## BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

Katie J. Sieben Chair
Dan Lipschultz Commissioner
Valerie Means Commissioner
Matthew Schuerger Commissioner
John A. Tuma Commissioner

Amber S. Lee, Director of Regulatory Affairs CenterPoint Energy 505 Nicollet Mall P.O. Box 59038 Minneapolis, MN 55459

SERVICE DATE: November 14, 2019

DOCKET NO. G-008/M-19-300

In the Matter of CenterPoint Energy's Natural Gas Service Quality Report for 2018

The above-entitled matter was considered by the Commission on October 24, 2019, and the following disposition made:

- 1. Accepted CenterPoint's Report and modified the future reporting requirements as recommended by the Department to require CenterPoint to file:
  - a. based on the utility's filing under 49 CFR 192.1007 (e) and the baseline information provided on May 1, 2019, an update of: integrity management plan performance measures; monitoring results; and evaluation of effectiveness;
  - b. the uniform reporting metrics for installation of excess flow valves (EFV) and manual service line shutoff valves, to be developed as follows:

    By December 6, 2019, after consultation with the other gas utilities obligated to report EFV metrics, shall provide recommendations for uniform reporting of annual and overall EFV and manual shutoff valve installation on their distribution system. The recommendation could include:
    - 1. a uniform definition of the number of customers suitable for EFV;
    - 2. a uniform definition of the number of customers suitable for manual shut-off valves;
    - 3. a uniform metric to be reported as a percentage of customers with installations of both; and
    - 4. metrics for the number of customers receiving installations upon request prior to a system upgrade that would require the installation of EFVs.
  - c. a discussion of the National Transportation Safety Board report, regardless of the status of the Minnesota Office of Pipeline Safety (MNOPS) report.

- d. a discussion of the MNOPS investigation.
- 2. Upon receipt of these compliance filings, the Executive Secretary will set a schedule for a comment period.

The Commission agrees with and adopts the recommendations of the Department of Commerce, as modified to include the requirements under 1b, c, and d above, which are attached and hereby incorporated into the order. This order shall become effective immediately.

BY ORDER OF THE COMMISSION

Daniel P. Wolf Executive Secretary



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June 14, 2019

Daniel P. Wolf Executive Secretary Minnesota Public Utilities Commission 121 7th Place East, Suite 350 Saint Paul, Minnesota 55101-2147

RE: Comments of the Minnesota Department of Commerce, Division of Energy Resources
Docket No. G008/M-19-300

Dear Mr. Wolf:

Attached are the Comments of the Minnesota Department of Commerce, Division of Energy Resources (Department) in the following matter:

Compliance Filing of CenterPoint Energy Resources Corporation, d/b/a CenterPoint Energy Minnesota Gas – Gas Service Quality Annual Report

The Report was filed on May 1, 2019 by:

Amber S. Lee, Director of Regulatory Affairs (612) 321-4625 505 Nicollet Mall P.O. Box 59038 Minneapolis, MN 55459

The Department recommends that the Minnesota Public Utilities Commission (Commission) accept the gas service quality annual report submitted by CenterPoint Energy Minnesota Gas. The Department is available to answer any questions that the Commission may have.

Sincerely,

/s/ GEMMA MILTICH Financial Analyst

GM/ja Attachment



## **Before the Minnesota Public Utilities Commission**

# Comments of the Minnesota Department of Commerce Division of Energy Resources

Docket No. G008/M-19-300

## I. INTRODUCTION

On April 16, 2009, the Minnesota Public Utilities Commission (Commission) opened an investigation into natural gas service quality standards and requested comments from the Minnesota Department of Commerce, Division of Energy Resources<sup>1</sup> (Department) and all Minnesota regulated natural gas utilities in Docket No. G999/CI-09-409 (09-409 Docket). As a result, Minnesota gas utilities are required to file annual reports with information pertaining to service quality standards; these reports provide the Commission with an opportunity to review a utility's service quality metrics and determine whether a utility is meeting the relevant service quality standards. CenterPoint Energy Minnesota Gas (CenterPoint or the Company) filed its 2018 annual service quality report (Report) on May 1, 2019.

#### II. DEPARTMENT ANALYSIS

In its January 18, 2011 *Order* under the 09-409 Docket, the Commission acknowledged that CenterPoint would be unable to provide a full year's worth of certain service quality metrics for 2010. As a result, select tables and figures in these Comments do not show 2010 service quality data.

Each year, the Department analyzes the annual report information by comparing the current service quality data to that provided in prior years. The Department looks for trends and changes in the Company's service quality metrics to determine whether further information is needed and to summarize the data provided over time by the Company. In addition, the Department reviews the annual report to determine whether it complies with applicable statutes, rules, and Commission Orders. Based on its review, the Department makes a recommendation to the Commission to either accept or reject the annual report.

Although the Department did not identify areas of significant concern regarding CenterPoint's 2018 Report, it did request that the Company provide additional information on several subjects. The Department's analysis provides further detail and discussion on each service quality reporting requirement in the following sections.

<sup>&</sup>lt;sup>1</sup> At the time the Commission opened this investigation, the Department was referred to as the Minnesota Office of Energy Security, or OES.

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#### A. CALL CENTER RESPONSE TIME

Minnesota Rule 7826.1200, Subpart 1 stipulates that electric utilities must answer 80 percent of calls made to the utility's business office during regular business hours within 20 seconds. Consistent with this Rule and the corresponding reporting requirements under Minnesota Rule 7826.1700, the Commission has required regulated gas utilities to provide in their annual service quality reports the percentage of calls received at the utility's business office that are answered within 20 seconds. In its 2010 and 2011 service quality reports, CenterPoint provided call response data that excluded calls answered and resolved through its interactive voice response (IVR) system; however, the Company has provided complete call center response time data, including calls answered and resolved via IVR, beginning in 2012.<sup>2</sup> Tables 1 and 1(a) provide details on CenterPoint's call center response times.

Table 1: Call Center Response Times for CenterPoint, <u>Excluding Calls Answered by the</u>
Interactive Voice Response (IVR) System

interactive voice response (ivit) system					
	Average Percentage (%)	Average Number of	Total Number		
Calendar Year	of Calls Answered in 20	Seconds Before Calls were	of Calls		
	Seconds or Less	Answered	Answered		
2010 <sup>3</sup>	84	24	916,168		
2011	83	21	896,851		
2012	82	25	738,637		
2013	81	25	854,898		
2014 <sup>4</sup>	67	47	943,870		
2015	82	23	977,155		
2016	82	25	845,956		
2017	80	23	805,360		
2018	81	21	849,828		

With the exception of the year 2014, CenterPoint has demonstrated that, on average, its call center answers at least 80 percent of non-IVR calls in 20 seconds or less. The Company's average non-IVR call answering speed consistently exceeds 20 seconds from year to year.

<sup>&</sup>lt;sup>2</sup> At the request of the workgroup tasked with improving reporting consistency, the Company began including IVR-answered calls in its call center response data.

<sup>&</sup>lt;sup>3</sup> The percentage of calls answered in 20 seconds or less was not tracked for the first three months of 2010; however, the average number of seconds before calls were answered and the total number of calls answered include data reported by the Company for all months in 2010.

<sup>&</sup>lt;sup>4</sup> CenterPoint provided revised 2014 call center response time data in its 2016 annual service quality report; the revised data are reflected in Tables 1 and 1(a) of these Comments.

Analysts Assigned: Gemma Miltich

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Table 1(a): Call Center Response Times for CenterPoint, <u>Including</u> Calls Answered by the Interactive Voice Response (IVR) System

Calendar Year	Average Percentage (%) of Calls Answered in 20	Average Number of Seconds Before Calls were	Total Number of Calls
	Seconds or Less	Answered	Answered
2012	88	17	1,171,297
2013	88	16	1,330,798
2014	80	28	1,606,827
2015	90	13	1,750,366
2016	90 <sup>5</sup>	13	1,631,160
2017	90	12	1,601,296
2018	90	10	1,747,231

After accounting for calls answered via IVR in the call center data, the Company has consistently reported answering greater than 80 percent of all calls in 20 seconds or less from 2012 through 2018. In addition, the average answering speed associated with all calls (both IVR and non-IVR) was faster than 20 seconds for all reported years, except 2014.

In its November 25, 2015 *Order* for Docket No. G008/M-15-414, the Commission required CenterPoint to provide IVR system "zero out" data in subsequent service quality reports. <sup>6</sup> The Company provided the relevant data in its Report, showing that 0% of customers "zeroed out" of the IVR system during 2018.

The Department concludes that for 2018, the Company has met the call center service quality reporting requirements.

### B. METER READING PERFORMANCE

In its 09-409 *Order*, the Commission required CenterPoint to report meter reading performance data in the same manner as prescribed for electric utilities in Minnesota Rule 7826.1400.<sup>7</sup> Table 2 below documents the Company's meter reading performance data for years 2010 through 2018.

