Palmer's Creek Wind Farm Bird And Bat Conservation Strategy



Prepared for: Palmer's Creek Wind Farm, LLC.

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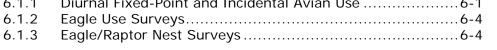




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Acoustic Bat Summary Report, Final (Jan 2017) – New Century Environmental, LLC Avian Point Count Results, *in-prep* – (2017) – Wenck Associates, Inc. Palmer's Creek Project Best Management Practices and Conservation Measures



Palmer's Creek Wind Farm, LLC (Palmer's Creek) proposes to construct the Palmer's Creek Wind Energy Facility (Project or PCWF), a Large Wind Energy Conversion System (LWECS), with a 44.6- megawatt (MW) nameplate capacity wind energy facility in Chippewa County, Minnesota (**Figures 1 and 2, Site Location Map and Site Detail Map, respectively**). The project area consists of 18 wind turbines located on approximately 6,150 acres of privately owned land. The Project will also include associated access roads, a new collector substation, an operations and maintenance (O&M) facility, and associated transmission interconnection facilities. Palmer's Creek further proposes to interconnect the Project to an existing Western Area Power Administration (WAPA) substation, the Granite Falls Substation, which is within the project area boundary.

Palmer's Creek Proposed Action is to execute an interconnection agreement with the Southwest Power Pool (SPP) to connect the Palmer's Creek Project to WAPA's Granite Falls Substation. As part of the Proposed Action, WAPA will install necessary equipment in their existing substation to accept the generated power.

The Palmer's Creek Wind Farm will consist of two (2) 2.3-MW and sixteen (16) 2.5-MW wind turbines with an aggregate nameplate capacity of 44.6 MW. The Project will also include:

- p Underground electric collector lines,
- p New central collector substation (Palmer's Creek Substation),
- p Approximately 1000-foot long T-line interconnecting the Granite Falls Substation,
- p O&M facility,
- p Access roads connecting to each turbine,
- p One permanent meteorological tower,
- p Supervisory control and data acquisition (SCADA) system, and
- p Temporary laydown yard.

Figures 1 and 2 (Site Location Map and Site Detail Map, respectively) show the proposed layout of the Project facilities. The expected life of the Project is approximately 20 to 40 years (leases for the Project are for the life of the power purchase agreement (PPA), with an option to upgrade turbines and extend leases for an additional 20 years).

The interconnection of the Project to Western's transmission system is a federal action under the National Environmental Policy Act of 1969 (NEPA), and therefore requires the completion of Federal environmental review. A Programmatic Environmental Assessment (EA), of which this bird and bat conservation strategy is part, will be prepared for the Project.

Palmer's Creek is committed to its responsibility to be a good steward of the environment and to adhere to federal, state, and local laws and ordinances. Palmer's Creek wind project policy calls for wind projects to be designed, constructed, and operated in an environmentally sensitive manner and, either avoid or minimize potential avian and bat impacts. Palmer's Creek understands that even with diligent design, construction and operation activities, avian and bat fatalities may occur, including species that are protected under federal and state laws. As part of this commitment, Palmer's Creek has



developed a Bird & Bat Conservation Strategy (BBCS) for the Project. The development and application of this ABPP will ensure that:

- p All Project-related actions comply with federal and state regulations;
- p All Project-related actions comply with permit conditions;
- Project-specific species concerns are included in the BBCS, including avoidance and minimization measures;
- Public and private organizations are included in programs and research that minimize detrimental effects of bird and bat interactions with wind projects.
- p The procedures described in this BBCS are followed;
- p The Palmer's Creek' staff and all relevant subcontractors will receive the appropriate training pursuant to wildlife monitoring and reporting protocols; and,
- p The documentation of bird and bat injuries and fatalities may provide the basis for future modifications to the BBCS.

This BBCS continues Palmer's Creek regulatory compliance concerning bird and bat interactions with its wind projects through a proactive approach to reducing risk to birds and bats and their habitats.



Palmer's Creek proposes to construct a Large Wind Energy Conversion System (LWECS), with a 44.6 megawatt (MW) nameplate capacity wind energy facility in Chippewa County, Minnesota, approximately 1.5 miles north of the City of Granite Falls (**Figures 1 and 2**, **Site Location Map and Site Detail Map, respectively**). The Project includes approximately 18 wind turbines, associated access roads, a new collector substation, an O&M facility, and associated transmission interconnection facilities. Palmer's Creek further proposes to interconnect the Project to the existing Granite Falls Substation within the project area boundary. The anticipated timeline for construction is July 2017 to February 2018 with commercial operation date (COD) of March 2018.

The Project will place 18 turbines across the project area, connecting these turbines by access roads and transmission facilities. Project construction is anticipated to include land disturbance for the 18 turbines, approximately 14 miles of collection lines, an approximately 1,000-foot transmission line at 115 kV, approximately 5.5 miles of new or upgraded roads; approximately 5.5. miles of temporary, construction access roads; a new substation using approximately one acre; approximately three acres of laydown area; a 2,800-square foot O&M Facility; and one meteorological tower.

2.1 PROJECT LOCATION

The southern boundary of the project area is located approximately one mile north of the City of Granite Falls in Chippewa County, Minnesota in Granite Falls Township, east of the Minnesota River (**Figure 1, Site Location Map**).

Table 2-1:	Project	Location.
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County	Township Name	Township	Range	Sections
Chippewa	Granite Falls	116 North	39 West	3-10, 15-22, 27, 28, 29
Chippewa	Granite Falls	116 North	40 West	1, 12, 13

2.2 SIZE OF THE PROJECT AREA

The project area boundary is approximately 6,150 acres. Project construction is anticipated to include temporary land disturbance of approximately 172 acres for Project construction. Permanent land disturbance will be approximately 12 acres for turbines and associated facilities. Refer to **Table 2-2**, **Temporary and Permanent Land Disturbance**.



Cover Types	Temporary Disturbance	Permanent Disturbance
Barren Land (Rock/Sand/Clay)	0	0
Cultivated Crops	161	10
Deciduous Forest	1	0
Developed	7	0.6
Emergent Herbaceous Wetlands	1.1	0
Grassland/Herbaceous	0.5	0.1
Open Water	0	0
Pasture/Hay	1.2	0.6
Shrub/Scrub	0.1	0.1
Total	171.9	11.4

Table 2-2: Temporary and Permanent Land Disturbance.

Source: NLCD, 2011.



The Project was designed to optimize wind resources, while minimizing potential impacts to ecological and cultural resources. Primary Project features include: wind turbines, collection lines, access roads, new substation, O&M facility, temporary and permanent meteorological towers, and SODAR unit. Temporary features include laydown areas and crane walks (**Figure 2, Site Detail Map**).

3.1 DESCRIPTION OF LAYOUT AND SETBACK

The Project will construct the turbines primarily on agricultural land. The applicable setbacks for the Project are summarized in **Table 3-1**, **PUC Setback Requirements**.

Table 5-1. Fublic Offitties Continussion Setback Requirements.					
Object	Setback				
Wind Access Buffer – Prevailing Wind Directions	5 rotor diameters				
Wind Access Buffer – Non-Prevailing Wind Directions	3 rotor diameters				
Internal Turbine Spacing: Crosswind	3 rotor diameters				
Internal Turbine Spacing: Downwind	5 rotor diameters				
Meteorological Towers	250 feet				
Residences	1,000 feet (or further to meet noise standards)				
Public Roads (from right-of-way)	250 feet ⁽¹⁾				
Noise Requirements	Minnesota Noise Standards (Minnesota Rules Chapter 7030) at all residential receivers (homes). Residential noise standard NAC 1, L50 50 dBA during overnight hours.				
Protected Waters and Wetlands	Avoidance, crossing subject to agency approval				

		_		
Table 3-1: Public Utilities	Commission Set	back	Requirem	ents.

⁽¹⁾PUC has adopted as case-by-case approach where necessary and in the public interest which applies to public roads and trails.

The current Project layout (**Figure 2**, **Site Detail Map**) may differ from the final construction layout, but Palmer's Creek anticipates the final layout will remain substantially similar to what is presented in the Site Permit Application. The changes that may occur to the current Project layout will be the result of ongoing information gathering and monitoring data, permitting, and micro-siting activities. Any changes in the proposed turbine layout will be evaluated throughout the Site Permit process, and any layout changes that would work following Site Permit issuance will be evaluated to ensure that the revised turbine locations have similar human and environmental impacts when compared with the original proposed and/or permit turbine locations. Any turbine location changes will be identified, evaluated, and discussed with the DOC-Energy, Environmental Review and Analysis (EERA) staff prior to beginning construction.



3.2 DESCRIPTION OF TURBINES AND TOWERS

Basic wind turbine components include a nacelle, hub, blades, tower and foundation. A wind turbine operates three propeller-like blades mounted to a hub, which forms the rotor.

3.2.1 Wind Turbine Design

Palmer's Creek plans to install two (2) 2.3-MW and sixteen (16) 2.5-MW horizontal axis wind turbines for the Project. Each will have an anticipated hub height between 262 and 295 feet (80 and 90 meters) and a rotor diameter of approximately 380 feet (116 meters). The total height of each turbine will be approximately 485 feet (146 meters) when a blade is in vertical position. The rotor consists of three blades mounted to a rotor hub. Turbine towers will be cylindrical monopoles, approximately 262 to 295 feet (80 to 90 meters) in height. The tower color will be non-reflective light grey, and all surfaces will be multi-layer coated for protection against corrosion. Marking and lighting of the wind farm will be done in compliance with Federal Aviation Administration (FAA) regulations. **Table 3-2** provides a summary of the turbine characteristics.

	GE 2.3	GE 2.5
Nameplate Capacity	2.3 MW	2.5 MW
Hub Height	262 feet (80 meters)	295 feet (90 meters)
Rotor Diameter	380 feet (116 meters)	380 feet (116 meters)
Total Height	452 feet (150 meters)	485 feet (146 meters)
Swept Area	113,411 feet (10,568 meters)	113,411 feet (10,568 meters)
Cut-in Wind Speed	6.7 mph (3 m/s)	6.7 mph (3 m/s)
Cut-out Wind Speed	56 mph (25 m/s)	56 mph (25 m/s)
Rated Wind Speed	85 mph (38 m/s)	85 mph (38 m/s)
Rotor Speed	8 to 15.7 rpm	8 to 15.7 rpm

Table 3-2: Turbine Characteristics.

3.2.2 Foundations

The wind turbine foundations will typically be reinforced concreate spread foundations. A spread foundation requires a shallow excavation, generally 10 to 12 feet deep. The actual foundation for each turbine will be specifically designed based on geotechnical analysis of a 50-foot (15 meter) core sample at each turbine location combined with structural loading requirements for the turbine. The pedestal diameter for an approximate 262 feet (80 meter) tower is approximately 18 feet (five meters) anchored by high strength bolts into a concrete foundation of approximately 60 feet in diameter. The excavated area for the turbine foundations will typically be approximately 75 feet by 75 feet (23 meters by 23 meters). During construction, a larger area, approximately 300-foot diameter (92 meters), will be used to lay down the rotors and maneuver cranes during turbine assembly.



3.2.3 Temporary Laydown and Crane Walks

An approximate 3-acre laydown area is located near the proposed substation and O&M building (**Figure 2**, **Site Detail Map**). The temporary area will serve as locations for job trailers, temporary offices, parking, and storage for items necessary for the Project. The location of the laydown area will be selected during final design; however, a preferred location will be an undeveloped or previously disturbed area that is flat (**Figure 4**, **Topographic Map**) and does not contain streams, wetlands (**Figure 8**, **Waterbodies and Wetlands**) or other environmentally sensitive resources.

In addition to the approximately 3-acre laydown area, temporary crane walk (**Figure 2**, **Site Detail Map**) disturbances will also be necessary for the Project. Crane walks are estimated to be 40 feet in width and will be located throughout the Project based on the shortest route to the next turbine in the construction sequence. However, cranes will utilize access roads if feasible. Where feasible, Palmer's Creek will make every effort to avoid streams, wetlands, and other environmentally sensitive resources. If avoidance is not possible, Palmer's Creek will acquire the necessary permits/approvals for Project construction and operation and will minimize impacts to the greatest extent possible.

3.2.4 Operation

Palmer's Creek Wind Farm, LLC will oversee all operations, maintenance, and management of the Project facilities through a service agreement with a qualified operations and maintenance (O&M) service. WTG and substation maintenance schedules and required outage durations are based on equipment manufacturer's recommendations and Palmer's Creek operating experience. O&M Service Provider will address both scheduled and unscheduled maintenance on the wind project, including repairs, replacement of parts and removal of failed parts. WTG maintenance will be performed as an on-going function during the life of the Project. Transformer and other substation maintenance will be completed on an annual basis and will be scheduled during times with minimal impact to production.

General maintenance includes maintaining Project structures, access roads, drainage systems and other facilities. General maintenance will be ongoing for the life of the project and scheduled as needed. Palmer's Creek will operate a SCADA system located at the base section of each WTG, substation control building, and O&M building.

3.3 DESCRIPTION OF ELECTRICAL SYSTEM

Each turbine will have a step-up transformer to raise the voltage to the 34.5 kilovolt (kV) collection line system. The electricity generated by each turbine will run through underground collection lines to the proposed Palmer's Creek Substation. The electricity will be converted to 115 kV at the new Palmer's Creek Substation and distributed via new proposed 115 kV transmission line to the existing Granite Falls (WAPA) Substation.

3.3.1 Transformers

A generator step-up transformer will be installed at the base of each wind turbine to increase the output voltage of the wind turbine to the voltage of the power collection system (34.5-kV). The transformers will be mounted on concrete pads and will be placed next to each wind turbine.



3.3.2 Electrical Collection Systems

Each wind turbine within the project area will be interconnected by underground communication and electrical power collection circuit facilities and routed to the Palmer's Creek Substation (collector substation) where the electrical voltage will be stepped up from 34.5-kV to 115-kV. The underground collector system will be placed in one trench, approximately 18-24 inches wide, and will connect each of the turbines to the Palmer's Creek Substation. The estimate trench length, is approximately 73,920 feet (approximately 14 miles).

The underground electrical collector and communication systems generally will be installed by plowing or trenching the cables. Using this method, the disturbed soils and topsoil are typically replaced over the buried cable within one day, and the drainage patterns and surface topography are restored to pre-existing conditions. In grassland/rangeland areas, disturbed soils will be re-vegetated with a weed-free native plant seed mix.

3.3.3 Substation and Switching Station

A new collector substation, Palmer's Creek Substation (**Figure 2, Site Detail Map**), will be constructed at the south end of the project area, on private land, where the 34.5-kV electric collection grid and fiber optic communication network will terminate. Palmer's Creek Substation will include a transformer to step up the voltage of the collection grid from 34.5-kV to 115-kV, above-ground bus structures or T-lines to interconnect the substation components for delivery of electric power to the adjacent 115-kV Granite Falls Substation.

The design of Palmer's Creek Substation is not finalized, but Palmer's Creek Wind Farm expects it will be enclosed by a chain link fence with dimensions roughly 110 feet by 170 feet (33.5 meters by 52 meters). The substation components will be placed on concrete and steel foundations. Palmer's Creek Substation will be designed in compliance with Federal, State and local regulations, NESC standards, Independent Systems Operator needs (Southwest Power Pool), transmission owner, and other applicable industry standards.

3.3.4 Interconnection

The Project will also include 34.5 kV underground collection lines, a central collector substation (Palmer's Creek Substation) which will convert the electricity from 34.5 kV to 115 kV via the Main Transformer, an approximately 1,000-foot long (304 meter) 115 kV 3-Phase transmission line interconnecting the Project to the Granite Falls (WAPA) Substation. There are several options for the power to be directed out of the Granite Falls (WAPA) Substation as there are seven different transmission lines exiting the facility.

3.4 ASSOCIATED FACILITIES

There are several facilities associated with the Project that will be required for operation. These include project substation, collector lines, an approximate 1,000-foot 115 kV 3-phase transmission line, which have all been previously described. Other associated facilities include a permanent meteorological tower, SCADA building, O&M facility, and access roads.

