DRS. Route Segments 28 east, crossing US Highway 63 within the 48th St SE interchange, to CR 20. Continues north along CR 20 to 45th St SE, east along 45th St SE for 0.25 mile, and north along property boundaries, to the Proposed DRS. Route Segments 28 and 29 were added. Follows 11th Ave SW north for 0.7 mile. Continues east along 40th St SW, crossing US Highway 63 in the 40th St SW and east along added. Follows 48th St SE east, crossing US Highway 63 within the 48th St SE interchange, to CR 20. Continues north along CR 20 to 45th St SE, east along 45th St SE for 0.25 mile, and north along property boundaries to the Proposed DRS. Route Segments 28 and 29 were added. Follows 11th Ave SW north for 0.2 mile. Continues cross country northeast to 40th St SW. Follows 40th St SW, crossing US From 11th Ave SW, continues north along 11th Ave SW and ther east along 40th St SW, αrossing US Highway 63 in the 40th St SW interchange, to the Proposed DRS. Route Segment 8P was From 11th Ave SW, heads cross county northeast to 40th St SW. Follows 40th St SW, crossing US Highway 63 in the 40th St SW Follows 48th St SE east, crossing US Highway 63 south of the 48th St SE interchange, to CR 20. Continues north along CR 20 to 45th St SE, east along 45th St SE for 0.25 mile, and north Highway 63 in the 40th St SW interchange, to the Proposed DRS. along property boundaries to the Proposed DRS. Route interchange, to the Proposed DRS. Segments 27 and 29 were added. 1.8 1.5 2.4 2.2 2.0 1.7 2.2 2.0 29 29 9P 96 26, 27, 28, 8P, 9P 9P 27, 29 29 26, 25, 25, 25, 25, 28, 8P, HJ-3 H-4 H-2 H-1 1-1 1.2 <u>-</u>3 1-4

Table 4: 11th Avenue SW to Proposed District Regulator Station Segment Alternatives

<sup>4</sup> Column not included in Comparative Environmental Analysis Relative Merits Analysis Tables