<sup>&</sup>lt;sup>5</sup> Upon reviewing the 2016 CenterPoint call center data and the corresponding calculations, the Department noted that the average percentage of calls answered in 20 seconds or less was equal to 90.5833%, or 91%, when rounded. CenterPoint reported this average figure at 90%. The Department believes the discrepancy between these percentages is immaterial and due to rounding differences. The Department will continue to report this figure at 90%.

<sup>&</sup>lt;sup>6</sup> When customers call CenterPoint, their calls are initially routed to the IVR (an automated system). Customers who "zero out" of the IVR are those customers who request via the automated IVR system to be transferred to speak to a Company representative.

<sup>&</sup>lt;sup>7</sup> Minnesota Rule 7826.1400 requires that the annual service quality report include data on (1) the number and percentage of customer meters read by (a) the utility **and** (b) the customer, (2) the number and percentage of meters that have not been read by the utility for 6 - 12 months and periods longer than 12 months, and (3) the utility's monthly meter-reading staffing levels.

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**Table 2: Meter Reading Performance for CenterPoint** 

	Average Number	Percentage (%) of Active Meters Read by:		Monthly A the Nun Meters N fo	nber of lot Read	Average N Meter R Perso	Reading
Calendar	of Active	CenterPoint	Customers	6 - 12	Over 12	Minneapolis	Greater
Year	Meters	Centerronn	Customers	Months	Months	Metro Area	Minnesota
2010	807,935	97.83	0.0004	223	216	10	20
2011	814,339	97.78	0.0002	241	129	10	19
2012	827,468	98.31	0.0001	196	75	10	17
2013	826,555	98.21	0.0001	141	68	10	17
2014	835,010 <sup>8</sup>	98.09	0.0001	203	101	8	14
2015	844,010	98.31	<0.0001	163	112	7	11
2016	852,190	98.39	0.0001	133	68	7	11
2017	861,929	98.45	<0.0001	85	40	6	10
2018	871,388	99.58	<0.0001	41	28	6	9

Table 2 shows that while the average number of meter reading personnel on staff has trended downward between 2010 and 2018, CenterPoint has consistently reported reading the vast majority of meters, with customers taking less than 1 percent of all meter readings. Relative to the total number of active meters, a small number of meters remain unread for 6 or more months for all years documented. In addition, the number of meters unread for 6 or more months has declined each year since 2015. The Company explained that estimated billings account for the difference between the total active meters and the percentage of active meters read by CenterPoint or its customers. Estimated billings include, but are not necessarily limited to, estimated meter readings, billing adjustments, and rebilling. The Department concludes that for 2018, the Company has met the meter reading reporting requirements.

## C. INVOLUNTARY SERVICE DISCONNECTION

The Commission's 09-409 *Order* required CenterPoint to provide involuntary service disconnection information as outlined in Minnesota Statutes 216B.091 and 216B.096, which relate to the Cold Weather Rule (CWR). Table 3 provides a summary of the Company's involuntary service disconnection data.

<sup>&</sup>lt;sup>8</sup> Department correction: previous Department Comments reported the average number of active meters in 2014 as 829,307. The correct average for this data point is 835,010.

<sup>&</sup>lt;sup>9</sup> Report at page 2.

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**Table 3: Involuntary Service Disconnections for CenterPoint** 

Calendar Year	Number of Disconnection Notices Mailed to Customers	Number of Cold Weather Rule (CWR) Requests	Percentage (%) of CWR Requests Granted	Number of Involuntary Disconnections	Percentage (%) of Involuntary Disconnections Restored within 24 Hours
2010	152,317	75,818	100	26,773	87
2011	206,533	72,944	100	23,022	85
2012	239,378	61,602	97	26,573	79
2013	306,515	60,413	97	30,347	82
2014	327,527	58,087 <sup>10</sup>	98	21,064	83
2015	274,007	40,088	99	32,809	84
2016	261,852	88,518	99	33,327	83
2017	271,919	33,753	96	30,877	80
2018	288,265	34,321	96	30,455	84

Table 3 shows that the number of disconnection notices mailed to customers, CWR requests, and involuntary disconnections fluctuates from year to year without demonstrating consistent increasing or decreasing trends. CenterPoint has reported 255,247 involuntary disconnections over the last nine years, and, of that total, 81,701 have occurred in the months of May and June (approximately 32 percent), coinciding with the termination of the CWR in April. The Department concludes that the Company has met the involuntary service disconnection reporting requirements for 2018.

## D. SERVICE EXTENSION REQUESTS

In its 09-409 *Order*, the Commission required CenterPoint to provide in its annual report the service extension request information described in items A and B of Minnesota Rule 7826.1600,<sup>11</sup> with the exception of information already provided as outlined in Minnesota Statutes §§ 216B.091 and 216B.096, Subdivision 11. The Report presents data on service requested and subsequently extended to (1) locations that were *not* previously connected to the utility's system and (2) locations previously connected to the system.

<sup>&</sup>lt;sup>10</sup> Department correction: previous Department Comments reported the number of CWR requests in 2014 as 58,085. The correct number for this data point is 58,087.

<sup>&</sup>lt;sup>11</sup> Minnesota Rule 7826.1600 requires that the annual service quality report include information on the utility's service extension request response times for each customer class and month; the utility is required to separately identify customer request data for locations not previously served *and* locations previously served.

Analysts Assigned: Gemma Miltich

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Beginning in 2012, the Company revised its service extension reporting methods such that new and renewed service orders would be reported consistently.<sup>12</sup> Tables 4 and 4(a) show the service extension request data submitted by the Company.

Table 4: Service Extension Requests from New Service Locations for CenterPoint

	Residen	tial Customers	Comme	rcial Customers
Calendar	Number of	Average <sup>13</sup> Number of	Number of	Average Number of
Year	Service	Days to Complete	Service	Days to Complete
	Installations	Installation	Installations	Installation
2010	1,006	n/a	31	n/a
2011	3,057	n/a	294	n/a
2012	3,646	6	84	10
2013	4,432	8	370	9
2014	4,670	8	496	8
2015	4,786	8	541	8
2016	5,276	8	462	8
2017	5,803	9	467	8
2018	5,643	8	483	8

Table 4(a): Service Extension Requests from Previously Served Locations for CenterPoint

Table (a). Sel 1100 Extension nequests from Frenches, year our Established					
	Residen	tial Customers	Comme	rcial Customers	
Calendar	Number of	Average Number of	Number of	Average Number of	
Year	Service	Days to Complete	Service	Days to Complete	
	Installations	Installation	Installations	Installation	
2010	304	n/a	3	n/a	
2011	238	n/a	42	n/a	
2012	354	7	16	8	
2013	419	10	32	10	
2014	546	9	50	8	
2015	591	9	69	9	
2016	559	9	63	8	
2017	564	9	51	8	
2018	525	9	32	8	

<sup>&</sup>lt;sup>12</sup> CenterPoint notes in its Report at page 4, footnote 1, that "As discussed in the 2012 Service Quality report, service extension response time reporting was modified to better capture the site ready date. Therefore, current results may not be comparable to data before 2012." The Department has removed the average number of days to complete installation for years 2010 and 2011 from Tables 4 and 4(a), as these figures are not directly comparable to those in the following years.

<sup>&</sup>lt;sup>13</sup> Department update: For both residential and commercial customers, the average number of days to complete installation for a given year was calculated by the Department as (Sum of the monthly averages of days to complete service installation/Number of months in which the Company actually performed service installations). This calculation is not the weighted average used by the Department in its prior year Comments. The Department believes its average calculation used in Tables 4 and 4(a) provides a representative average figure.

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Tables 4 and 4(a) demonstrate that the average number of days to complete service installations has remained relatively stable from year to year for both newly and previously served locations. No significant difference is seen between the average installation speeds for the newly or previously served locations. The Department concludes that the Company has met the service extension request reporting requirements for 2018.

#### E. CUSTOMER DEPOSITS

In alignment with Minnesota Rule 7826.1900, which is applicable to regulated electric utilities, the Commission has required each natural gas utility to provide data on the number of customers required to make a deposit as a condition of receiving service. Table 5 presents the customer deposit data submitted by CenterPoint.

**Table 5: Customer Deposits for CenterPoint** 

Calendar Year	Number of Customer Deposits Collected	Number of Customer Deposits Held by CenterPoint at December 31
2010	950	n/a
2011	590	2,531
2012	397	2,343
2013	528	2,185
2014	533	2,132
2015	512	2,192
2016	534	2,106
2017	435	2,018
2018	569	2,070

CenterPoint explained on page 4 of its Report that the Company "reports the number of new deposits required as a condition of service from customers that are liable for disconnection or have been disconnected for non-payment." In addition, the Company notes that its current deposit policy is exclusively applicable to commercial customer accounts. According to the data submitted by CenterPoint, the number of customer deposits collected as a condition of service in 2018 constituted less than 1 percent of the total number of service connections performed by the Company. The Department concludes that the Company has met the customer deposit reporting requirements for 2018.

#### F. CUSTOMER COMPLAINTS

The Commission's 09-409 *Order* required CenterPoint to provide the total number of complaints received for each of several complaint categories. This requirement is similar to that outlined in Minnesota Rule 7826.2000 for electric utilities. Table 6 summarizes select customer complaint data submitted by the Company and demonstrates that customer complaints have been increasingly resolved upon initial inquiry over the years documented.