3.4.1 Meteorological Tower

One permanent meteorological tower will be installed at the Project site to monitor the wind during the operation of the wind farm (**Figure 2**, **Site Detail Map**). This tower will be approximately 90 meters in height (295 ft. tall). The tower will have a grounding system similar to that of the WTGs with a buried copper ring and grounding rod or rod installed at the top of the tower to provide an umbrella of protection for the upper sensors. The tower

will be connected to the wind farms central SCADA system. In addition, some of the previously permitted temporary meteorological test towers may be kept in place for approximately one year after construction.

3.4.2 SCADA Building

Palmer's Creek will operate a Site Control and Data Acquisition (SCADA) System located at the base section of each WTG, substation control building, and O&M building. Each WTG in the Project will communicate directly with the SCADA system for the purposes of performance monitoring, energy reporting, and trouble-shooting. The SCADA system provides the O&M team with access to WTG and production data, availability, meteorological, and communications data, as well as alarms and communication error information.

3.4.3 O&M Facility

An O&M facility will be located near the approach and access road to a proposed turbine location (**Figure 2**, **Site Detail Map**). The property will be graded and a 4,000-square foot utility building will be erected for offices, storage and maintenance work. The proposed O&M facility will house the equipment to operate and maintain the wind farm. A gravel parking pad will provide the building with a parking area. The O&M Facility will have a new septic system and well for domestic purposes.

3.4.4 Access Roads

Approximately 5.5 miles of new or upgraded roads will be constructed to facilitate both construction and maintenance of the wind turbines (**Figure 2**, **Site Detail Map**). These roads have been designed to minimize length and construction impact. Initially, turbine access roads will be approximately 40 feet in width to accommodate the safe operation of construction equipment. Upon completion of construction, the turbine access roads will be reclaimed and narrowed to an extent allowing for the routine maintenance of the facility, or approximately 16 feet in width. The wind turbines will be accessible from public roads. Access roads will follow fence lines, field lines, and existing field access roads to the extent possible. Siting roads in areas with unstable soil will be avoided wherever possible. Roads will include appropriate drainage controls, including culverts and will be constructed in a manner to allow farm and/or land owner equipment to cross. The access road cross-sections will consist of graded soil, with soil stabilization, and surfaced with compacted base of course aggregate. Gates will be installed where access roads cross landowner fences.



The environmental conditions within the project area and other information used to complete the environmental analysis are described in greater detail in the Site Permit Application of which this Bird and Bat Conservation Strategy is a part. The analysis was conducted following PUC procedures on siting LWECS and applicable portions of the Power Plant Siting Act, which was used to determine various exclusion and avoidance criteria considered in the selection of the project area.

Preliminary information used for evaluating environmental conditions and selecting the project area included agency queries to the Minnesota Department of Natural Resources (MNDNR), Minnesota State Historic Preservation Office (SHPO), Minnesota Department of Commerce (DOC), and Chippewa County.

The southern boundary of the project area is located approximately one mile north of the City of Granite Falls in Chippewa County, Minnesota in Granite Falls Township, east of the Minnesota River (**Figure 1**, **Site Location Map**). The project area is at approximately 1040 feet above mean sea level (amsl) above the Minnesota River valley at approximately 925 feet amsl (**Figure 4**, **Topographic Map**). The project area is comprised primarily of agricultural fields with dispersed rural homesteads (**Figure 2**, **Site Detail Map**).

The Minnesota River Valley provides habitat for many birds, waterfowl, and wildlife. It also supports a large fish population. The area also provides potential habitat for several federal and state-listed species.

4.1 VEGETATION

Cover types within the project area are summarized in **Table 4-1** and displayed on **Figure 3**, **Land Cover**. Cultivated crops comprise the vast majority of cover types in this area. Other cover types include pasture, grassland, and developed open space with some deciduous forest. The cover types other than cultivated crops are typically associated with rural residences including windbreaks, lawn, and pasture and grassland.



Cover Types	Total Acreage
Barren Land (Rock/Sand/Clay)	1
Cultivated Crops	5,157
Deciduous Forest	134
Developed	213
Emergent Herbaceous Wetlands	160
Grassland/Herbaceous	192
Open Water	5
Pasture/Hay	284
Shrub/Scrub	4
Total	6,150

Table 4-1: Existing Cover Types of Palmer's Creek Wind Farm.

Source: NLCD, 2011

4.2 WILDLIFE

Good habitat is found along the Minnesota River floodplain, nearby WMAs, and along some of the drainages in the project area. Agricultural production areas, such as cultivated crops, may be used on a temporary basis by birds and wildlife for foraging or short-term shelter.

The project area is primarily agricultural lands and does not contain significant wetland habitats (Table 4-1, Existing Cover Types of Palmer's Creek Wind Farm and Figure 3, Land Cover). The project area is adjacent to the Minnesota River, which provides large riverine and wetland habitats. The agricultural landscape and developments of the region have determined the type of wildlife present.

4.2.1 Birds

Migratory birds and waterfowl travel through Minnesota during the spring and fall of each year, as they alternate between summer breeding grounds in the northern portion of the continent and winter feeding ground in the southern half of the continent. The project area is located within the Mississippi River Flyway, which results in large spring and fall migrations of various bird species. During spring and fall migrations, flocks of migratory birds can number in the tens of thousands at traditional migratory staging areas and refuges. Migratory birds and waterfowl typically stage and rest in areas with significant amounts of wetland and open water habitats that provide sufficient food sources for the migration. The Minnesota River corridor is highly used by nesting, over-wintering, and migratory bald eagles.

The project area is adjacent to the Minnesota River and its floodplain. The Minnesota River valley provides a corridor of habitat for many birds and waterfowl. The project area is predominantly cropland, and the most common birds observed during the completed surveys are passerines (61%, thru February 24, 2017). Unidentified blackbirds (0.22 birds/20 min) and red-winged blackbirds (0.14 birds/20 min) are most likely to be exposed to collisions from wind turbines at PCWF. Other passerine and waterfowl species that flew through the RSA during the surveys include; unknown duck (0.250 birds/20 min) and American crow (0.13 birds/20 min). Red-winged blackbirds (*Agelaius phoeniceus*) (270 individuals), American crows (*Corvus brachyrhynchos*) (323 individuals), brown-headed



cowbirds (*Molothrus ater*) (239 individuals), and barn swallows (*Hirundo rustica*) (180 individuals) are the most abundant (45.6 percent of all individual birds observed). As of February 24, 2017, 60 species were observed (refer to **Appendix A, Avian Point Count Results Thru Feb 24 2017**).

One Minnesota Listed Special Concern Species, the American white pelican (*Pelecanus erythrorhynchos*), and one MNDNR rare species, Bald Eagle (*Haliaeetus leucocephalus*), were observed during the field surveys in the project area. One observation of the American white pelican was made that had four individuals in flight. Eight observations of the Bald Eagle were made totaling ten individuals. Additional eagles were observed during the eagle point count surveys. Refer to **Appendix A**, **Avian Point Count Results Thru Feb 24 2017** for further details.

Project siting will occur primarily on agricultural land that have been previously disturbed for cultivated crops and other agricultural practices. Minnesota Biological Survey (MBS) sites, native prairie, and wetland areas will be avoided if possible.

The Project could affect birds due to collision mortality, displacement due to disturbance, habitat fragmentation, and habitat loss. Collision mortality rates are anticipated to be low. The Project will not directly impact habitat in the project area. The Applicant is currently conducting wildlife surveys of the project area to evaluate the potential presence of threatened and endangered species. The Applicant has been coordinating with the MNDNR and USFWS. The results of the surveys will be used by permitting authorities to determine permit conditions based on the potential for impacts to wildlife.

Migratory birds and waterfowl will be most susceptible to impacts from the Project when taking off and landing at staging and resting areas, because these are the times they will be flying at heights that could cause collisions with WTGs. At other times during their migration, migratory birds and waterfowl will be flying at heights well above the maximum height of the WTGs.

WTGs closest to the Minnesota River are WTGs 1, 5, 9 and 12 (**Figure 2, Site Detail Map**). Avian collisions and subsequent mortality may be more likely with these WTGs than other WTGs in the project area. Lac qui Parle Dam is located about 16 miles north, and therefore, impacts to migration routes and patterns, resting and staging areas at the State Park or WMA are not anticipated.

4.2.2 Bats

There are seven bat species known to occur in Minnesota – big brown bat (*Eptesicus fuscus*), silver-haired bat (*Lasionycteris noctivagans*), eastern red bat (*Lasiurus borealis*), hoary bat (*Lasiurus cinereus*), little brown bat (*Myotis lucifugus*), northern long-eared bat (*Myotis septentrionalis*) and tri-colored bat (eastern pipistrelle, *Perimyotis subflavus*) (MNDNR 2016). The northern long-eared bat (*Myotis septentrionalis*), tricolored bat (*Perimyotis subflavus*), big brown bat (*Eptesicus fuscus*), and little brown bat (*Myotis lucifugus*) are all state-listed species of special concern.

There was a total of six bat species documented throughout the course of the surveys (Fall 2015 and Fall 2016). Three species of concern in the state of Minnesota were observed during the acoustic bat monitoring (tricolored bat, big brown bat, and little brown bat). The northern long-eared bat is a federally threatened species with a species range that includes the majority of the eastern United States, extending west through Minnesota to the western

borders of the Dakotas. No confirmed documentation of the northern long-eared bat in the project area was recorded during the Fall 2015 to Fall 2016 acoustic bat monitoring (see *Acoustic Bat Summary Report, NCE 2017*, appended by reference).

Bats typically utilize farm buildings and dead and dying trees with cavities and loose bark as roosting and maternity habitat. Bats typically use forests, riparian corridors and wetlands as feeding habitats due to higher nocturnal insect densities in these areas. There is minimal native vegetation that serves as wildlife habitat within the project area near direct areas of Project impact. For bats, the mean mortality rate at seventeen wind energy facilities in the Midwest is 9.6 bats per turbine per year (s.d. 24.1) (Stantec 2012). There are bats in the project area and some wind turbine collision bat mortality is likely to occur because of the Project. Compared to birds less is known about bat populations and habitat preferences on a local, regional or national level. Bat mortality is likely to be greatest for migratory tree bat species, including hoary, eastern red and silver-haired bats during the fall migration period (Johnson 2005, Arnett et al. 2008).

4.2.3 Important Bird Areas

Part of the western side of the project area, near the Minnesota River, overlaps with the Upper Minnesota River Valley Important Bird Area (IBA). Refer to **Figure 5**, **Ecologically Significant Areas**. IBAs, identified by Audubon Minnesota in partnership with the MNDNR, are part of an international conservation effort aimed at conserving critical bird habitats. The Upper Minnesota River Valley IBA incorporates the riparian corridor and adjacent river valley and upland communities along the Minnesota River and provides excellent habitat for a wide variety of bird species. This IBA contains significant bird habitat in an intensely agricultural area and is a natural corridor for migrating birds. Over 200 species, including state-listed species and Species in Greatest Conservation Need (SGCN) are known to use the IBA.

4.2.4 Rare and Unique Wildlife

4.2.4.1 Minnesota NHIS Data

A query of the MNDNR Natural Heritage Information System (NHIS) was completed (MNDNR 2016) to determine if there are rare species or other significant features in the project area. Ecologically Significant Areas (ESAs) were identified within the project area (**Figure 5**). The ESA results are detailed in the Site Permit Application.

The NHIS query also identified state-listed bird and wildlife species in the project vicinity. Although there are no NHIS records for bats near the Project, the MNDNR indicated that all seven of Minnesota's bats can be found throughout Minnesota. The northern long-eared bat *(Myotis septentrionalis)*, tricolored bat *(Perimyotis subflavus)*, big brown bat *(Eptesicus fuscus)*, and little brown bat *(Myotis lucifugus)* are all state-listed species of special concern. There was a total of six bat species documented throughout the course of the surveys (Fall 2015 and Fall 2016) (NCE 2017). Three species of concern in the State of Minnesota were observed during the acoustic bat monitoring. These species included the tricolored bat, big brown bat, and the little brown bat. The northern long-eared bat is a federally threatened species with a species range that includes the majority of the eastern United States, extending west through Minnesota to the western borders of the Dakotas. No confirmed documentation of the northern long-eared bat in the project area was recorded during the Fall 2015 to Fall 2016 acoustic bat monitoring (see *Acoustic Bat Summary Report, NCE 2017*, appended by reference).



The NHIS query indicates a documented bald eagle (*Haliaeetus leucocephalus*) nest located just outside the project area (Section 11, T116N R40W) along the Minnesota River. This nest was active when checked in 2000, 2001, and 2005. The current status of this nest is unknown. An additional nest was in Section 20, T116N R39W which was not in the historical database, and is located outside of the project area. Palmer's Creek is completing point count surveys of bald eagles and plans to conduct aerial eagle nest surveys with 10 miles of the project area in Spring 2017. This information will be used to further evaluate eagle activity in the area.

The NHIS indicated breeding season observations of two rare grassland birds: the lark sparrow (*Chondestes grammacus*), a state-listed species of concern, and the upland sandpiper (*Bartramia longicauda*), a SGCN. A minimum of 20 SGCN are known to use grassland habitat within the Minnesota River Prairie Ecological Subsection (where the Project is located). Potential impacts to grassland birds are a concern because many of these species are declining in number nationwide. There are small areas of grassland located within the project area, which may provide habitat for these species. The primary land disturbance for the Project will occur on cultivated, agricultural land, and as feasible, avoid grassland areas. As of February 24, 2017, the lark sparrow and upland sandpiper have not been identified during the avian point count surveys. Refer to **Appendix A**, **Avian Point Count Results Thru Feb 24 2017**.

4.2.4.2 Federal Bird/Bat Species Known From County/Project Area Records A list of federally threatened, endangered, candidate and proposed species was obtained for Chippewa County, Minnesota (MNDNR 2016) from the U.S. Fish and Wildlife Service (USFWS) Information for Planning and Conservation (IPaC) website (USFWS 2017). The Project Action and impact to Federal species are addressed by adherence to the Programmatic Biological Assessment Species Consistency Evaluation Form (*in-progress*). The only Federally-listed bird and bat species with potential to occur is the northern longeared bat. Refer to Table 4-2, Federal/State Listed Bat Species.

Scientific Names	Common Names	Status ¹	Documented in Project Area ²
Eptesicus fuscus	Big Brown Bat	ST: Special Concern	Yes
Myotis lucifugus	Little Brown Myotis	ST: Special Concern	Yes
Myotis septentrionalis	Northern Myotis/ Northern long-eared bat	ST: Special Concern F: Threatened	No
Perimyotis subflavus	Tri-colored Bat/Eastern Pipistrelle	ST: Special Concern	Yes

Table 4-2: Federal/State Listed Bat Species.

¹Status = Federal Status (F), State Status (ST): E = endangered; T = threatened; P=proposed; C = candidate.

²Natural Heritage Information System (NHIS), or Eagle/Avian Point Count Surveys (**Appendix A**).

4.2.4.3 State Endangered, Threatened or Special Concern Species

A species is considered **endangered** if the species is threatened with extinction throughout all or a significant portion of its range within Minnesota. A species is considered **threatened**



if the species is likely to become endangered within the foreseeable future throughout all or a significant portion of its range within Minnesota. A species is considered a species of **special concern** if, although the species is not endangered or threatened, it is extremely uncommon in Minnesota, or has unique or highly specific habitat requirements and deserves careful monitoring of its status. Species on the periphery of their range that are not listed as threatened may be included in this category along with those species that were once threatened or endangered but now have increasing or protected, stable populations (MNDNR 2013).

Minnesota state-listed species and Species in Greatest Conservation Need are identified in Minnesota's State Wildlife Action Plan (MNDNR 2013).

The northern long-eared bat (*Myotis septentrionalis*), tricolored bat (*Perimyotis subflavus*), big brown bat (*Eptesicus fuscus*), and little brown bat (*Myotis lucifugus*) are all state-listed species of special concern (MNDNR 2016, refer to **Table 4-2**).

The Natural Heritage Information System (MNDNR 2016) identified breeding season observations of two rare grassland birds: the lark sparrow (*Chondestes grammacus*), a state-listed species of concern (**Table 4-3**, **Federal/State Listed Bird Species**), and the upland sandpiper (*Bartramia longicauda*), a Species in Greatest Conservation Need.

