

November 14, 2016

Daniel P. Wolf Executive Secretary Minnesota Public Utilities Commission 121 Seventh Place East, Suite 350 St. Paul, Minnesota 55101

RE: Comments of the Minnesota Department of Commerce, Division of Energy Resources Docket No. E015/M-15-825

Dear Mr. Wolf:

The Minnesota Department of Commerce (Department) files these comments in response to the Notice for Comment Period (Notice) issued by the Minnesota Public Utilities Commission (Commission), issued October 11, 2016 in the above docket.

The general issue identified in the Notice was whether there were any issues concerning Minnesota Power Company's (Minnesota Power or MP) compliance that was filed October 3, 2016.

Based on the requirements in the Commission's Order, the Department notes that MP needs to address a few issues, as discussed herein. The Department is available to answer any questions the Commission may have.

Sincerely,

/s/ SUSAN PEIRCE Rates Analyst

SP/lt Attachment

# BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

# COMMENTS OF THE MINNESOTA DEPARTMENT OF COMMERCE DIVISION OF ENERGY RESOURCES

DOCKET NO. E015/M-15-825

### I. BACKGROUND INFORMATION

On July 27, 2016, the Minnesota Public Utilities Commission (Commission) issued its Order *Approving Pilot Program with Modifications*, in which the Commission approved Minnesota Power's (MP or the Company) community solar garden pilot program with modifications required to MP's proposal.

The Order required MP to draft a Request for Proposals (RFP) in consultation with interested stakeholders and submit the draft RFP to the Commission by October 1, 2016. In addition, the Commission required MP to discount subscription prices by current market pricing for solar renewable energy credits (S-RECs), as determined by a competitive bidding process, and to discuss with interested stakeholders whether and how pricing information on public-facing programs can be made public in the future.

MP filed its compliance filing with the Commission in a timely manner.<sup>1</sup>

On October 11, 2016, the Commission issued a *Notice of Comment Period* seeking comment on MP's compliance filing.

#### II. DEPARTMENT ANALYSIS

A. DRAFT RFP

MP hired Greenfield Communications to convene a series of six stakeholder meetings across its territory to gather information for use in developing its RFP, which complies with the requirement that MP draft its RFP in consultation with stakeholders. The Department reviewed the draft RFP, and concludes that it is generally comprehensive, with the exception of identifying the evaluation criteria in the RFP. In its comments submitted along with the

<sup>&</sup>lt;sup>1</sup> October 1, 2016 was a Saturday; thus, MP filed its compliance on October 3, the next business day.

draft RFP, the Company noted it was not able to complete development of the evaluation criteria to the RFP. Thus, the Department recommends the Commission direct MP to submit a more detailed accounting of the evaluation criteria it will use, and the weightings it will give to those criteria before approving the RFP.

#### B. PRICING

The Commission's Order directed MP to discount subscription prices by current market pricing for S-RECs, as determined by a competitive bidding process for S-RECs in northern Minnesota. On August 25, 2016, the Company issued an RFP requesting pricing for up to a maximum of 1,500 S-RECs per year for up to 25 years beginning in January 2017. MP included a number of solar industry publications and groups in its issuance. The Company indicated that it did not get any response to its RFP on S-REC pricing. Thus, MP proposes to move forward with its \$0.002/kWh (\$2.00 /MWh) S-REC compensation rate contained in its initial filing.

While MP's attempt to publicize the RFP was a start, the Company likely would have had a better response by sending the RFP directly to providers of S-RECs. For example, the U.S. Department of Energy's Energy Efficiency and Renewable Energy website for Minnesota lists numerous brokers of RECs.<sup>2</sup> Because the Department is unable to conclude without additional investigation that MP's proposed \$0.002/kWh is the appropriate rate for SRECs, the Department recommends that the Commission direct MP to reissue its RFP, and include the REC brokers identified by the U.S. Department of Energy, with the requirement that the S-RECs are eligible to be retired in the Midwest Renewable Energy Tracking System. Reissuing the RFP for S-RECs should not interfere with the selection of provider(s) of the community solar gardens.

#### III. DEPARTMENT RECOMMENDATION

The Department recommends the Commission order Minnesota Power to:

- 1. Provide additional detail on and a proposed weighting for its evaluation criteria in its RFP for 3-1 MW solar gardens.
- Reissue its RFP on S-REC pricing to include the list of REC brokers found on the US Department of Energy website: <u>http://apps3.eere.energy.gov/greenpower/buying/buying\_power.shtml?state=</u><u>MN</u>

/lt

<sup>&</sup>lt;sup>2</sup> <u>http://apps3.eere.energy.gov/greenpower/buying/buying\_power.shtml?state=MN</u>

## CERTIFICATE OF SERVICE

I, Sharon Ferguson, hereby certify that I have this day, served copies of the following document on the attached list of persons by electronic filing, certified mail, e-mail, or by depositing a true and correct copy thereof properly enveloped with postage paid in the United States Mail at St. Paul, Minnesota.