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**Table 6: Customer Complaints for CenterPoint** 

Calendar Year	Number of Complaints Received	Number of Complaints Forwarded from the Consumer Affairs Office	Percentage (%) of Complaints Resolved Upon Initial Inquiry		
2010	5,835 <sup>14</sup>	94	57 <sup>15</sup>		
2011	6,772 <sup>16</sup>	81	52 <sup>17</sup>		
2012	5,000	77	60		
2013	6,218	89	67		
2014	6,770	88	75		
2015	7,113	113	77		
2016	6,739	58	79		
2017	7,629	91	83		
2018	7,298	135	82		

Table 6(a) provides details on the Company's resolution of its customer complaints. The data shows that, overall, CenterPoint has resolved complaints most often through either agreement with the customer or demonstrating to the customer that the circumstances giving rise to the complaint were beyond the Company's control.

Table 6(a): Customer Complaints by Resolution Method for CenterPoint

		Percentage (%) of Customer Complaints Resolved by:					
	Agreement	Compromise	Demonstrate that	Refuse			
Calendar	with	with	Circumstances are out	Customer	Resolution Not		
Year	Customer	Customer	of Company Control	Request	Categorized		
2010	28	10	16	6	40		
2011	43	13	33	11	0		
2012	39	13	36	12	0		
2013	35	14	41	10	0		
2014	32	15	45	8	0		
2015	28	16	49	7	0		
2016	25	13	56	6	0		
2017	26	10	58	5	1		
2018	22	9	65	4	1		

<sup>&</sup>lt;sup>14</sup> Department correction: previous Department Comments reported the total number of complaints as 10,634 for 2010. The correct number for this data point is 5,835.

<sup>&</sup>lt;sup>15</sup> Department correction: previous Department Comments reported the percentage of complaints resolved upon initial inquiry as 31% for 2010. The correct number for this data point is 57%.

<sup>&</sup>lt;sup>16</sup> Department correction: previous Department Comments reported the total number of complaints as 11,590 for 2011. The correct number for this data point is 6,772.

<sup>&</sup>lt;sup>17</sup> Department correction: previous Department Comments reported the percentage of complaints resolved upon initial inquiry as 30% for 2011. The correct number for this data point is 52%.

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Beginning in 2013, CenterPoint began using a slightly modified set of complaint categories in its complaint data schedules compared to those in previous annual service quality reports. The major, overarching categories remained unchanged, but the Company did eliminate a few complaint subcategories between 2012 and 2013. CenterPoint's overarching complaint categories, as presented in its complaint data schedule, include the following:

- Billing Errors
- Inaccurate Metering
- Wrongful Disconnect
- High Bills
- Inadequate Service
- Service-Extension/Restoration Intervals
- Other

Certain overarching complaint categories contain subcategories. For example, the "Service-Extension/Restoration Intervals" category has the subcategories (1) Construction and (2) Service Order Scheduling. The Company consistently reports that the majority of its customer complaints fall under the Billing Errors category, which, since 2013, has captured approximately 40 percent of reported complaints each year. Conversely, Inaccurate Meter Reading represents the category under which the fewest customer complaints have been reported. The remaining overarching complaint categories capture a fluctuating percentage of total complaints reported from year to year.

The Department concludes that the Company has met the customer complaint reporting requirements for 2018.

## G. GAS EMERGENCY TELEPHONE CALLS

In its 09-409 *Order*, the Commission required CenterPoint to provide information about the Company's emergency telephone line response time. The relevant metric reported is the average percentage of gas emergency phone calls that the Company answered in 20 seconds or less. Table 7 shows the details relevant to emergency phone calls received by CenterPoint.

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Table 7: Gas Emergency Phone Calls Received by CenterPoint

Calendar Year	Number of Gas Emergency Calls	Average Number of Seconds Before Calls were Answered	Percentage (%) of Calls Answered in 20 Seconds or Less
2010	80,627	17	n/a
2011	77,042	21	83
2012	69,207 <sup>18</sup>	13	90
2013	78,629	15 <sup>19</sup>	86
2014	89,576	21	77
2015	75,215	13	86
2016	77,111	12	89
2017	70,305	10	90
2018	75,193	17	86

With the exception of year 2014, CenterPoint answered, on average, more than 80 percent of its emergency phone calls in 20 seconds or less. The number of emergency phone calls made to the Company has fluctuated from year to year, without showing a consistent upwards or downward trend. The Department concludes that the Company has met the gas emergency phone call reporting requirements for 2018.

#### H. GAS EMERGENCY RESPONSE TIME

In compliance with Commission *Order* 09-409, CenterPoint reports information on its response time to gas emergencies. The important metric for this reporting requirement is the amount of time elapsed between when CenterPoint is first notified of the emergency and the time that a qualified emergency response person arrives at the incident location to begin making the area safe. The Company reports its emergency response times by region; the Department combined the relevant regional data for documentation in Table 8.

<sup>&</sup>lt;sup>18</sup> Department correction: previous Department Comments reported the total number of gas emergency calls in 2012 as 67,621. The correct number for this data point is 69,207.

<sup>&</sup>lt;sup>19</sup> Department correction: previous Department Comments reported the average number of seconds before calls were answered in 2013 as 16. The correct number for this data point is 15.

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**Table 8: Gas Emergency Response Time for CenterPoint** 

Calendar Year	Number of Emergency Calls Requiring Response	Percentage (%) of Calls Responded to in <b>Less</b> <b>than</b> One Hour	Percentage (%) of Calls Responded to in <b>Greater than</b> One Hour	Average Response Time in Minutes
2010	40,570	88	12	52
2011	39,655	89	11	34
2012	34,481	94	6	30
2013	33,522	92	8	31
2014	37,339	90	10	34
2015	38,843	92	8	32
2016	39,167	90	10	35
2017	39,338	93	7	32
2018	41,795	92	8	33

Table 8 demonstrates that CenterPoint has consistently responded to the majority of gas emergencies in less than one hour, with the Company's longest average response time being reported in the year 2010 at 52 minutes. Despite an increase of 2,457 in the number of emergency calls requiring a response between 2017 and 2018, CenterPoint was able to respond to 92 percent of the 2018 calls within one hour. The Department concludes that the Company has met the gas emergency response time reporting requirements for 2018.

### I. MISLOCATES

The Commission's 09-409 *Order* required CenterPoint to provide data on mislocates. Accordingly, the Company incorporates in its annual service quality reports (1) the number of locate tickets and (2) the number of mislocates that resulted in damage to a gas line, including damage that resulted from a mismarked line or the failure to mark a line. Table 9 summarizes the information relevant to the Company's mislocates.

**Table 9: Mislocates for CenterPoint** 

Calendar Year	Number of Locate Tickets	Number of Mislocates	Percentage (%) of Mislocates Relative to Locate Tickets	Mislocates per 1,000 Locate Tickets
2010	235,790	64	0.03	0.27
2011	256,716 <sup>20</sup>	95	0.04	0.37
2012	264,733	97	0.04	0.37
2013	282,915	49	0.02	0.17
2014	299,354	81	0.03	0.27
2015	330,306	91	0.03	0.28
2016	342,140	98	0.03	0.29
2017	349,592	127	0.04	0.36
2018	344,541	167	0.05	0.48

<sup>&</sup>lt;sup>20</sup> Department correction: previous Department Comments reported the total number of locate tickets in 2011 as 256,711. The correct number for this data point is 256,716.

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Table 9 shows that the Company's mislocates are consistently <1 percent relative to the total number of locate tickets for all years from 2010 through 2018. The total number of mislocates, percentage of mislocates relative to total locate tickets, and ratio of mislocates per 1,000 locate tickets each reached an all-time high in 2018 compared to prior reporting years. In addition, the number of mislocates and related mislocate metrics have generally trended upward since 2013. This trend and CenterPoint's intended approach to address mislocate issues were previously discussed in the Department's initial Comments in Docket No. G008/M-18-312.<sup>21</sup>

The Department concludes that the Company has met the mislocate reporting requirements for 2018. However, due to the upward trend in the Company's reported mislocate metrics, the Department asks that CenterPoint provide in its Reply Comments (1) additional context around, or an explanation for, the increase in its mislocate metrics between 2017 and 2018 and (2) a discussion on whether the Company has implemented or intends to implement any new strategies to mitigate mislocate incidents going forward.

#### J. DAMAGED GAS LINES

The Commission's 09-409 *Order* required CenterPoint to provide summary data on gas line damage, including the number of damage incidents caused by (1) the utility's employees or contractors and (2) other factors beyond the utility's control. Table 10 outlines the Company's gas line damage information.