Scientific Names	Common Names	Status ¹	Documented in Project Area ²
Accipiter gentilis	Northern Goshawk	ST: Special Concern	No
Aegolius funereus	Boreal Owl	ST: Special Concern	No
Ammodramus bairdii	Baird's Sparrow	ST: Endangered	No
Ammodramus henslowii	Henslow's Sparrow	ST: Endangered	No
Ammodramus nelsoni	Nelson's Sparrow	ST: Special Concern	No
Anthus spragueii	Sprague's Pipit	ST: Endangered	No
Asio flammeus	Short-eared Owl	ST: Special Concern	No
Athene cunicularia	Burrowing Owl	ST: Endangered	No
Buteo lineatus	Red-shouldered Hawk	ST: Special Concern	No
Calcarius ornatus	Chestnut-collared Longspur	ST: Endangered	No
Charadrius melodus	Piping Plover	ST: Endangered	No
Chondestes grammacus	Lark Sparrow	ST: Special Concern	Yes

 Table 4-3: Federal/State Listed Bird Species.



Scientific Names	Common Names	Status ¹	Documented in Project Area ²
Coturnicops noveboracensis	Yellow Rail	ST: Special Concern	No
Cygnus buccinator	Trumpeter Swan	ST: Special Concern	No
Empidonax virescens	Acadian Flycatcher	ST: Special Concern	No
Falco peregrinus	Peregrine Falcon	ST: Special Concern	No
Gallinula galeata	Common Gallinule	ST: Special Concern	No
Haliaeetus Ieucocephalus	Bald Eagle		Yes
Lanius ludovicianus	Loggerhead Shrike	ST: Endangered	No
Leucophaeus pipixcan	Franklin's Gull	ST: Special Concern	No
Limosa fedoa	Marbled Godwit	ST: Special Concern	No
Parkesia motacilla	Louisiana Waterthrush	ST: Special Concern	No
Pelecanus erythrorhynchos	American White Pelican	ST: Special Concern	Yes
Phalaropus tricolor	Wilson's Phalarope	ST: Threatened	No
Podiceps auritus	Horned Grebe	ST: Endangered	No
Progne subis	Purple Martin	ST: Special Concern	No
Rallus elegans	King Rail	ST: Endangered	No
Setophaga cerulea	Cerulean Warbler	ST: Special Concern	No
Setophaga citrina	Hooded Warbler	ST: Special Concern	No
Sterna forsteri	Forster's Tern	ST: Special Concern	No
Sterna hirundo	Common Tern	ST: Threatened	No
Tympanuchus cupido	Greater Prairie Chicken	ST: Special Concern	No
Vireo bellii	Bell's Vireo	ST: Special Concern	No

¹ Status = Federal Status (F), State Status (ST): E = endangered; T = threatened; P=proposed; C = candidate.
² Natural Heritage Information System (NHIS), or Eagle/Avian Point Count Surveys

(Appendix A).



As of February 27, 2017, two state special concern species (bald eagle (*Haliaeetus leucocephalus*) and American white pelican (*Pelecanus erythrorhynchos*)) were observed during the avian surveys. None of these species are protected by the federal Endangered Species Act.

Bald Eagle

In 2007, the bald eagle (State Special Concern) was delisted from its federally threatened status in the lower 48 states, but it is still federally protected under the Bald and Golden Eagle Protection Act ("BGEPA"). It was also delisted in Minnesota in 2013.

Bald eagles associate with distinct geographic areas and landscape features, including nest sites, foraging areas, communal roost sites, migration corridors and migration stopover sites (USFWS 2013). They are typically found near water bodies, natural and manmade, due to the presence of fish. They prefer to nest, perch, and roost in old-growth or mature stands of trees, and they usually select a nesting tree that is the tallest among those in its vicinity, to provide visibility. Nesting trees are usually situated near a water body that supports fish, their main preferred prey.

Existing data on bald eagle nest locations was received from the MNDNR on July 5, 2016. Based on historical records, one nest is in Section 11, T116N R40W, estimated to be greater than one mile west of the nearest WTG. During field surveys, another eagle nest was located in the Minnesota River Valley, approximately one mile southeast of the nearest WTG (WTG 12). This nest was not recorded in the NHIS database. Both nests are located outside of the project area.

As of February 24, 2017, eight eagle observations consisting of ten individuals were identified during the Avian Point Count Surveys (**Appendix A**). Additional eagles were observed during the Eagle Point Count Surveys. At this time, Palmer's Creek has met with the USFWS and MNDNR and has provided preliminary avian point count data. Based on agency discussions, eagle nesting areas will be avoided, as feasible, and Palmer's Creek will continue to conduct point count surveys of bald eagles, and conduct aerial eagle nest surveys within 10 miles of the project area in Spring 2017. This information will be used to further evaluate eagle activity in the area. Additionally, due to the Minnesota River Valley being a significant migration corridor, MNDNR has recommended post-construction avian fatality monitoring, which Palmer's Creek will implement as part of this Site Permit.

American White Pelican

The MNDNR currently lists this species as special concern, and several studies have shown this species increasing in abundance across its range over the past 20-25 years (Wires et al. 2005; Evans and Knopf 1993). This species is a colonial nesting species that selects large, shallow bodies of water with flat bare islands isolated from human disturbance (Coffin and Pfannmueller 1988).

As of February 24, 2017, American white pelicans (State Special Concern) were observed on one occasion during the Avian Point Count Surveys. One flock was observed consisting of four individuals. Overall 0.1 individuals per hour were observed during the avian point count surveys. The observation was made within the RSA (see **Appendix A, Avian Point Count Results Though Feb 24 2017**).



Avian and bat surveys voluntarily began at the beginning of the permitting process. This Bird and Bat Conservation Strategy document is to be a "living" document, due to the timing of the requirement to be included in the Site Permit Application with the understanding the wildlife surveys are not-complete and will not be completed until Fall 2017. All pre-construction avian and bat survey results will be submitted to the United States Department of Energy, Western Area Power Administration (WAPA), United States Fish and Wildlife Service (USFWS), Minnesota Department of Natural Resources (MNDNR), and Minnesota Department of Commerce (DOC). Due to Palmer's Creek adherence to best management practices and conservation measures outlined by WAPA in the Upper Great Plains Wind Energy Final Programmatic Environmental Impact Statement (EIS), a formal Biological Assessment is not required and the project will be appropriate for the Programmatic Biological Assessment for Upper Great Plains Region Wind Energy Development Program Impact Information and Consistency Determination. The Consistency Evaluation Forms will be submitted as a separate document from this Bird and Bat Conservation Strategy.

This Bird and Bat Conservation Strategy is required by the DOC as part of the permitting process for the Project.

5.1 REGULATORY FRAMEWORK

5.1.1 Federal Laws

5.0

5.1.1.1 Federal Endangered Species Act

The federal Endangered Species Act (ESA 1973) defines and lists species as "endangered" and "threatened" and provides regulatory protection for the listed species. The federal ESA provides a program for conservation and recovery of threatened and endangered species; it also ensures the conservation of designated critical habitat that the USFWS has determined is required for the survival and recovery of these listed species. Section 9 of the federal ESA prohibits the take of species listed by USFWS as threatened or endangered. Take is defined as follows: "to harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect or attempt to engage in such conduct." In recognition that take cannot always be avoided, Section 10(a) of the federal ESA includes provisions for take that is incidental to, but not the purpose of, otherwise lawful activities. Section 10(a)(1)(B) permits (Incidental Take Permits) may be issued if take is incidental and does not jeopardize the survival and recovery of the species.

Section 7(a)(2) of the federal ESA requires that all federal agencies, including the USFWS, evaluate projects with respect to any species proposed for listing or already listed as endangered or threatened and any proposed or designated critical habitat for the species. Federal agencies are prohibited from authorizing, funding, or carrying out any action that will jeopardize the continued existence of a listed species or destroy or modify its critical habitat. As defined in the federal ESA, individuals, organizations, states, local governments, and other non- federal entities are affected by the designation of critical habitat only if their actions occur on federal lands; require a federal permit, license, or other authorization, or involve federal funding (ESA 1973).

5.1.1.2 Bald and Golden Eagle Protection Act

The federal Bald and Golden Eagle Protection Act of 1940 (BGEPA; 16 USC 668-668c, as amended) is administered by the USFWS and was enacted to protect bald and golden eagles, their nests, eggs, and parts (e.g., feathers or talons). The BGEPA states that no person shall take, possess, sell, purchase, barter, offer for sale, purchase or barter, transport, export, or import any bald or golden eagle alive or dead, or any part, nest or egg without a valid permit to do so (USFWS, n.d.). The BGEPA also prohibits the take of bald and golden eagles unless pursuant to regulations. Take is defined by the BGEPA as an action "to pursue, shoot, shoot at, poison, wound, kill, capture, trap, collect, molest, or disturb." Disturb is defined in the BGEPA as "to agitate or bother a bald or golden eagle to a degree that causes, or is likely to cause, based on the best scientific information available: (1) injury to an eagle; (2) a decrease in its productivity, by substantially interfering with normal breeding, feeding, or sheltering behavior; or (3) nest abandonment, by substantially interfering with normal breeding, feeding, or sheltering behavior" (USFWS, n.d.). In addition to immediate impacts, this definition also covers impacts that result from human-caused alterations initiated around a previously used nest site during a time when eagles were not present. Permits are issued to Native Americans to possess eagle feathers for religious purposes, and salvaged eagle carcasses can be sent to the National Eagle Repository in Colorado where they are redistributed to Native Americans. This effort is coordinated by a local USFWS office. Although the bald eagle was removed from the Endangered Species List in June 2007, it is still federally protected under the BGEPA and Migratory Bird Treaty Act as described in the following section. In addition, the National Bald Eagle Management Guidelines were published in conjunction with delisting by the USFWS in May 2007 to provide provisions to continue to protect bald eagles from harmful actions and impacts.

Under the BGEPA, a final rule was published in May 2008, in the Federal Register (FR) that proposed authorization for take of bald eagles for those with existing authorization under the federal ESA where the bald eagle is covered in a Habitat Conservation Plan (HCP) or the golden eagle is covered as a non-listed species. The final rule also established a new permit category to provide expedited permits to entities authorized to take bald eagles through Section 7 incidental take permits. A proposed rule will later address authorization of take of (1) disturbance-type take of bald and golden eagles due to otherwise lawful activities and (2) eagle nests in rare cases where their location poses a risk to human safety or the eagles themselves.

In 2009, the USFWS issued a final rule on new permit regulations that would allow some disturbance of eagles "in the course of conducting lawful activities" (74 FR 46836–46879). Physical take of an eagle will only be authorized if every avoidance measure has been exhausted. Removal of nests will generally be permitted only in cases where the nest poses a threat to human health, or where the removal would protect eagles. Take permits may be issued when "necessary for the protection of...other interests in any particular locality" (USFWS 2009). Due to concerns about population declines, permits for take of golden eagles are likely to be restricted throughout the eagle's range (USFWS 2009). Considerations for issuing take permits include the health of the local and regional eagle populations, availability of suitable nesting and foraging habitat for any displaced eagles, and whether the take and associated mitigation provides a net benefit to eagles (74 FR 46836–46879, USFWS 2009). In April 2013, USFWS issued *Eagle Conservation Plan Guidance Module 1: Land-based Wind Energy (Version 2)* to address these new regulatory matters (USFWS 2013).



5.1.1.3 Migratory Bird Treaty Act

The Migratory Bird Treaty Act (MBTA, 16 U.S.C. 703-712)) makes it unlawful to pursue, capture, kill, or possess any migratory bird or part, nest, or egg of any such bird listed in wildlife protection treaties between the United States, Great Britain, Mexico, Japan, and Russia (and other countries of the former Soviet Union). Most birds (outside of introduced species and non-migratory game birds) within the US and the Project area are protected under the MBTA. The birds, occupied nests and the contents of the nest (eggs or chicks) within the Project property are afforded protection pursuant to the MBTA. Unlike ESA and BGEPA, no permits are available to authorize incidental take of birds under the MBTA. Due to the potential for resident and migratory birds within the Project, development of this Bird and Bat Conservation Strategy was prepared to assist in complying with the MBTA.

5.1.2 State Laws

5.1.2.1 Wind Energy Site Permitting

The Wind Siting Act of Minnesota (Minnesota Statute Chapter 216F) requires that a site permit be issued from the PUC to build and operate a large wind energy conversion system (LWECS). According to the Statute, the siting of an LWECS must be compatible with environmental preservation, sustainable development, and the efficient use of resources (Minnesota Statute Section 216F.03). Further, the criteria considered by the PUC in designating LWECS sites must include the impact of the LWECS on humans and the environment (Minnesota Statute Section 216F.05). Palmer's Creek is designing the Project to comply with the PUC's wind turbine setback and siting guidelines, and other requirements set forth in Minnesota Rules Chapter 7854.

5.1.2.2 State Threatened and Endangered Species Laws

Per Minnesota Statute Section 84.0895, the MNDNR has adopted rules designating species meeting the statutory definitions of Endangered, Threatened, and Special Concern Species (ETSC). The resulting List of Endangered, Threatened, and Special Concern Species is codified as Minnesota Rules Chapter 6134. The Endangered Species Statute also authorizes the MNDNR to adopt rules regulating the treatment of species designated as endangered and threatened. These regulations are codified as Minnesota Rules, Parts 6212.1800 to 6212.2300. MNDNR defines endangered, threatened, and special concern species as follows:

- P Endangered (E) a plant or animal species that is threatened with extinction throughout all or a significant portion of its range in Minnesota.
- *Threatened (T)* a plant or animal species that is likely to become endangered within the foreseeable future throughout all or a significant portion of its range in Minnesota.
- *Special Concern (SC)* species that are not endangered or threatened, but are extremely uncommon in Minnesota, or have unique or highly specific habitat requirements and deserve careful monitoring of their status. Species on the periphery of their range that are not listed as threatened may be included in this category along with those species that were once threatened or endangered but now have increasing or protected, stable populations.



5.2 AGENCY GUIDANCE AND CONSULTATION

As part of the planning and design of the Project, Palmer's Creek consulted public and private available guidance materials including:

- p Avian and Bat Protection Plan white paper (USFWS 2010)
- p Avian Protection Plan Guidelines (APLIC and USFWS 2005)
- p Suggested Practices for Avian Protection on Power Lines (APLIC 2006)
- p Reducing Avian Collisions with Power Lines (APLIC 2012)
- Odell Wind Farm: Wildlife Assessment and Field Studies Tier 3 Report (Dunlap et al. 2013)
- Wildlife Baseline Studies for the Highmore Wind Resource Area, Hughes, Hyde and Hand Counties, South Dakota (Derby et al. 2010)
- Avian Collisions with Wind Turbines: A Summary of Existing Studies and Comparisons to other Sources of Avian Collision Mortality in the United States (Erickson et al. 2001)
- Synthesis and Comparison of Baseline Avian and Bat Use, Raptor Nesting and Mortality Information from Proposed and Existing Wind Developments (Erickson et al. 2002)
- An Assessment of Direct Mortality to Avifauna from Wind Energy Facilities in North Dakota and South Dakota (Graff 2015)
- A Review of Bat Mortality at Wind Energy Developments in the United States (Johnson 2005)
- p U.S. Fish and Wildlife Service Land-Based Wind Energy Guidelines (USFWS 2012)
- Wind Turbine Interactions with Birds, Bats, and their Habitats: A Summary of Research Results and Priority Questions (NWCC)
- Acoustic Bat Summary Report: Palmer's Creek Wind Farm (*interim report*) (NCE 2017)
- Wind Turbine Effects on Avian Activity, Habitat Use, and Mortality in Altamont Pass and Sollano County Resource Areas (Orloff and Flannery 1992)
- Towards Reliable Bird Surveys: Accounting for Individuals Present but not Detected (Thompson 2002)
- P Upper Great Plains Wind Energy Final Programmatic Environmental Impact Statement (Western 2015)
- p Bald Eagle Management Guidelines and Conservation Measures (USFWS, n.d.)
- p National Bald Eagle Management Guidelines (USFWS 2007a)
- Eagle Permits; Take Necessary to Protect Interests in Particular Localities (USFWS 2009)
- p Draft Eagle Conservation Plan Guidance (USFWS 2011)
- Eagle Conservation Plan Guidance: Land-based Wind Energy (Vers. 2) (USFWS 2013)
- p Information for Planning and Conservation (IPaC) (USFWS 2017)
- Palmer's Creek Wind Farm, LLC.: Avian Point Count Survey Preliminary Results (Wenck 2017)
- Wild Birds and Avian Influenza: An Introduction to Applied Field Research and Disease Sampling Techniques (Whitworth et al. 2007)
- p Willow Creek Wind Project: Bird and Bat Conservation Strategy

A public scoping meeting was held on December 1, 2016, in Granite Falls, Minnesota. The public and Federal, State, and local agencies were invited to the meeting and to provide comments regarding the Project. The public was invited through newspaper and radio



announcements, and residents near the Project were invited to comment. The public scoping meeting documentation is included in Appendix I of the EA. Comments received regarding the proposed Project from agencies and the public are included in Appendix J of the EA.