### Minnesota Department of Commerce Comments

Docket No. E015/M-15-825

Dated this 14th day of November 2016

/s/Sharon Ferguson

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Julia	Anderson	Julia.Anderson@ag.state.m n.us	Office of the Attorney General-DOC	1800 BRM Tower 445 Minnesota St St. Paul, MN 551012134	Electronic Service	Yes	OFF_SL_15-825_Official
Christopher	Anderson	canderson@allete.com	Minnesota Power	30 W Superior St Duluth, MN 558022191	Electronic Service	Yes	OFF_SL_15-825_Official
Emma	Fazio	emma.fazio@stoel.com	Stoel Rives LLP	33 South Sixth Street Suite 4200 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_15-825_Official
Sharon	Ferguson	sharon.ferguson@state.mn .us	Department of Commerce	85 7th Place E Ste 500 Saint Paul, MN 551012198	Electronic Service	No	OFF_SL_15-825_Official
Karen	Gados	karen@mysunshare.com	SunShare, LLC	1441 18th Street Suite 400 Denver, CO 80202	Electronic Service	No	OFF_SL_15-825_Official
Allen	Gleckner	gleckner@fresh-energy.org	Fresh Energy	408 St. Peter Street Ste 220 Saint Paul, Minnesota 55102	Electronic Service	No	OFF_SL_15-825_Official
Mindy	Granley	mgranley@d.umn.edu	UMD Office of Sustanability	1208 Kirby Dr Duluth, MN 55812	Electronic Service	No	OFF_SL_15-825_Official
Margaret	Hodnik	mhodnik@mnpower.com	Minnesota Power	30 West Superior Street Duluth, MN 55802	Electronic Service	Yes	OFF_SL_15-825_Official
Lori	Hoyum	Ihoyum@mnpower.com	Minnesota Power	30 West Superior Street Duluth, MN 55802	Electronic Service	Yes	OFF_SL_15-825_Official
Michael	Krikava	mkrikava@briggs.com	Briggs And Morgan, P.A.	2200 IDS Center 80 S 8th St Minneapolis, MN 55402	Electronic Service	No	OFF_SL_15-825_Official
Douglas	Larson	dlarson@dakotaelectric.co m	Dakota Electric Association	4300 220th St W Farmington, MN 55024	Electronic Service	No	OFF_SL_15-825_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
James D.	Larson	james.larson@avantenergy .com	Avant Energy Services	220 S 6th St Ste 1300 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_15-825_Official
John	Lindell	john.lindell@ag.state.mn.us	Office of the Attorney General-RUD	1400 BRM Tower 445 Minnesota St St. Paul, MN 551012130	Electronic Service	Yes	OFF_SL_15-825_Official
Susan	Ludwig	sludwig@mnpower.com	Minnesota Power	30 West Superior Street Duluth, MN 55802	Electronic Service	Yes	OFF_SL_15-825_Official
Tony	Mancuso	mancusot@stlouiscountym n.gov	Saint Louis County Property Mgmt Dept	Duluth Courthouse 100 N 5th Ave W Rm Duluth, MN 55802-1209	Electronic Service 515	No	OFF_SL_15-825_Official
Pam	Marshall	pam@energycents.org	Energy CENTS Coalition	823 7th St E St. Paul, MN 55106	Electronic Service	No	OFF_SL_15-825_Official
Herbert	Minke	hminke@allete.com	Minnesota Power	30 W Superior St Duluth, MN 55802	Electronic Service	Yes	OFF_SL_15-825_Official
David	Moeller	dmoeller@allete.com	Minnesota Power	30 W Superior St Duluth, MN 558022093	Electronic Service	Yes	OFF_SL_15-825_Official
Andrew	Moratzka	andrew.moratzka@stoel.co m	Stoel Rives LLP	33 South Sixth St Ste 4200 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_15-825_Official
Julia	Nerbonne	director@mnipl.org	Minnesota Interfaith Power & Light	2104 Stevens Ave. S Minneapolis, MN 55406	Electronic Service	No	OFF_SL_15-825_Official
Don	Ness	dness@duluthmn.gov	City of Duluth	411 W 1st St Rm 403 Duluth, MN 55802	Electronic Service	No	OFF_SL_15-825_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Jennifer	Peterson	jjpeterson@mnpower.com	Minnesota Power	30 West Superior Street Duluth, MN 55802	Electronic Service	Yes	OFF_SL_15-825_Official
Susan	Romans	sromans@allete.com	Minnesota Power	30 West Superior Street Legal Dept Duulth, MN 55802	Electronic Service	Yes	OFF_SL_15-825_Official
Michelle	Rosier	michelle.rosier@sierraclub. org	Sierra Club	2327 E. Franklin Avenue Minneapolis, MN 554061024	Electronic Service	No	OFF_SL_15-825_Official
Thomas	Scharff	thomas.scharff@versoco.c om	Verso Corp	600 High Street Wisconsin Rapids, WI 54495	Electronic Service	No	OFF_SL_15-825_Official
David	Shaffer	DShaffer@MnSEIA.org	Minnesota Solar Energy Industries Project	2952 Beechwood Ave Wayzata, MN 55391	Electronic Service	No	OFF_SL_15-825_Official
Corbin	Smyth	csmyth@d.umn.edu	UMD Student Life	1208 Kirby Dr Duluth, MN 55812	Electronic Service	No	OFF_SL_15-825_Official
Ron	Spangler, Jr.	rlspangler@otpco.com	Otter Tail Power Company	215 So. Cascade St. PO Box 496 Fergus Falls, MN 565380496	Electronic Service	No	OFF_SL_15-825_Official
Richard	Staffon	rcstaffon@msn.com	W. J. McCabe Chapter, Izaak Walton League of America	1405 Lawrence Road Cloquet, Minnesota 55720	Electronic Service	No	OFF_SL_15-825_Official
Eric	Swanson	eswanson@winthrop.com	Winthrop Weinstine	225 S 6th St Ste 3500 Capella Tower Minneapolis, MN 554024629	Electronic Service	No	OFF_SL_15-825_Official
Karen	Turnboom	karen.turnboom@versoco.c om	Verso Corporation	100 Central Avenue Duluth, MN 55807	Electronic Service	No	OFF_SL_15-825_Official

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Daniel P	Wolf	dan.wolf@state.mn.us	Public Utilities Commission	121 7th Place East Suite 350 St. Paul, MN 551012147	Electronic Service	Yes	OFF_SL_15-825_Official