Table 10: Damaged Gas Lines for CenterPoint

Table 10. Damaged Cap Inter 10. Center.								
	Numbe		Damage					
		Caused by Factors			Incidents			
		Outside of		Miles of Gas	per 100			
Calendar	Caused by	CenterPoint's		Line Operated	Miles of			
Year	CenterPoint (A)	Control (B)	Total (A + B)	in Minnesota	Gas Line			
2010	93	601	694	24,642	2.82			
2011	93	667	760	24,733	3.07			
2012	152	681	833	24,819	3.36			
2013	124	538	662	24,874	2.66			
2014	162	629	791	25,394	3.11			
2015	195	738	933	25,427	3.67			
2016	190	722	912	25,755	3.54			
2017	190	740	930	25,911	3.59			
2018	238	694	932	26,058	3.58			

<sup>&</sup>lt;sup>21</sup> See Department initial Comments for Docket No. G008/M-18-312 at page 11. CenterPoint discussed its intention to use the following reports to better track and address its mislocate issues: (1) a monthly audit report, produced by each locate group, effective February 2018 and (2) a weekly report, listing all at-fault damages by locator.

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For all years documented, factors outside the Company's control have caused the majority of gas line damages. CenterPoint reported 48 more damage incidents caused by factors within the Company's control in 2018 compared with 2017; this represents the largest increase for this metric since the 59-incident increase that occurred between 2011 and 2012. Given the spike in Company-caused gas line damage incidents between 2017 and 2018, the Department invites CenterPoint to provide in its Reply Comments an explanation or additional context around the increase observable in this metric for 2018.

The Department concludes that the Company has met the gas line damage reporting requirements for 2018.

## K. SERVICE INTERRUPTIONS, INLCUDING MNOPS REPORTABLE EVENTS

In its 09-409 *Order*, the Commission required CenterPoint to provide a summary of service interruptions, including interruptions due to system integrity pressure issues and those reportable to the Minnesota Office of Pipeline Safety (MNOPS). Table 11 below provides details on the Company's service interruptions.

**Table 11: Service Interruptions for CenterPoint** 

rable 11. betwee interruptions for center one								
	Number	of Service Interrup	Average Duration of					
Calendar Year	Caused by CenterPoint (A)	Caused by Factors Outside of CenterPoint's Control (B)	Total (A + B)	Total Number of Customers Affected	Average Duration of Interruption in Minutes (total outage minutes/total customers affected)			
2010	69	465	534	4,706	n/a			
2011	174	459	633	5,317	62 <sup>22</sup>			
2012	119	570	689	1,554	51			
2013	224	317	541	1,073	62			
2014	100	538	638	1,181	70			
2015	135	618	753	1,745	47			
2016	115	646	761	1,430	68			
2017	124	486	610	1,406	49			
2018	144	468	612	1,545	52			

The number of service interruptions caused by CenterPoint are consistently less than interruptions caused by factors outside of the Company's control, although both figures have fluctuated upwards and downwards over the years documented. The number of customers impacted by service interruptions fluctuates over time as well, but not necessarily in proportion to the number or duration of service interruptions.

<sup>&</sup>lt;sup>22</sup> Department correction: previous Department Comments reported the average interruption duration in 2011 as 18 minutes. The correct number for this data point is 62.

Analysts Assigned: Gemma Miltich

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The average duration of service interruption documented in Table 11 has been calculated by CenterPoint as the total number of minutes of interrupted service in a given year divided by the total number of customers affected by an interruption during the same year. This calculation produces a lower average interruption duration than if the average were calculated as the total number of minutes of interrupted service in a given year divided by the total number of *interruption incidents* during the same year. For example, in 2018, the Company calculated a 52-minute average interruption duration for the year; if this average is re-calculated against the number of total number of interruption incidents that occurred in 2018, the average interruption duration is equal to 130 minutes.<sup>23</sup> While the Department does not advocate for one average calculation over another for this particular data set, we do emphasize that different averaging methodologies produce significantly different results in this case.

The following Table 12 provides the historical data on the Company's MNOPS reportable interruptions. The Company noted that the 93 MNOPS reportable interruptions during 2018 did not include any integrity outages.<sup>24</sup>

**Table 12: MNOPS Reportable Interruptions for CenterPoint** 

	-
Calendar Year	Number of MNOPS Reportable
Calchaal Teal	Interruptions
2010	18
2011	47
2012	63
2013	66
2014	97
2015	80
2016	56
2017	89
2018	93

According to Schedule 11 of the Report, the majority of the 2018 MNOPS reportable interruptions were caused by damaged gas mains, damaged gas service, or fire incidents. In 2018, the Company was most often notified of reportable interruptions by 911 emergency services. The longest 2018 MNOPS reportable interruption disclosed by the Company had an outage time of 11.5 hours and affected 192 customers.<sup>25</sup>

 $<sup>^{23}</sup>$  (79,758 total minutes of interrupted service / 612 interruption incidents) = 130.32 minutes. The numbers in the previous calculation were retrieved from Schedule 10 of the Report.

<sup>&</sup>lt;sup>24</sup> See Report at page 10.

<sup>&</sup>lt;sup>25</sup> See page 1 of Report Schedule 11. This reportable interruption occurred on May 11, 2018 at Waco St. NW & 147<sup>th</sup> Ln., Ramsey. CenterPoint reported the cause of the incident as a damaged gas main.

Analysts Assigned: Gemma Miltich

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On page 11 of the Report, CenterPoint stated:

At the Commission hearing on February 8, 2018, the Company stated it would provide updates regarding the Minnehaha Academy incident.

On August 2, 2017, a natural gas explosion occurred at the Minnehaha Academy in Minneapolis, Minnesota, resulting in the deaths of two school employees, serious injuries in others, and significant property damage to the school. CenterPoint Energy, certain of its subsidiaries, including CERC (CenterPoint Energy Resources Corporation), and the contractor company working in the school have been named in litigation arising out of this incident. CenterPoint Energy and CERC have reached confidential settlement agreements with some claimants. Additionally, CenterPoint Energy and CERC are cooperating with the ongoing investigation conducted by the National Transportation Safety Board (NTSB). Further, CenterPoint Energy and CERC are contesting approximately \$200,000 in fines imposed by the Minnesota Office of Pipeline Safety. In early 2018, the Minnesota Occupational Safety and Health Administration concluded its investigation without any adverse findings against CenterPoint Energy or CERC. CenterPoint Energy's and CERC's general and excess liability insurance policies provide coverage for third party bodily injury and property damage claims. As of the date of this filing, the Company does not have additional information as to when the investigation by the NTSB will be complete.

While the Department concludes that the Company has met the service interruption reporting requirements for 2018, we also note that the same language was included by the Company in last year's report. The Department requests the CenterPoint confirm in Reply Comments that there were no further developments related to this incident in 2018.

L. CUSTOMER SERVICE RELATED OPERATIONS/MAINTENANCE EXPENSES AND PAYROLL TAXES AND BENEFITS

In its 09-409 *Order*, the Commission required CenterPoint to report (1) customer service-related operation and maintenance (O&M) expenses, accounted for under the Federal Energy Regulatory Commission (FERC) 901 and 903 accounts and (2) payroll taxes and benefits. The Company's Report presents these expenditures together and combines the related data into a single schedule. Table 13 summarizes the O&M expense and payroll taxes/benefits data submitted by CenterPoint.

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Table 13: Customer Service-Related O&M Expenses Plus Payroll Taxes and Benefits for CenterPoint

Calendar Year	Customer Service O&M Expense Plus Payroll Taxes & Benefits: <b>Total</b> in Dollars (\$)	Customer Service O&M Expense Plus Payroll Taxes & Benefits: <b>Monthly Average</b> in Dollars (\$)
2010	24,988,500	2,082,375
2011	25,403,000	2,116,917
2012	24,900,000	2,075,000
2013	24,860,508	2,071,709
2014	27,675,521	2,306,293
2015	34,111,598	2,842,633
2016	30,520,581	2,543,382
2017	30,178,171	2,514,848
2018	32,655,881	2,721,323

Total and average O&M expenses plus payroll taxes and benefits have fluctuated over the reported years, without showing a consistent upward or downward trend. The largest change in these expenses, an increase of \$6,436,077, occurred between 2014 and 2015. CenterPoint reported its second largest total of O&M expenses plus payroll taxes in 2018. The Department concludes that the Company has met the expenditure reporting requirements for 2018.

## M. STEEL SERVICE LINE AND METER RELOCATION EXPENSES

In its *Order* in Docket No. G008/M-09-1190, issued on March 15, 2010,<sup>26</sup> the Commission required CenterPoint to submit information on the costs associated with steel service line relocation and the relocation of meters operating at 630 cubic feet per hour (CFH) or greater. The Department reviewed the data provided by the Company and noted that the number of projects and cost per project continue to be highly variable. For example, the average cost associated with steel service line relocation decreased dramatically between 2018 and 2017, dropping to \$5,959 from \$12,833. In addition, both the highest and lowest reported costs for steel service line relocation in 2018 were less than the corresponding figures reported in 2017. The 2018 costs reported for the relocation of meters operating at 630 CFH or greater were also lower than the equivalent 2017 costs.<sup>27</sup> As it has done in the 09-1190 proceeding and past annual service quality filings, the Company explained in its Report that the costs of these relocations are driven by the unique circumstances of each project.