The local, state and federal agencies were contacted during the evaluation of the Project to determine potential impacts, identify avoid, minimization, and mitigation measures, and for guidance on permitting and approvals needed for the Project. These agencies included:

- p Federal Aviation Administration
- p U.S. Fish and Wildlife Service
- p Minnesota Department of Transportation
- p Minnesota Department of Natural Resources
- p Minnesota Public Utilities Commission
- p Minnesota State Historic Preservation Office
- p Upper Minnesota Regional Development Commission
- p Chippewa County
- p City of Granite Falls

Palmer's Creek has met with and exchanged correspondence a number of times throughout the course of designing and reviewing the Project. This included conference calls and meeting with the MNDNR, USFWS, DOC, and WAPA to discuss concerns regarding turbine placement and other Project design features. Survey protocols, monitoring requirements, specific species, and biological assessment requirements were also discussed at several meetings and through correspondence.

Following these agency discussions, turbines were shifted to minimize potential impacts to the Sparta Wildlife Management Area, and survey protocols for bald eagles and other avian species were updated. The bat surveys were also discussed and modified to suit agency requests. The January 18, 2017 meeting with WAPA, DOC, and USFWS resulted in agreement to use the Consistency Evaluation Forms in place of a biological assessment since a programmatic BA had already been completed as part of the Upper Great Plains Wind Energy Final Programmatic EIS.



6.1 AVIAN USE SURVEYS

Wenck Associates, Inc. was contracted by Fagen, Inc. to conduct several studies. The data from these studies were used to identify species, species groups or species of concern that are present in the project area and that may be at a higher risk of mortality and/or displacement. Passerine species have been the most abundant bird fatality at wind energy facilities outside California (Erickson et al. 2001 and Erickson et al. 2002), often comprising more than 80% of the bird fatalities. Both migrant and resident passerine fatalities have been observed (Erickson et al. 2001 and Erickson et al. 2002). Data are presented in several categories, and highlight federally listed species, state listed species, and species of concern (See Wenck 2017 *in-prep*, and **Appendix A**, **Avian Point Count Results As Of Feb 24 2017**, available at Fagen, Inc.).

6.1.1 Diurnal Fixed-Point and Incidental Avian Use

Avian surveys focus on inventory and monitoring with specific objectives that include: 1) an inventory of bird species in a specific project area; 2) determining the relative abundance of species; and 3) monitoring seasonal changes in species composition and relative abundance (Whitworth et al. 2007). Diurnal fixed-point surveys are one of the most common methods used to determine avian composition and abundance. Point counts not only focus on visual cues but also on auditory cues to give the observer an advantage in rough terrain. For some species, vocal cues may be the only reliable means of detection (Whitworth et al. 2007).

A total of 36 surveys will be conducted over four seasons with seasons defined as summer (June 27, 2016–August 31, 2016 and May 14, 2017-June 17, 2017 [8 point count surveys]), fall (September 1, 2016–November 30, 2016 [12 point count surveys]), winter (December 1, 2016–February 25, 2017 [6 point count surveys]), and spring (February 26, 2017–May 15, 2017 [10 point count surveys]).

Survey data was used to evaluate avian use, behavior, and species composition during Spring and Fall migration and to determine Summer resident species at the project area.

Point counts were selected to capture a diverse range of habitats and at locations with the best possible viewshed. Eight point count locations were selected for the avian point count surveys (Refer to **Figure 6**, **Point Count Locations**).

All observations within an 800-meter radius at each point count were recorded; any observations outside the 800-meter radius were considered incidental. Each point count survey lasted for 20 minutes; all audio and visual observations were recorded. Surveys were conducted by an experienced ornithologist. Surveys were rotated to cover all daylight hours to ensure each point count was surveyed at various times of the day. Data recorded for each observation included species, number of individuals, time, height above ground, behavior, and flight direction. A range finder and topographic maps were used as references to determine bird distances to the observer and flight heights. Birds not easily identifiable due to low light conditions and distance were identified to the lowest taxonomic level possible.



Twenty-minute survey periods provide adequate time to detect both raptors and nonraptors. Double counting may occur during the 20-minute survey because individuals may appear and disappear from view. Double-counting of birds is not problematic for this type of survey because the objective is to document use in terms of number of birds noted per 20minute survey, not number of distinct individual birds.

The ability to detect all species within the 800-meter survey radius varies among species and potentially not all individuals within the survey area are counted. This variation in detectability results in an overestimate of mean use in conspicuous species and an underestimate of mean use in reclusive species (Thompson 2002).

Incidental avian surveys are used to obtain bird distribution and composition information between point count locations. Larger birds, such as game birds, raptors, and waterfowl, large flocks of smaller birds, and birds that are a rarity in the area are typically recorded during incidental surveys.

Incidental observations included observations that occurred while traveling between point count locations, pre-and post-point count survey time period, and outside the 800-meter radius circular plot. These observations were recorded but not used in the formal analysis.

Flight behavior was evaluated by calculating the proportion of flying birds that were observed flying below, within, or above the turbine rotor sweep area (RSA). The Project is comprised of two (2) 2.3-MW and sixteen (16) 2.5-MW horizontal axis wind turbines. Each will have an anticipated hub height between 80 and 90 meters and a rotor diameter of approximately 116 meters. Therefore, an RSA between 22 and 148 meters above the ground was used.

The encounter rate is the rate in which a species was observed flying through the RSA during the avian point count surveys at the project area and suggests potential mortality risk from flight behavior.

To estimate the rate at which a species flies through the RSA, the following equation was applied to every species observed in the PCWF:

Encounter Rate = A^*Pf^*Pt

- p A is the mean use of birds/20 minutes for a given species
- p Pf is the proportion of all activity observations for a given species that were flying
- p Pt is the proportion of flying observations that were within the turbine RSA

The encounter rate index is relative to the observations of species during the surveys and within the study area and cannot be extrapolated to the species that may use the project area in the future. The encounter rate index from this study does not take into consideration behavior (e.g. foraging, courtship), habitat use, and turbine avoidance differences between species.

Please refer to Appendix A, Avian Point Count Results (as of Feb. 24, 2017). Also, refer to Section 4.2.1 of this BBCS.



6.1.1.1 Eagle/Raptor Use and Encounter Rate – As of February 24, 2017 Surveys were completed through February 24, 2017. Based on these surveys, the raptor annual mean use rate in the project area of 0.33 raptors/20 min was compared with 37 other wind energy facilities that implemented similar protocols. The raptor annual mean use at these wind-energy facilities ranged from 0.09 to 2.34 raptors/20 min survey. Based on the results from these wind energy facilities, as summarized by Derby et al. 2010, a ranking of seasonal raptor mean use was developed: low (0-0.5 raptors/20 min. survey); low to moderate (0.5-1.0 raptors/20 min); moderate (1.0-2.0 raptors/20 min); high (2.0-3.0 raptors/20 min); and very high (> 3.0 raptors/20 min). Under this ranking, mean raptor use in the project area is low. The annual raptor use in the project area would rank 11th out of the 37 other wind energy facilities (Derby et al. 2010).

Based on surveys completed through February 24, 2017, raptor encounter rates were 0.09 individuals flying within the RSA/20 min. Approximately twenty-eight (28) percent of all raptor observations were within the RSA. The highest raptor encounter rate was red-tailed hawk and turkey vulture with 0.03 individuals flying within the RSA/20 min. The raptor encounter rate calculated is relatively low, however the percentage of raptor observations within the RSA during the surveys and the low annual mean use rate (raptors/20 minutes) does not eliminate the potential for mortality in the project area.

Bald eagles are frequent in the area as reported during the avian point count surveys completed thru February 24, 2017. Ten (10) bald eagles have been observed during the avian point count surveys with thirty-three (33) percent of the them observed flying through the RSA. Most of these eagles have been observed within one mile of the Minnesota River.

High numbers of raptor fatalities have been documented at wind energy facilities (e.g. Altamont Pass), however other studies at wind energy facilities in the United States suggest that 3.2% of the total casualties were raptors (Erickson et al. 2001). Results from Altamont Pass in California suggest that species mortality is not all related to abundance (Orloff and Flannery 1992). Golden eagles, red-tailed hawks and American kestrels were casualties more often than predicted based on abundance. Based on species occurrence/abundance within PCWF, red-tailed hawk and turkey vultures may constitute the highest proportion of raptor fatalities in the project area.

6.1.1.2 Non-raptor Use and Encounter Rate – As of February 24, 2017

Passerines make up a large proportion (61%), of the birds observed during the avian surveys in the project area and would be expected to make up the largest proportion of fatalities at the PCWF. Encounter rates indicate that unidentified blackbirds (0.22 birds/20 min) and red-winged blackbirds (0.14 birds/20 min) are most likely to be exposed to collisions from wind turbines in the project area. Other passerine and waterfowl species that flew through the RSA during the surveys include; unknown duck (0.250 birds/20 min) and American crow (0.13 birds/20 min). Refer to **Appendix A**, **Avian Point Count Results Through Feb 24 2017**.

6.1.1.3 Sensitive Species - As of February 24, 2017

A total of nine (9) endangered, two (2) threatened and twenty-one (21) special concern species are found in Minnesota (MNDNR 2013). One (1) special concern species (American white pelican, *Pelecanus erythrorhynchos*) has been observed during the field surveys. One observation consisted of four individuals. Refer to **Section 4.2.4 Rare and Unique**



Wildlife of this BBCS, and Appendix A, Avian Point Count Results Through Feb 24 2017.

6.1.2 Eagle Use Surveys

Following Stage 2 of the Eagle Conservation Plan Guidance (USFWS 2013), eagle point count surveys have been and will continue to be conducted to collect quantitative data on eagle presence that would allow estimation of eagle exposure rate, which forms the basis of a risk assessment model. Eagle use surveys focus exclusively on eagles and occur at the eight (8) point count locations (**Figure 6**, **Point Count Locations**) used for point count surveys in 2016-2017. The objective of the eagle use survey is to document eagle movements and behavior within and adjacent to the study area in all four seasons to assess risk to eagles (primarily bald eagles). Eagle surveys are conducted by a qualified biologist and will continue for one calendar year to capture temporal variation in eagle use of the study area.

Eagle use data is collected in 1-minute intervals so that the data can the translated into eagle exposure minutes. The data recorded for each survey includes the count start and stop times, eagle species observed, numbers and age classes of eagles seen, minutes of eagle flight in two height categories based on the USFWS Eagle Conservation Plan Guidance (< 200 and > 200 meters [m] above ground), notes on flight and other behaviors, and an individual identifier for each flight observation allowing it to be linked to a flight map. Each eagle flight observed will be drawn on a topographic map or aerial image of the Study Area and digitized using a GIS so that eagle locations and behaviors can be overlaid with Project features. Each sampling point will consist of an 800-meter (0.5-mile) radius circle (0.77 square mile) that provides distant, unobstructed views and allows visual observations of eagles and other large birds at a 2 to 3-mile distance. Numerical data is collected within 800-m-radius plots, but flight lines will be documented across line-of-sight and are not limited to the 800-m-redius survey plot. A detailed protocol study-specific data sheets and data management plan is being adhered to and is utilized in the field.

Surveys are being conducted once a month during the non-migration months (April-August), surveys are conducted at a minimum of twice a month during the migration months (September-March) starting July 2016 and concluding in June 2017. There will be 20 survey weeks in total. Individual surveys consist of a 1-hour observation period at each of the eight point-count locations during each week of the surveys, for a total of 160 hours of observations. Surveys occur in all weather conditions except when visibility is poor. These surveys are conducted outside of the twenty-minute avian point count surveys.

Through February 24, 2017, eagle use surveys documented 11 bald eagles with 37 flight minutes, and 91 percent of the individuals were flying within the RSA. Most of these eagles have been observed within one mile of the Minnesota River (Wenck 2017).

6.1.3 Eagle/Raptor Nest Surveys

Raptors spend much of their time hunting and soaring within elevation ranges that correspond to the wind turbine rotor-sweep-area (RSA), making them susceptible to turbine blades (Erickson et al. 2002). Because raptors are long-lived species with low reproduction rates, potential population impacts from collision-related mortality are of concern (Erickson et al. 2002). Although specific studies are lacking, adults and recently fledged young could be at particular risk of collision with turbines because of their higher use of areas near nest sites. Adult raptors often fly near nest sites during the breeding season to attend to young and deliver prey. After young raptors fledge, fledglings often spend significant amounts of



time flying and roosting near nest locations until they become capable flyers and hunters. Additionally, construction activities near active nests during the breeding season may potentially result in disturbance or abandonment of nest sites.

Few raptor species that have been identified as nesting at wind energy facilities have been observed as fatalities at wind-energy facilities (Derby et al. 2010), therefore, the relationship is very low between the number of collision fatalities and raptor nests within or near project facilities. However, it is assumed that raptors nesting close to turbines would likely have a greater chance of being impacted from collision with turbines (Derby et al. 2010), but the data is not available at this time to determine the impact (Wenck 2017, *in-prep*).

A raptor nest survey will be conducted to locate raptor nests and determine nest activity status and the species using those nests during the spring of 2017. The initial surveys will be conducted before trees leaf out, to locate nests and to identify early breeding species. The project area and a 1-mile buffer area will be surveyed from a vehicle using binoculars and spotting scopes. All raptor nest locations will be documented with Global Positioning System (GPS) coordinates. Raptor species, height of nest, nest activity status, nest condition, substrate, and other relevant data will be recorded for each nest. An additional visit will be conducted if nests are found to document the activity status of nests located during the initial survey and to identify nesting attempts by late nesting raptors such as Swainson's hawks. Raptors may use nests intermittently among years as well as re-nest after a nest failure; therefore, early- and late-season nest surveys allow for a more accurate summary of breeding raptors.

A review of historical eagle nest data (MNDNR 2016) within one mile of the Project was completed at the request of Fagen. A bald eagle (*Haliaeetus leucocephalus*) nest has been documented in T116N R40W Section 11 just outside of the project boundary. This nest was active when checked in 2000, 2001, and 2005. It is unknown whether the nest is still active or whether there are additional nests in the area. A nest location map cannot be produced, as requested by the MNDNR.

An additional nest was located the spring of 2016 by Fagen, this nest was active in 2016 and is in T116N R39W Section 20, immediately outside of the project boundary. Fagen staff have been monitoring nest use data in 2016 and will continue monitoring from April thru August 15, 2017 or until all eaglets have fledged (Michael Rutledge, Fagen, Inc., Personal Communication, March 7, 2017).

An aerial (fixed-wing) raptor/eagle nest survey will be conducted in April 2017 that will encompass a 10-mile buffer of the proposed wind farm. For any nests observed, the following will be recorded: GPS location, approximate nest height, nest substrate, nest size, actively used or non-use, and species using nest.

