

April 1, 2020

Will Seuffert, Executive Secretary Minnesota Public Utilities Commission 121 7th Place East, Suite 350 St. Paul, MN 55101

RE: CENTER FOR ENERGY AND ENVIRONMENT'S COMMENTS IN THE MATTER OF PETITION OF NORTHERN STATES POWER COMPANY FOR APPROVAL OF A PLAN TO OFFER GENERATING RESOURCES INTO THE MISO MARKET ON A SEASONAL BASIS DOCKET NO. E002/M-19-809

Dear Mr. Seuffert:

Center for Energy and Environment ("CEE") appreciates the opportunity to provide Comments in response to the Minnesota Public Utilities Commission's ("Commission") January 10, 2020 Notice of Comment in the Matter of the December 20, 2019 Petition of Northern States Power Company ("Xcel Energy") for Approval of a Plan to Offer Generating Resources into the MISO Market on a Seasonal Basis ("Petition").

In the Petition, Xcel Energy proposed to suspend normal operations at the Allen S. King Generating Station ("King") during the non-peak seasons as soon as March 2020 and to suspend normal operations for Unit 2 of the Sherburne County Generating Station ("Sherco 2") during the non-peak seasons beginning in September 2020. During these seasonal suspension periods, the company would operate the facilities only if required for reliability.¹ Additionally, the company requests the opportunity to true-up 2020 fuel costs that differ from their currently approved 2020 fuel forecast in Docket No. E002/AA-19-293 to reflect the changes in operations.² In the Petition, the company commits to providing additional analysis of the impacts of the changes in operation on an annual basis so that the company's unit commitment plan can be evaluated and, if needed, modified to ensure that it upholds the public interest.

Operating King and Sherco 2 on a seasonal basis is expected to reduce Xcel Energy's overall carbon dioxide emissions as well as criteria pollutant emissions. It is also expected to result in lower costs passed on to customers from reduced operations and maintenance costs and capital expenditures. The company states in the Petition that the proposed changes in operations for King and Sherco 2 will not result in a reduction of employees.

¹ Page 1 of the Petition

² Page 2 of the Petition

CEE commends Xcel Energy for proposing to operate King and Sherco 2 on a seasonal basis going forward and we recommend that the Commission approve the company's Petition and allow Xcel Energy to begin operating those power plants on a seasonal basis as soon as feasible. CEE views this Petition as an innovative effort by Xcel Energy to make operational adjustments to optimize the company's changing energy mix. We believe these types of utility efforts will be increasingly important to support Minnesota's transition to a cleaner energy supply.

We recognize that this Petition presents some uncertainty. To our knowledge, this is the first time a Minnesota electric utility will operate a baseload, coal-fired power plant on a seasonal basis. We appreciate Xcel Energy's commitment to provide ongoing analysis on an annual basis on the impacts of these changes to operations so that the Commission can ensure that the new unit commitment plan is aligned with the public interest. We hope that this additional analysis will also provide insights and lessons that may be useful for other electric utilities as they explore opportunities to operate their own fleets to optimize a changing generation mix as well. We request that included as a part of that analysis, Xcel Energy quantify and provide discussion of how seasonal operation of King and Sherco 2 affects the company's marginal energy costs. We expect that seasonal operation of King and Sherco 2 will provide greater downward flexibility for the company's operating thermal resources, placing them on the margin in more hours of the year than otherwise. This could affect the company's marginal energy costs and, thus, the company's avoided marginal energy costs for energy efficiency and other distributed energy resources.

CEE believes that Xcel Energy's request to true-up their currently approved 2020 fuel forecast in their March 1, 2021 fuel forecast true-up report is reasonable. We believe that as long as the Commission determines that the company has acted prudently to manage costs, the Commission should allow Xcel Energy to recover additional fuel costs associated with the seasonal operation of King and Sherco 2. Similarly, we believe that if these changes in operations result in reducing the expected fuel costs for 2020, Xcel Energy's customers should receive the benefit of that reduction through a true-up adjustment.

Center for Energy and Environment's Recommendations

In conclusion, CEE recommends that the Commission:

- 1. Approve Xcel Energy's Petition and allow the company to begin seasonal operations at King and Sherco 2 as soon as is feasible;
- 2. Allow the company to restart the units if necessary for reliability reasons or other critical reasons;
- 3. Require the company to provide an analysis of the impacts of these changes to operations, including quantifying and providing discussion of how seasonal operation of King and Sherco 2 affects the company's marginal energy costs, on an annual basis; and
- 4. Allow Xcel Energy to true-up its 2020 fuel costs as a part of its March 1, 2021 fuel forecast true-up report.

CEE appreciates the opportunity to provide input on this docket and thanks the Commission for its consideration of our remarks. Please contact me at <u>apartridge@mncee.org</u> with any questions.

Sincerely,

/s/

Audrey Partridge Regulatory Policy Manager

AFFIDAVIT OF SERVICE

DOCKET NO. E002/M-19-809

I, Audrey Partridge, herby certify that on this 1st day of April 2020, I served *Center for Energy and Environment's Comments in the Matter of the Petition of Northern States Power Company for Approval of a Plan to Offer Generating Resources into the MISO Market on a Seasonal Basis* in Docket No. E002/M-19-809 on the following persons on the attached Service Lists by:

<u>XX</u> placing such filing in envelopes, properly addressed, and depositing the same in the Post Office at the City of Minneapolis, for delivery by the United States Post Office as directed by said envelopes.

<u>XX</u> electronic filing

/s/ Audrey Partridge Audrey Partridge

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