The Department concludes that the Company has met the steel service line and meter relocation expense reporting requirements for 2018.

<sup>&</sup>lt;sup>26</sup> In the Matter of a Request by CenterPoint Energy, a Division of CenterPoint Energy Resources Corp. a Delaware Corporation, for Approval of the Company's Proposed Charges for Customer-Requested Work, Including Service Alterations and Winter Construction.

<sup>&</sup>lt;sup>27</sup> See Report at page 13.

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#### N. TRANSMISSION AND DISTRIBUTION SYSTEM PERFORMANCE MEASURES

The Commission *Order* in Docket No. G008/M-18-312, issued April 12, 2019, required CenterPoint to report the following additional information in its 2018 annual service quality report:

- a. The utility's filing under 49 CFR 192.1007 (e): integrity management plan performance measures; monitoring results; and evaluation of effectiveness in a manner to establish a baseline for ongoing reports.
- A summary of any 2018 emergency response violations cited by MNOPS along with a description of the violation and remediation in each circumstance.
- c. The number of violation letters received by the utility from MNOPS during the year in question.
- d. A discussion of how to provide ongoing monitoring and metrics towards the deployment of Excess Flow Valves and manual service line shutoff valves pursuant to the Commission's order in Docket No. G-999/Cl-18-41.

In addition, condition 10 of the *Stipulation*<sup>28</sup> in Docket No. G008/AI-18-517<sup>29</sup> required the Company to work with the Department and the Office of the Attorney General, Residential Utilities Division (OAG) to develop metrics and reporting requirements related to the Company's investments under its Distribution and Transmission Integrity Management Plans (DIMP and TIMP, respectively). Specifically, condition 10 required that these parties agree to consider metrics and/or reporting requirements, including, but not limited to, (1) leak rate by pipe material, (2) causes of leaks/incidents, (3) quantification of system risk (4) quantification of reduction to system risk, (5) unit cost by pipe material, (6) comparison of budgeted to actual costs, and (7) quantification of cost savings resulting from reduced leaks.

On February 1, 2019, CenterPoint met with representatives from the Department and OAG on and discussed the proposed DIMP and TIMP metrics. Proposed metrics were filed by the Company in a Letter dated April 1, 2019, which also indicated that CenterPoint would begin reporting on the proposed DIMP and TIMP metrics in its 2018 service quality report (the instant Report). 30

The following sections 1-4 provide additional details on the Company's reported performance measures required by the Commission's *Order* in Docket No. G008/M-18-312 and the reporting metrics developed pursuant the Commission's *Order* in Docket No. G008/AI-18-517.

<sup>&</sup>lt;sup>28</sup> The Stipulation was filed by CenterPoint on October 26, 2018 under Docket No. G008/AI-18-517.

<sup>&</sup>lt;sup>29</sup> In the Matter of the Petition of CenterPoint Energy for Approval of an Affiliated Interest Agreement between CenterPoint Energy Minnesota Gas and Minnesota Limited.

<sup>&</sup>lt;sup>30</sup> See Exhibit 2 of the Letter for the proposed DIMP and TIMP metrics; Docket No. G008/AI-18-517.

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## Transmission and Distribution Integrity Management Plan Performance Measures

CenterPoint submitted select information on its TIMP and DIMP and provided a 2015 - 2017 three-year average as a baseline for data comparison. Table 14 summarizes the cause of leak incidents experienced by the Company.

Table 14: The Cause of Leaks for CenterPoint

	3-Year Average for Years 2015 - 2017			Year 2018		
Leak Cause	Above Ground Facility Leaks <sup>31</sup>	Main Leaks <sup>32</sup>	Service Leaks <sup>33</sup>	Above Ground Facility Leaks	Main Leaks	Service Leaks
Corrosion	167	79	184	138	88	140
Equipment Failure	4,507	100	361	4,294	128	285
Excavation	31	113	624	31	116	612
Incorrect Operations	83	15	65	50	38	72
Natural Force Damage	54	19	94	44	8	130
Other	14	4	8	1	9	14
Other Outside Force Damage	58	14	51	82	15	55
Pipe, Weld, or Joint Failure	83	22	62	107	16	99
Total	4,997	<u>366</u>	1,449	4,747	418	1,407

The risk levels corresponding to different causes of repairs are provided by the Company in Schedules 18f - 18h in the Report.<sup>34</sup> Overall, the proportion of risk associated with repair causes aligns relatively closely with the data shown above in Table 14. For Above Ground Facilities, equipment failures and corrosion represent the highest risks for inciting repairs;<sup>35</sup> the same is true for the gas line leaks documented in Table 14. For gas line mains and services, the Company reported excavation damage and equipment failure as the most common causes of repairs.<sup>36</sup> These risk proportions are consistent with the main and service leak data in Table 14 – i.e. the greatest number of leaks were caused by excavation and equipment failures in 2018 and over the 3-year average. Both the general repair risk and leak data show that the "other" category is, with few exceptions, the least common cause for repairs identified by the Company.

<sup>&</sup>lt;sup>31</sup> Data for Above Ground Facility Leaks was retrieved from Report Schedule 18a.

<sup>&</sup>lt;sup>32</sup> Data for Main Leaks was retrieved from Report Schedule 18b.

<sup>&</sup>lt;sup>33</sup> Data for Service Leaks was retrieved from Report Schedule 18c.

<sup>&</sup>lt;sup>34</sup> Report Schedules 18f – 18h show data on repairs that include, but are not limited to, the Company's leak repairs.

<sup>&</sup>lt;sup>35</sup> See Report Schedule 18f.

<sup>&</sup>lt;sup>36</sup> See Report Schedules 18g and 18h.

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Table 14(a) provides data on the number of main and service line leaks associated with different pipeline materials.

Table 14(a): The Material Associated with Leaks for CenterPoint

	3-Year Average for Years 2015 - 2017		Year 2018		
Gas Line Material	Main Leaks <sup>37</sup>	Service Leaks <sup>38</sup>	Main Leaks	Service Leaks	
Bare Steel	75	77	79	55	
Coated Steel	87	69	140	100	
Not Assigned/Unknown	75	64	47	25	
Plastic-PE	82	746	93	680	
Plastic-PE Aldyl A	45	291	59	382	
PVC	n/a	3	n/a	2	
Copper	n/a	200	n/a	163	
Total <sup>39</sup>	<u>364</u>	<u>1,450</u>	418	1,407	

Tables 14(a) shows that (1) main leaks occur most commonly in coated steel and plastic-PE line and (2) service leaks occur most commonly in plastic-PE and plastic-PE Aldyl A lines. Report Schedules 18i and 18j provide the risk levels corresponding to all repairs required to be performed on different pipeline material types; the material categories representing the two greatest repair risks are proportionally consistent with the data in Table 14(a).

Tables 14(b), 14(c), and 14(d) on the following pages show select cost data for certain Company projects and repairs during 2018.

<sup>&</sup>lt;sup>37</sup> Data for Main Leaks was retrieved from Report Schedule 18d.

<sup>&</sup>lt;sup>38</sup> Data for Service Leaks was retrieved from Report Schedule 18e.

<sup>&</sup>lt;sup>39</sup> In Table 14(a), the totals under the 3-year average columns for both main leaks and service leaks do not match the corresponding totals shown in Table 14. The slight discrepancies in these totals is likely due to rounding differences between the averages calculated and not indicative of an error or inaccuracy.

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Table 14(b): 2018 Unit Cost by Project for CenterPoint<sup>40</sup>

Project <sup>41</sup>	Metric	Total Cost in Dollars (\$) <sup>42</sup>	Unit Quantity	Unit Cost in Dollars (\$)
Transmission Pipeline Integrity <sup>43</sup>	Cost per foot replaced	9,846,035	15,852	621
Transmission Pipeline Replacement	Cost per foot replaced	48,216,174	44,986	1,072
Bare Steel Mains <sup>44</sup>	Cost per foot replaced	6,155,601	51,126	120
Copper Service Lines	Cost per service line replaced	866,285	380	2,280
Inside Meters <sup>45</sup>	Cost per meter moved	7,540,681	1,948	3,871
Vintage Plastic Pipe	Cost per service line replaced	2,015,960	814	2,477

<sup>&</sup>lt;sup>40</sup> Data in Table 14(b) was retrieved from Schedule 18k in the Company's May 10, 2019 supplemental filing to its 2018 Report. Table 14(b) does not include the Remote Control Valve or Cast Iron Mains categories shown in Schedule 18k, because the Company marked these categories as not applicable.

<sup>&</sup>lt;sup>41</sup> The Transmission Pipeline Replacement, Copper Service Lines, and Vintage Plastic Pipe project costs include capital costs only.

<sup>&</sup>lt;sup>42</sup> All costs documented exclude overhead costs.

<sup>&</sup>lt;sup>43</sup> The Transmission Pipeline Integrity category includes capital costs only and excludes the costs of replacing attached service lines; this category reflects only pipeline replacement jobs and does not include other activities within Transmission Pipeline Integrity.