6.1.4 Acoustic Bat Surveys

New Century Environmental, LLC (NCE) initiated acoustic monitoring surveys to capture the diversity/abundance of bat species within the proposed Palmer's Creek Wind Farm, to meet due diligence with regulatory agencies (NCE 2017). Staff of Fagen, Inc. deployed five separate Anabat systems (Anabat® SD-2 ultrasonic detectors) to record bat activity throughout the study area, the first deployment was done with two of the Anabat recorders during the fall of 2015 and continued through 15 October 2016. Three additional Anabat recorders were launched on 03 August 2016. **Refer to Figure 7, Bat Monitor Locations.**



The data collected from Fagen was sent to NCE. NCE then took the data and processed in zero-crossing through Kaleidoscope (Ver. 3.1.8) to confirm presence diversity and abundance of bat species. The software uses a presence/absent indicator by giving each species of bat a p-value. The lower the p-value, the more likely the species of bat is present. Bat presence, in the form of vocalization, was detected, identified by species, and catalogued, thereby allowing estimates of species occurrences, distribution and relative abundance.

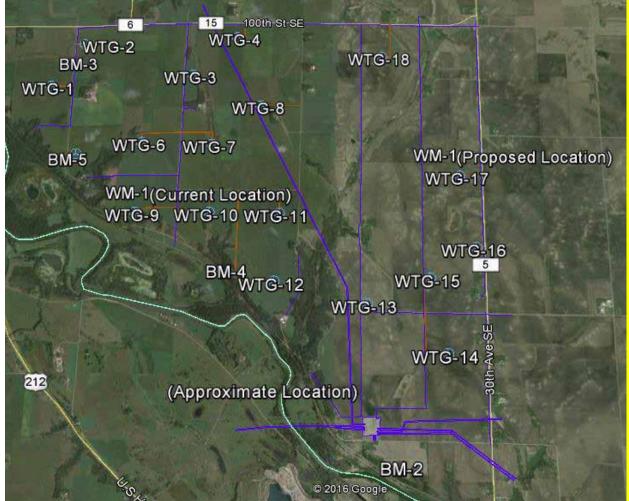


Figure 7. Bat Monitor (BM) Locations. BM-1 is not shown on the map but lies next to BM-2.

Bat Monitors (BM) 1 & 2 gathered data throughout the fall of 2015 and were deployed again in May of 2016. Monitors 3-5 were added in September of 2016.

Monitors 1 & 2 were deployed on September 13, 2015 and removed on October 11, 2015. They were deployed again on April 12, 2016, then removed on October 15. Monitor 3, Monitor 4 and Monitor 5 were deployed on August 3rd, 2016 then removed on October 15, 2016. The monitors were deployed for 287 trap nights.



From the five (5) Anabat recording systems, 232,116 sound files were recorded. Visual examination and filtering of files to eliminate extraneous noise (e.g., wind, insects, etc.) resulted in a total of 14,442 bat detections.

There was a total of six bat species documented throughout the course of the study (September-October 2015 and 2016). The tricolored bat, also known as the eastern pipistrelle (*Pipistrellus sublavus*) was documented at this site and is listed as a species of concern in the state of Minnesota. It was detected in small numbers but was found at every monitor except for monitor 1. The northern long-eared myotis (*Myotis septentrionalis*) is a federally threatened species whose home range lies within the study site. However no confirmed documentation was recorded here. Even though a total of five clicks of which Kaleidoscope classified as MYSE (northern long-eared myotis) the P-value was given a 1 for every monitor indicating the likelihood of presence is near non-existent. All other species documented are of least concern. Of the six species documented, the silver-haired bat (*Lasionycteris noctivagans*), hoary bat (*Lasiurus cinereus*) and big brown bat (*Byotis lucifugus*) and eastern red bat (*Lasiurus borealis*).

Bat acoustic surveys will continue through the 2017 season.

Assuming that the general relationship between bat activity and bat mortality observed at other sites is broadly applicable to other locations, we expect that levels of turbine-related bat mortality at the Palmer's Creek Wind Farm will be on the lower end of the spectrum, and on par with others from the region.



7.1 WILDLIFE CONSERVATION MEASURES

7.0

Palmer's Creek has committed to implement several Best Management Practices (BMPs) and conservation measures for wildlife, derived from the Upper Great Plains Wind Energy Final Programmatic EIS (WAPA 2015). To implement these BMPs, several project plans and guidance documents will be developed for the Project prior to construction and operation. These plans will provide detailed information and implementation steps for BMPs that will benefit birds, bats, and their habitat. These plans are summarized in **Table 7-1**, **Summary of Project Plans and BMPs for Bird/Bat Protection**. Specific best management practices and conservation measures for birds and bat as they relate to the Project are identified in **Appendix B**. For the Project and Palmer's Creek to comply with the Site Permit Application and environmental assessment (EA), a detailed and complete list of BMPs were consulted on with DOC, MNDNR, USFWS and WAPA. This complete list is *appended by reference* and provided as an appendix in both the Site Permit Application and the EA for the Project.

Plan	Project BMPs Identified by Plan	Avian and Bat Protection Accomplished	
 Site Design Plans Layout Controlled Inspection/Cleaning Area Excess Cut/Fill Placement Profile Erosion Control Meteorological Towers Re-fueling Areas Engineered controls (e.g., fencing) Drainage Avoidance of important areas for wildlife Utilize existing clearings in forests/shrublands Consolidate facilities Slope Stability Analysis Co-location of t-lines, roads with existing/shared ROWs Avoid aquifer conduits Utilize dikes, swales, and lined ditches Lighting guidelines 	 Dust control Erosion control Site drainage Ground disturbance Use existing natural features (rocks, vegetation, drainage features) Guy wires Contamination Safety Fragmentation Sediment transport Lighting 	 Dust control to minimize impacts to insects for forage. Minimize impacts to habitat loss. Guy wire marking to minimize avian/bat collision. Engineered barriers prevent injury/death to unauthorized wildlife. Avoidance of important wildlife areas minimizes direct/indirect impacts to birds/bats. Fragmentation removes natural wildlife corridors/patterns. Timed shut-off minimize light drawing insects, thus minimizes likelihood of birds/bats. Downward-facing lights minimized horizontal and skyward illumination making unnatural light. Could confuse birds/bats. 	

Table 7-1: Summary of Project Plans and BMPs for Bird/Bat Protection.



 Construction Plan Explosives Maintenance Activities 	 Litter control Ground disturbance 	 Minimize impacts to habitat loss.
 Decommission Plan Contour Hazardous Materials and Waste Well removal Subsoil decompaction 	 Ground disturbance Structure removal Contamination Vegetation establishment 	 Contouring creates natural landscape to minimize fragmentation. Minimize impacts to habitat. Soil decompaction allows easy vegetation establishment!
 Noxious Weed & Invasive Plant Control Plan Facility Monitoring Certified weed-free mulch Surface Disturbance Fill Materials Clean vehicles Blading avoidance of native vegetation 	 Invasive species Spread of invasive species Revegetation 	 Minimize impacts to habitat. Invasive species out- compete natural species, can change ecological function.
 Hazardous Materials Plan Vehicle Maintenance Excess excavation materials Waste storage facilities Storage, Use & Transportation Drip pans 	 Contamination Erosion control 	 Minimize impacts to terrestrial and aquatic habitat of birds/bats.
Integrated Pest & Vegetation Management Plan • Pesticides/herbicides	Contamination	 Minimize impacts to terrestrial and aquatic habitat of birds/bats.
 Site Restoration Plan Restoration Timing Temporary Use Areas Contours Weed-free native grasses, forbs, and shrubs Road-cuts Preserve specimen trees Preserve nonhazardous rock outcroppings Topsoil segregation and spread Planting pockets 	 Erosion control Invasive weed control Contours Revegetation 	 Minimize impacts to terrestrial and aquatic habitat of birds/bats. Invasive species out- compete natural species, can change ecological function. Contouring creates natural landscape to minimize fragmentation.



Two years of avian and bat fatality monitoring, one year of acoustic bat monitoring and one year of eagle nest monitoring will be conducted after Palmer's Creek Wind Farm is operational. The fatality monitoring protocol is outlined in **Appendix C**, **Protocol: Post-Construction Avian and Bat Studies.** The eagle nest monitoring protocol is currently *in preparation* (Palmer's Creek Wind Farm, LLC). These protocols will adhere to the Landbased Wind Energy Guidelines (USFWS 2012).



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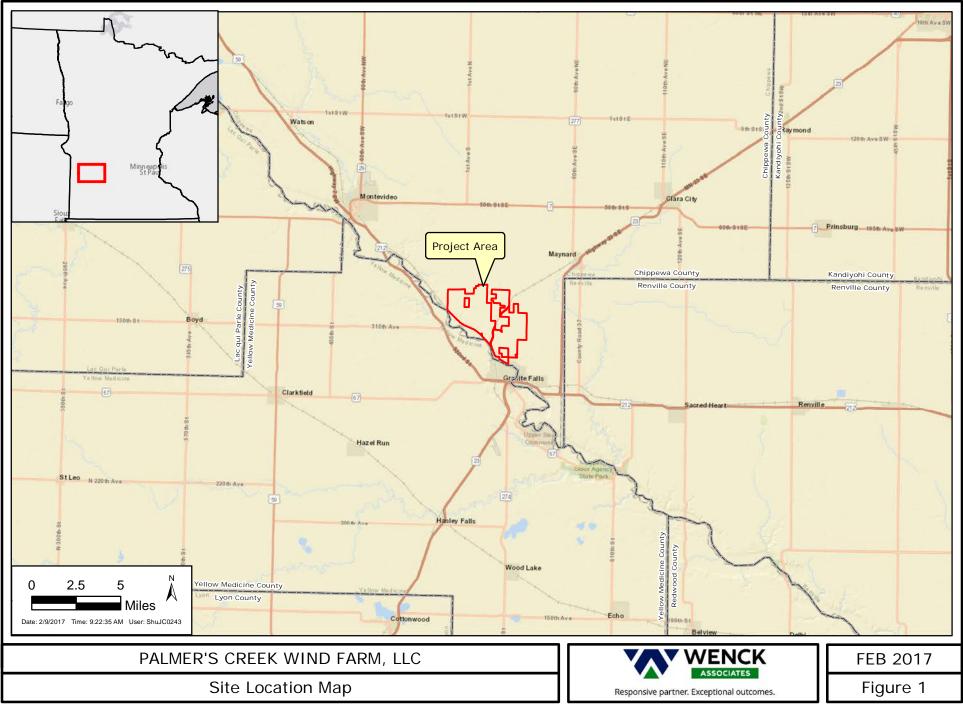
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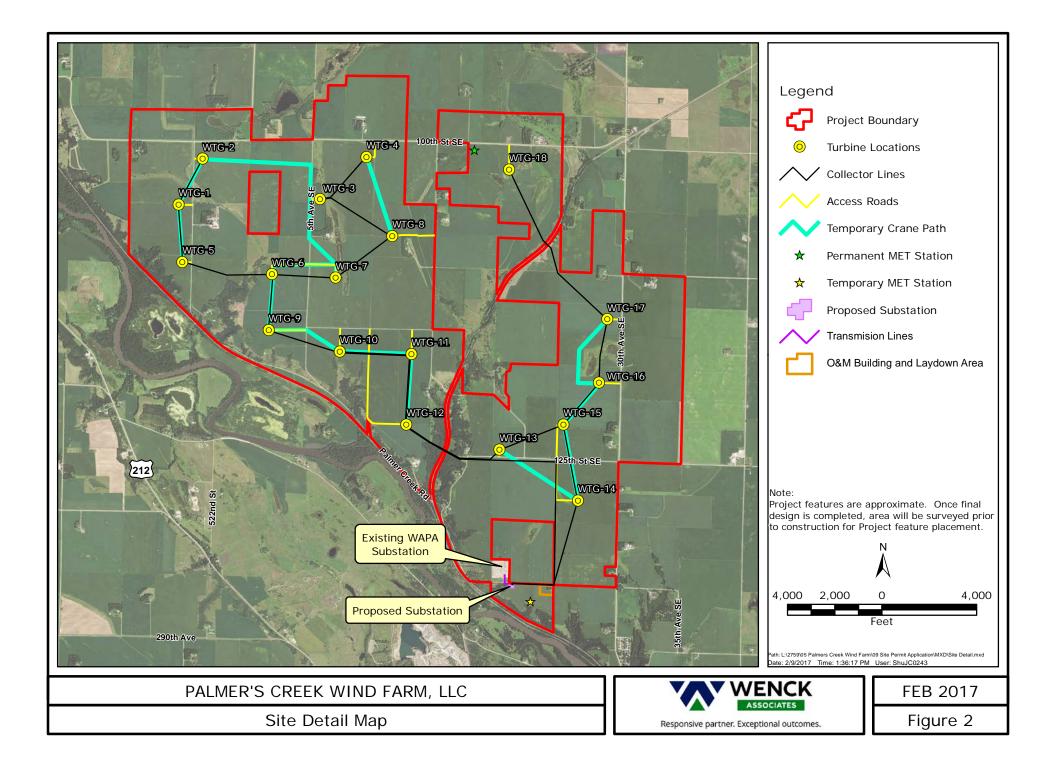


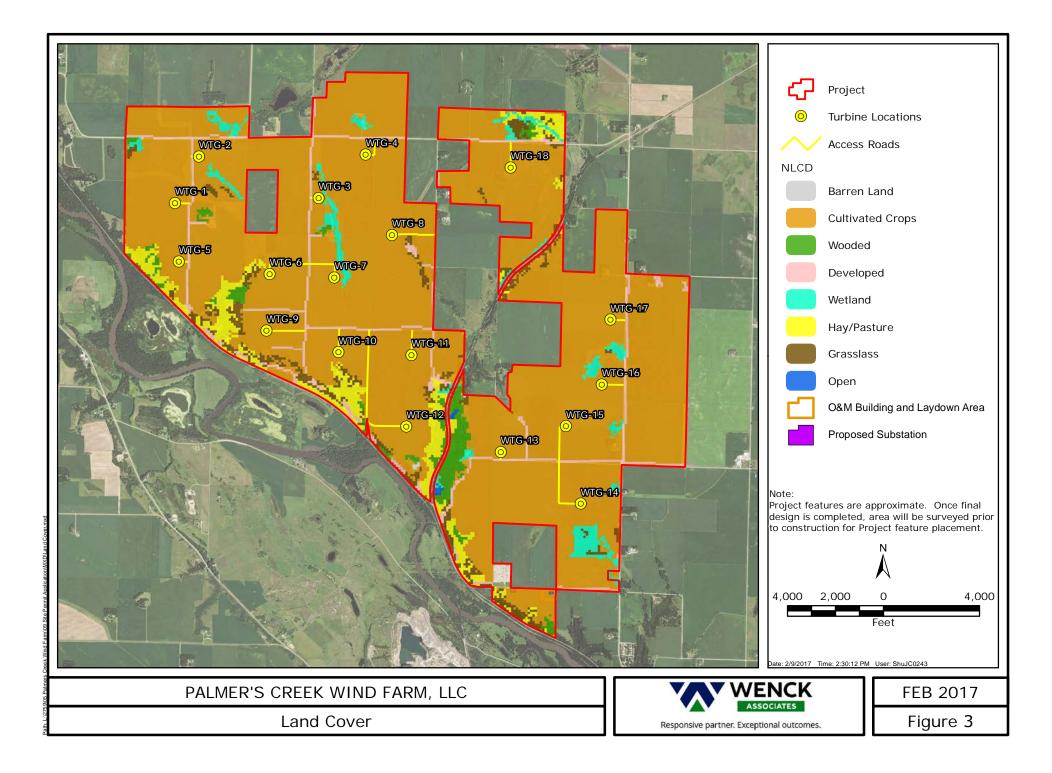
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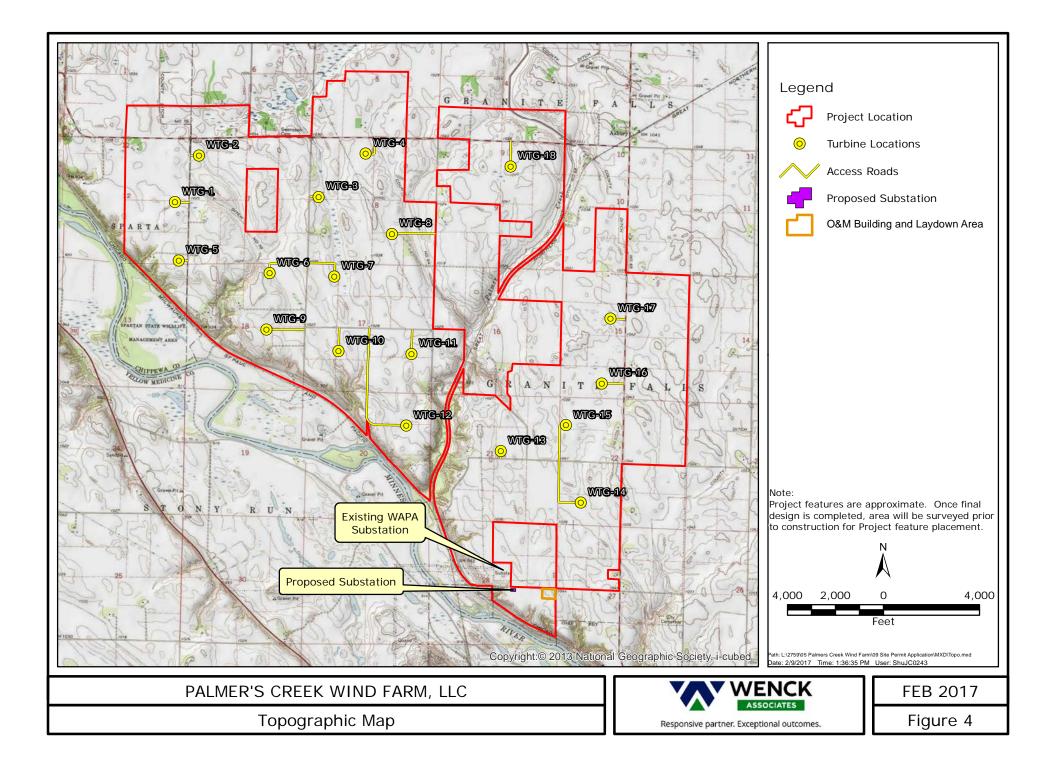


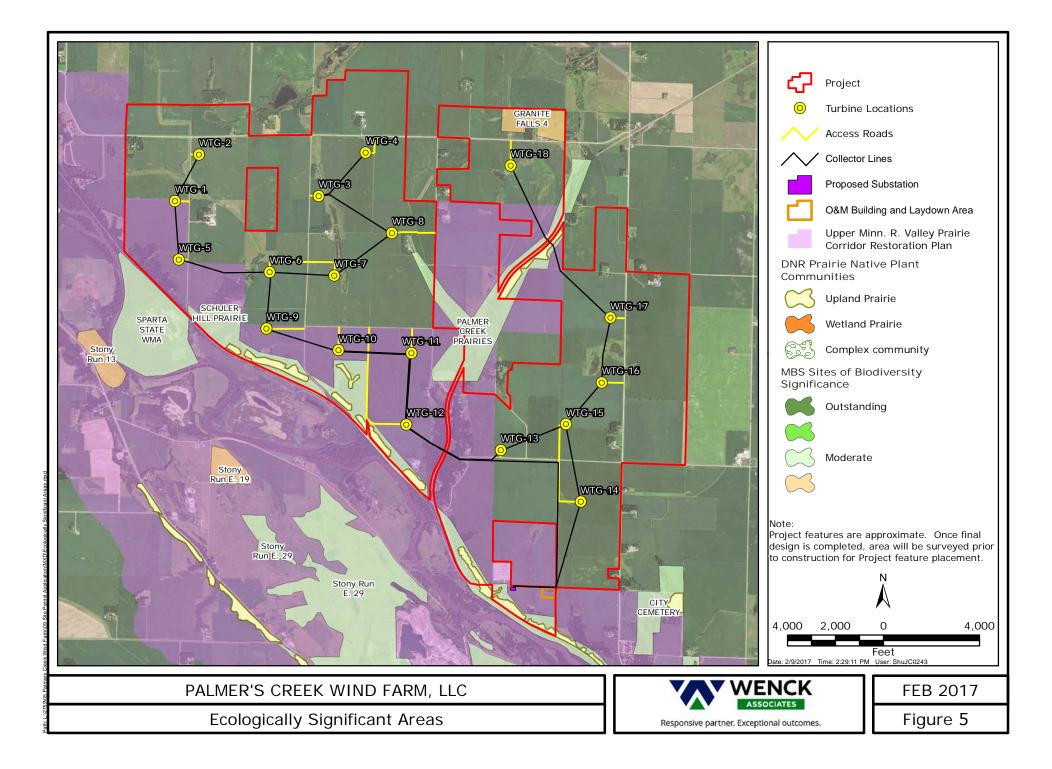
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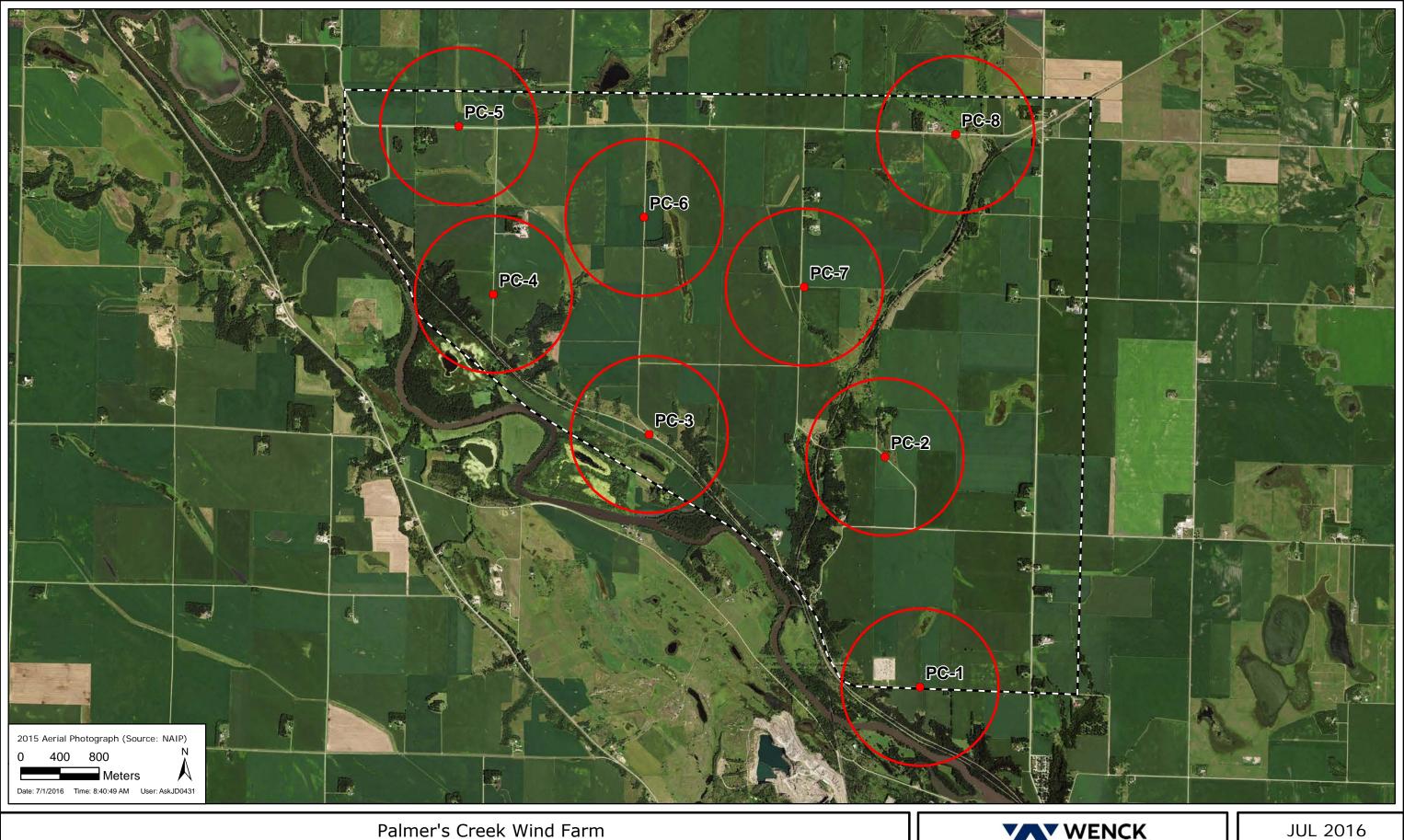












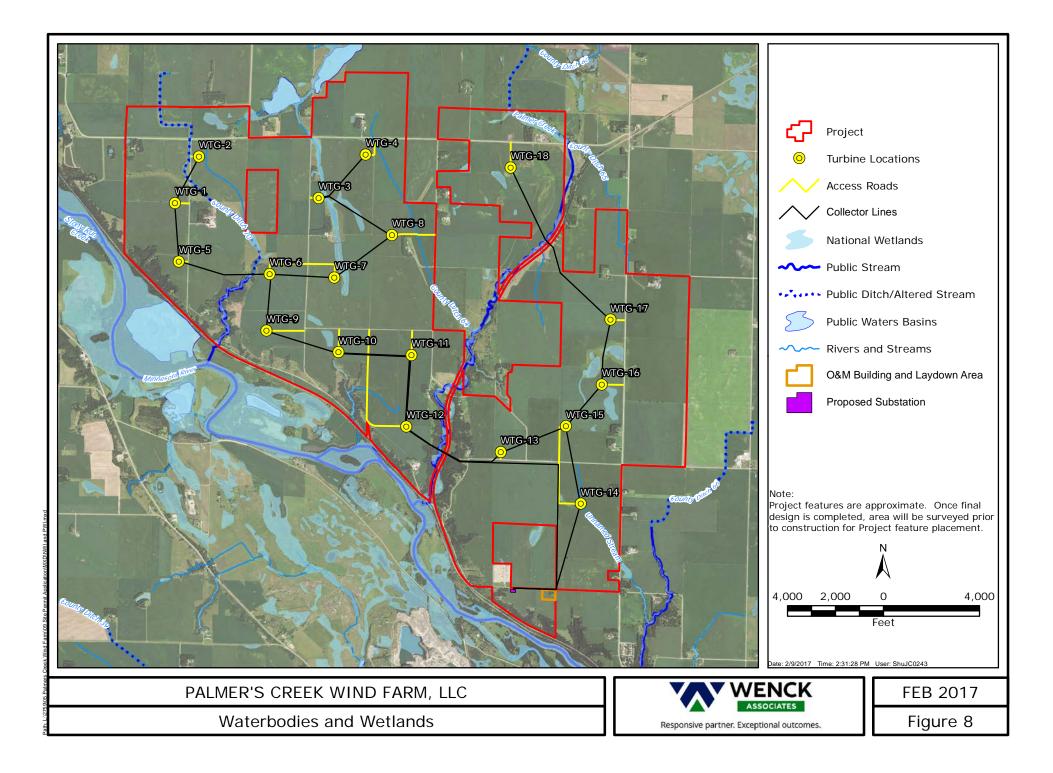
Point Count Locations





Figure 6

Responsive partner. Exceptional outcomes.



Appendix A – Avian Point Count Results Thru Feb. 24, 2017

PALMER'S CREEK WIND RESOURCE AREA - Summer 2016- Winter 2017 Survey #1 (6/29/16) - Survey #23 (2/24/17)