<sup>&</sup>lt;sup>44</sup> The Bare Steel Mains category contains all capital costs, however, the costs and quantities pertain to pipe replacement only and not to cathodic protection.

<sup>&</sup>lt;sup>45</sup> The Inside Meters category contains all capital costs, including the costs of replacing service lines that were attached to the moved meters and eligible for replacement.

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Table 14(c): 2018 Comparison of Budget versus Actual Costs by Project for CenterPoint<sup>46</sup>

Table 14(c). 2018 Companison of Budget Versus Actual Costs by Project for Center Point								
Project	Cost Type	Estimated Actual Cost Cost (A) (B)		Amount Actual Cost was Over or (Under) Estimate (A – B)				
			Dollars	(\$)				
Transmission Pipeline Integrity	TIMP Capital	14,630,000 <sup>47</sup>	12,242,585	(2,387,415)				
Transmission Pipeline Integrity	TIMP Expense	6,168,593 <sup>48</sup>	4,887,376	(1,281,217)				
Transmission Pipeline Replacement	TIMP Capital	37,073,000	48,216,174	11,143,174				
Remote Control Valves	TIMP Capital	600,000	319,671	(280,329)				
Bare Steel Mains <sup>49</sup>	DIMP Capital	7,338,000	6,191,467	(1,146,533)				
Copper Service Lines	DIMP Capital	925,000	866,285	(58,715)				
Inside Meters	DIMP Capital	7,999,000	7,540,681	(458,319)				
Legacy Plastic Service Lines	DIMP Capital	1,999,000	2,015,960	16,960				

<sup>&</sup>lt;sup>46</sup> Data in Table 14(c) was retrieved from Schedule 18I in the Company's May 10, 2019 supplemental filing to its 2018 Report. Table 14(c) does not include the Cast Iron Mains category, which is shown in Schedule 18I as complete and not applicable.

<sup>&</sup>lt;sup>47</sup> Estimate was calculated as the original estimate of \$15,330,000 less the \$700,000 the Company had estimated it would spend to comply with the future Notice of Proposed Rulemaking on "Safety of Gas Transmission and Gathering Pipelines."

<sup>&</sup>lt;sup>48</sup> Estimate was calculated as the original estimate of \$9,652,785 less the \$3,484,192 the Company had estimated it would spend to comply with the future Notice of Proposed Rulemaking on "Safety of Gas Transmission and Gathering Pipelines."

<sup>&</sup>lt;sup>49</sup> Bare Steel Mains capital costs include main replacements, cathodic protection, and replacement or test-and-connect for service lines attached to old main.

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Table 14(d): 2018 Average Annual Cost to Repair Leaks by Facility for CenterPoint<sup>50</sup>

Leak Category	Number of Repairs	Total Repair Cost in Dollars (\$)	Average Cost per Repair in Dollars (\$)
All Leak Repairs	13,122	5,676,252	433
Mains	608	1,890,446	3,109
Meters	10,333	1,920,610	186
Service Lines	2,181	1,865,196	855
Capitalized Leak Repairs	597	1,120,359	1,877
Mains	58	582,904	10,050
Meters	399	214,996	539
Service Lines	140	322,459	2,303
Expensed Leak Repairs	12,525	4,555,893	364
Mains	550	1,307,542	2,377
Meters	9,934	1,705,614	172
Service Lines	2,041	1,542,737	756

## 2. Emergency Response Violations Cited by MNOPS

CenterPoint reported that MNOPS cited the Company for 32 emergency response violations in 2018. The Company documented details around these citations in Schedule 11a of its Report. The incidents listed (CPE referred to them as "MNOPS Reportables") were caused by various issues, such as fire, damaged service or mains, and leaks. It is not clear that any related to CenterPoint emergency response capabilities. The Commission may wish to clarify whether the information provided was the information the Commission wanted to receive.

## 3. Violation Letters Received from MNOPS

The same information provided to fulfill the Emergency Response Violations reporting requirement (Schedule 11a to the Report) was provided to fulfill the Violation Letters Received reporting requirement; CenterPoint reported receiving the same number (32) of violation letters as emergency response violation citations from MNOPS in 2018.

<sup>&</sup>lt;sup>50</sup> Data in Table 14(d) was retrieved from Schedule 18m in the Company's May 10, 2019 supplemental filing to its 2018 Report.

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4. Monitoring and Metrics for Excess Flow Valve (EFV) Deployment and Manual Service Line Shutoff Valves

The Company reported that during 2018 it had (1) an estimated 186,921 total number of services with EFVs and (2) an estimated 990 services with manual shutoff valves. As a component of these estimated total figures, CenterPoint reported installing 10,227 EFVs and 441 manual shut-off valves in 2018.<sup>51</sup> Additionally, the Company stated at page 16 of its Report that it "will continue to report on these installation metrics in [its] annual Service Quality filings."

### 5. Conclusion

The Department concludes that CenterPoint met the reporting requirements pursuant to the Commission's *Order* in Docket No. G008/M-18-312, with the potential exception of emergency response violations cited by MNOPS, and the reporting metrics developed pursuant the Commission's *Order* in Docket No. G008/AI-18-517.

## O. IMPACT OF INTERIM RATE REFUND ISSUES ON SERVICE QUALITY

On March 22, 2019, the Department filed Comments in Docket No. G008/GR-17-285, requesting that "for the Company's 2018 and 2019 Safety, Reliability, and Service Quality Reports, CPE provide a discussion regarding the impact of the interim rate refund issues on its service quality (as may be reflected in its customer complaint, call center response time, call center volume, and any other impacted metric)." As requested, 53 CenterPoint provided a discussion on interim rate refund issues at pages 16 and 17 of its Report.

The Company concluded that it had no evidence to suggest that its service quality levels were impacted by its interim rate refund issues. While CenterPoint did note that the number of customer calls received in November and December of 2018 were higher than in the corresponding months during 2017, the Company found it difficult to determine whether the increase was due to the interim rate refund or other factors. The structure of the Company's complaint categories and the nature of the automated IVR system do not currently support a precise tracking of customer calls made regarding interim rate refunds. CenterPoint also emphasized that it achieved the service quality standard of answering at least 80 percent of all customer calls in 20 seconds or less during 2018.

When the Department requested that CenterPoint provide a discussion around the impact of the interim rate refund on service quality, it intended for the Company to offer meaningful insight that would allow the Department and Commission to better assess the effectiveness of

<sup>&</sup>lt;sup>51</sup> See Report at page 16.

<sup>&</sup>lt;sup>52</sup> See Department initial Comments in Docket No. G008/GR-17-285 at page 6.

<sup>&</sup>lt;sup>53</sup> The Report was filed before the Commission's deliberation and decision on the matter, which occurred at its May 2, 2019 Agenda Meeting.

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CenterPoint's customer-facing actions when working to resolve the issues connected to the interim rate refund process. The Department acknowledges the Company's point that, despite the interim rate refund issues documented in Docket No. G008/GR-17-285, the Company's relevant service quality metrics for 2018 appear reasonable relative to prior reporting years. The Department is also aware, however, that CenterPoint might not track complaint data at a level that is granular enough to isolate this issue.

The Department concludes that the Company has met the requirement to include a discussion about the interim rate refund impact on service quality. However, the Department believes that additional insight might be gained from a more detailed analysis of select customer call and complaint data. Department Attachment 1 provides a compilation of select customer call and complaint statistics, the purpose of which is to develop additional context around this service quality data during the months in which the interim rate refund issues occurred. The Department included certain data points from prior years (2014 - 2017) to establish a base of information against which the 2018 and 2019 data may be compared. In addition, the Department chose to include in its Attachment 1 the complaint categories that, based on their descriptions, <sup>54</sup> would be the most likely categories impacted by the interim rate refund issues. <sup>55</sup>

The Department requests that CenterPoint provide in its Reply Comments the January 2019 data that corresponds to the data presented in Department Attachment 1 and, if applicable, (2) the percentage of customer complaints received during January 2019 in any complaint categories not already included in Department Attachment 1 that the Company believes could be relevant to the interim rate refund issues.

## III. DEPARTMENT CONCLUSIONS AND RECOMMENDATIONS

Based on its review, the Department concludes that the Company has met all the applicable reporting requirements and recommends that the Commission accept CenterPoint's 2018 Annual Service Quality Report.

The Department also recommends that the Commission continue to require CenterPoint to report the metrics outlined in item 3 of the Commission *Order* in Docket No. G008/M-18-312, issued April 12, 2019, with any clarifications deemed necessary.

Given the spike in Company-caused gas line damage incidents between 2017 and 2018, the Department invites CenterPoint to provide in its Reply Comments an explanation or additional context around the increase observable in this metric for 2018.

<sup>&</sup>lt;sup>54</sup> CenterPoint provided descriptions of its complaint categories in its Report Attachment A.

<sup>&</sup>lt;sup>55</sup> Interim rate refund issues may include, but would not necessarily be limited to, credits or charges incorrectly applied to customer bills.

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In addition, due to the upward trend in the Company's reported mislocate metrics, the Department asks that CenterPoint provide in its Reply Comments (1) additional context around or an explanation for the increase in its mislocate metrics between 2017 and 2018 and (2) a discussion on whether the Company has implemented or intends to implement any new strategies to mitigate mislocate incidents going forward.

The Department further requests that CenterPoint confirm in Reply Comments that in 2018 there were no further developments related to the natural gas explosion at the Minnehaha Academy.

Finally, the Department requests that CenterPoint provide in its Reply Comments the January 2019 data that corresponds to the data presented in Department Attachment 1 and, if applicable, (2) the percentage of customer complaints received during January 2019 in any complaint categories not already included in Department Attachment 1 that the Company believes could be relevant to interim rate refund issues.

/ja

## Select Customer Call and Complaint Data for 2017, 2018, and 2019

Year	Month	Number of Calls Received, Including IVR- Answered Calls	Number of Complaints Received	Percentage of Complaints Resolved Upon Initial Inquiry	Percentage of Complaints Resolved by Agreement with the Customer	Percentage of Complaints Received for Billing Errors**	Percentage of Complaints Received for Disputed Charges	Percentage of Complaints Received for Payment Issues
	January	119,971	493	79%	20%	9%	20%	9%
2014	November	124,644	475	69%	35%	12%	13%	11%
	December	162,920	565	75%	35%	10%	13%	14%
	January	165,874	535	76%	31%	16%	13%	16%
2015	November	131,478	507	74%	25%	14%	13%	9%
	December	134,610	573	74%	28%	18%	10%	14%
	January	136,764	553	78%	22%	15%	8%	13%
2016	November	118,911	375	78%	25%	17%	7%	12%
	December	129,392	509	79%	30%	24%	8%	14%
	January	143,123	745	83%	36%	23%	11%	13%
2017	November	127,766	523	84%	28%	13%	17%	15%
	December	130,499	486	84%	29%	12%	15%	18%
	January	144,624	612	84%	25%	11%	13%	18%
2018	November	140,111	383	77%	18%	16%	10%	14%
	December	152,722	455	78%	20%	23%	11%	14%
2019	January							

2019 data to be filled in by CenterPoint.

<sup>\*\*</sup>Figures in this column are based on the number of complaints reported under the **subcategory** titled "Billing Errors" and *not* the total number of complaints documented in the overarching "Billing Errors" category.



July 8, 2019

Daniel P. Wolf Executive Secretary Minnesota Public Utilities Commission 121 7th Place East, Suite 350 Saint Paul, Minnesota 55101-2147

RE: Response Comments of the Minnesota Department of Commerce, Division of Energy Resources

Docket No. G008/M-19-300

Dear Mr. Wolf:

Attached are the Response Comments of the Minnesota Department of Commerce, Division of Energy Resources (Department) in the following matter:

Compliance Filing of CenterPoint Energy Resources Corporation, d/b/a CenterPoint Energy Minnesota Gas – Gas Service Quality Annual Report

The Department continues to recommend that the Minnesota Public Utilities Commission (Commission) **accept** the gas service quality annual report submitted by CenterPoint Energy Minnesota Gas. The Department is available to answer any questions that the Commission may have.

Sincerely,

/s/ GEMMA MILTICH Financial Analyst

GM/ar Attachment



## **Before the Minnesota Public Utilities Commission**

# Response Comments of the Minnesota Department of Commerce Division of Energy Resources

Docket No. G008/M-19-300

## I. INTRODUCTION

On May 1, 2019, CenterPoint Energy Minnesota Gas (CenterPoint or the Company) filed its annual gas service quality report (Report) for 2018 with the Minnesota Public Utilities Commission (Commission). CenterPoint submitted a supplemental service quality filing containing integrity management metrics on May 10, 2019. Annual service quality reports provide the Commission with an opportunity to review the utility's service quality data and determine whether the utility is meeting the relevant service quality standards.

After reviewing the Company's Report, the Minnesota Department of Commerce, Division of Energy Resources (Department) filed its initial Comments in the current docket on June 14, 2019. The Department recommended that the Commission (1) accept CenterPoint's Report and (2) continue to require CenterPoint to report distribution system performance measures as outlined in item 3 in the April 12, 2019 Commission *Order* for Docket No. G008/M-18-312. The Department also recommended that CenterPoint provide the following in its Reply Comments:

- An explanation or additional context around the increase in gas line damage incidents between 2017 and 2018.
- An explanation or additional context around the increase in mislocate metrics between 2017 and 2018 and a discussion on whether the Company has implemented or intends to implement any new strategies to mitigate mislocate incidents going forward.
- Confirmation that in 2018 there were no further developments related to the natural gas explosion at the Minnehaha Academy.
- The January 2019 data that corresponds to the data presented in Attachment 1 of the Department's initial Comments and, if applicable, the percentage of customer complaints received during January 2019 in any complaint categories not already included in Department Attachment 1 that the Company believes could be relevant to interim rate refund issues.

CenterPoint filed its Reply Comments on June 27, 2019 and provided the information requested by the Department as well as corrections to certain metrics included in the Company's initial Report.

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#### II. DEPARTMENT ANALYSIS

The Department thanks CenterPoint for providing the additional information as requested, and, upon review of this information, the Department is satisfied with the Company's explanations and revised data. The following sections discuss the information provided by the Company in its Reply Comments and highlight updates to select service quality data.

## A. CENTERPOINT'S EXPLANATION FOR THE INCREASE IN GAS LINE DAMAGE INCIDENTS AND UPWARD TRENDING MISLOCATE METRICS

The Department noted in its initial Comments that CenterPoint reported 48 more gas line damage incidents caused by factors within the Company's control in 2018 compared with 2017; this represents the largest increase for this metric since the 59-incident increase that occurred between 2011 and 2012.<sup>1</sup> In addition, CenterPoint's total number of mislocates, percentage of mislocates relative to total locate tickets, and ratio of mislocates per 1,000 locate tickets each reached an all-time high in 2018 compared to prior reporting years. The Department also observed that the Company's mislocate metrics have trended upward since 2013.<sup>2</sup>

CenterPoint explained on page 2 of its Reply Comments that the increase in gas line damage incidents was caused in large part by a high volume of locate requests which were required to be processed within a short period of time (48 hours). According to the Company, a significant number of locate requests were generated as a result of the inclement weather that occurred at the beginning of the 2018 construction season. In addition, CenterPoint noted that Minnesota experienced an increase in large fiber installation projects and large-scale roadwork during 2018, which may have contributed to gas line damage and mislocate issues. The Company further explained that throughout 2018 it has conducted audits and held regular meetings focused on mitigating and identifying the root causes of mislocate incidents.

## B. UPDATE ON MINNEHAHA ACADEMY NATURAL GAS EXPLOSION

As required, CenterPoint's Report included an update on the Minnehaha Academy natural gas explosion incident, which occurred on August 2, 2017 in Minneapolis, MN. The Department's initial Comments observed that the Company used identical language for the Minnehaha incident update in both its 2018 and 2017 annual service quality reports.<sup>3</sup> In response to the Department's request, CenterPoint confirmed on page 2 and 3 of its Reply Comments that there were no further reportable developments regarding the Minnehaha incident. Specifically, the Company stated that it has "...worked with MNOPS to resolve certain issues related to the incident, but no further information is yet publicly available."<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> See Department's initial Comments for Docket No. G008/M-19-300 at pages 12 and 13.

<sup>&</sup>lt;sup>2</sup> See Department's initial Comments for Docket No. G008/M-19-300 at pages 11 and 12.

<sup>&</sup>lt;sup>3</sup> See Department's initial Comments for Docket No. G008/M-19-300 at pages 14 and 15.

<sup>&</sup>lt;sup>4</sup> See CenterPoint's Reply Comments for Docket No. G008/M-19-300 at pages 2 and 3.

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The Department continues to conclude that CenterPoint has provided an update on the Minnehaha Academy natural gas explosion incident as required.

### C. JANUARY 2019 CUSTOMER COMPLAINT DATA

The Department concluded in its initial Comments that CenterPoint's Report provided a discussion, as required, around the interim rate refund impact on service quality. However, the Department also suggested that additional insight might be gained from a more detailed analysis of select customer call and complaint data. Attachment 1 of the Department's initial Comments provides a compilation of select customer call and complaint statistics, the purpose of which was to develop additional context around relevant service quality data during the months in which the interim rate refund issues occurred. The Department included certain data points from prior years (2014 - 2017) to establish a base of information against which the 2018 and 2019 data could be compared. The complaint categories selected by the Department for review were those that, based on their descriptions, would be the most likely categories impacted by the interim rate refund issues.