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						Demonst	No. Company Consider	F	Duran anti- an Irad	•	Proportion Ind.	•	F									
Species	Group	Obs	Ind	Fly	Mean Use per 20 min	Percent Composition	No. Surveys Species Observed	Frequency (% Surveys)	Proportion Ind.	Flying Below RSA	Flying Within RSA	Flying Above RSA	Encounter Rate	N	NE	E	SE	s	sw	w	NW	Var
European Starling	SB	15	438	384	2.38	15.02%	5	2.72%	Flying 87.7%	100.0%	0.0%	0.0%	0.00	8.1%	0.0%	0.0%	0.0%	11.5%	0.0%	0.0%	0.0%	80.5%
American Crow	C	44	323	127	1.76	11.08%	25	13.59%	39.3%	81.9%	18.1%	0.0%	0.00	22.8%	2.4%	0.0%	0.0% 15.7%	11.3%	0.0 <i>%</i> 7.9%	0.8%	13.4%	25.2%
Red-winged Blackbird	SB	27	270	258	1.47	9.26%	25	14.67%	95.6%	89.9%	10.1%	0.0%	0.13	0.4%	1.6%	0.0%	20.9%	19.0%	14.7%	0.4%	0.0%	43.0%
Brown-headed Cowbird	SB	20	239	203	1.30	8.20%	19	10.33%	84.9%	100.0%	0.0%	0.0%	0.00	5.9%	0.0%	0.5%	7.4%	9.4%	26.1%	23.6%	6.9%	20.2%
Barn Swallow	SB	22	180	180	0.98	6.17%	22	11.96%	100.0%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	1.1%	0.0%	0.0%	0.0%	0.0%	0.0%	98.9%
American Goldfinch	SB	34	132	132	0.72	4.53%	32	17.39%	100.0%	98.5%	1.5%	0.0%	0.01	9.8%	1.5%	34.8%	11.4%	18.9%	6.1%	2.3%	0.8%	14.4%
Blue Jay	SB	41	114	66	0.62	3.91%	32	17.39%	57.9%	100.0%	0.0%	0.0%	0.00	9.1%	15.2%	16.7%	6.1%	12.1%	10.6%	15.2%	6.1%	9.1%
Snow Bunting	SB	6	109	109	0.59	3.74%	0	0.00%	100.0%	100.0%	0.0%	0.0%	0.00	0.0%	15.6%	0.0%	0.0%	15.6%	0.0%	18.3%	0.0%	50.5%
Rock Pigeon	PD	28	105	105	0.57	3.60%	18	9.78%	100.0%	98.1%	1.9%	0.0%	0.01	22.9%	0.0%	11.4%	0.0%	1.9%	0.0%	11.4%	13.3%	39.0%
Wild Turkey	GB	5	93	0	0.51	3.19%	1	0.54%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Field Sparrow	SB	33	84	51	0.46	2.88%	33	17.93%	60.7%	100.0%	0.0%	0.0%	0.00	7.8%	0.0%	3.9%	0.0%	3.9%	3.9%	2.0%	0.0%	78.4%
Canada Goose	WF	8	71	65	0.39	2.43%	7	3.80%	91.5%	46.2%	0.0%	53.8%	0.00	1.5%	0.0%	0.0%	13.8%	56.9%	27.7%	0.0%	0.0%	0.0%
Dark-eyed Junco	SB	9	70	70	0.38	2.40%	5	2.72%	100.0%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	5.7%	7.1%	87.1%
Unknown Duck	WF	5	60	46	0.33	2.06%	3	1.63%	76.7%	0.0%	100.0%	0.0%	0.25	30.4%	0.0%	0.0%	69.6%	0.0%	0.0%	0.0%	0.0%	0.0%
Black-capped Chickadee	SB	12	58	54	0.32	1.99%	7	3.80%	93.1%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	3.7%	0.0%	0.0%	14.8%	0.0%	0.0%	81.5%
Horned Lark	SB	11	57	50	0.31	1.95%	10	5.43%	87.7%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	30.0%	0.0%	50.0%	0.0%	20.0%
Unknown Blackbird	SB	1	40	40	0.22	1.37%	1	0.54%	100.0%	0.0%	100.0%	0.0%	0.22	100.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Unidentified Sparrow	SB	4	35	34	0.19	1.20%	0	0.00%	97.1%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	2.9%	0.0%	97.1%
Common Grackle	SB	7	32	32	0.17	1.10%	7	3.80%	100.0%	100.0%	0.0%	0.0%	0.00	0.0%	12.5%	3.1%	6.3%	59.4%	15.6%	0.0%	3.1%	0.0%
American Robin	SB	16	29	17	0.16	0.99%	16	8.70%	58.6%	100.0%	0.0%	0.0%	0.00	11.8%	0.0%	5.9%	23.5%	11.8%	11.8%	0.0%	17.6%	17.6%
Red-tailed Hawk	RVO	24	27	25	0.15	0.93%	17	9.24%	92.6%	56.0%	24.0%	20.0%	0.03	16.0%	0.0%	4.0%	24.0%	24.0%	12.0%	8.0%	4.0%	8.0%
Mourning Dove	PD	15	25	19	0.14	0.86%	15	8.15%	76.0%	100.0%	0.0%	0.0%	0.00	42.1%	0.0%	15.8%	0.0%	5.3%	5.3%	31.6%	0.0%	0.0%
Ring-billed Gull	GT	6	25	25	0.14	0.86%	6	3.26%	100.0%	32.0%	68.0%	0.0%	0.09	0.0%	0.0%	0.0%	4.0%	8.0%	0.0%	8.0%	12.0%	68.0%
Common Yellowthroat	SB	12	22	0	0.12	0.75%	12	6.52%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Cedar Waxwing	SB	6	21	19	0.11	0.72%	6	3.26%	90.5%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	42.1%	36.8%	21.1%	0.0%	0.0%	0.0%	0.0%
Yellow Warbler	SB	4	20	13	0.11	0.69%	3	1.63%	65.0%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	100.0%	0.0%	0.0%	0.0%	0.0%
Ring-necked Pheasant	GB	10	19	6	0.10	0.65%	6	3.26%	31.6%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	100.0%	0.0%	0.0%	0.0%	0.0%	0.0%
American Tree Sparrow	SB	2	19	18	0.10	0.65%	2	1.09%	94.7%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%
Clay-colored Sparrow	SB	12	16	0	0.09	0.55%	12	6.52%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Northern Flicker	WP	6	15	15	0.08	0.51%	6	3.26%	100.0%	100.0%	0.0%	0.0%	0.00	0.0%	26.7%	0.0%	20.0%	33.3%	20.0%	0.0%	0.0%	0.0%
Western Meadowlark	SB	3	14	14	0.08	0.48%	3	1.63%	100.0%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	50.0%	35.7%	0.0%	14.3%	0.0%	0.0%
Turkey Vulture	RVO	9	12	12	0.07	0.41%	9	4.89%	100.0%	33.3%	50.0%	16.7%	0.03	0.0%	0.0%	25.0%	33.3%	8.3%	0.0%	16.7%	0.0%	16.7%
Tree Swallow	SB	5	12	12	0.07	0.41%	5	2.72%	100.0%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%
Bank Swallow	SB	1	12	12	0.07	0.41%	1	0.54%	100.0%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%
Downy Woodpecker	WP	11	11	8	0.06	0.38%	9	4.89%	72.7%	100.0%	0.0%	0.0%	0.00	12.5%	0.0%	12.5%	25.0%	12.5%	12.5%	25.0%	0.0%	0.0%
Killdeer	SH	7	10	5	0.05	0.34%	7	3.80%	50.0%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%
Vesper Sparrow	SB	6	10	0	0.05	0.34%	6	3.26%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Bald Eagle	RVO	8	10	9	0.05	0.34%	6	3.26%	90.0%	11.1%	33.3%	55.6%	0.02	0.0%	33.3%	0.0%	44.4%	11.1%	0.0%	0.0%	0.0%	11.1%
Savannah Sparrow	SB	1	8	0	0.04	0.27%	0	0.00%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Chipping Sparrow	SB	7	8	4	0.04	0.27%	7	3.80%	50.0%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%
Song Sparrow	SB	5	7	0	0.04	0.24%	5	2.72%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Eastern Bluebird	SB	2	6	6	0.03	0.21%	2	1.09%	100.0%	100.0%	0.0%	0.0%	0.00	16.7%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	83.3%	0.0%
Swainson's Hawk	RVO	4	5	3	0.03	0.17%	3	1.63%	60.0%	66.7%	33.3%	0.0%	0.01	0.0%	0.0%	0.0%	33.3%	33.3%	33.3%	0.0%	0.0%	0.0%
Mallard	WF	2	5	0	0.03	0.17%	2	1.09%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Least Flycatcher	SB	4	5	1	0.03	0.17%	4	2.17%	20.0%	100.0%	0.0%	0.0%	0.00	0.0%	100.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Sedge Wren	SB	5	5	0	0.03	0.17%	5	2.72%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
American White Pelican	WB	1	4	4	0.02	0.14%	1	0.54%	100.0%	0.0%	100.0%	0.0%	0.02	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%	
Rough-legged Hawk	RVO	3	4	4	0.02	0.14%	2	1.09%	100.0%	25.0%	25.0%	50.0%	0.01	0.0%	0.0%	0.0%	100.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Eastern Wood-Pewee	SB	3	3 3	0	0.02	0.10%	3 2	1.63%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0% 0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Eastern Kingbird	SB	2	3	1	0.02	0.10%	2	1.09%	33.3%	100.0%	0.0%	0.0%	0.00	100.0%	0.0%	0.0%	0.0% 0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Belted Kingfisher	SB	2 1	2	1	0.01	0.07%	2 1	1.09% 0.54%	50.0%	100.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0% 0.0%	100.0% 100.0%	0.0%	0.0%	0.0%	0.0%
Snow Goose	WF SB	2	2	2	0.01 0.01	0.07% 0.07%	1 2	0.54%	100.0% 0.0%	100.0% 0.0%	0.0% 0.0%	0.0% 0.0%	0.00 0.00	0.0% 0.0%	0.0% 0.0%	0.0% 0.0%	0.0% 0.0%	100.0% 0.0%	0.0% 0.0%	0.0% 0.0%	0.0% 0.0%	0.0% 0.0%
Grasshopper Sparrow Yellow-headed Blackbird	SB SB	2	2	1	0.01	0.07%	2	1.09%	50.0%	0.0%	0.0%		0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%
	SВ RVO	2	۲ 1	1	0.01	0.07%	2 0	0.00%	50.0% 100.0%	100.0%	0.0%	0.0% 0.0%	0.00	0.0%	0.0%	0.0% 100.0%	0.0%	0.0%	0.0%	0.0%	0.0% 0.0%	0.0%
Northern Harrier	RVO	1	1	1	0.01	0.03%	0 1	0.54%	100.0%	100.0%	0.0%		0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	
American Kestrel Wilson's Snipe	SH	1	1	0	0.01	0.03%	1	0.54%	0.0%	0.0%	0.0%	0.0% 0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Bobolink	SB	1	1	0	0.01	0.03%	1	0.54%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Willow Flycatcher	SB	1	1	0	0.01	0.03%	⊥ 1	0.54%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
•	SB	1	1	0	0.01	0.03%	1	0.54%													0.0%	0.0%
Marsh Wren								11 5/1%	0.0%	0.0%	0.0%	0.0%	0.00	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	111%	

Appendix B: Applicable Bird/Bat Best Management Practices and Conservation Measures

Best Management Practices (BMPs)	References	Project Application
Construction: Communication and other local utility cables shall be buried, where feasible.	VR-26, VRP 5-194	See Design Plans-Layout Plans.
Construction: Construction debris shall be removed from the site.	LU-3,LUP 5-14	Х
Construction: Excess cut/fill materials shall be hauled in or out to minimize ground disturbance and impacts from fill piles.	VR-22, VRP 5-193	X
Construction: If needed during construction, only use explosives within specified times and at specified distances from sensitive wildlife or surface waters as established by the appropriate Federal and State agencies.	ER-7, ERP 5-130	X
Construction: Litter must be controlled and removed regularly during construction.	VR-30, VRP 5-194	Х
Construction: Minimize the area disturbed during the installation of meteorological towers (i.e., the footprint needed for meteorological towers and associated laydown areas).	ER-2, ERP 5-129	See Design Plans-Layout Plans.
Construction: Schedule the installation of meteorological towers and other characterization activities to avoid disruption of wildlife reproductive activities or other important behaviors (e.g., do not install towers during periods of sage-grouse nesting).	ER-3, ERP 5-129	See Design Plans-Layout Plans.
Decommissioning: All aboveground and near-ground structures, including turbines and ancillary structures, shall be removed from the site during decommissioning.	ER-23, ERP 5-132, VR 39, VRP 5-195	See Decommission Plan.
Decommissioning: Facilities constructed on Federal lands should follow the decommissioning recommendations provided in the USFWS's Land- Based Wind Energy Guidelines (USFWS 2012b).	ERP 5-132	See Decommission Plan.
Decommissioning: Salvage and reapply topsoil excavated during decommissioning activities to disturbed areas during final restoration activities.	ER-24, ERP 5-132	See Decommission Plan.
Decommissioning: When decommissioning sites, ensure that any wells are properly filled and capped.	WR-10, WRP 5-33	See Decommission Plan.
Design: Existing rocks, vegetation, and drainage patterns shall be preserved to the maximum extent possible.	VR-12, VRP 5-193	See Design Plans.
Design: Minimize the use of guy wires on permanent meteorological towers or use designs for towers that do not require guy wires. If guy wires are necessary, they shall be equipped with line marking devices.	ER-8, ERP 5-130	See Design and Layout Plans.
Design: Power collection cables or lines on the site should be buried in a manner that minimizes additional surface disturbance (e.g., collocating them with access roads).	VR-26, VRP 5-194, ERP 5-129	See Design, Layout and Construction Plans.
General: Conduct construction and maintenance activities when the ground is frozen or when soils are dry and native vegetation is dormant.	SR-5, SRP 5-25	See Construction Plan.
General: Facilities and off-site surrounding areas shall be kept clean of debris, "fugitive" trash or waste, and graffiti. Scrap heaps and materials dumps shall be prohibited and prevented. Materials storage yards, even if thought to be orderly, shall be kept to an absolute minimum. Surplus, broken, disused materials and equipment of any size shall not be allowed to accumulate.	VR-35, VRP 5-194	X
Haz. Materials: Dispose of excess excavation materials in approved areas to control erosion and minimize leaching of hazardous materials.	SR-8, SRP 5-26	See Hazardous Material Plan and Erosion Control Plan.
Haz. Materials: Hazardous materials and waste storage areas or facilities shall be formally designated and access to them restricted to authorized personnel. Construction debris, especially treated wood, shall not be disposed of or stored in areas where it could come in contact with aquatic habitats.	HM-16, HM 5-249	See Hazardous Material Plan and Design Plans.
Wildlife/Vegetation: If pesticides/herbicides are to be used on the site, develop an integrated pest and vegetation management plan to ensure that applications will be conducted within the framework of managing agencies and will entail the use of only EPA-registered pesticides/herbicides that are (1) nonpersistent and immobile and (2) applied by licensed applicators in accordance with label and application permit directions, following stipulations regarding suitability for terrestrial and aquatic applications.	HM-3, HMP 5-247	See Integrated Pest & Vegetation Management Plan.
Haz. Materials: Limit herbicide and pesticide use to nonpersistent, immobile compounds and apply them using a properly licensed applicator in accordance with label requirements.	WR-6, WRP 5-33	See Integrated Pest & Vegetation Management Plan.

Refernces: Palmer's Creek Project Best Management Practices and Conservation Measures adopted from Western (2015).

Best Management Practices (BMPs)	References	Project Application
Haz. Materials: Prepare a hazardous materials and waste management plan that addresses the selection, transport, storage, and use of all hazardous materials needed for construction, operation, and decommissioning of the facility for local emergency response and public safety authorities and for the regulating agency, and that addresses the characterization, on-site storage, recycling, and disposal of all resulting wastes. The plan shall include a comprehensive hazardous materials inventory; Material Safety Data Sheets (MSDSs) for each type of hazardous material; emergency contacts and mutual aid agreements, if any; site map showing all hazardous materials and waste storage and use locations; copies of spill and emergency response plans (see below), and hazardous materials-related elements of a decommissioning/ closure plan. The waste management plan shall identify the waste storage locations, waste-specific management and disposal requirements (e.g., selecting appropriate waste storage containers, appropriate off-site treatment, storage, and disposal facilities), inspection procedures, and waste minimization procedures. The plan shall address solid and liquid wastes that may be generated at the site in compliance with CWA requirements if a NPDES permit is needed.	HM-1, HMP 5-247	See Hazardous Materials Plan.
Maintenance: Promptly dispose of all garbage or human waste generated on site in order to avoid attracting nuisance wildlife.	ER-15, ERP 5-131	X
Maintenance: Clean and maintain catch basins, drainage ditches, and culverts regularly.	WR-5, WRP 5-33	x
Maintenance: Refueling areas shall be located away from surface water locations and drainages and on paved surfaces; features shall be added to direct spilled materials to sumps or safe storage areas where they can be subsequently recovered.	HM-12, HMP 5-248	See Design Plan-Refueling Areas.
Maintenance: Wind facilities and sites shall be actively and carefully maintained during operation. Wind energy projects shall evidence environmental care, which would also reinforce the expectation and impression of good management for benign or clean power.	VR-32, VRP 5-194	x
Minimize ground-disturbing activities, especially during the rainy season.	SR-1, SRP 5-25	X
Restoration: A site restoration plan shall be in place prior to construction. Restoration of the construction areas shall begin immediately after construction to reduce the likelihood of visual contrasts associated with erosion and invasive weed infestation and to reduce the visibility of affected areas as quickly as possible.	VR-9, VRP 5-192	See Site Restoration Plan.
Safety: Drip pans shall be used under the fuel pump and valve mechanisms of any bulk fueling vehicles and during on-site refueling to contain accidental releases.	HM-13, HMP 5-248	x
Safety: Use proper signage and/or engineered barriers (e.g., fencing) to limit access to electrically energized equipment and conductors in order to prevent access to electrical hazards by unauthorized individuals or wildlife.	HS-9, HSP 5-257	X
Siting: Avoid locating wind energy developments in areas of unique or important recreation, wildlife, or visual resources. When feasible, a wind energy development should be sited on already altered landscapes.	LUP 5-14	See Design-Layout Plan.
Siting: Consolidate infrastructure wherever possible to maximize efficient use of the land and minimize impacts. Existing transmission and market access should be evaluated and use of existing facilities should be maximized.	LUP 5-14	See Design-Layout Plan.
Siting: Consult with Federal, State, and county agencies; tribes; property owners; and other stakeholders as early as possible in the planning process to identify potentially significant land use conflicts and issues and State and local rules that govern wind energy development.	LUP 5-14	This Bird & Bat Conservation Strategy is part of the Site Permit Application (requirement for MN Dept. of Commerce and associated agencies).
Siting: Minimize the extent of land disturbance to the extent possible.	WRP 5-33	See Design-Layout Plan. Total Land Disturbance is x.xx acres.
Siting: Through site design, the number of structures required should be minimized. Activities should be combined and carried out in one structure, or structures should be collocated to share pads, fences, access roads, lighting, etc.	VRP 5-190	See Design-Layout Plan.
Vegetation: Reduce habitat disturbance by keeping vehicles on access roads and minimizing foot and vehicle traffic through undisturbed areas.	ER-4, ERP 5-130	x
Wetlands/Vegetation: For wetland and grassland easements, coordinate closely with the USFWS or USDA during initial project planning to ensure that wetland and grassland easements are avoided to the extent practicable.	LUP 5-15	Coordinated as part of the Site Permit Application.
Wildlife/Vegetation: Contact appropriate Federal and State agencies (including State entities responsible for permitting energy development projects) early in the planning process to identify potentially sensitive ecological resources known to be present or likely to be present in the vicinity of the wind energy development.	WRP 5-128	Coordinated as part of the Site Permit Application.

References: Palmer's Creek Project Best Management Practices and Conservation Measures adopted from Western (2015).