As requested by the Department, CenterPoint provided in its Reply Comments the January 2019 metrics that correspond to the data presented in Attachment 1 of the Department's initial Comments. The Company reported that it is not aware of any additional complaint categories, other than those selected for review by the Department, which would be relevant to the interim rate refund issues.<sup>5</sup>

The Updated Department Attachment 1 in the instant Response Comments has been revised to include the January 2019 data submitted by CenterPoint. The metrics documented in the Updated Department Attachment 1 show that the Company received the largest volume of customer calls in January 2019, compared with the other months reviewed in this particular analysis. The 177,963 customer calls received by CenterPoint in January 2019 exceed the next highest call volume by 12,089 calls. The Company noted in its Reply Comments that the large number of customer calls reported for January 2019 were due, at least in part, to the colder-than-normal temperatures experienced throughout Minnesota during this period. While it may also be possible that the interim rate refund issues contributed to the high volume of customer calls, the Department cannot definitively conclude precisely how or to what extent these issues impacted the metrics around customer calls and complaints.

<sup>&</sup>lt;sup>5</sup> See CenterPoint's Reply Comments for Docket No. G008/M-19-300 at page 3.

<sup>&</sup>lt;sup>6</sup> (177,963 – 165,874) = 12,089. See the Updated Department Attachment 1 included in the instant Response Comments. Of the months reviewed, the January 2015 call volume represents the highest number of customer calls (165,874 calls) after the January 2019 call volume of 177,963 calls.

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The Department agrees with CenterPoint that, while it is safe to assume the Company received customer complaints regarding the interim rate refund, the reported service quality information does not appear to have been materially impacted by these refund issues. Rather, despite the interim rate refund issues documented in Docket No. G008/GR-17-285, the Company's relevant service quality metrics for 2018 appear to be fairly consistent with prior reporting years.

## D. CENTERPOINT'S CORRECTIONS TO REPORT SCHEDULES 18L AND 18K

The data in CenterPoint's Schedules 18I and 18k were originally submitted in the Company's May 10, 2019 supplemental filing to the Report. On pages 3 and 4 of its Reply Comments, the Company provided corrections to certain figures documented in these two schedules. CenterPoint explained that the errors discovered were due to (1) a work order that was incorrectly included in the 2017 and 2018 pipeline integrity costs, (2) an accidental typo made in reporting a particular dollar amount, and (3) an accidental omission of certain project costs. Corrected cost data for Transmission Pipe Integrity (Capital), Bare Steel Mains, and Cast Iron Mains is presented on page 4 of CenterPoint's Reply Comments. When compared to the Company's originally reported Schedule 18I, the data revisions show that the actual cost and the corresponding over/under cost figures are lower for the Transmission Pipe Integrity (Capital) category and slightly higher for both the Bare Steel and Cast Iron Mains. In addition, the corrected total and unit cost figures for the Cast Iron Mains category are marginally larger than those initially reported by CenterPoint in Report Schedule 18k.

The Department appreciates the Company's submission of data corrections and continues to conclude that CenterPoint has met the reporting requirements for its Transmission and Distribution Integrity Management Programs (TIMP and DIMP).

## III. DEPARTMENT CONCLUSIONS AND RECOMMENDATIONS

Based on its review, the Department continues to conclude that the Company has met all the applicable reporting requirements and recommends that the Commission accept CenterPoint's 2018 Annual Service Quality Report.

The Department also continues to recommend that the Commission continue to require CenterPoint to report the metrics outlined in item 3 of the Commission *Order* in Docket No. G008/M-18-312, issued April 12, 2019. While the Department's recommendation in its initial Comments provided the exact language previously used in the relevant *Order* item 3, the Department now suggests that the Commission use the following updated language in its *Order* for the current docket:

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- a. <u>based on</u> the utility's filing under 49 CFR 192.1007 (e) <u>and the baseline</u> information provided on May 10 and June 27, 2019, an update of: integrity management plan performance measures; monitoring results; and evaluation of effectiveness in a manner to establish a baseline for ongoing reporting.
- a summary of any [2019] emergency response violations cited by MNOPS along with a description of the violation and remediation in each circumstance.
- c. the number of violation letters received by the utility from MNOPS during the year in question.
- d. a discussion of how to provide ongoing monitoring and metrics towards the deployment of Excess Flow Valves and manual service line shutoff valves pursuant to the Commission's order in Docket No. G 999/CI 18 41.7

/ar

<sup>7</sup> At the Commission's July 1, 2019 Agenda Meeting, the Commission required the natural gas utilities to submit annual compliance reports on progress made towards complying with Ordering Paragraph 7a-c of the Commission's August 20, 2018 Order in Docket No. 6999/Cl-18-41. In the Matter of a Commission Investigation

Commission's August 20, 2018 Order in Docket No. G999/CI-18-41, In the Matter of a Commission Investigation into Natural Gas Utilities' Practices, Tariffs and Assignment of Cost Responsibility for Installation of Excess Flow

Valves and other Similar Gas Safety Equipment.

## CERTIFICATE OF SERVICE

I, Robin Benson, hereby certify that I have this day, served a true and correct copy of the following document to all persons at the addresses indicated below or on the attached list by electronic filing, electronic mail, courier, interoffice mail or by depositing the same enveloped with postage paid in the United States mail at St. Paul, Minnesota.

## Minnesota Public Utilities Commission ORDER

Docket Numbers: **G-008/M-19-300** 

Dated this 14th day of November, 2019

/s/ Robin Benson

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
David	Aafedt	daafedt@winthrop.com	Winthrop & Weinstine, P.A.	Suite 3500, 225 South Sixth Street  Minneapolis, MN 554024629	Electronic Service	No	OFF_SL_19-300_M-19-300
James J.	Bertrand	james.bertrand@stinson.co m	STINSON LLP	50 S 6th St Ste 2600 Minneapolis, MN 55402	Electronic Service	No	OFF_SL_19-300_M-19-300
Brenda A.	Bjorklund	brenda.bjorklund@centerp ointenergy.com	CenterPoint Energy	505 Nicollet Mall  Minneapolis, MN 55402	Electronic Service	No	OFF_SL_19-300_M-19-300
Generic Notice	Commerce Attorneys	commerce.attorneys@ag.st ate.mn.us	Office of the Attorney General-DOC	445 Minnesota Street Suite 1800 St. Paul, MN 55101	Electronic Service	Yes	OFF_SL_19-300_M-19-300
Sharon	Ferguson	sharon.ferguson@state.mn .us	Department of Commerce	85 7th Place E Ste 280  Saint Paul, MN 551012198	Electronic Service	No	OFF_SL_19-300_M-19-300
Edward	Garvey	garveyed@aol.com	Residence	32 Lawton St  Saint Paul, MN 55102	Electronic Service	No	OFF_SL_19-300_M-19-300
Robert	Harding	robert.harding@state.mn.u s	Public Utilities Commission	Suite 350 121 7th Place East St. Paul, MN 55101	Electronic Service	No	OFF_SL_19-300_M-19-300
Amber	Lee	Amber.Lee@centerpointen ergy.com	CenterPoint Energy	505 Nicollet Mall  Minneapolis,  MN  55402	Electronic Service	No	OFF_SL_19-300_M-19-300
Pam	Marshall	pam@energycents.org	Energy CENTS Coalition	823 7th St E  St. Paul, MN 55106	Electronic Service	No	OFF_SL_19-300_M-19-300
David	Moeller	dmoeller@allete.com	Minnesota Power	30 W Superior St  Duluth, MN 558022093	Electronic Service	No	OFF_SL_19-300_M-19-300

First Name	Last Name	Email	Company Name	Address	Delivery Method	View Trade Secret	Service List Name
Andrew	Moratzka	andrew.moratzka@stoel.co	Stoel Rives LLP	33 South Sixth St Ste 4200  Minneapolis, MN 55402	Electronic Service	No	OFF_SL_19-300_M-19-300
Samantha	Norris	samanthanorris@alliantene rgy.com	Interstate Power and Light Company	200 1st Street SE PO Box 351 Cedar Rapids, IA 524060351	Electronic Service	No	OFF_SL_19-300_M-19-300
Generic Notice	Residential Utilities Division	residential.utilities@ag.stat e.mn.us	Office of the Attorney General-RUD	1400 BRM Tower 445 Minnesota St St. Paul, MN 551012131	Electronic Service	Yes	OFF_SL_19-300_M-19-300
Janet	Shaddix Elling	jshaddix@janetshaddix.co m	Shaddix And Associates	7400 Lyndale Ave S Ste 190 Richfield, MN 55423	Electronic Service	No	OFF_SL_19-300_M-19-300
Peggy	Sorum	peggy.sorum@centerpointe nergy.com	CenterPoint Energy	505 Nicollet Mall  Minneapolis,  MN  55402	Electronic Service	No	OFF_SL_19-300_M-19-300
James M	Strommen	jstrommen@kennedy- graven.com	Kennedy & Graven, Chartered	200 S 6th St Ste 470  Minneapolis, MN 55402	Electronic Service	No	OFF_SL_19-300_M-19-300
Eric	Swanson	eswanson@winthrop.com	Winthrop & Weinstine	225 S 6th St Ste 3500 Capella Tower Minneapolis, MN 554024629	Electronic Service	No	OFF_SL_19-300_M-19-300
Daniel P	Wolf	dan.wolf@state.mn.us	Public Utilities Commission	121 7th Place East Suite 350 St. Paul, MN 551012147	Electronic Service	Yes	OFF_SL_19-300_M-19-300