Best Management Practices (BMPs)	References	Project Application
Wildlife/Vegetation: Do not locate individual meteorological towers in or adjacent to sensitive habitats or in areas where ecological resources known to be sensitive to human activities are present.	WRP 5-129	See Design-Layout Plan.
Wildlife/Vegetation: Review existing information on species and habitats in the project area. Identify important, sensitive, or unique habitat (including large contiguous tracts of grassland habitat) and biota in the project site and vicinity, and design the project to avoid, minimize, or mitigate potential impacts on these resources. Avoidance is the typically the most effective, and therefore preferred, choice for minimizing impacts. The design and siting of the facility should follow appropriate guidance and requirements from Western and the USFWS (as specified for each species in the selected alternative in the Final PEIS) as well as those required by State permitting agencies, and other resource agencies, as available and applicable. For birds specifically, attention should be given to project placement that may be within or near Important Bird Areas (http://netapn.audubon.org/iba) or Hemispheric or Regional Western Hemisphere Shorebird Reserve Network sites (http://www.whsrn.org/whsrnsites), or where bird species or habitats of conservation concern are known to occur. The IBA Program has identified the most essential areas for birds, and conservation of these areas will provide for long-term protection of biodiversity. Sources of information on these important habitats can be found at http://ecos.fws.gov/ipac, http://www.avianknowledge.net, and http://web4.audubon.org/bird/iba.	WRP 5-127	This Bird & Bat Conservation Strategy is part of the Site Permit Application (requirement for MN Dept. of Commerce and associated agencies).
Wildlife: Avoid constructing turbines in areas of concentrated prey base for raptors (e.g., prairie dog towns).	ERP 5-130	Aerial raptor nest surveys will be conducted in Spring 2017. Avian point count surveys are continuing until mid-summer 2017. Avian use data will be updated in this document after surveys are completed.
Wildlife: Consult with the appropriate natural resource agencies to avoid scheduling construction activities during important periods for wildlife courtship, breeding, nesting, lambing, or calving that are applicable to sensitive species within the project area.	ERP 5-130	This Bird & Bat Conservation Strategy is part of the Site Permit Application (requirement for MN Dept. of Commerce and associated agencies).
Wildlife: Establish buffer zones around known raptor nests, bat roosts, and biota and habitats of concern if site evaluations show that proposed construction activities would pose a significant risk to avian or bat species of concern.	ER-6, ERP 5-130	This Bird & Bat Conservation Strategy is part of the Site Permit Application (requirement for MN Dept. of Commerce and associated agencies).
Wildlife: Evaluate potential avian and bat use (including the locations of active nest sites, colonies, roosts, and migration corridors) of the project and use data to plan turbine (and other structure/infrastructure) locations to minimize impacts.	ERP 5-128	Aerial raptor nest surveys will be conducted in Spring 2017. Avian point count surveys are continuing until mid-summer 2017. Avian use data will be updated in this document after surveys are completed. Acoustic bat surveys will continue through October 2017. Bat data will be updated in this document after surveys are completed.
Wildlife: Evaluate the potential for the wind energy project to adversely affect bald and golden eagles in a manner consistent with the Eagle Conservation Plan Guidance (USFWS 2013a). Early in the planning of transmission interconnection and wind farm location, coordination with USFWS Field Offices regarding the guidance is highly recommended. Documented occurrence of eagles can be acquired from the local USFWS Ecological Services office, State wildlife agencies, or State natural heritage databases in some cases, although on-site surveys may be needed. In accordance with the USFWS's Land-Based Wind Energy Guidelines (USFWS 2012b), surveys during early project development should identify all important eagle use areas (nesting, foraging, and winter roost areas) within the project's footprint. If recent data are available on the spacing of occupied eagle nests for the project-area nesting population, these data can be used to delineate an appropriate boundary for the project area. If appropriate survey data are unavailable, the USFWS suggests that the project area, for the purpose of evaluating potential effects on eagles, be defined as the project footprint together with areas within 10 mi (16 km) of the footprint boundary. As described in the USFWS's Land-Based Wind Energy Guidelines (USFWS 2012b), project developers should evaluate the need to develop an ECP.	ERP 5-128	Eagle Use Surveys, Eagle Nest Use Monitoring, Aerial Raptor Nest Surveys are continuing through 2017. Data will be updated in this document once surveys are completed.
Wildlife: Follow the recommendations provided in the USFWS's Land-Based Wind Energy Guideline (USFWS 2012b) and, as appropriate, the Eagle Conservation Plan Guidance (USFWS 2013a). In addition, follow guidelines or recommendations developed by individual States (e.g., IDNR 2011; Kempema 2009; Nebraska Wind and Wildlife Working Group 2011) to address potential effects of wind energy development on ecological resources.	WRP 5-126	Eagle Use Surveys, Eagle Nest Use Monitoring, Aerial Raptor Nest Surveys are continuing through 2017. Data will be updated in this document once surveys are completed.
Wildlife: If appropriate, conduct surveys for presence of Federal- and State-protected species and other species of concern and the habitats for such species that have a reasonable potential to occur within the project area based on habitat characteristics. Consult with the USFWS and/or appropriate State agency to identify species likely to be present and appropriate survey techniques, determine permit needs, and identify/apply species-specific avoidance and minimization measures.	WRP 5-128	Coordination with Federal and State agencies is occuring as this document is included in the Site Permit Application process.
Wildlife: If significant impacts on Important Bird Areas (IBAs) or similar ecologically important avian areas are not avoided, minimized, or mitigated, then this Final PEIS would not apply and a separate project specific NEPA evaluation must be developed and approved by the appropriate responsible federal agency prior to project construction.	WRP 5-128	This Project adheres to the Final PEIS.

References: Palmer's Creek Project Best Management Practices and Conservation Measures adopted from Western (2015).

Best Management Practices (BMPs)	References	Project Application
Wildlife: In the absence of long-term mortality studies, monitor regularly for potential wildlife problems including wildlife mortality. Report observations of potential wildlife problems, including wildlife mortality, to the appropriate State or Federal agency in a timely manner, and work with the agencies to utilize this information to avoid/minimize/offset impacts. The Ecological Services Division of the USFWS shall be contacted. Development of additional mitigation measures may be necessary.	ER-22, ERP 5-131	See this document, Bird & Bat Conservation Strategy.
Wildlife: Increasing turbine cut-in speeds (i.e., prevent turbine rotation at lower wind velocity) in areas of bat conservation concern during times when active bats may be at particular risk from turbines.	ER-20, ERP 5-131	Cut-in speeds = 6.7 mph (3 m/s) for both GE 2.3 and GE 2.5 turbines.
Wildlife: Instruct employees, contractors, and site visitors to avoid harassment and disturbance of wildlife, especially during reproductive (e.g., courtship and nesting) seasons. Pets shall not be allowed on the project area.	ER-21, ERP 5-131	X
Wildlife: Place marking devices on any newly constructed or upgraded transmission lines, where appropriate, within suitable habitats for sensitive bird species.	ER-14, ERP 5-131	X
Wildlife: Prepare a Bird and Bat Conservation Strategy (BBCS). The overall goal of such a plan is to reduce or eliminate avian and bat mortality; implementation of a BBCS builds support for a FONSI when projects tier from the PEIS. The wind energy facility developer should work closely with the USFWS and the appropriate State wildlife agencies to identify protective measures to include in the plan. These would include project design measures, construction phase measures, operational phase measures, and decommissioning phase measures. A minimum of 1 yr of post-construction monitoring is needed to validate the preconstruction risk assessment and allow the facility owner to adjust operations based on identified problems. Based on project location in proximity to occupancy, habitat, and other ttributes that may increase the risk to birds and bats, multiyear post-construction monitoring may be necessary at some project sites. It is of paramount importance that post-construction surveys are accurate estimates of fatality at wind power facilities. Simple carcass counts at wind energy facilities are inaccurate and underestimate the total number of fatalities because not all carcasses are found due to factors such as unsearchable terrain, carcass removal by scavengers, and less than perfect searcher efficiency. Post-construction surveys for mortality must be robust and standardized to provide reliable results upon which to base adaptive management decisions. For these reasons, using a fatality estimator model is critical. The USFWS recommends a model like the Evidence of Absence model developed by Huso et al. (2014). The user's guide and software developed to estimate bird and bat fatalities at wind-power facilities. (Dalthorp et al. 2014) can be found at http://pubs.usgs.gov/ds/0881. The Evidence of Absence software provides for comparison of various combinations of search coverage, search interval, and searcher efficiency that all produce the same overall level of carcass detection probability. Results of monitoring a	WRP 5-126	See this document, Bird & Bat Conservation Strategy.
Wildlife: The transmission lines shall be designed and constructed with regard to the recommendations in Avian Protection Plan Guidelines (APLIC and USFWS 2005), in conjunction with Suggested Practices for Avian Protection on Power Lines (APLIC 2006) and Reducing Avian Collisions with Power Lines (APLIC 2012), to reduce the operational and avian risks that result from avian interactions with electric utility facilities.	ER-1, ERP 5-128	See this document, Bird & Bat Conservation Strategy.
Wildlife: Tier to the Final Programmatic EIS. The responsible federal agency will use a tiered NEPA evaluation to document avoidance, minimization, or mitigation of impacts to important bird habitat (e.g., established private, State, or federal special management areas for birds, IBAS, Regional Western Hemisphere Shorebird Reserve Network, [http://www.whsrn.org/whsrn-sites], etc.) to achieve no significant impact to avian resources. On a project-by-project basis, developers should contact local USFWS offices early in the planning process to identify areas of conflict with specific avian species or important bird habitat. Developers shall work with USFWS and Western to develop avoidance, minimization, or mitigation measures to adequately demonstrate their project will have no significant impact on avian resources. In these cases, individual projects determined to be consistent with the selected alternative in the Final PEIS will require a FONSI to document consistency.	ER 5-127	X
Wildlife: Turn off unnecessary lighting at night to limit attraction of migratory birds. Follow lighting guidelines, where applicable, from the Wind Energy Guidelines Handbook. This includes using lights with timed shutoff, downward-directed lighting to minimize horizontal or skyward illumination, and avoidance of steady-burning, high-intensity lights.	ER-19, ERP 5-131	X

References: Palmer's Creek Project Best Management Practices and Conservation Measures adopted from Western (2015).

Appendix C – Protocol: Post-Construction Avian and Bat Studies



April 7, 2017

Protocol - Post Construction Avian and Bat Studies Palmer's Creek Wind Farm

This document is prepared in conformance with the <u>U.S. Fish and Wildlife Service Land-Based Wind Energy Guidelines</u> and serves as the Post Construction Avian and Bat Study Protocol for the Palmer's Creek Wind Farm (PCWF), located north of Granite Falls, Chippewa County, Minnesota. The purpose of the proposed protocol is to satisfy the requirements of the PCWF Bird and Bat Conservation Strategy. The anticipated tasks include:

Post-Construction Fatality Monitoring, including Searcher Efficiency Trials and Carcass Removal Trials

Post Construction Fatality Monitoring

Post Construction fatality monitoring will be conducted for the first two years of operation in accordance with Tier 4 of the U.S. Fish and Wildlife Service' Land-Based Wind Energy Guidelines and designed to answer the following questions:

- What are the fatality rates for the project?
- What are the fatality rates for species of concern?
- How do the estimated fatality rates compare to the predicted rates?
- Do fatalities vary within the project site in relation to site characteristics?
- How do the fatality rates compare to other projects in similar landscapes?
- What is the composition of fatalities in relation to migrating vs. resident birds/bats?
- Do the data suggest the need to employ measures to reduce impacts?
- · All eighteen turbines will be monitored.

Carcass searches will be conducted for two full years, commencing within 60 days of COD, as allowed by weather conditions and safety considerations.

- Weekly from March through September
- Twice per month from October through February

The following information will be recorded at each turbine site:

- Weather conditions
- · Ground cover conditions
- Start and finish times of survey
- Potential prey species, other than birds, observed within the survey area

Potential scavenge items, other than birds, will be either buried or removed.

All eighteen turbines will be included in the carcass searches. The survey area will be a 60-meter radius around each turbine.

Searches will take place at 10-meter transects out to 60 meters with a search area of 10 m centered on the transect centerline (5 m on each side). During periods of snow cover or other unsafe conditions, search patterns and methods may be modified to include different transect patterns and/or road and pad searches. Modified search methods will be documented in the permanent field notes.

All searches, with or without fatalities, shall be recorded on an Incident Report Form (Attached).

The USFWS, MNDOC, MNPUC and MNDNR (Interested Parties) shall be notified if:

- 5 or more dead or injured non-listed avian or bat species are discovered within a survey week, or;
- · 1 or more dead or injured state threatened or endangered species or species of special concern, or;
- 1 or more dead or injured federally listed species, or;
- 1 or more dead or injured bald or gold eagle.

The specimen(s) shall be geo-located and the coordinates provided to Interested Parties.

Searcher Efficiency Trials

Searcher Efficiency Trials shall be conducted to estimate the proportion of carcasses found by searchers.

A minimum of 100 carcasses/year will be used for the trials.

Trials will be conducted during each season (spring, summer, fall, winter).

Carcasses representing small, medium and large birds will be used.

Carcasses will be discreetly marked before placement.

The location of all placed carcasses will be marked with GPS.

All field personnel involved in Fatality Monitoring will be involved in Searcher Efficiency Trials.

A carcass missed by the searcher but found by the trial conductor shall be considered "Available-Not Detected".

A carcass missed by the searcher and not found by the trial conductor shall be considered "Unavailable". It will be assumed that this carcass was scavenged or otherwise removed.

At the end of each trial, the searcher efficiency will be calculated.

Unless being used for Carcass Removal Trials, all carcasses placed will be removed after Searcher Efficiency Trials have concluded.

Carcass Removal Trials

Carcass Removal Trials will be conducted to estimate the average length of time a carcass remains in the area and is potentially detectable.

Removal can be by scavenging or by other means, such as being buried or concealed during cultivation.

Carcasses will be placed in various locations under turbines and their location recorded by GPS.

The carcasses will be checked every day for the first four days, and then on day 7, 10, and 14, after which all remains will be removed and disposed of.

Reporting

An Annual Report shall be submitted to the Interested Parties by March 30 of the following year. The Annual Report shall:

- 1. Identify fatalities, including location and date of discovery;
- 2. List Total number of fatalities for each Quarter;
- 3. Include adjusted fatality estimates for each season and for small, medium and large birds, as well as bats
- 4. Include an analysis of spatial, seasonal and habitat relationships to the fatalities
- 5. Present standardized results using accepted statistical analyses

Personnel

Post Construction Avian and Bat Studies performed at Palmer's Creek Wind Farm will be supervised by Michael Rutledge, a qualified biologist. All team members participating in the surveys will receive a minimum of 6 hours of classroom and field training.

Palmer's Creek Wind Farm Fatality Monitoring Survey Data Form Site Summary

Observer Name:	Survey Start Time:							
Date:	Survey End Time:							
Turbine ID:	_							
Weather:								
·· Clear								
•• Partly Cloudy								
· Overcast								
·· Fog								
 Rain Temperature (Beginning of survey): 								
Ground Cover/Visibility Class: ** A	•• В ••С ••D							
Prey Species On-Site: No	s, Complete below							
Species:								
Distance from Turbine								
Direction from Turbine								
Fatalities Discovered: ••• No	** Yes, Complete Incident Report Form for each fatality							
Total Fatalities:								
Injuries Discovered: No	s, Complete Incident Report Form for each injury							
Total Injuries:								

Notes:

*Ground Cover Type/Visibility Class:

A-More than 90% bare ground, sparse vegetation less than 6" tall

B-More than 25% bare ground, mostly sparse vegetation less than 6" tall

C-Less than 25% bare ground, less than 25% of vegetation is more than 12" tall or ground is rocky/scrubby

D-Less than 25% bare ground, more than 25% of vegetation is more than 12" tall

Incident Report Form

"Bird Bat Identification Number Species (If known)_____ Carcass : Complete Dismembered Partial Carcass Condition: "Fresh "Decomposing Desiccated Time Since Death: " < 1 day " < 1 week " > 1 week " Unknown Notes: "Bird Bat Identification Number Species (If known)_____ Carcass : Complete Dismembered Partial Carcass Condition: "Fresh "Decomposing Desiccated Time Since Death: " < 1 day " < 1 week " > 1 week " Unknown Notes: "Bird "Bat Identification Number_____ Species (If known)_____ Carcass : Complete Dismembered Partial Carcass Condition: "Fresh "Decomposing Desiccated Time Since Death: " < 1 day " < 1 week " > 1 week " Unknown Notes:

*Procedure for Carcass Marking

Photograph carcass front and back with pen or other item in picture for size reference. Save Images. From Main Screen, tap "Mark Waypoint". Tap on "Edit" on the next screen. Tap on numeric field at top of screen. Enter Carcass Identifier using the following format: Two digit Turbine # (ex. OT01, CC01), dash, six digit date, dash, four digit sample number. Tap the checkmark at the bottom of the screen to save your entries. Tap on the three lines icon at the bottom of the screen and select "Change Photo". Select the best photo of the carcass in question and then select "Use" from the bottom of the screen. Tap "Save" at the bottom of the screen and you are done.